

TOWN COUNCIL
TOWN OF SOUTH WINDSOR

Minutes

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December 17, 2018

TOWN COUNCIL – REGULAR MEETING
COUNCIL CHAMBERS – SOUTH WINDSOR TOWN HALL

1. Call Meeting to Order

Mayor Anwar called the Regular Meeting to order at 7:00 p.m.

4. Roll Call

Members Present: Mayor M. Saud Anwar
Deputy Mayor Andy Paterna
Councilor Mary Justine Hockenberry
Councilor Karen Lydecker
Councilor Lisa Maneeley
Councilor Liz Pendleton
Councilor Matthew Riley
Councilor Janice Snyder

Members Absent: Councilor Audrey Delnicki

Others Present: Vanessa Perry, Assistant Town Manager/ HR Director

5. Communications and Reports from Town Manager

Mrs. Perry reported on the following:

- The Town Manager secured the property next to Pleasant Valley School as of December 12, 2018. This will need to be discussed in executive session.
- Hannoush Jewelers has taken over the obligation of the property on Buckland Road for Bruce Kelley. There is no need to come back to the Council for the tax fixing agreement as long as the project is completely built within the original requirements of the agreement.
- The Town Manager is aware of the schedule for the interview process for the Town Manager's position. He is committed to staying on until a new manager is hired and transitioned in.
- The Town Engineer will be meeting on Wednesday, December 19, 2018, with one of the residents that live on Laurel Street to discuss the proposed speed bumps that the resident would like placed on the street to deter speeding.

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ITEM:

Deputy Mayor Paterna made a motion to suspend the rules in order to bring Item 15. Q. forward. Councilor Riley seconded the motion; and it was approved unanimously.

15. New Business

Q. Discussion Item: Contract Agreement on Working Conditions Between the South Windsor Board of Education and the South Windsor Education Association, *(requested by Town Manager, Matthew B. Galligan)*

Mayor Anwar informed the Council that this item was placed on the agenda by the Town Manager so that any Council member who wishes to can express their comments or concerns regarding this item.

Councilor Riley stated that it is his understanding that the Council can act to reject the contract as proposed but cannot act to approve it. If the Council does not act within 30 days of the contract being filed, the contract is approved automatically. Councilor Riley stated he does not agree with this method and feels the Council should have to comment and act on the approval of this contract since the Council has to act to reject the contract.

Answering questions from Councilor Snyder, Chairman Zimmerman explained that Councilor Hockenberry was present as a representative of the Council at the negotiations.

Councilor Hockenberry explained to the Council that she is a Liaison to the Board of Education and is an observer at the negotiations and is not allowed to share any information. Councilor Snyder stated that the fiscal entity of the Town, in this case, is the Town Council, and is allowed to bring information back to the Council and share it in Executive Session.

Answering further questions, Chairman Zimmerman said that negotiations began in October and were over in a couple of months. The contract did go to mediation.

Councilor Maneeley informed the Council that all contracts in the State of Connecticut for teachers are handled in the same manner as South Windsor where when the contract is filed, the Council has 30 days to reject the contract, but there is no approval process.

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ITEM:

15. Q. (Continued)

Councilor Snyder spoke in favor of the contract stating that it takes a lot of work to go through negotiations and mediation.

Councilor Hockenberry clarified that as a Council Liaison she was directed to observe and was told not to bring this information to anyone. The Board of Education brought this contract forward to the Council. Councilor Hockenberry stated that she supports this contract.

Deputy Mayor Paterna informed the Council and the public that going back three years ago, the increase was a 9.69% and this is an 8.55% increase. The average increase in a ten year period is 9.12%. Deputy Mayor Paterna stated that he supports this contract.

Councilor Lydecker said that she is in support of this contract and pointed out the hard work that the teachers do. South Windsor's pay falls right in the middle when compared to other Town's in Connecticut, and if the Town Council were to reject this contract, it could open up the contract to higher numbers.

Mayor Anwar thanked the Board of Education and the School Administration for their hard work and stated he supports this contract.

Councilor Riley explained that the pay is based upon the experience of a teacher and the degree they hold. Two-thirds of South Windsor's teachers are at the highest level of experience and therefore are getting paid at the highest level. This does create a higher expense in the salary line item. Within the DRGB group, there is not a large difference. If you reject this contract, it could increase the numbers. The one item that Council should keep in mind is the pension obligations being put onto local communities by the State. Councilor Riley stated that he would probably abstain if the Council were to vote on this item because of the fear of the number that could come from the State of Connecticut during budget season.

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ITEM:

15. Q. (Continued)

Chairman Zimmerman responded by explaining that two-thirds of the teachers are at the highest level with a 1.6% increase.

Deputy Mayor Paterna made a motion to suspend the rules in order to go to Item 15. O. on the agenda. Mayor Anwar seconded the motion; and it was approved, unanimously.

**O. Discussion Item: Save Money and Reduce Trash (SMART) Program,
(requested by Town Manager, Matthew B. Galligan)**

Mr. Tony Manfre, Superintendent of Pollution Control, came forward and explained that one year ago he started talking with Kristen Brown who is an employee with WasteZero. WasteZero is a company that is sponsored by DEEP to help promote waste reduction for solid waste. They have a program called SMART that is sponsored by DEEP which is essentially a pay as you throw program. Residents would pay for the trash bags, and it ends up reducing the solid waste that is disposed of because there would be an increase in recycling. Mrs. Kristen Brown from WasteZero and Mrs. Jennifer Weymouth from DEEP are here to do a presentation for the Council.

Mrs. Jennifer Weymouth and Mrs. Kristen Brown gave a presentation to the Council regarding the SMART Program and explained why it is important, as shown in attached, **Exhibit A**.

Answering questions from the Council, Mrs. Brown explained that for the cost of the solid waste services, it would cost less to run a SMART system because you will be throwing away less materials. Overall, the average home will be spending less on trash with a SMART program than without a SMART program. The total expense for program services will be less, and the amount needed from the general fund will be about one million dollars less. Technically it costs everyone less; the Town will shift a little bit of the cost to the user. Those that throw away more will pay more than those who throw away less and recycle more.

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ITEM:

15. O. (Continued)

Mayor Anwar stated that the State's infrastructure to handle solid waste had been impacted, and the trash the Town's were exporting to other parts of the world is not possible anymore.

Answering further questions, Mrs. Jennifer Weymouth explained that the municipal solid waste goes to a waste to energy facility to be burned. Connecticut has landfills for construction and demolition materials, but not for solid waste.

Mr. Manfre informed the Council that American Waste is South Windsor's hauler and they haul to Murphy Road in Hartford. When that facility is closed, they ship it out of State if necessary.

Councilor Hockenberry stated that South Windsor does have textile recycling where there are four boxes where residents can drop their textiles off to. Mrs. Brown explained that only 15% of textiles get to those boxes, most textiles end up in the trash. When a Town begins this SMART program, residents start to bring their items to different places such as the textile recycling bins. It is hard for residents to start a new program, but once they are accustomed to the program, it does work, and solid waste is reduced. Mrs. Weymouth explained that the SMART program would lessen the amount of trash that is being generated. Mrs. Brown informed that Council that the trash bags are burned in Connecticut. The good part about the SMART program is you will use less of the trash bags as the program progresses.

Councilor Pendleton stated that she is very excited about this program. Mr. Manfre told the Council that the electronics pick-up does not contribute to the Town's tipping fees, it is a separate program. For the textile recycling, the Town gets \$100 per ton that is collected. The two bins that belong to the Town are at the Parks & Recreation Department and the Community Center. The bins at the schools belong to the Board of Education. Last year, the Town collected approximately 18 tons.

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ITEM:

15. O. (Continued)

Mrs. Brown explained to the Council that the use of a compactor and/or garbage disposal would not affect the amount of solid waste produced through this program because after one month of the program running, it will most likely be noted how much less trash people are producing. Mr. Manfre explained that the only thing that would change if the Town were to do this program is you would use a different trash bag for the solid waste. The solid waste would still use the same bin that would be picked-up. Recycling would remain the same.

Town Attorney Borea informed the Council that he had drafted a littering ordinance due to the newspaper circulars and he would add language into the ordinance about the trash bags.

Councilor Pendleton stated that she supports this program but feels the community needs to embrace composting or do something curbside if the program moves forward.

Mrs. Brown explained to the Council that if someone chooses not to recycle, they would be spending more on the bags used for solid waste. After a period of time, if it is found that someone is not using the proper bags, the Town will send a letter to that residential household. If they can't get that individual to be in compliance, the individual will be fined. There are extra steps in managing your materials differently.

Councilor Riley stated he feels this program is worth exploring more.

Mrs. Brown stated that trash reduction comes as residents become more educated regarding what is recyclable.

Deputy Mayor Paterna reminded everyone that this program fits well with the Sustainable CT program.

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ITEM:

15. O. (Continued)

Answering further questions, Mrs. Brown explained that there are a variety of sizes of bags that could be used for different events. As long as the right bags are used, it does not matter if there are different color bags in your bin.

Councilor Pendleton suggested teaching residents what they can compost and/or recycle. This will help residents learn what can be thrown away. Mrs. Weymouth explained that what has been found is that education and outreach campaigns alone do not give a Town a waste reduction like a SMART program will. When you pair a SMART program with educational and outreach campaigns, then you will see a waste reduction.

Mr. Manfre told the Council that he feels this is something worth looking into. If the Town can reduce waste by 44% there would be a significant drop in disposal costs.

Mrs. Brown explained that if this program is something the Town wants to move forward with, there are steps that could be taken before the Town begins a program to earn points for Sustainable CT. Town Attorney Borea explained that if the Town decides to have a SMART program, an ordinance would be necessary if there are going to be penalties. Mr. Brown told the Council that there are communities that begin the program through a resolution and do a one-year pilot, form a Committee to review it, and then after one-year if they decide to continue the program, they do an ordinance.

Councilor Snyder felt that this would be a huge change. The benefit is being environmentally contentious. Councilor Snyder stated she would like to see the Town hold a couple of public forums before it is decided whether or not to do this program.

Councilor members gave a unanimous consensus to hold a public forum on this item.

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ITEM:

15. O. (Continued)

Mrs. Brown informed the Council that the Town should work with a vendor that puts the bags in all of the stores. As far as the pricing, the Town regulates the price of the bags, and the stores do not mark up the price. The bags can be bought in bulk and shared with other neighbors.

Mrs. Weymouth informed that Council that there is a list of recyclable items on a statewide list. The website is recyclect.com. Councilor Pendleton requested that the list be put on the Town's website.

Mrs. Brown stated that the Town hires a contractor who will distribute the bags to the different stores and will collect the funds from the stores.

6. Public Input (Items Not on the Agenda)

12. Public Participation (Items on the Agenda)

Mrs. Cynthia Capland, 64 Bluer Ridge Drive, and President of the South Windsor Community Band, came forward to invite the Council and public to the Annual Winter Concert on Friday, January 4, 2018 at Timothy Edwards Middle School at 7:00 p.m. it is a free concert, and there will be a reception after the concert.

Mr. Greg Fielding, 34 Pond Lane, came forward to speak about the smoking ordinance. Mr. Fielding felt that if no one can enforce what is on the books now for laws, what good is another ordinance, and why in the world is the Town Council trying to make more laws that you can't enforce. Mr. Fielding stated that his family does a lot of recycling and hopes that taxes can be decreased with this program.

Mr. David Macdonald, 79 Laurel Street, stated that it had been eight weeks since concerns regarding speeding on Laurel Street have been raised. Residents were told an engineering study would be scheduled. Mr. Macdonald stated that he received a call from Mr. Jeff Doolittle, who only heard about this issue today, and said that asphalt plants are closed for the winter so no speed humps can be created and a new speed survey would have to be done for this issue. A meeting has been scheduled with him for Wednesday, December 19, 2018. Mr. Macdonald requested that temporary speed humps be installed.

Deputy Mayor Paterna made a motion to suspend the rules to go to Item 18. on the agenda. Councilor Snyder seconded the motion; and it was approved, unanimously.

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ITEM:

18. Communications and Petitions from the Council

Answering questions from the Mayor, Mrs. Perry explained that the Town could not put speed bumps on one street in a neighborhood. A study of the whole neighborhood would have to be done. The reason behind this is because once you put a speed bump on one street in a neighborhood, it will divert traffic, and the speeding will occur on the surrounding neighborhood streets. Mrs. Perry added that this item is not budgeted and is an expensive item. The Council would have to designate funds which were estimated at approximately \$50,000.

Mr. McDonald stated that hopefully something would come out of the meeting that is scheduled for Wednesday, December 19th.

Mayor Anwar asked the Council members for consensus to have the Town Attorney draft an ordinance for littering. Town Attorney Borea explained that he has already drafted an ordinance specifically for the newspaper circulars, but could adjust the ordinance to include the trash bags that would be used for the SMART program, as discussed previously.

Councilor Pendleton stated that the State Statutes has something regarding littering with a \$250.00 fine.

Councilor Snyder requested that when adjusting the ordinance to please make sure it includes bulk items.

Mayor Anwar informed the Council that he received an update from the Capitol Region Council of Governments regarding the Connecticut Foundations Solutions Indemnity Company which is the Town's captive insurance company. They are focusing on helping the families and homes that have been affected by crumbling foundations. Their website is crumblingfoundations.org. This website will be live starting on January 10, 2019. Anyone who would like to apply should do it at that time. It will be based on the severity of the crumbling foundation and is time dependent. There are limited funds available. If there are questions, please send an email to info@crumblingfoundations.org.

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18. Communications and Petitions from the Council *(Continued)*

Councilor Pendleton informed that Council that there were 1,200 wreaths distributed in South Windsor through Wreaths Across America. Councilor Pendleton stated she is very proud and honored to live in a community where people care for others.

Deputy Mayor Paterna made a motion to suspend the rules to go to Item 14. B. on the agenda. Mayor Anwar seconded the motion; and it was approved, unanimously.

14. Unfinished Business

B. Discussion Item: Changing the Age for the Purchase of Cigarettes, Vapor, Tobacco, and Paraphernalia *(requested by Mayor Anwar)*

Mayor Anwar requested that letters from Connecticut Hospital Association (**Exhibit B**) and Trinity Health of New England (**Exhibit C**), be put into the record. Mayor Anwar informed the Council that he received a letter from the American Lung Association and an email from the American Cancer Society, both in support of the idea to raise the age to 21 to purchase tobacco products. Mayor Anwar gave statistics on the probability of someone becoming a smoker based upon the age they start to smoke. He then stated that tobacco companies are putting seventeen million dollars into advertising and 35 to 40% of healthcare costs are from tobacco use. Mayor Anwar gave more statistics regarding the importance to raise the age to 21 for the purchase of tobacco products.

Councilor Maneeley felt that a person at the age of eighteen is an adult and should have the ability to make their own choice as long as it does not impact negatively on others. There are a lot of rules where individuals can and cannot smoke. Young children should not be able to purchase or use tobacco products. Councilor Maneeley stated that she hesitates creating an ordinance in South Windsor when any one 18-20 can go to another surrounding Town and purchase tobacco products.

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ITEM:

14. B. (Continued)

Councilor Lydecker informed the Council that it is not eighteen year olds that the tobacco companies are targeting so raising the age to purchase tobacco products to twenty-one is the Town's way to try to take away the population they are attempting to target. This will give the Board of Education the ability to have harsher consequences in the schools. It is our responsibility to educate, prevent, and help the younger children in our community.

Councilor Hockenberry stated she would like to protect the younger generation in South Windsor. An educational forum should be held to help educate and hopefully create a healthier community.

Deputy Mayor Paterna informed the Council that almost 500,000 people per year die from smoking-related diseases. In Connecticut, two billion dollars are spent to treat people with smoking-related diseases. In the last twenty-four months, 170 Towns in Massachusetts have raised the age to buy tobacco to twenty-one. The State of Massachusetts is in the process of trying to pass a bill. Sometimes, Towns need to act in order to get the State to.

Councilor Riley stated that he would support implementing something that will help a young person, but he would like to see something done at the State level. If the State does not implement something, then the Town could move forward with the creation of an ordinance. At this time, an individual would be able to go to a surrounding Town and purchase tobacco products.

Councilor Pendleton stated that she hopes that the State will have the courage to change the law. At eighteen and nineteen you are still a teenager and are not mature enough to make certain decisions.

Mrs. Perry stated that the Council may want to consider no smoking on Town property which is now enforceable.

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ITEM:

14. B. (Continued)

Town Attorney Borea explained that he had drafted an ordinance in regards to this item. There was an ordinance on smoking in Town, and he took that ordinance and amended and reinstated it. Going forward, the Council should consider if the fines should remain the same as the original and if the Council would like a licensing procedure put into the ordinance.

Mayor Anwar requested that Council members review the draft ordinance and a discussion can be held in January.

Councilor Riley stated he would like to continue conversations on this item, but feels it is premature to create an ordinance. Councilor Riley suggested that a letter is sent to our legislators supporting this issue and urging the legislature to take action. The Town could take action if the State does not in the future. Mayor Anwar stated that if the Town waited for the State to take action on the fracking issue, the Town would still be waiting.

Councilor Snyder made a motion to suspend the rules to go to Item 15. N. on the agenda. Mayor Anwar seconded the motion; and it was approved, unanimously.

15. New Business

N. Resolution Authorizing the Appropriation of \$250,000 of LoCIP Funds to Cover Costs Associated with the Modernization of the South Windsor Public Library's Elevator

WHEREAS, the Town Council wishes to use \$250,000 in LoCIP funds to pay for the modernization of the South Windsor Public Library's elevator; and

WHEREAS, the required public hearing was held on Monday, December 3, 2018

NOW, THEREFORE, BE IT RESOLVED that the South Windsor Town Council hereby authorizes the Town Manager to apply to the State of Connecticut, Office of Policy and Management to use \$250,000 in LoCIP funds to cover costs associated with the modernization of the South Windsor Public Library's elevator.

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ITEM:

15. N. (Continued)

Was made by Councilor Snyder
Seconded by Deputy Mayor Paterna
The motion was approved, unanimously

7. Adoption of Minutes of Previous Meeting

BE IT RESOLVED that the South Windsor Town Council hereby approves the Minutes of the following Town Council Meetings: Public Hearing Minutes of December 3, 2018; and Regular Meeting Minutes of December 3, 2018.

Was made by Councilor Maneeley
Seconded by Councilor Snyder
The motion passed on a roll call vote of 7 to 0 with Mayor Anwar abstaining

8. Public Petitions

None

9. Communications from Liaisons, Officers, and Boards Directly Responsible to Council

None

10. Reports from Standing Committees

None

11. Reports of Temporary Committees

Councilor Lydecker requested that a meeting is scheduled for the Before and After School Care Committee.

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13. Consent Agenda

Deputy Mayor Paterna made a motion to approve agenda items 15. A. (*) through 15. M. (*) as the Consent Agenda. Mayor Anwar seconded the motion.

Councilor Pendleton requested that Items 15. L. and 15. M. be removed from the consent agenda and be withdrawn because she does not feel these appointments are necessary and that the Mayor can appoint individuals to the Insurance Control Commission and Pension Committee. Deputy Mayor Paterna and Mayor Anwar accepted this request as a friendly amendment.

15. New Business (Continued)

***A. Resolution Reappointing Gary Pitcock (D) to the Historic District Commission and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Gary Pitcock (D) to the Historic District Commission for a term ending November 30, 2023, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

***B. Resolution Reappointing Louise Neary (D) an Alternate to the Historic District Commission and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Louise Neary (D) an Alternate to the Historic District Commission for a term ending November 30, 2023, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

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ITEM:

15. New Business (Continued)

- *C. Resolution Reappointing Dwight Johnson (D) to the Housing Authority and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Dwight Johnson (D) to the Housing Authority for a term ending November 30, 2023, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

- *D. Resolution Reappointing Michael Paré (D) to the Human Relations Commission and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Michael Paré (D) to the Human Relations Commission for a term ending November 30, 2021, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

- *E. Resolution Reappointing Arshad Mehmood (D) to the Human Relations Commission and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Arshad Mehmood (D) to the Human Relations Commission for a term ending November 30, 2021, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

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ITEM:

15. New Business (Continued)

- *F. Resolution Reappointing Daria Plummer (D) to the Patriotic Commission and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Daria Plummer (D) to the Patriotic Commission for a term ending December 31, 2021, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

- *G. Resolution Reappointing Ken Lewis (D) to the Patriotic Commission and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Ken Lewis (D) to the Patriotic Commission for a term ending December 31, 2021, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

- *H. Resolution Reappointing Roger Anderson (D) to the Patriotic Commission and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Roger Anderson (D) to the Patriotic Commission for a term ending December 31, 2021, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

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ITEM:

15. New Business (Continued)

- *I. Resolution Reappointing Peter Anthony, Sr. (D) to the Patriotic Commission and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Peter Anthony, Sr. (D) to the Patriotic Commission for a term ending December 31, 2021, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

- *J. Resolution Reappointing Sandra Jeski (D) to the Demolition Delay Committee and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Sandra Jeski (D) to the Demolition Delay Committee for a term ending December 31, 2020, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

- *K. Resolution Reappointing Arthur Jennings (D) to the Inland Wetlands Agency/Conservation Commission and Postponing Consideration of this Motion until the Town Council's Next Regularly Scheduled Meeting**

BE IT RESOLVED that the South Windsor Town Council hereby reappoints Arthur Jennings (D) to the Inland Wetlands Agency/Conservation Commission for a term ending December 1, 2021, and postpones consideration of this motion until the Town Council's next regularly scheduled meeting.

(Approved by Consent Agenda)

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ITEM:

14. Unfinished Business (Continued)

A. Discussion Item: Hiring Process for the Position of Town Manager

Mayor Anwar reported that Mr. Galligan had informed the Council that he would stay until a new Town Manager is hired. The Council is in the process of working with the Executive Search Firm to finalize the language in the Position Profile Brochure for the Town Manager search.

Mrs. Perry informed the Council that she would like to finalize the updates to the brochure. If Council members have any comments or changes, they should be submitted to her by 12:00 p.m. on December 18, 2018.

Councilor Riley requested that changes be put in red.

P. Resolution Approving an Annual Salary Increase for the Registrars of Voters for Calendar Years 2019 and 2020

WHEREAS, The Registrar(s) of Voters are elected positions, serving a four-year term; and

WHEREAS, The Registrar(s) of Voters rate of compensation is, by State Statute, to be paid by the municipality

NOW, THEREFORE, BE IT RESOLVED that the South Windsor Town Council hereby stipulates that the annual compensation for the Registrar(s) of Voters shall be \$37,956 each effective January 1, 2019; and

BE IT FURTHER RESOLVED that their annual salary shall be increased to \$38,715 effective January 1, 2020 through December 31, 2020.

Was made by Councilor Pendleton
Seconded by Mayor Anwar
The motion was approved, unanimously

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ITEM:

16. Passage of Ordinance

None

17. Public Input/Participation (Any Matter)

None

19. Executive Session

At 10:28 p.m. Deputy Mayor Paterna made a motion to go into Executive Session to discussion pending litigation (460 Miller Road) pursuant to Connecticut General Statutes §1-210(b)(4) and 1-200 (6)(E). Councilor Snyder seconded the motion; and it was approved, unanimously.

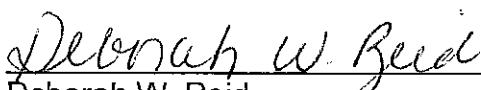
The following individuals went into Executive Session: Mayor Anwar, Deputy Mayor Paterna, Councilor Hockenberry, Councilor Lydecker, Councilor Maneeley, Councilor Pendleton, Councilor Riley, Councilor Snyder, Assistant Town Manager Scott Roberts, Assistant Town Manager Vanessa Perry, and Town Attorney Borea, and Attorney Yagaloff.

At 11:00 p.m. Deputy Mayor Paterna made a motion to adjourn the Executive Session. Councilor Maneeley seconded the motion; and it was approved, unanimously.

20. Adjournment

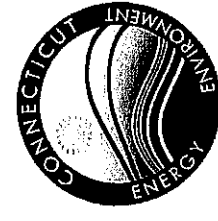
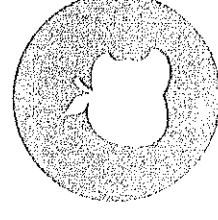
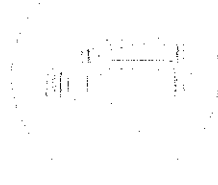
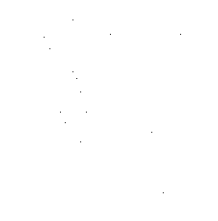
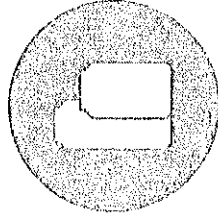
At 11:02 p.m. Deputy Mayor Paterna made a motion to adjourn the Regular Meeting. Councilor Maneeley seconded the motion; and it was approved, unanimously.

Respectfully submitted,

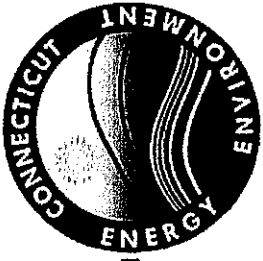

Deborah W. Reid
Clerk of the Council

Reducing trash is solution to CT's waste crisis

Jennifer Weymouth
Sustainable Materials Management Planning and Implementation
Bureau of Materials Management and Compliance Assurance

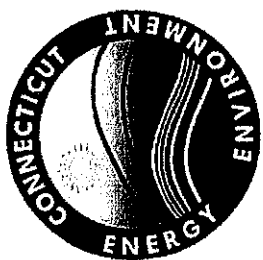


Trash crisis: disposal capacity is unreliable



- CT's trash is burned at waste-to-energy facilities
- CT WTE facility capacity is becoming less reliable
 - Unscheduled shut downs more frequent
 - Wallingford facility shut down a few years ago
 - Shipping waste out of state is costly and not sustainable

Trash crisis: reduced capacity leads to increased
disposal costs



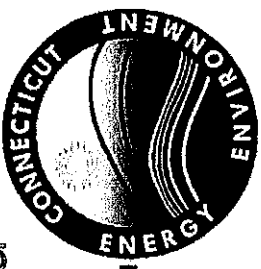
\$100/ton

Trash disposal

\$70/ton

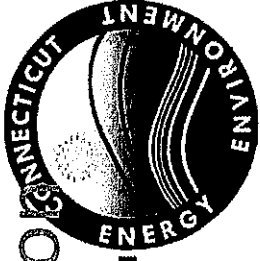
Not including collection costs

Trash crisis: reduced capacity leads to increased municipal costs



- Collection costs – RISING
(trash & recycling)
- Trash disposal tip fees – RISING
- Recycling – moved from no cost to RISING
- Recycling fees for contamination – RISING

DEEP response to trash crisis is waste reduction

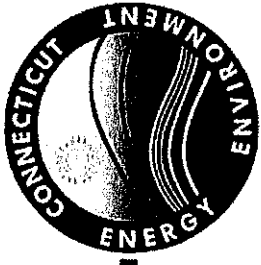


Reduce waste to alleviate statewide capacity at waste to energy facilities

Reduce waste to lessen burden on municipal budgets

Reduce waste to create a sustainable system for municipalities and residents

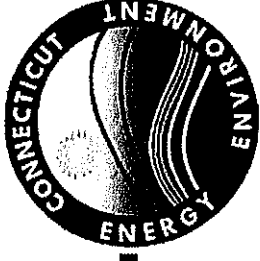
Driver for current DEEP initiatives



- 60% statewide diversion goal by 2024
- Waste reduction is key action item in State Plan
 - CT must improve the performance of municipal recycling systems, reduce waste, and increase compliance with recycling statutes
 - Municipalities must implement waste reduction initiative designed to reduce total waste by 10%

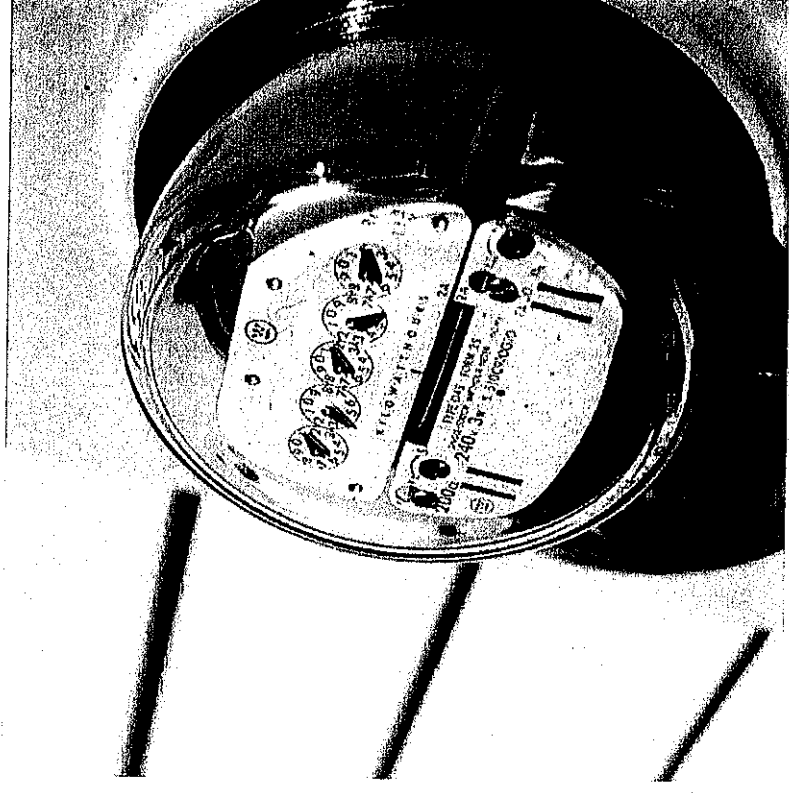
■ SMART is most effective strategy

*SMART – Save Money and Reduce Trash

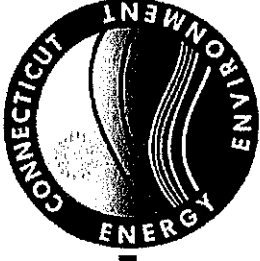


SMART programs meter trash like a utility

- Provides a financial signal to users to incentivize waste reduction
- Results in cost savings for the municipality
- Results in a sustainable revenue stream
- Residents choose to recycle right, divert textiles for reuse, and change purchasing habits to save money

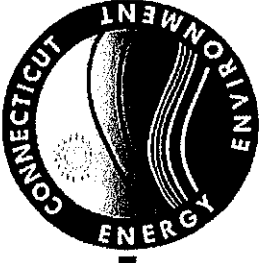


SMART is the solution to the trash crisis



- SMART is single most effective action for municipal waste reduction and savings
 - Education will compliment other initiatives and increase participation, but not reduce waste
 - Weekly recycling is not proven to reduce waste
 - Organics collection programs compliment SMART
- Residents in SMART communities generate half the waste compared to residents in non-SMART communities (ILSR, 2018)
- Less waste means avoided tipping costs (SAVINGS!) for municipalities. 500 communities in New England have saved money on disposal (WasteZero)
- SMART is equitable

SMART is key priority in Northeast states

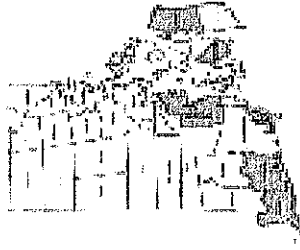


Massachusetts



- 41% of MA's cities and towns use SMART
- Average waste reduction in bag-based communities has been 44%

Rhode Island



- 6 of RI's 39 municipalities have SMART
- Rhode Island Resource Recovery Corporation, which handles all of RI's solid waste, is currently designing a uniform statewide program

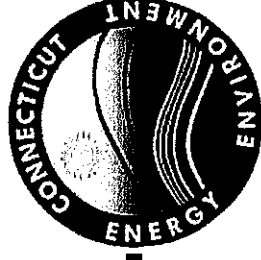
Maine



- 31% of ME's 1.33 million people live in SMART towns
- Average waste reduction in bag-based communities has been 44%
- 33 additional towns currently considering SMART

In addition, SMART/unit-based pricing for solid waste is mandatory in MN, OR, VT, and WA

SMART is solution to trash crisis



- Municipalities are feeling the impact of the trash crisis
- Solution to trash crisis is SMART
 - DEEP and Waste Zero developing SMART plans for 30+ municipalities

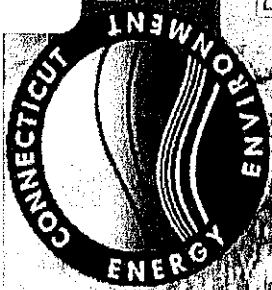
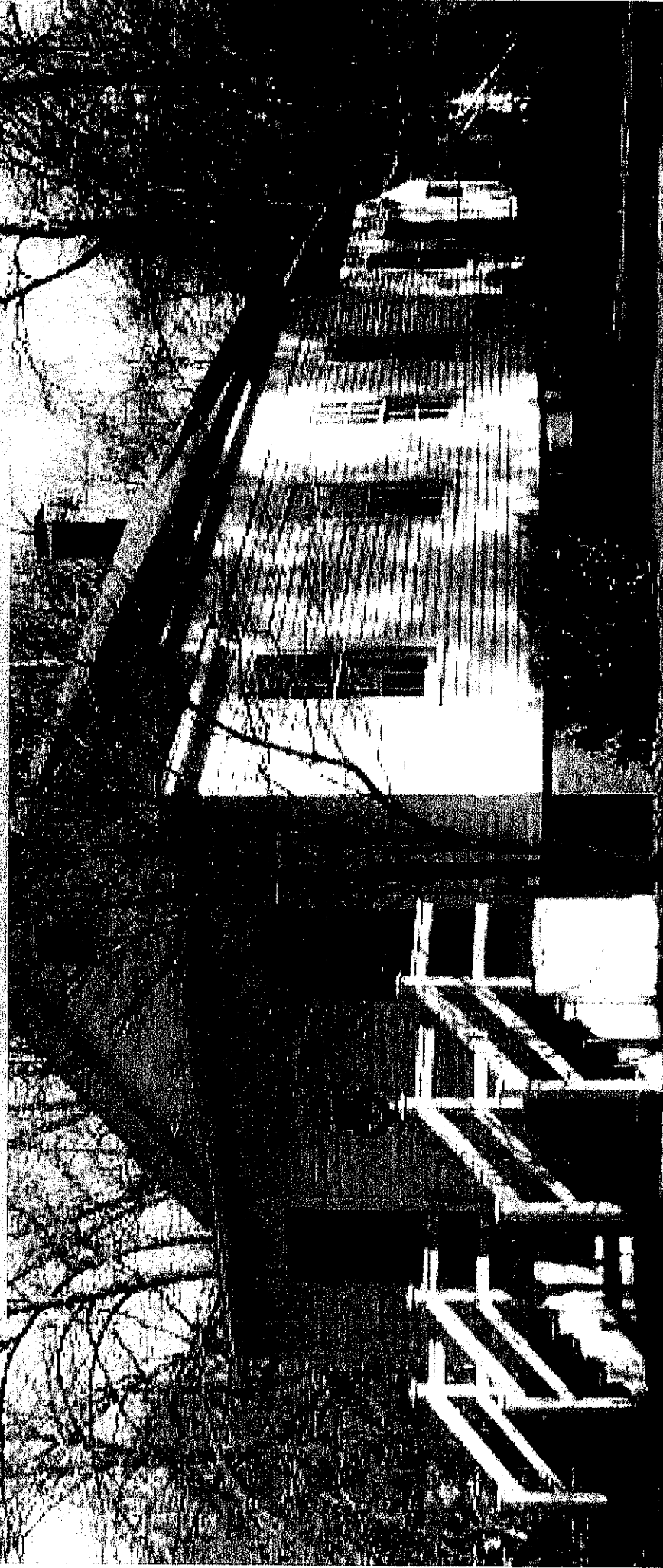


Exhibit A

Department of
ENERGY & ENVIRONMENTAL PROTECTION

December 2018



Projected Impact of SMART on South Windsor, CT

Kristen Brown, VP of Municipal Partnerships, Waste Zero

Today's Discussion

- 1 Current Situation
- 2 What is SMART?
- 3 How SMART Could Work in South Windsor
- 4 Compliance with SMART
- 5 Next Steps

Current Situation

South Windsor

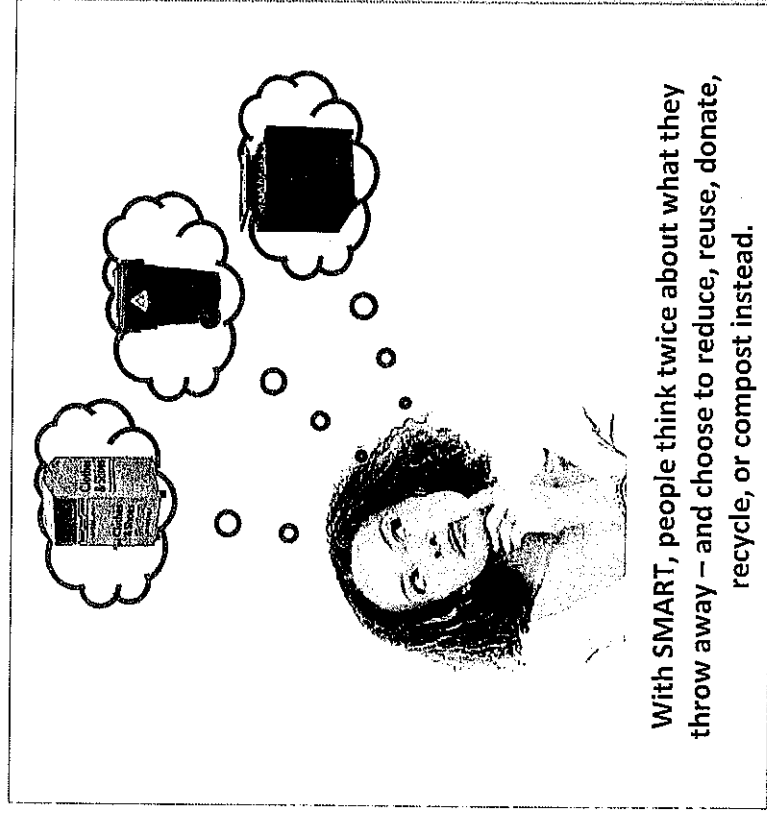
Exhibit A

High-Level SMART Benefits Analyses

Key Starting Data	
Population	26,023 People, 10,008 in served households
Annual Trash Tonnage	7983
Annual Recycling Tonnage	2242

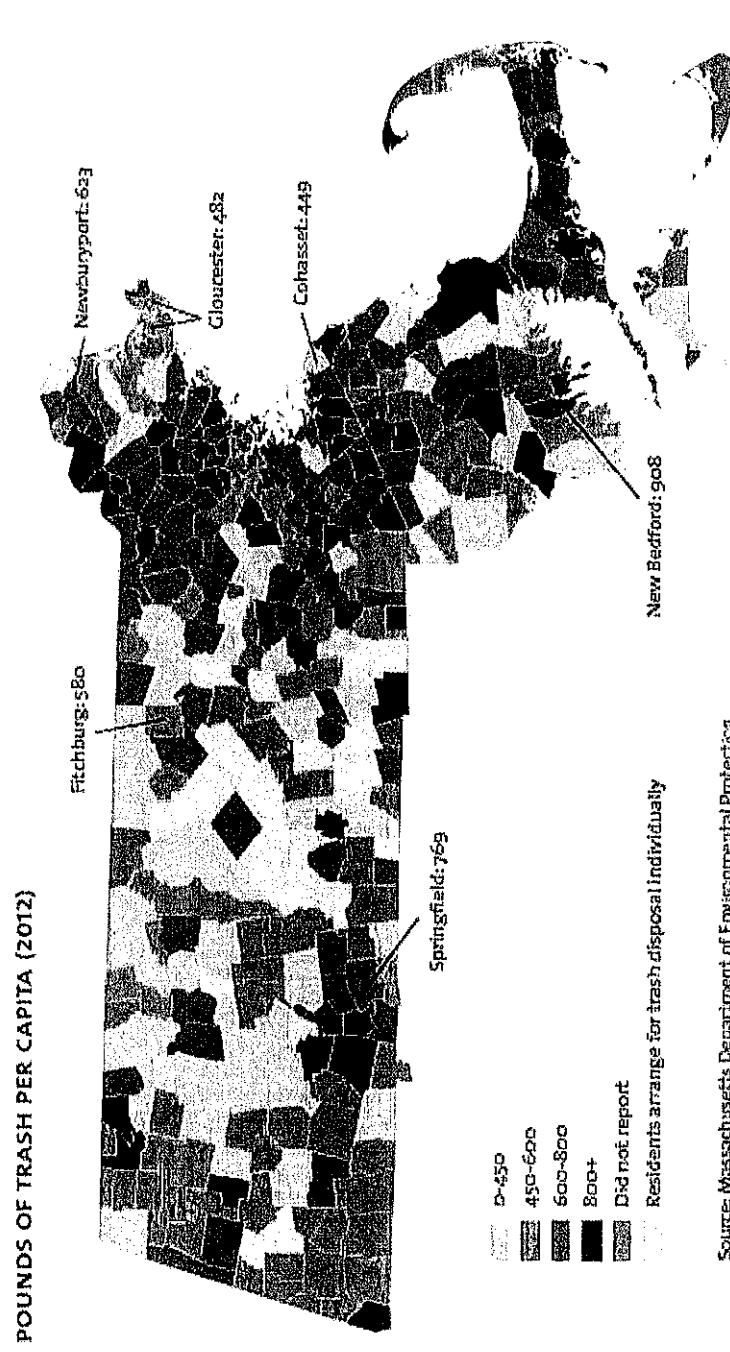
- Bi-weekly single stream recycling –automated collection
- Recyclables are brought to Murphy Road Recycling (2nd year of 3 year contract)
- Curbside refuse collection takes place once each week on the same day.
- Both trash and recycling are collected by All American Waste from 8,041 residential stops and 1608 condo units (serviced by dumpsters)
- Bulky waste is collected once each month on the first full week.
- South Windsor periodically offers:
 - Household Hazardous Waste Collection Events
 - Electronics Recycling Drop-Off Events
- Curbside Leaf Collection takes place in the fall.
- **South Windsor’s curbside recycling rate is 22%**
- **The per capita disposal is 619lbs of trash per person per year.**
- The trash tip fee is \$71 per ton and will increase to \$73 per ton in 2019/2020
- There is currently a rebate of \$5 per ton for recyclables

What Is SMART?



Benchmarking Waste: Annual Residential Per Capita Disposal

For maximum accuracy, Annual Per Capita Waste Disposal is the best way benchmark the amount of waste disposed after recyclables and other materials are diverted from the waste stream.





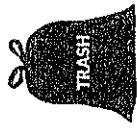
- EPA SMART BET uses per capita disposal.
- Zero Waste Europe uses per capita disposal.
- 432 lbs. per capita is the MA average for PAYT communities.

Source: *Seriously, Is This the Best We Can Do?*, Commonwealth Magazine, Winter 2015

Using recycling rates as a benchmark can create a false sense of accomplishment.

Forms of SMART

SMART programs can take many different forms.

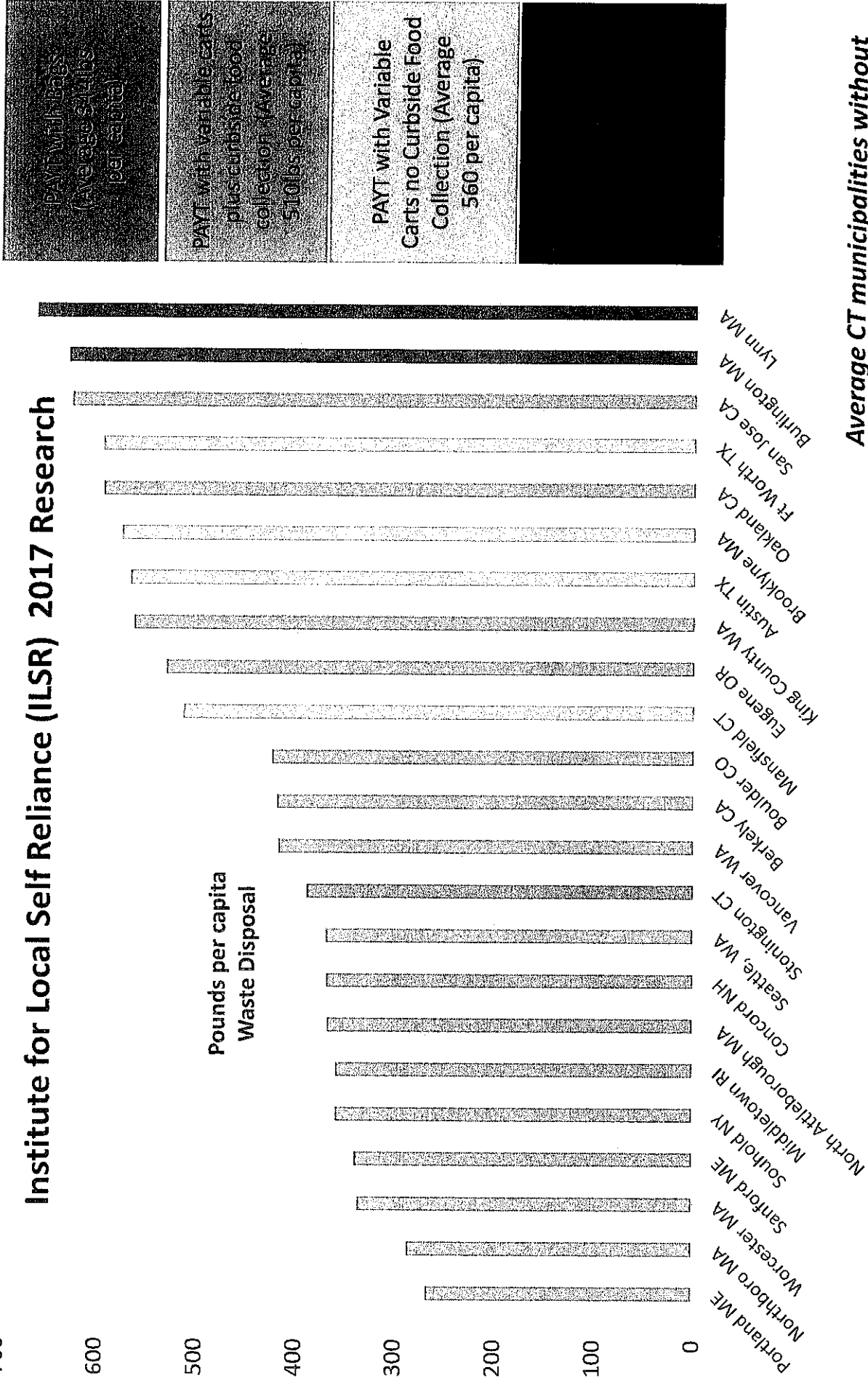
	Variable-Rate Carts (VRCs)	Residents choose from among different sizes of carts, paying more for larger carts	500-600 + pounds per capita
	Stickers/Tags	Residents pay by the bag by affixing a pre-paid tag or sticker to each bag of trash.	500-600 pounds per capita
	Bags or Bags in Carts	Residents dispose of waste in official municipal bags. Bags can be used with <u>manual or cart-based</u> collection systems.	Avg. 280-432 pounds per capita
<div><div>SMART</div><div><div>1</div><div>Cut taxes, increase services, close deficits</div></div><div><div>2</div><div>Pay per unit for trash</div></div><div><div>3</div><div>No extra fee for recycling</div></div></div>			



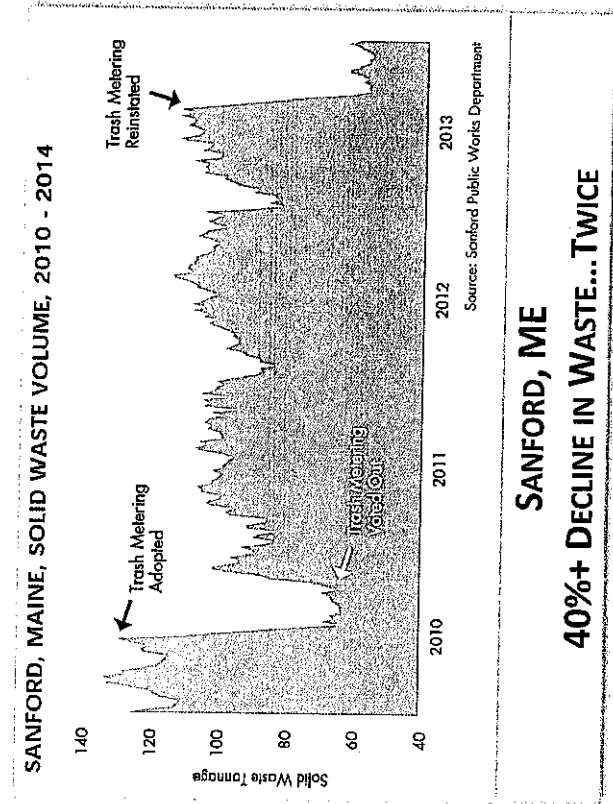
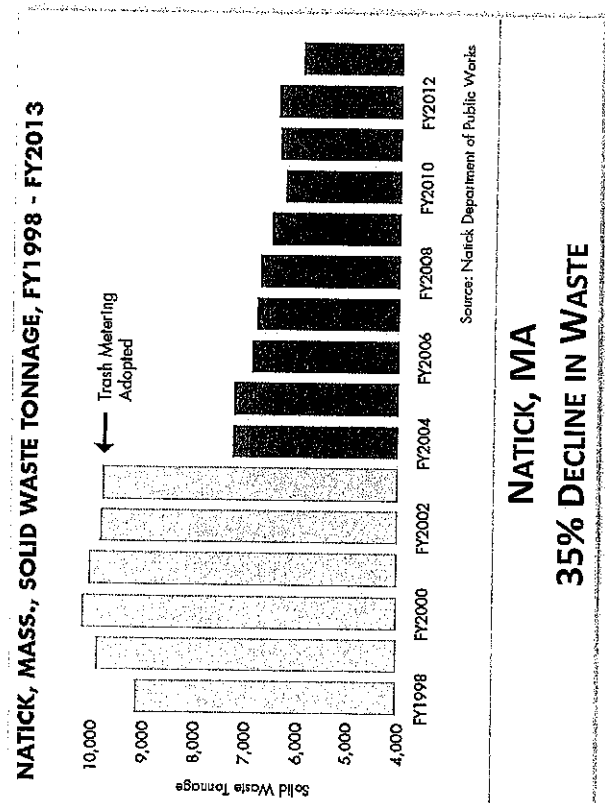
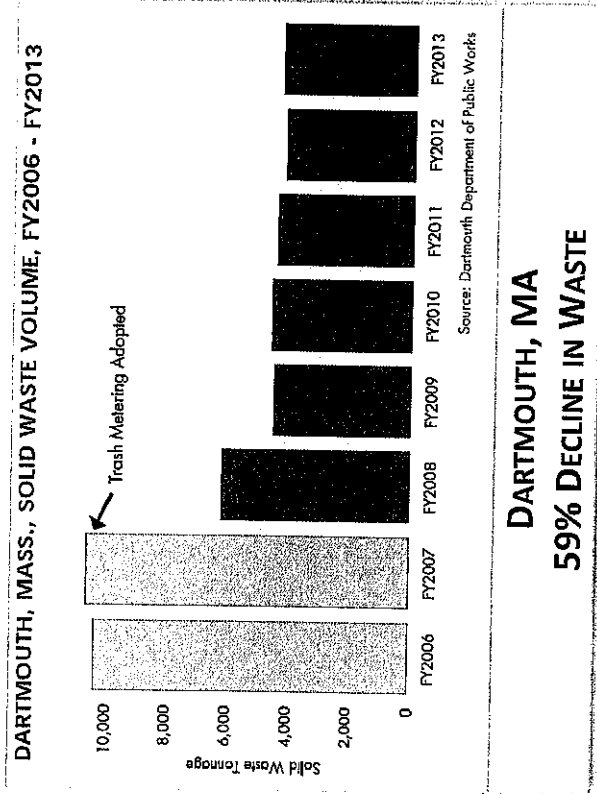
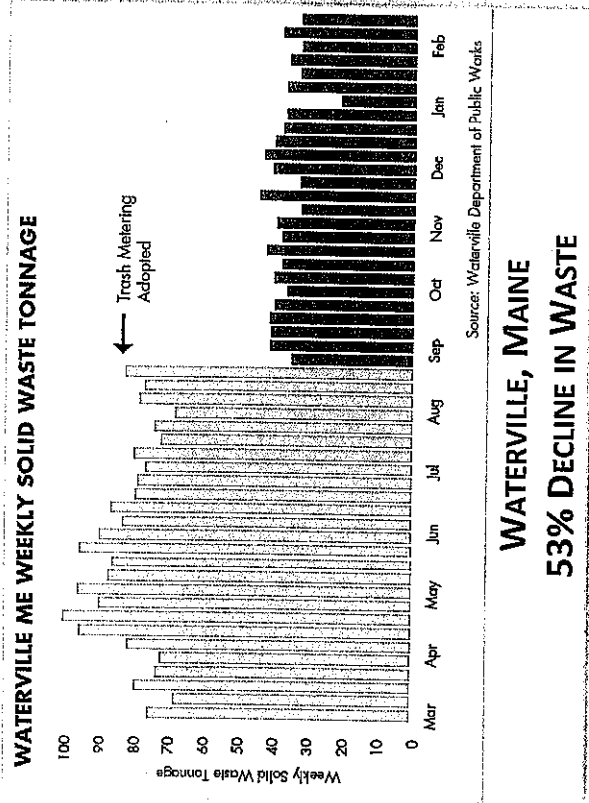
Portland Maine ranked #1, disposing of less waste per person and moving closer to Zero Waste than peer communities.

Exhibit A

Institute for Local Self Reliance (ILSR) 2017 Research

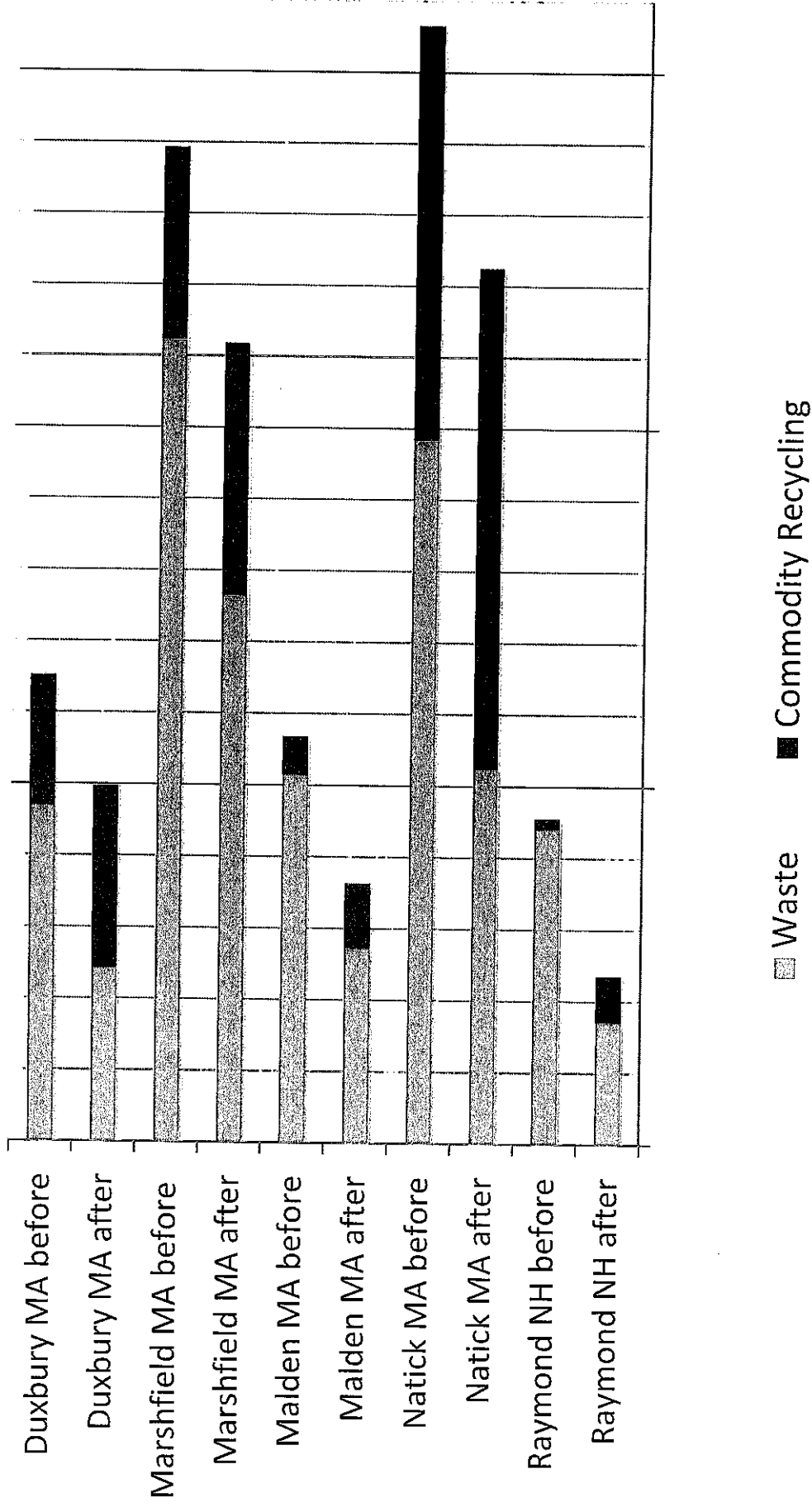


Results: MSW Reduction of 44% on Average



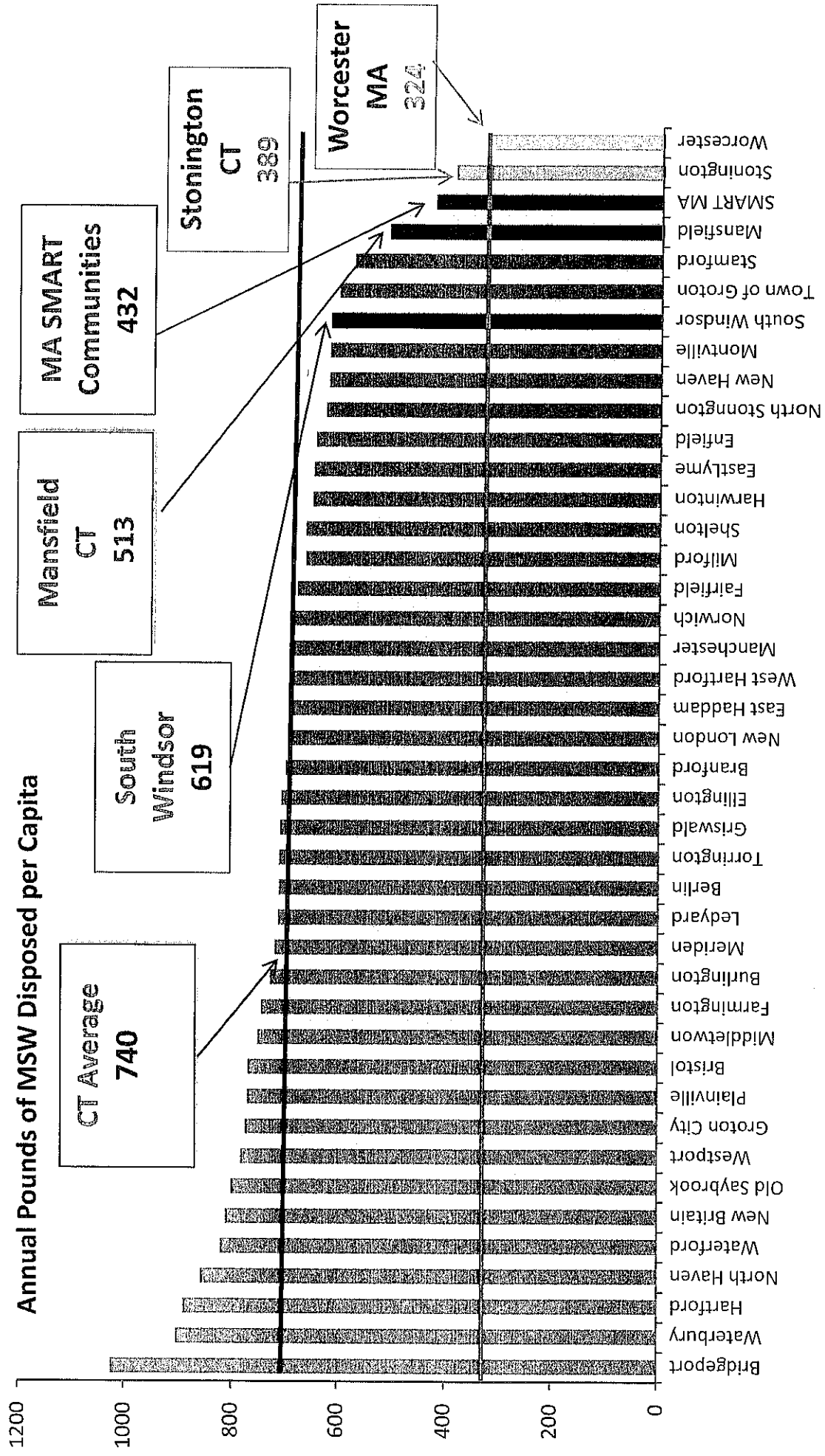
SMART – Decreases Overall Generation – 20+%

SMART's price signal produces source reduction and moves materials into all other programs, increases donations and home composting.

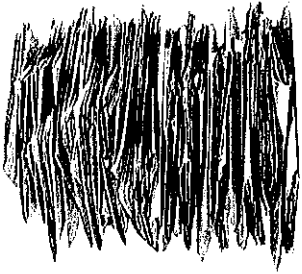


Disposal /Capita

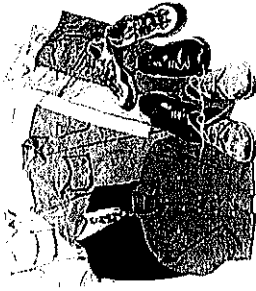
SMART Communities dispose of less residential MSW per capita than many other Connecticut cities.



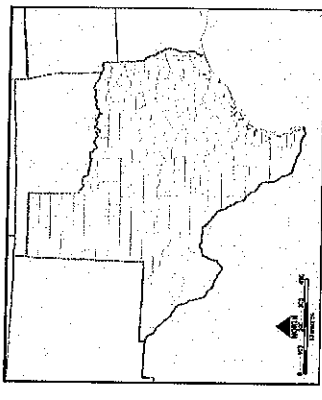
According to EPA, 75% of what we throw away is not trash



- 2.5 million plastic bottles every hour
- Enough office paper to build a **12-foot wall** from Los Angeles to NYC each year



- **82 pounds** per person each year of used clothing (textiles)
- Enough single use plastic film and bags to shrink wrap **the state of Texas** each year



Even though most of us claim to recycle all that we can, Americans are still throwing away more than what is sustainable.

Similar Efforts in Other States

SMART has a strong presence in the Northeast. The experience of municipalities in this region can be productively applied in Connecticut.

Massachusetts



- 41% of municipalities use SMART.
- Average waste reduction of 44% with bag-based SMART.

Rhode Island



- 6 of RI's 39 municipalities have some form of SMART.
- Rhode Island Resource Recovery Corporation (RIRRC) is designing a statewide SMART option.

Maine

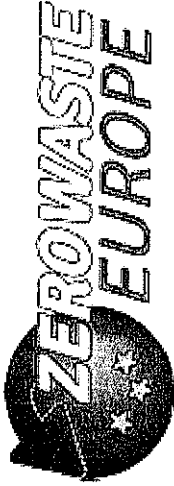


- 31% of ME's 1.33 million people live in SMART towns.
- Average waste reduction of 44% with bag-based SMART

In addition, unit-based pricing for solid waste is mandatory in Minnesota, Oregon, Vermont, & Washington.

Global SMART Efforts (Selected Examples)

Europe



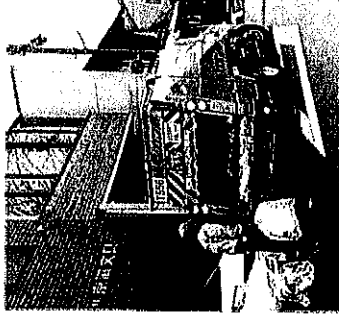
- ZeroWaste Europe's 1st Category Municipalities must use SMART.
- Low per capita disposal (300-500 lbs./yr) with SMART in

- Austria
- Belgium
- Estonia
- France
- Italy
- Switzerland
- Others

SMART – Zurich Reduced Waste 41%

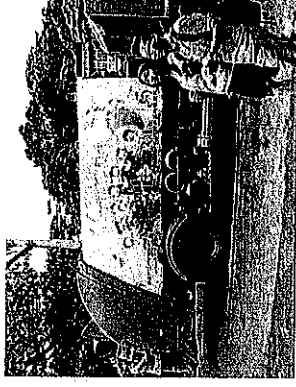


South Korea & Japan



- Seoul reduced waste 42%.
- Kyoto reduced waste more than 40%.

Taiwan



- Taipei uses bag-based SMART.
 - Reduced waste by 33%
 - Recycling rate is >50%

- ***Best Environmental Management Practices in the Waste Management Sector.***

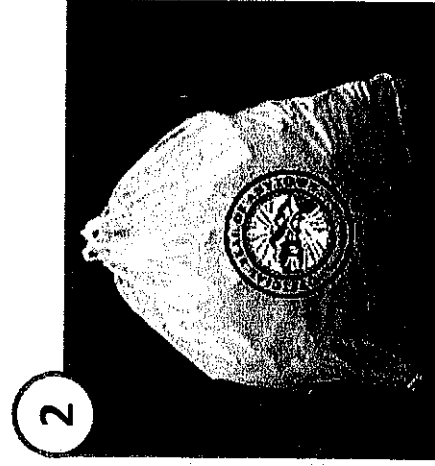
- Report to the European Commission's Joint Research Center

How Would SMART Work in South Windsor

How SMART Works: It's Simple!



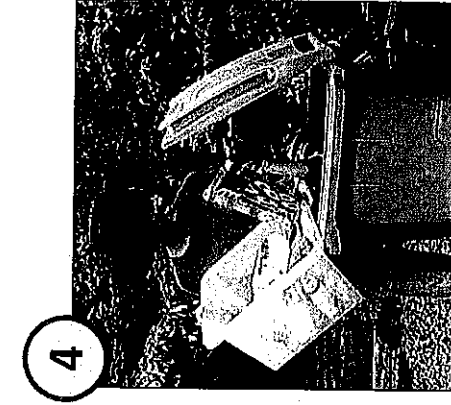
Purchase official SMART trash bags at the same stores where you shop today.



Put trash in official SMART trash bags.



Place trash in container, same as today.



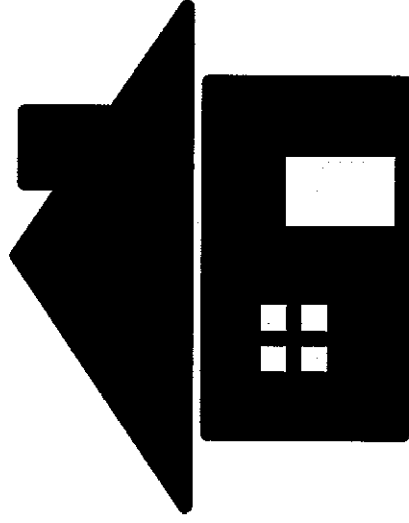
Place recycling in container, same as today.

1. Trash collection works the same as today (from the municipality or hauler).
2. Recycling collection remains free and works the same as today (from the municipality or hauler).
3. SMART trash bags would be available at convenient locations (all grocery, hardware, drugs stores)
4. The SMART bag draws attention to waste while providing residents an economic incentive to recycle more and throw away less.
5. Bags would be available in three different sizes.

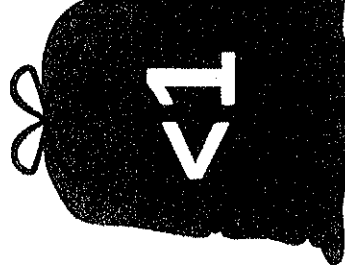
1. 8 gallon (.80 cents each)
2. 13 gallon (\$1.25 each)
3. 33 gallon (\$2.00 each)

Number of SMART Bags the Average Home will Use per Week

With SMART, the average home will use less than one 33-gallon bag per week.



The average home will use...



...less than one bag per week

Based on data collected from hundreds of SMART programs:

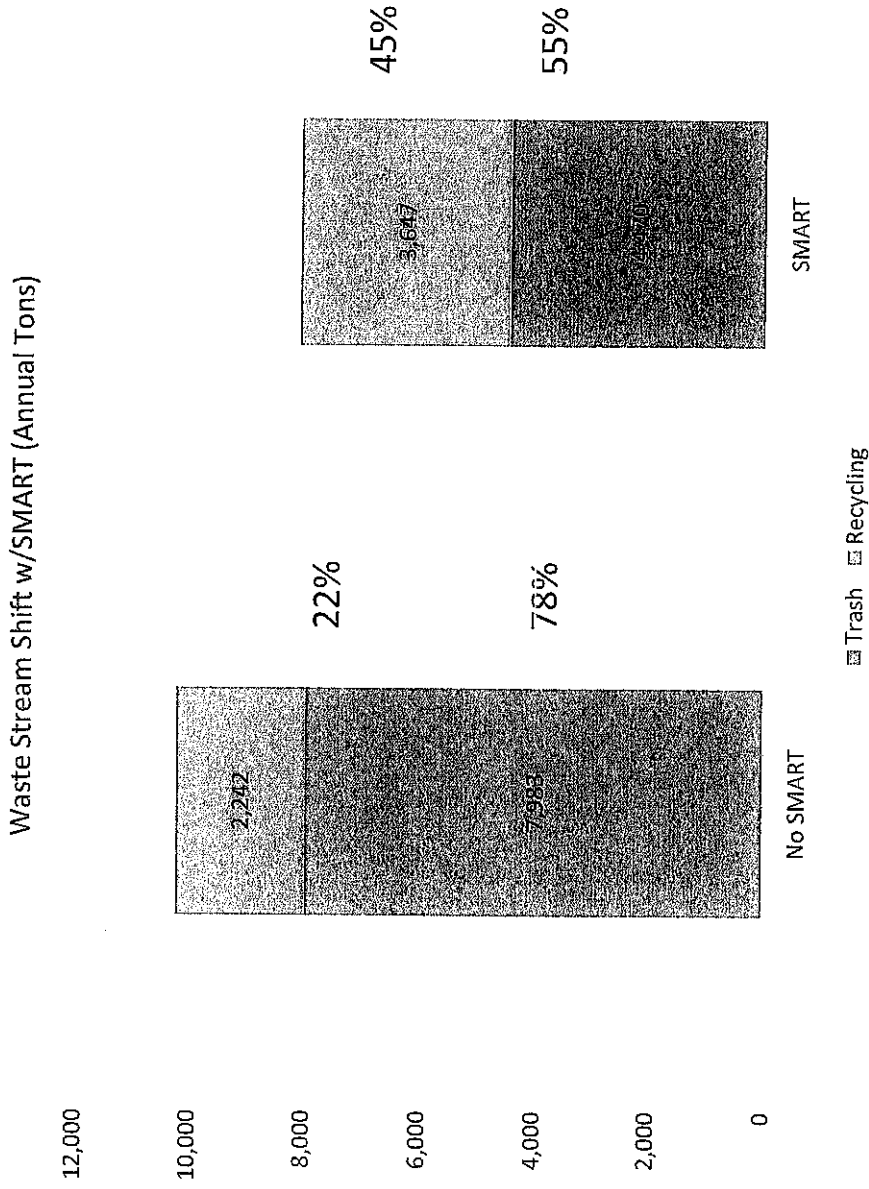
- Residential trash will drop by 44% (from 7,982 tons/yr. to 4,470 tons/yr.)
- 4,479 tons per year equals
 - 8.93 lbs. per home per year
 - 17.18 lbs. per home each week
- A 33-gallon bag collected through a SMART program contains 21.25 lbs. of trash
- That's less than one bag per week per hh

South Windsor

Exhibit A

Projected Waste Stream Shift with SMART

In South Windsor, SMART would reduce annual trash tonnage by 44%, or about 3,513 tons. This equates to annual tip fee savings of \$249,389 at \$71 per ton.



With SMART, annual pounds of trash per capita (PPC) would drop from 614 to 344.

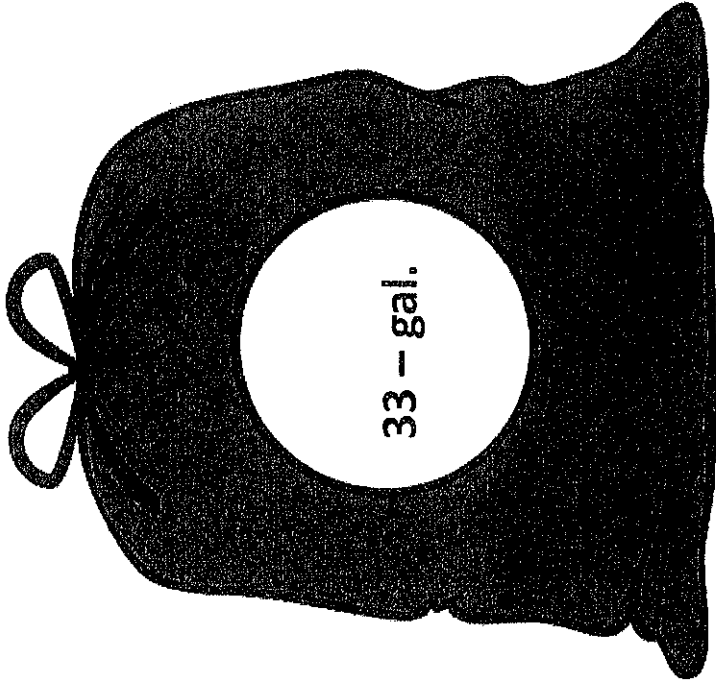
Now is the Best Time for SMART

Recycling markets have been weak for the past few years due to a combination of single stream contamination and China's policy. The recycling infrastructure in the US is adjusting and markets are predicted to rebound. Recycling is a commodity and there will always be highs and lows; however, SMART is the best way to manage waste regardless of the recycling costs because it promotes source reduction and reuse. The recycling tip fee could go as high as \$170 per ton, and a SMART system will still cost less money.

	No SMART	SMART	No SMART	SMART	No SMART	SMART	No SMART	SMART	No SMART	SMART
Waste Tonnage	7,983	4,470	7,983	4,470	7,983	4,470	7,983	4,470	7,983	4,470
Recycling Tonnage	2,242	3,647	2,242	3,647	2,242	3,647	2,242	3,647	2,242	3,647
Waste Tip	\$71	\$71	\$71	\$71	\$71	\$71	\$71	\$71	\$71	\$71
Recycling Tip	\$0.00	\$0.00	\$45.00	\$45.00	\$80.00	\$80.00	\$80.00	\$80.00	\$170	\$170
Trash Disposal \$	\$566,793	\$317,404	\$566,793	\$317,404	\$566,793	\$317,404	\$566,793	\$317,404	\$566,793	\$317,404
Recycling \$	\$0	\$0	\$100,888	\$164,114	\$179,357	\$291,757	\$381,133	\$619,985	\$947,926	\$937,389
Total Cost	\$566,793	\$317,404	\$667,681	\$481,518	\$746,150	\$609,162	\$947,926	\$937,389	\$10,538	\$10,538
Savings - Comparison		\$249,389		\$186,164		\$136,988				

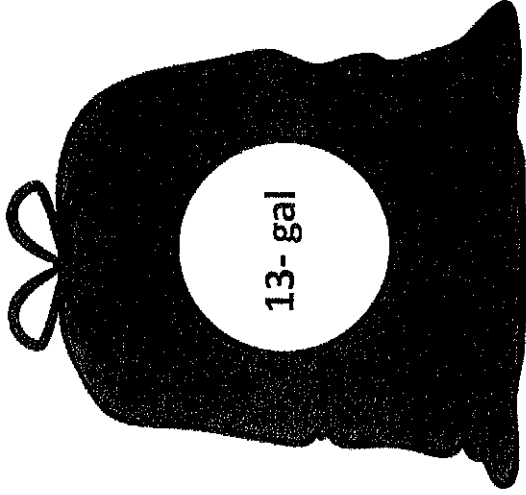
The waste tip fee is expected to rise significantly over the next decade. The current waste tip is \$71 per ton, but increasing to \$73 this year. The tip could easily exceed 100 per ton over the next decade.

How SMART Works: How the Bags Pay for Trash



\$2.00 per Bag

Bag & Bag Distribution	\$0.31
Trash Incineration+ some operational costs	\$1.69
Total	\$2.00



\$1.25 per Bag

Bag & Bag Distribution	\$0.21
Trash Incineration + some operational costs	\$1.04
Total	\$1.25

Estimated Annual Financial Impact of SMART*

Bag purchase price:

- Mini: \$0.80
- Small: \$1.25
- Large: \$2.00

	1 Year	3 Years	5 Years	10 Years
Revenue Bag Sales ¹	\$713,083	\$2,139,248	\$3,565,413	\$7,130,827
Savings Tipping Fees	\$249,389	\$748,167	\$1,246,945	\$2,493,889
Net Program Impact	\$962,472	\$2,887,415	\$4,812,358	\$9,624,716

Notes:

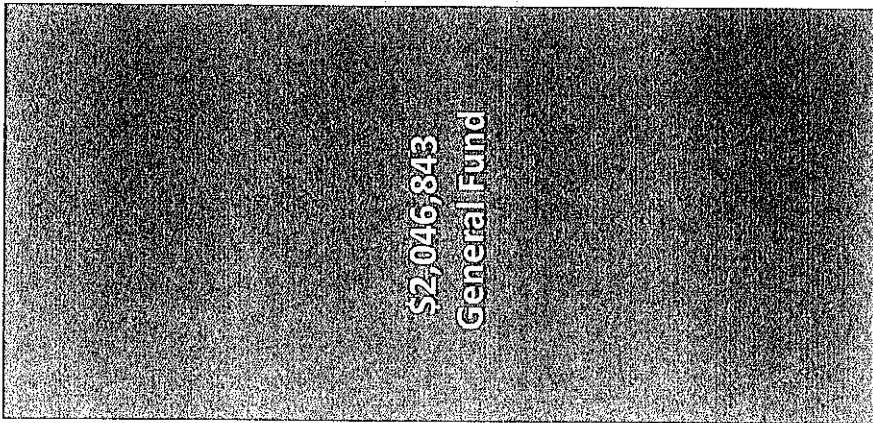
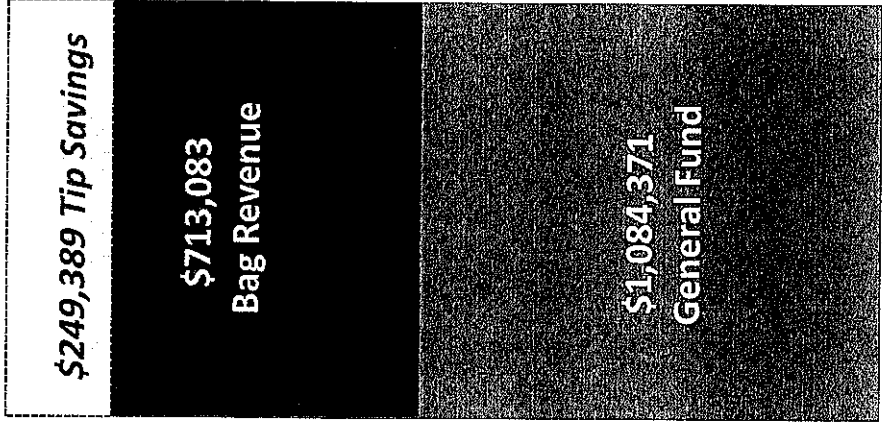
- 1. Benefits and Savings for Years 3, 5, and 10 are cumulative
- 2. Revenues are net of program services and supplies
- 3. Assumes no tip escalation

South Windsor would realize nearly \$10 Million in benefits and savings over the next ten years.

Switching to SMART Saves the Department 13%

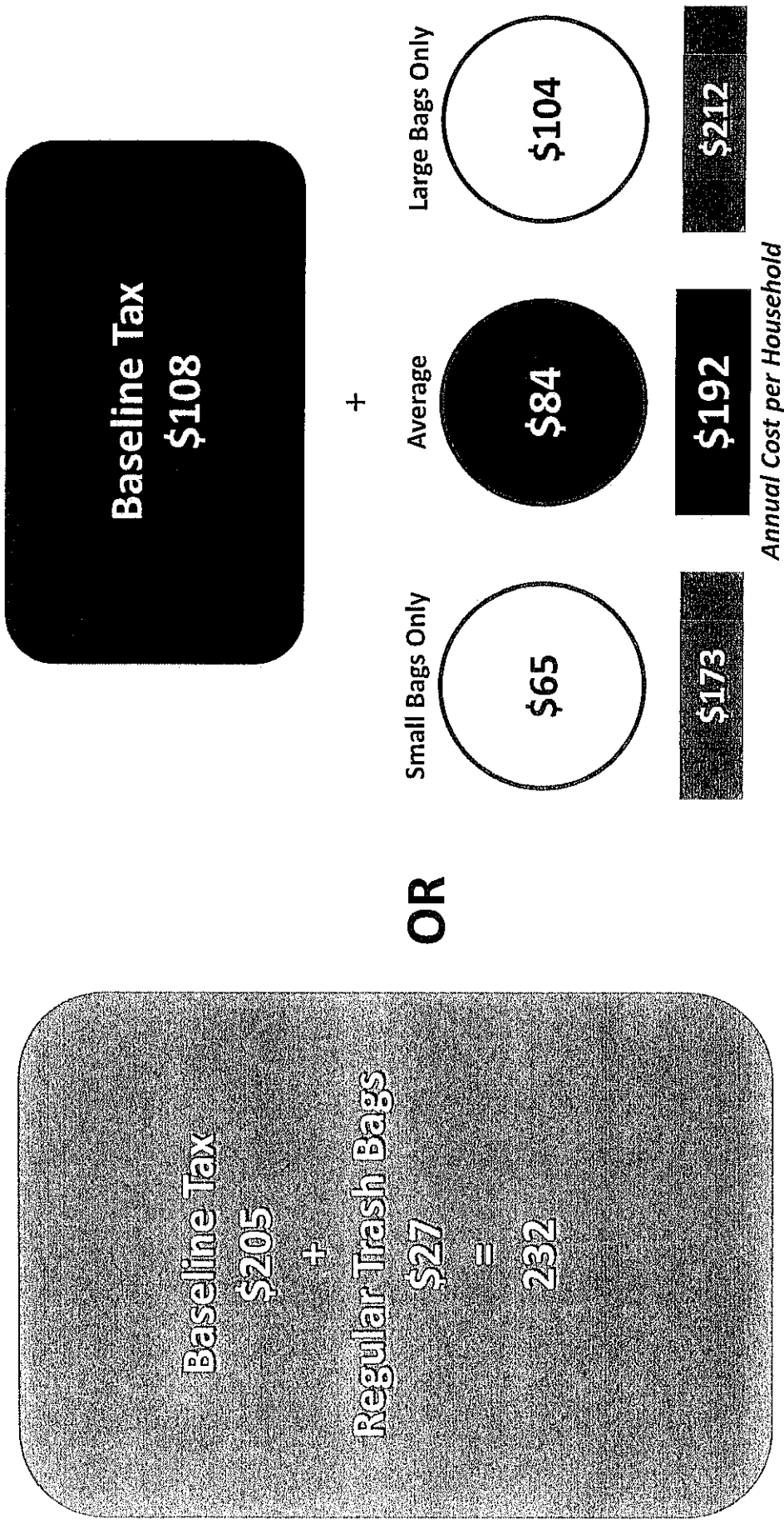
SMART is a more efficient and fiscally responsible way to fund solid waste services. Residents pay for trash services differently: Partly through taxes and partly through a bag fee.

Options for Meeting Financial Target

\$2,000,000			✓ Fairer for residents
\$1,000,000			✓ More fiscally responsible
\$0			✓ Less dependence on property tax – Saving \$962,000
Total Expense	Status Quo \$2,046,843	With SMART \$1,797,454	

Financial Savings for Households

Residents using the average number of SMART bags—or even slightly more than that—would still pay less for solid waste services with SMART than with the current system.



SMART gives residents control over their costs, and makes it easy to save money on trash services.

Bag purchase price: Small: \$1.25 Large: \$2.00

SMART provides a return on investment (ROI) of 67%

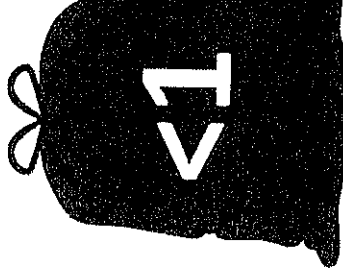
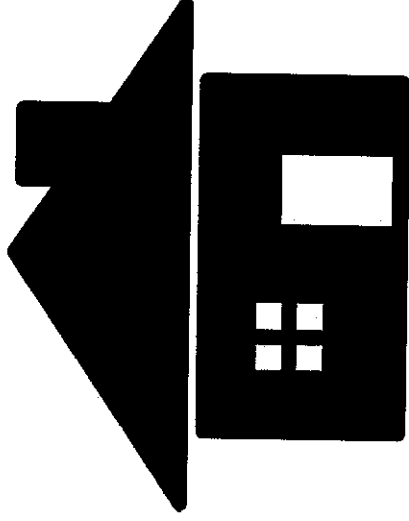
A SMART program asks residents for less. The annual benefit to the town is \$962,472 (tip savings and bag revenue), but the total cost to residents is only \$577,477

Average HH SMART bag annual expense	\$84,70
Average HH regular trash bag annual expense	minus (-)
Average additional out of pocket (since regular trash bags are no longer needed)	equals (=)
Total out of pocket cost from all 8,567 homes	times (X)
	\$577,577
Return on investment for residents	67%

The average household will spend an additional \$57.70, and
Receive \$96.16 in positive community impact

Number of SMART Bags the Average Home will Use per Week

With SMART, the average home will use less than one 33-gallon bag per week.



The average home will use...

...less than one bag per week

Based on data collected from hundreds of SMART programs:

- Residential trash will drop by 44% (from 7,982 tons/yr. to 4,470 tons/yr.)
- 44,479 tons per year equals
 - 8.93 lbs. per home per year
 - 17.18 lbs. per home each week
- A 33-gallon bag collected through a SMART program contains 21.25 lbs. of trash
- That's less than one bag per week per hh

South Windsor

Exhibit A

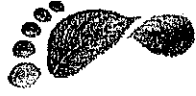
Annual Environmental Impact of SMART

CO₂e (Greenhouse Gas)

Annual
Reduction

6,600
Metric Tons

- Reduced carbon footprint
- Less pollution
- Healthier environment for residents



Equivalent to:



Removing

1299

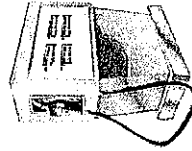
passenger vehicles from the road

or

Reducing gasoline consumption by

742,000

gallons



BTUs (Energy Used)

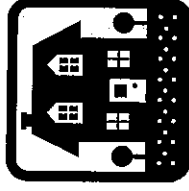
Annual
Reduction

55,000
Million Units

- Reduced costs
- Reduced carbon footprint
- Increased energy security



Equivalent to:



Powering

490

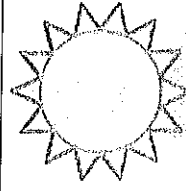
residential homes

or

Installing

6,800

rooftop solar panel arrays



Source: EPA WARM Model

Next Steps

1. Answer questions
2. Work with DPW to tweak design
3. Work with DEEP to reach the following Sustainable CT milestones:
 - Build a SMART Task Force to work through evaluation steps for SMART
 - Use Task Force visit SMART communities in New England, educate all council members and get feedback from councilors, evaluate objections and gain support from environmental groups, local AARP, district groups, or other advocacy groups, brief media
 - Hold public public meetings to gain resident general feedback
 - Tweak final design plan and make recommendation to council.
4. Develop key message and FAQ documents for public and media
5. Write ordinance or adapt current ordinance

Enforcement

All residential loads arriving at the transfer station must contain only SMART bags. Loads are easy to assess. The town will provide a tiered fee structure for haulers / tolerance for non-compliant loads.

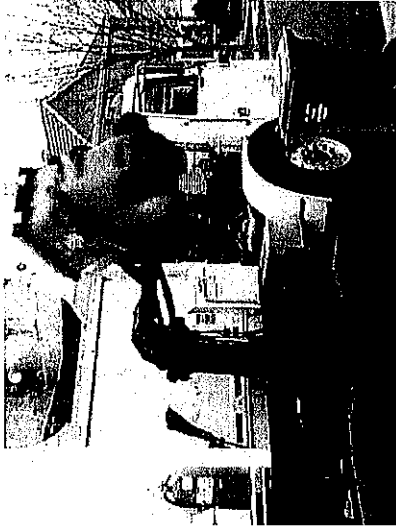
There are two ways that the town transfer station will receive residential trash:

1. Trucks with curbside waste from haulers with residential material: Loads must contain 95%+ official bags or vehicle will be fined a pre-determined amount (or be required to pay the normal tip fee). The program can ultimately be enforced through specific language in permitting of private haulers or multi-family or through contract with town hauler. Haulers can monitor compliance in two ways:
 - Standard loads from residential trucks with manual collection or semi-automated collection: Drivers are required to check for compliance and the curb and follow enforcement protocol. There are a few options depending on the available technology.
 - Loads from trucks with automated collection: A camera and camera and GPS system can be used. (this is a common practice in the Northeast. Most automated trucks are already equipped with a camera).
2. Drop-Off – Traditional bag at the “Drop Off” center protocol or alternative.

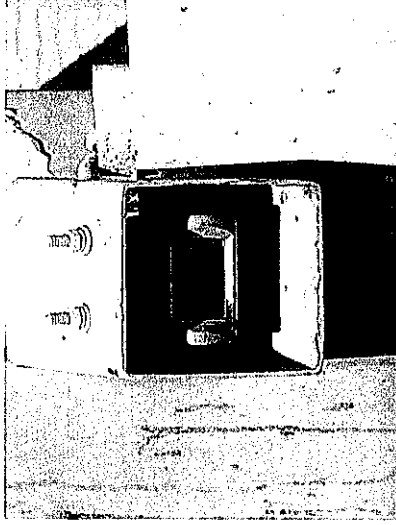
Bulky Waste should be discussed. Pre-paid stickers for bulky waste that is disposed of in the same truck as household waste could be used or cars could be required to weigh in at scale.

How Does Enforcement Work with Automated Collection?

[See video](#)



Official bags are placed in the carts



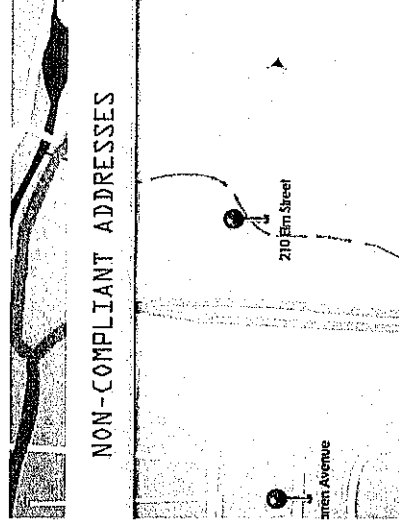
Trucks have video cameras on the hopper



Camera shows driver what goes into hopper



Driver pushes button on app if non-compliant bags are spotted



Non-compliant addresses auto-upload to database



Loads easily spot checked during start up phase

Common Concerns Raised on Social Media

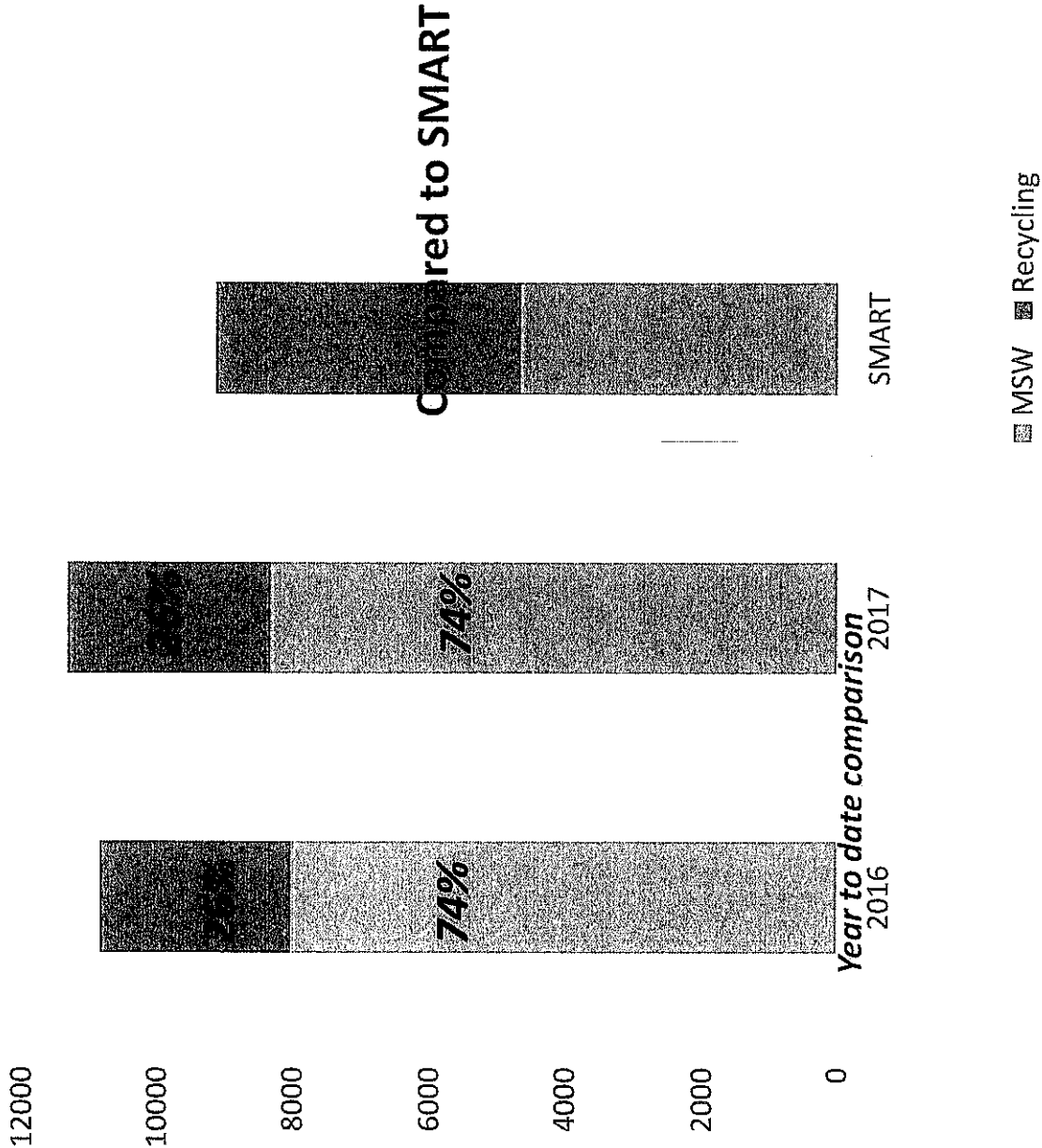
Frequent Objections

There must be a better way. We should study this more thoroughly and try other solutions first.

The State of Connecticut, as well as other states and cities around the country have worked for decades to find programs that increase recycling and reduce waste.

SMART is the single most effective way to reduce trash while also saving money.

West Hartford Switch from Bi-weekly to Weekly Recycling



SMART: Big Impact

Westport banned plastic bags about 10 years ago. Banning plastic bags is also a difficult political action. Although the ban was important for multiple reasons, it's effect on waste volume is minimal.

10-Year Estimated Plastic Bag Ban Results:

390 tons

\$27,300 in disposal savings



10 Year Estimated SMART Results:

80,000 tons

\$7 million in disposal savings



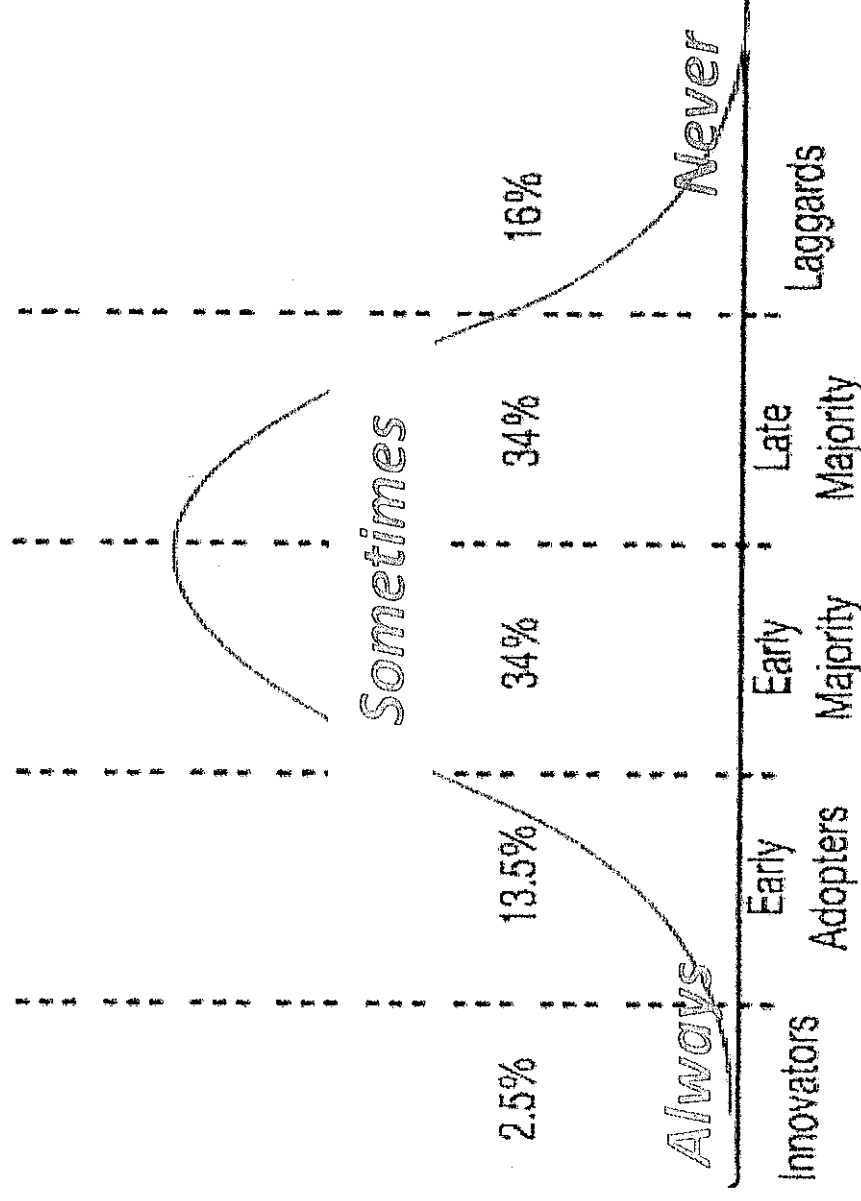
Frequent Objections

This is unfair to the good recyclers because they will pay more.

This is not the case. Currently the good recyclers are subsidizing everyone else and as the cost of waste increases the subsidy increases.

Curbside Value Partnership

- When trash is hidden in the taxes, the 'Always Recyclers' are covering up the behavior of those that are not participating.
- The as tip costs rise the 'Always Recyclers' will be paying disproportionately more per ton for trash than the sometimes recyclers.



2.5% are always recyclers, another 13.5% are frequent recyclers but 68% are only recycling sometimes.

Frequent Objections

This information does not tell the entire picture. What about all the programs that failed?

There are hundreds of SMART bag programs around the world.

Only a handful of programs that have been discontinued. Two are located in Connecticut. The programs were discontinued for political reasons, not because of poor results.

Case Study: East Lyme, CT

The East Lyme Selectman Decided to Discontinue the Program in 1998 for political reasons

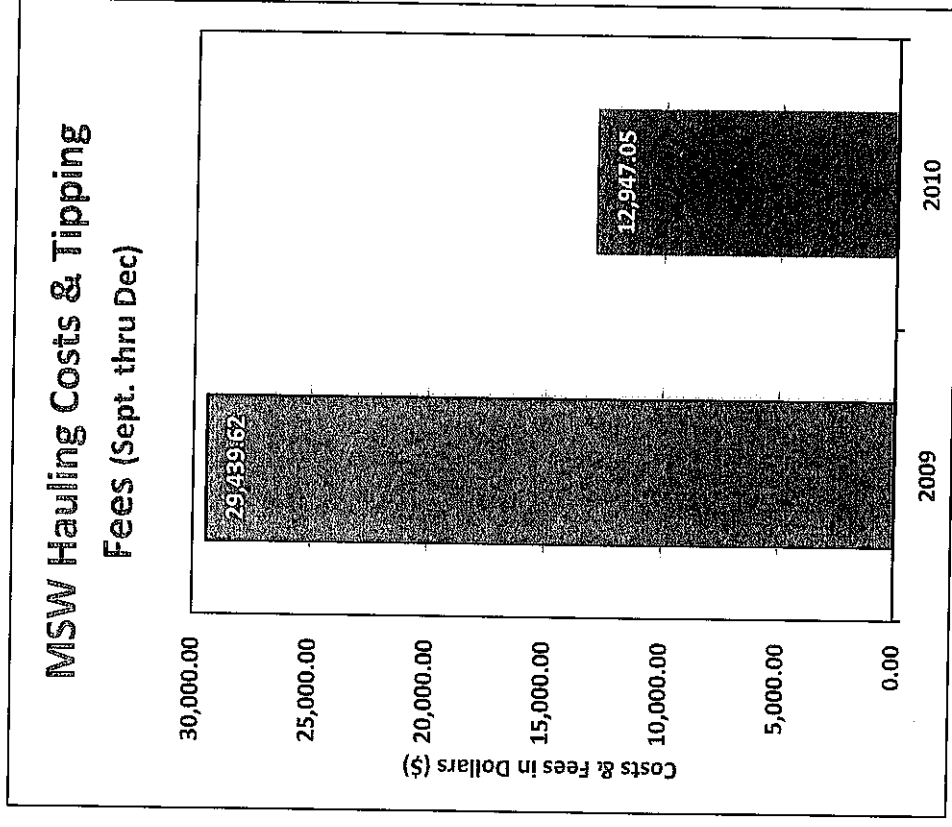
- When East Lyme's Selectman discontinued the program, trash went up from 4,571 tons (1997) to 7,179 tons (1998).
- **East Lyme's current per capita trash is 650.**
- Stonington implemented the program at the same time as East Lyme, has a similar demographic make up, and nearly the same population. **Stonington's current per capita trash is 389.**
- Stonington had a referendum and the strong majority of residents chose to keep the program.
- Stonington has saved approximately 6.5 Million dollars since the program's inception.

Case Study: Columbia CT

Columbia voted at a Town Hall Meeting to Eliminate the Program

Program Results:

- Municipal Solid Waste Decreased by 54%
- MSW Hauling Costs and tipping fees reduced by 49%
- Recycling hauling costs and tipping fees reduced by \$7,481.72 in just four months
- Bag Revenue exceeded previous expectations:
 - \$25,000 was budgeted for the entire 6 month trial and, only 4 months into the trial, net bag revenues exceeded this number at \$28,000
- Recycling rate increased from 27% to 41%
- Despite the SWRAC recommendations, and overall program results, the town of Columbia voted to eliminate the program at a local town meeting in February 2011



Frequent Objections

My neighbors will not comply and therefore it will cost me more and not them.

Compliance from neighboring state programs, as well as Stonington, is approximately 99%.

Studies also show that there is no notable increase in illegal dumping.

How Can the Town Enforce the SMART Program?

SMART compliance is very high and enforcement is usually not a challenge.

Most compliance issues happen during the first 6 weeks of a new program.

Most communities manage these with existing staff.

- Additional support can be provided if compliance is a concern.

A tiered enforcement system is recommended where one is not in place.

In all instances, the cost of enforcement has been a fraction of the financial savings related to SMART.

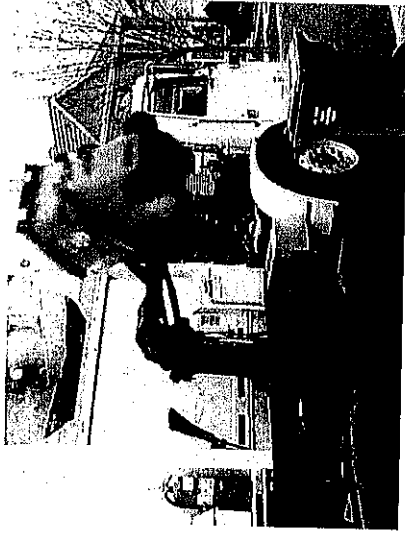
Sanford, ME – City-Reported Compliance Rates		
Week 1	96.3%	Week 6 99.65%
Week 2	98.52%	Week 7 99.79%
Week 3	99.52%	Week 8 99.76%
Week 4	99.38%	Week 9 99.94%
Week 5	99.43%	Week 10 99.86%

Automated Collection

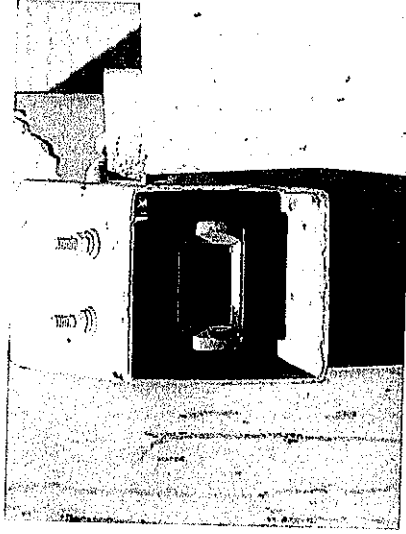
Exhibit A

Typical Ongoing Compliance Process

See [video](#)



Official bags are placed in automated carts for collection



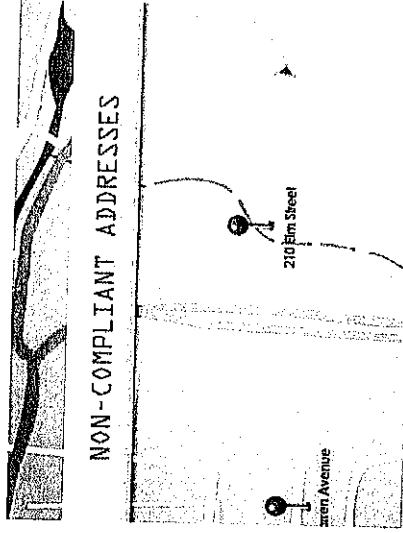
Trucks are equipped with video cameras mounted to the hopper (standard on most automated trucks)



Camera clearly shows what goes into hopper – driver can easily see bags on camera inside truck



Driver pushes one button on Tablet / app (or similar solution) if non-compliant bags are spotted



Non-compliant addresses are auto-uploaded to central database so notices (or citations) can go out.



Loads can easily be spot checked during start up phase.

Frequent Objections

Residents will not like it.

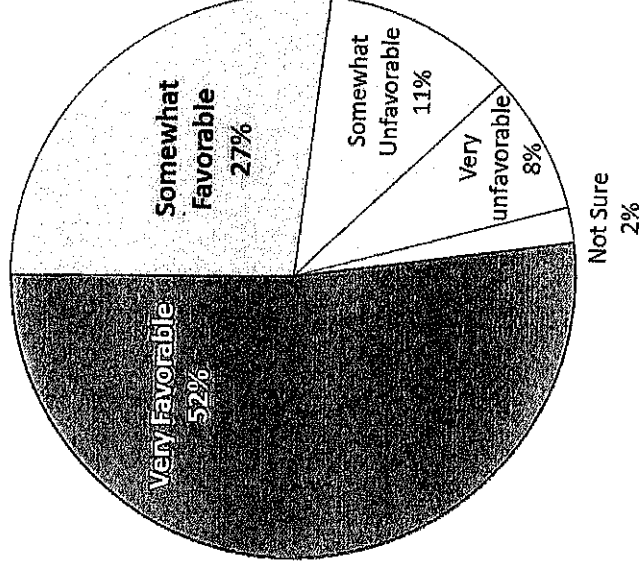
*Actually, residents like the program once
they have given it a try.*

Strong Support for Pay-as-You-Throw

In a Public Policy Polling survey of ~1,000 PAYT participants from 10 communities, significant majorities said they are satisfied with PAYT, see it as fair and easy, and believe it is effective.

- ***Favorability***
79% have either a very or somewhat favorable opinion of PAYT, with an outright majority (52%) having a very favorable opinion.
- ***Fairness***
More than two-thirds—68%—see the program as fair.
- ***Ease of Participation***
74% think it is not difficult to take part in PAYT.
- ***Effectiveness***
89% said PAYT is performing better than or as well as they expected.
- ***Minimal Political Impact***
77% said they are either more likely to vote for leaders who brought in PAYT or that it does not make a difference in their vote.c

Participants in Pay-as-You-Throw Programs Have a Highly Favorable View of Them.



Do you have a favorable or unfavorable opinion of pay-as-you-throw?

Source: Automated telephone survey of 991 residents of communities with bag-based pay-as-you-throw programs, conducted by Public Policy Polling Feb. 21-25, 2014.

THE WALL STREET JOURNAL

‘Kicking the Cans’ July 29, 2008

Should people who throw out more trash
pay higher disposal bills?

84% - YES 16% - NO



CONNECTICUT
HOSPITAL
ASSOCIATION

RECEIVED

DEC 17 2018

SOUTH WINDSOR TOWN COUNCIL

**TESTIMONY OF
CONNECTICUT HOSPITAL ASSOCIATION
SUBMITTED TO THE TOWN COUNCIL OF SOUTH WINDSOR
Monday, December 17, 2018**

**South Windsor Town Ordinance: Raising The Legal Age To Purchase
Tobacco To Twenty-One**

The Connecticut Hospital Association (CHA) appreciates this opportunity to submit testimony concerning South Windsor's proposed ordinance to raise the legal age to purchase tobacco to 21. CHA supports this important proposed ordinance.

Before commenting on the proposed ordinance, it's important to point out that Connecticut hospitals provide high quality care for everyone, regardless of their ability to pay. They do more than treat illness and injury. They strive to improve health and well-being by identifying and leveraging new and more effective ways to improve community health, manage chronic illness, expand access to primary care, and address social determinants of health.

The proposed ordinance would raise the legal age to buy tobacco within the town's boundaries from 18 to 21. We know that the best way to reduce health-associated harm caused by smoking is to abstain from smoking altogether or, at a minimum, delay the start of smoking. Recent data show that more than 10 percent of Connecticut high school students smoke, and 1,300 Connecticut children under the age of 18 become new daily smokers each year.¹ National data show that about 95 percent of adult smokers began smoking before they turned 21, and approximately 80 percent of adult smokers first tried smoking before the age of 18.² Tobacco use is a pediatric epidemic, as most tobacco use starts in the high school years.² Eighty percent of youth smokers will become adult smokers, and one-half of adult smokers will die prematurely from tobacco-related diseases.²

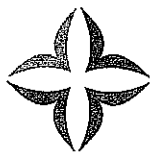
On a daily basis, caregivers in Connecticut hospitals see firsthand the impact of smoking-related disease and illness and, because of this, we wholeheartedly endorse common sense public policy initiatives that reduce or delay the start of smoking by youths. If the proposed city ordinance is passed, the town of South Windsor would join the city of Hartford, as well as other states and cities that have increased the age to purchase tobacco. Currently, an

individual must be 21 to purchase tobacco in a number of cities, including New York City, Chicago, Cleveland, Portland (Maine), Albany (New York), and the two Kansas Cities (Missouri and Kansas), as well as in the states of Massachusetts, California, Hawaii, Maine, New Jersey, and Oregon.

Thank you for your consideration of our position. For additional information, contact CHA Government Relations at (203) 294-7310.

¹ The Toll of Tobacco in Connecticut. Campaign for Tobacco-Free Kids. Last updated 11/17/17. Accessed at <https://www.tobaccofreekids.org/problem/toll-us/connecticut> on 1/12/18.

²United States Department of Health and Human Services. Substance Abuse and Mental Health Services Administration. Center for Behavioral Health Statistics and Quality. National Survey on Drug Use and Health, 2014. ICPSR36361-v1. Ann Arbor, MI: Inter-university Consortium for Political and Social Research [distributor], 2016-03-22. <http://doi.org/10.3886/ICPSR36361.v1>; see also Institute of Medicine, *Public Health Implications of Raising the Minimum Age of Legal Access to Tobacco Products*, Washington, DC: The National Academies Press, 2015, <http://iom.nationalacademies.org/Reports/2015/TobaccoMinimumAgeReport.aspx>



Trinity Health
Of New England

Saint Francis Hospital
and Medical Center

RECEIVED

DEC 13 2018

SOUTH WINDSOR TOWN COUNCIL

December 12, 2018

M. Saud Anwar, M.D.
Office of the Mayor
South Windsor Town Hall
1540 Sullivan Avenue
South Windsor, CT 06074

Dear Mayor Anwar:

It has come to our attention through some of our young advocates that the South Windsor Town Council is considering adoption of a local ordinance to increase the legal age to purchase tobacco products in South Windsor to 21.

Statistics indicate 4,900 people will die in Connecticut this year from tobacco use, while at the same time children under 18 will smoke 5.6 million packs of cigarettes. Tobacco use costs the state \$2 billion annually in health care costs. We know that most teens that smoke and use tobacco report getting cigarettes and other tobacco products from their friends, and that 90% of those who provide cigarettes to younger teens are under the age of 21 themselves. We also know that 80% of the youth smokers will become adult smokers and one-half of adult smokers will die prematurely from tobacco-related diseases. This is not what we want for our community.

As you may know, Saint Francis Hospital and Trinity Health Of New England are committed to promoting a healthier community. On October 31, thousands of our colleagues at Trinity Health Of New England and community members kicked off an initiative called the New England 61 Day Challenge. Part of the 61 Day Challenge is to "take the pledge," and commit to eliminating soda, sweets and cigarettes, throughout the challenge. Along with many members of our community, we will continue to make our voices heard and we ask that you carefully consider the passage of a Tobacco 21 ordinance.

Thank you for your consideration of this important issue.

Sincerely,

Daniel F. Keenan, JD
Vice President
Advocacy and Government Relations