### Final Official Statement Dated February 4, 2020

New Money Issue: Book-Entry Only RATINGS: S&P Global Ratings: "AA+" / "SP-1+"

In the opinion of Bond Counsel, based on existing statutes and court decisions and assuming continuing compliance with certain covenants and procedures relating to requirements of the Internal Revenue Code of 1986, as amended (the "Code"), interest on the Bonds and the Notes is excluded from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of computing the federal alternative minimum tax. In the opinion of Bond Counsel, based on existing statutes, interest on the Bonds and the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. See "Tax Matters" herein.



# Town of South Windsor, Connecticut \$13,500,000

## General Obligation Bonds, Issue of 2020

Dated: Date of Delivery

Due: Serially on February 1, 2021-2040, as detailed inside this front cover.

The Bonds will bear interest payable August 1, 2020 and semiannually thereafter on February 1 and August 1 in each year until maturity or earlier redemption. The Bonds are issuable only as fully registered bonds, without coupons, and, when issued, will be registered in the name of Cede & Co., as bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form, in the denomination of \$5,000 or any integral multiple thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds. So long as Cede & Co. is the Bondowner, as nominee of DTC, reference herein to the Bondowner or owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as defined herein) of the Bonds. See "Book-Entry-Only Transfer System" herein.

The Bonds are subject to redemption prior to maturity as described herein. (See "Redemption Provisions").

#### INTL FCSTONE FINANCIAL INC.

## \$18,000,000 General Obligation Bond Anticipation Notes

Dated: February 13, 2020 Due: February 12, 2021

The Notes will be issued in book-entry-only form and will bear interest payable at maturity at such rate or rates per annum as are specified by the successful bidder or bidders as set forth on the inside front cover. The Notes, when issued, will be registered in the name of Cede & Co., as Noteowner and nominee for DTC, New York, New York. See "Book-Entry-Only Transfer System" herein.

The Notes are <u>not</u> subject to redemption prior to maturity.

#### OPPENHEIMER & Co.

The Bonds and the Notes will be general obligations of the Town of South Windsor, Connecticut (the "Town") and the Town will pledge its full faith and credit to pay the principal of and the interest on the Bonds and the Notes when due. See "Security and Remedies" herein.

The Registrar, Transfer Agent, Paying Agent, and Certifying Agent will be U.S. Bank National Association, Goodwin Square, 225 Asylum Street, 23<sup>rd</sup> Floor, Hartford, Connecticut 06103.

The Bonds and the Notes are offered for delivery when, as and if issued, subject to the approving opinion of Robinson & Cole LLP, Bond Counsel, of Hartford, Connecticut and certain other conditions. It is expected that delivery of the Bonds and the Notes in book-entry-only form will be made to DTC on or about February 13, 2020.

## Town of South Windsor, Connecticut \$13,500,000

## General Obligation Bonds, Issue of 2020

Due: Serially on February 1, 2021-2040, Date of Delivery Dated:

as detailed below:

Year	Principal	Coupon	Yield	CUSIP 1	Year	Principal	Coupon	Yield	CUSIP 1
2021	\$ 675,000	5.000%	0.850%	840772Q67	2031*	\$ 675,000	2.000%	1.950%	840772R82
2022	675,000	5.000%	0.820%	840772Q75	2032	675,000	2.000%	2.000%	840772R90
2023	675,000	5.000%	0.830%	840772Q83	2033	675,000	2.000%	2.050%	840772S24
2024	675,000	5.000%	0.830%	840772Q91	2034	675,000	2.000%	2.100%	840772S32
2025	675,000	5.000%	0.830%	840772R25	2035	675,000	2.000%	2.150%	840772S40
2026	675,000	5.000%	0.850%	840772R33	2036	675,000	2.125%	2.200%	840772S57
2027*	675,000	2.000%	1.100%	840772R41	2037	675,000	2.125%	2.240%	840772S65
2028*	675,000	2.000%	1.200%	840772R58	2038	675,000	2.125%	2.280%	840772S73
2029*	675,000	2.000%	1.350%	840772R66	2039	675,000	2.125%	2.320%	840772S81
2030*	675,000	3.000%	1.350%	840772R74	2040	675,000	2.250%	2.350%	840772S99

<sup>\*</sup> Priced assuming redemption on February 1, 2026; however any such redemption is at the option of the Town.

#### INTL FCSTONE FINANCIAL INC.

## \$18,000,000 **General Obligation Bond Anticipation Notes**

Dated: February 13, 2020 February 12, 2021 Due: CUSIP: 1 Rate: 1.75% 840772T23

0.90% Yield:

#### OPPENHEIMER & CO.

<sup>1</sup> Copyright, American Bankers Association. CUSIP® is a registered trademark of the American Bankers Association. CUSIP numbers have been assigned by an independent company not affiliated with the Town and are included solely for the convenience of the holders of the Bonds and the Notes. The Town is not responsible for the selection or use of these CUSIP numbers, does not undertake any responsibility for their accuracy, and makes no representation as to their correctness on the Bonds and the Notes or as indicated above. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds and the Notes as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of such maturity or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Bonds and the Notes.

No dealer, broker, salesperson, or other person has been authorized by the Town to give any information or to make any representations not contained in this Official Statement or any supplement which may be issued hereto, and if given or made, such other information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

This Official Statement has been prepared only in connection with the initial offering and sale of the Bonds and the Notes and may not be reproduced or used in whole or in part for any other purpose. The information, estimates and expressions of opinion in this Official Statement are subject to change without notice. Neither the delivery of this Official Statement nor any sale of the Bonds and the Notes shall, under any circumstances, create any implication that there has been no material change in the affairs of the Town since the date of this Official Statement.

The independent auditors for the Town are not passing upon and do not assume responsibility for the accuracy or completeness of the financial information presented in this Official Statement (other than matters expressly set forth in their opinion in Appendix A), and they make no representation that they have independently verified the same.

The Bonds have not been registered under the Securities Act of 1933, as amended, nor have the Bonds been registered under any state securities laws.

The Town deems this Official Statement to be "final" for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), but it is subject to revision or amendment.

Other than matters expressly set forth as their opinions in Appendices B-1 and B-2, Bond Counsel is not passing on and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and makes no representation that they have independently verified the same.

The Town currently files its official statements for primary offerings with the Municipal Securities Rulemaking Board's Electronic Municipal Market Access ("EMMA") system. In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the Town will agree to provide or cause to be provided (i) annual financial information and operating data with respect to the Bonds, (ii) a notice of the occurrence of certain events within 10 business days of the occurrence of such events with respect to the Bonds and the Notes, and (iii) timely notice of a failure by the Town to provide the required annual financial information on or before the date specified in the Continuing Disclosure Agreement with respect to the Bonds. The Continuing Disclosure Agreements shall be executed in substantially the forms attached as Appendices C-1 and C-2 to this Official Statement.



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#### **Bond Issue Summary**

The information in this Bond Issue Summary and on the front cover page is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. This Official Statement speaks only as of its date and the information herein is subject to change.

Date of Sale: Tuesday, February 4, 2020 at 12:00 Noon (Eastern Time).

Location of Sale: Town Hall, Madden Room, 1540 Sullivan Avenue, South Windsor, Connecticut 06074.

Issuer: Town of South Windsor, Connecticut (the "Town").

Issue: \$13,500,000 General Obligation Bonds, Issue of 2020 (the "Bonds").

Dated Date: February 13, 2020

Interest Due: August 1, 2020 and semiannually thereafter on February 1 and August 1 in each year until

maturity or earlier redemption.

Principal Due: February 1 in each of the years 2021 through 2040, both inclusive, as detailed in this Official

Statement.

Authorization and

The proceeds of the Bonds will be used to fund various school projects authorized by the Purpose:

Town.

Redemption: The Bonds are subject to redemption prior to maturity. See "Bond Information - Optional

Redemption".

Security and Remedies: The Bonds will be general obligations of the Town, and the Town will pledge its full faith and

credit to the payment of principal of and interest on the Bonds when due.

Credit Rating: The Town received a rating of "AA+" from S&P Global Ratings on the Bonds.

Basis of Award: Lowest True Interest Cost (TIC), as of the dated date.

Bond Insurance: The Town does not expect to direct purchase a credit enhancement facility.

Tax Exemption: See "Bond Information - Tax Matters" herein.

Bank Qualification: The Bonds shall NOT be designated by the Town as qualified tax-exempt obligations under

> the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for certain interest expense allocable to the

Bonds.

Continuing Disclosure: See Appendix C-1 "Form of Continuing Disclosure Agreement - Bonds" hereto.

Registrar, Transfer Agent, Certifying Agent &

Paying Agent:

U.S. Bank National Association, Goodwin Square, 225 Asylum Street, Hartford, Connecticut

06103.

Legal Opinion: Robinson & Cole LLP, of Hartford, Connecticut will act as Bond Counsel.

Municipal Advisor: Phoenix Advisors, LLC, of Milford, Connecticut, Telephone (203) 878-4945.

It is expected that delivery of the Bonds in book-entry-only form will be made to The **Delivery and Payment:** 

Depository Trust Company on or about February 13, 2020 against payment in Federal Funds.

Issuer Official: Questions concerning this Official Statement should be directed to Patricia Perry, Director of

> Finance, Town of South Windsor, Town Hall, 1540 Sullivan Avenue, South Windsor, Connecticut 06074, Telephone: (860) 644-2511 or Mr. Matthew A. Spoerndle, Senior Managing Director, Phoenix Advisors, LLC, 53 River Street, Milford, Connecticut,

Telephone: (203) 878-4945.

#### Note Issue Summary

The information in this Note Issue Summary and on the front cover page is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. This Official Statement speaks only as of its date and the information herein is subject to change.

Date of Sale: Tuesday, February 4, 2020 at 11:30 A.M. (Eastern Time).

Location of Sale: Town Hall, Madden Room, 1540 Sullivan Avenue, South Windsor, Connecticut 06074.

Issuer: Town of South Windsor, Connecticut (the "Town").

Issue: \$18,000,000 General Obligation Bond Anticipation Notes (the "Notes").

Dated Date: February 13, 2020

Interest Due: At maturity: February 12, 2021 Principal Due: At maturity: February 12, 2021

Authorization and

The proceeds of the Notes will be used to fund various general purpose and school projects

Purpose: authorized by the Town. Redemption: The Notes are NOT subject to redemption prior to maturity.

Security and Remedies: The Notes will be general obligations of the Town, and the Town will pledge its full faith and

credit to the payment of principal of and interest on the Notes when due.

Credit Rating: The Town received a rating of "SP-1+" from S&P Global Ratings on the Notes.

Basis of Award: Lowest Net Interest Cost (NIC), as of the dated date.

Note Insurance: The Town does not expect to direct purchase a credit enhancement facility.

Bank Qualification: The Notes shall NOT be designated by the Town as qualified tax-exempt obligations under

> the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for certain interest expense allocable to the

Notes.

Continuing Disclosure: See Appendix C-2 "Form of Continuing Disclosure Agreement - Notes" hereto.

Registrar, Transfer Agent, Certifying Agent &

Paying Agent:

U.S. Bank National Association, Goodwin Square, 225 Asylum Street, Hartford, Connecticut

06103.

Legal Opinion: Robinson & Cole LLP, of Hartford, Connecticut will act as Bond Counsel. Municipal Advisor: Phoenix Advisors, LLC, of Milford, Connecticut, Telephone (203) 878-4945.

**Delivery and Payment:** It is expected that delivery of the Notes in book-entry-only form will be made to The

Depository Trust Company on or about February 13, 2020 against payment in Federal Funds.

Issuer Official: Questions concerning this Official Statement should be directed to Patricia Perry, Director of

> Finance, Town of South Windsor, Town Hall, 1540 Sullivan Avenue, South Windsor, Connecticut 06074, Telephone: (860) 644-2511 or Mr. Matthew A. Spoerndle, Senior Managing Director, Phoenix Advisors, LLC, 53 River Street, Milford, Connecticut,

Telephone: (203) 878-4945.

#### I. Bond and Note Information

#### Introduction

This Official Statement, including the cover page and appendices, is provided for the purpose of presenting certain information relating to the Town of South Windsor, Connecticut (the "Town"), in connection with the original issuance and sale of \$13,500,000 General Obligation Bonds, Issue of 2020 (the "Bonds") and \$18,000,000 General Obligation Bond Anticipation Notes (the "Notes") of the Town.

This Official Statement is not to be construed as a contract or agreement between the Town and the purchasers or holders of any of the Bonds and the Notes. Any statement made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any such opinion or estimate will be realized. No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue or be repeated in the future. Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date hereof. References to statutes, charters, or other laws herein may not be complete and such provisions of law are subject to repeal or amendment.

U.S. Bank National Association, Goodwin Square, 225 Asylum Street 23<sup>rd</sup> Floor, Hartford, Connecticut will act as Registrar, Transfer Agent, Paying Agent and Certifying Agent for the Bonds and the Notes.

#### Municipal Advisor

Phoenix Advisors, LLC, of Milford, Connecticut the ("Municipal Advisor") has served as Municipal Advisor to the Town with respect to the issuance of the Bonds and the Notes and has assisted the Town in preparing this Official Statement. The Municipal Advisor is not obligated to undertake, and has not undertaken, either to make an independent verification of or to assume responsibility for the accuracy, completeness, or fairness of the information contained in the Official Statement and the appendices hereto.

The Municipal Advisor is an independent firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

#### Description of the Bonds

The Bonds will be dated the date of delivery and will mature in the years and in such amounts and shall bear interest at such rates as set forth on the inside cover page of this Official Statement, payable on August 1, 2020 and semiannually thereafter on February 1 and August 1 in each year until maturity or earlier redemption. Interest will be calculated on the basis of a 360-day year consisting of twelve thirty-day months. Interest is payable to the registered owner as of the close of business on the fifteenth day of January and July in each year, or preceding business day is such fifteenth day is not a business day, by check mailed to the registered owner; or so long as the Bonds are registered in the name of Cede & Co., as nominee of DTC, by such other means as DTC, and the Town shall agree. The Bonds are subject to redemption prior to maturity. See "Optional Redemption" herein.

#### **Optional Redemption**

The Bonds maturing on or before February 1, 2026 are not subject to redemption prior to maturity. The Bonds maturing on February 1, 2027 and thereafter, are subject to redemption prior to maturity, at the election of the Town, on and after February 1, 2026 at any time, in whole or in part and by lot within a maturity, in such amounts and in such order of maturity as the Town may determine, at the respective price (expressed as a percentage of the principal amount of Bonds to be redeemed), set forth in the following table, plus interest accrued and unpaid to the redemption date:

	Redemption
Period During Which Redeemed	Price
February 1, 2026 and thereafter	100%

Notice of redemption shall be given by the Town or its agent by mailing a copy of the redemption notice by first-class mail at least thirty (30) days prior to the date fixed for redemption to the registered owner of the Bonds at the address of such registered owner as the same shall last appear on the registration books for the Bonds. Failure to give such notice by mailing to any registered owner, or any defect therein, shall not affect the validity of the redemption of any other Bonds. Upon the giving of such notice, if sufficient funds available solely for redemption are on deposit with the Paying Agent, the Bonds or portions thereof so called for redemption will cease to bear interest after the specified redemption date.

If less than all of the Bonds of any one maturity shall be called for redemption, the particular Bonds or portions of Bonds of such maturity to be redeemed shall be selected by lot in such manner as the Town in its discretion may determine; provided, however, that the portion of any Bond to be redeemed shall be in the principal amount of \$5,000 or a multiple thereof and that, in selecting Bonds for redemption, each Bond shall be considered as representing that number of Bonds which is obtained by dividing the principal amount of such Bond by \$5,000.

The Town, so long as a book-entry-only system is used for the Bonds, will send any notice of redemption only to DTC (or successor securities depository) or its nominee. Any failure of DTC to advise any DTC Participant, or of any DTC Participant or Indirect Participant to notify any Indirect Participant or Beneficial Owner, of any such notice and its content or effect will not affect the validity of the redemption of such Bonds called for redemption. Redemption of portions of the Bonds of any maturity by the Town will reduce the outstanding principal amounts of such maturity held by DTC. In such event it is the current practice of DTC to allocate by lot, through its book-entry-only system, among the interest held by DTC Participants in the Bonds to be redeemed, the interest to be reduced by such redemption in accordance with its own rules or other agreements with DTC Participants. The DTC Participants and Indirect Participants may allocate reductions of the interests in the Bonds to be redeemed held by the Beneficial Owners. Any such allocations of reductions of interests in the Bonds to be redeemed will not be governed by the determination of the Town authorizing the issuance of the Bonds and will not be conducted by the Town, the Registrar or Paying Agent.

#### Description of the Notes

The Notes will be dated February 13, 2020 and will be due and payable as to both principal and interest at maturity on February 12, 2021. The Notes will bear interest calculated on the basis of twelve 30-day months and a 360-day year at such rate or rates per annum as are specified by the successful bidder or bidders. A book-entry system will be employed evidencing ownership of the Notes in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC, and its participants pursuant to rules and procedures established by DTC and its participants. See "Book-Entry Only Transfer System". The Notes are NOT subject to redemption prior to maturity.

#### **Authorization and Purpose**

The Bonds and the Notes are issued pursuant to Title 7 of the General Statutes of Connecticut, as amended, the Charter of the Town, and bond resolutions adopted and approved by the electors of the Town at referendum.

#### Use of Proceeds

		This Issue:	
	Amount	The Notes:	
Project	Authorized	Due: 2/12/2021	The Bonds
Eli Terry Elementary School Project \$	37,419,060	\$ 9,000,000	\$ 6,500,000
Philip R. Smith Elementary School Project	32,480,940	7,000,000	7,000,000
2018 - Road/Various Public	15,000,000	2,000,000	-
Total \$	84,900,000	\$ 18,000,000	\$ 13,500,000

#### **Book-Entry-Only Transfer System**

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds and Notes. The Bonds and Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each interest rate of the Bonds, in the aggregate principal amount of such interest rate, and will be deposited with DTC. One fully-registered Note certificate will be issued for each interest rate of the Notes, in the aggregate principal amount of such interest rate, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its registered subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC is rated AA+ by Standard & Poor's. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of the Bonds and Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds and Notes on DTC's records. The ownership interest of each actual purchaser of each Bond and Note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds and Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds and Notes, except in the event that use of the book-entry system for the Bonds and Notes is discontinued.

To facilitate subsequent transfers, all Bonds and Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds and Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds and Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds and Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds and Notes unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Town as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds and Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and interest payments on the Bonds and Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Town or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the Town, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town or Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds and Notes at any time by giving reasonable notice to the Town or Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates and Note certificates are required to be printed and delivered.

The Town may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates and Note certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been provided by DTC. The Town takes no responsibility for the accuracy thereof.

#### **DTC Practices**

The Town can make no assurances that DTC, Direct Participants, Indirect Participants or other nominees of the Beneficial Owners of the Bonds and the Notes will act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its participants which are on file with the Securities and Exchange Commission.

#### Replacement Bonds and Notes

The determination of the Town authorizing the Bonds and the Notes provides for issuance of fully registered Bond certificates and Note certificates directly to Beneficial Owners of the Bonds and the Notes or their nominees in the event that: (a) DTC determines not to continue to act as securities depository for the Bonds and the Notes, and the Town fails to identify another qualified securities depository for the Bonds and the Notes to replace DTC; or (b) the Town determines to discontinue the book-entry system of evidence and transfer of ownership of the Bonds and the Notes. A Beneficial Owner of the Bonds and the Notes, upon registration of certificates held in such Beneficial Owner's name, will become the registered owner of the Bonds and the Notes.

#### Security and Remedies

The Bonds and the Notes will be general obligations of the Town and the Town will pledge its full faith and credit to pay the principal of and interest on the Bonds and the Notes when due. Unless paid from other sources, the Bonds and the Notes are payable from ad valorem taxes which may be levied on all taxable property in the Town without limit as to rate or amount, except as to certain classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

Payment of the Bonds and the Notes is not limited to property tax revenues or any other revenue source, but certain revenues of the Town may be restricted as to use and therefore may not be available to pay debt service on the Bonds and the Notes.

There are no statutory provisions for priorities in the payment of general obligations of the Town. There are no statutory provisions for a lien on any portion of the tax levy or other revenues to secure the Bonds and the Notes, or judgments thereon, in priority to other claims.

The Town is subject to suit on its general obligation bonds and notes, and a court of competent jurisdiction has the power in appropriate proceedings to render a judgment against the Town. Courts of competent jurisdiction also have the power in appropriate proceedings to order payment of a judgment on such bonds or notes from funds lawfully available therefor or, in the absence thereof, to order the Town to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts may take into account all relevant factors including the current operating needs of the Town and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal of or interest on such bonds or notes would also be subject to the applicable provisions of federal bankruptcy laws and to provisions of other statutes, if any, hereafter enacted by the Congress or the Connecticut General Assembly extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied. Under the Federal Bankruptcy Code, the Town may seek relief only, among other requirements, if it is specifically authorized, in its capacity as a municipality or by name, to be a debtor under Chapter 9, Title 11 of the United States Code, or by State law or by a governmental officer or organization empowered by State law to authorized such entity to become a debtor under such Chapter. Section 7-566 of the Connecticut General Statutes, as amended, provides that no Connecticut municipality shall file a petition in bankruptcy without the express prior written consent of the Governor. This prohibition applies to any town, city, borough, metropolitan district or any other political subdivision of the State having the power to levy taxes and issue bonds or other obligations.

#### Qualification for Financial Institutions

The Bonds and the Notes <u>shall NOT</u> be designated by the Town as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions of interest expense allocable to the Bonds and the Notes.

#### Availability of Continuing Disclosure Information

The Town will enter into continuing disclosure agreements with respect to the Bonds and the Notes (the "Continuing Disclosure Agreements"), to provide or cause to be provided, in accordance with the requirements of SEC Rule 15c2-12(b)(5), (i) annual financial information and operating data with respect to the Bonds, (ii) notice of the occurrence of certain events within 10 business days of the occurrence of such events with respect to the Bonds and the Notes, and (iii) timely notice of a failure by the Town to provide the required annual financial information on or before the date specified in the Continuing

Disclosure Agreement with respect to the Bonds. The Continuing Disclosure Agreements shall be executed in substantially the forms attached as Appendices C-1 and C-2 to this Official Statement.

The Town has previously undertaken in continuing disclosure agreements, for the benefit of holders of certain of its bonds and notes, to provide certain annual financial information and event notices pursuant to Rule 15c2-12(b)(5). During the last five (5) years, the Town has not failed to comply, in all material respects, with any of its undertakings in its continuing disclosure agreements, except for a failure to provide or to cross-reference by February 28, 2013 and 2014 certain operating data for fiscal years June 30, 2012 and 2013 contained in the Town's official statements filed with the MSRB and applicable notices of the failure to provide such operating data. For fiscal years June 30, 2012 and 2013 the operating data and a notice of failure to provide such operating data was submitted on January 27, 2015. The failure to cross-reference or provide, as applicable, the operating data was an immaterial oversight by the Town. Commencing with fiscal year ending June 30, 2016, the Town prepared a comprehensive annual financial report which includes the required operating data.

#### Ratings

The Town received a rating of "AA+" and "SP-1+" from S&P Global Ratings ("S&P") on the Bonds and the Notes, respectively. The Town furnished to S&P certain information and materials, some of which may not have been included in this Official Statement. The rating reflects only the views of S&P. No application was made to any other rating agency for the purpose of obtaining ratings on outstanding securities of the Town.

Generally, the rating agencies base their rating upon such information and materials and upon investigations, studies and assumptions by the rating agencies. There can be no assurance that a rating will continue for any given period of time or that it will not be lowered or withdrawn entirely by a rating agency if in its judgment circumstances so warrant. Any such downward change in or withdrawal of a rating may have an adverse effect on the marketability or market price of the Town's outstanding bonds and notes, including this issue.

The Town expects to furnish to S&P information and materials that they may request. However, the Town may issue short-term or other debt for which a rating is not requested. The Town's Municipal Advisor, Phoenix Advisors, LLC, recommends that all bonded debt be submitted for a credit rating.

#### Tax Matters

The Internal Revenue Code of 1986, as amended (the "Code"), imposes certain requirements which must be met at and subsequent to delivery of the Bonds and the Notes in order that interest on the Bonds and the Notes be and remains excluded from gross income for federal income tax purposes. Noncompliance with such requirements could cause interest on the Bonds and the Notes to be included in gross income retroactive to the date of issuance of the Bonds and the Notes. The Tax Regulatory Agreement, which will be executed and delivered by the Town concurrently with the Bonds and the Notes, contains representations, covenants and procedures relating to the use, expenditure and investment of proceeds of the Bonds and the Notes in order to comply with such requirements of the Code. Pursuant to the Tax Regulatory Agreement, the Town also covenants and agrees that it shall perform all things necessary or appropriate under any valid provision of law to ensure interest on the Bonds and the Notes shall be excluded from gross income for federal income tax purposes under the Code.

In the opinion of Bond Counsel, based on existing statutes and court decisions and assuming continuing compliance by the Town with its covenants and the procedures contained in the Tax Regulatory Agreement, interest on the Bonds and the Notes is excluded from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of computing the federal alternative minimum tax.

Ownership of the Bonds and the Notes may also result in certain collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, certain foreign corporations doing business in the United States, certain S corporations with excess passive income, individual recipients of Social Security and Railroad Retirement benefits, taxpayers utilizing the earned income credit and taxpayers who have or are deemed to have incurred indebtedness to purchase or carry tax exempt obligations, such as the Bonds and the Notes. Prospective purchasers of the Bonds and the Notes, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of ownership and disposition of, or receipt of interest on, the Bonds and the Notes.

In the opinion of Bond Counsel, based on existing statutes, interest on the Bonds and the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from

amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Legislation affecting the exclusion from gross income of interest on State or local bonds, such as the Bonds and the Notes, is regularly under consideration by the United States Congress. There can be no assurance that legislation enacted or proposed after the date of issuance of the Bonds and the Notes will not reduce or eliminate the benefit of the exclusion from gross income of interest on the Bonds and the Notes or adversely affect the market price of the Bonds and the Notes.

The opinions of Bond Counsel are rendered as of their date and are based on existing law, which is subject to change. Bond Counsel assumes no obligation to update or supplement its opinions to reflect any facts or circumstances that may come to their attention, or to reflect any changes in law that may thereafter occur or become effective.

Prospective purchasers of the Bonds and the Notes are advised to consult their own tax advisors regarding other State and local tax consequences of ownership and disposition of and receipt of interest on the Bonds and the Notes.

#### **Original Issue Discount**

The initial public offering price of certain maturities of the Bonds and the Notes may be less than the principal amount payable on such Bonds and the Notes at maturity. The excess of the principal amount payable at maturity over the initial public offering price at which a substantial amount of these Bonds or Notes is sold constitutes original issue discount. The offering prices relating to the yields set forth on the inside cover page of this Official Statement are expected to be the initial public offering prices at which a substantial amount of the Bonds and Notes were ultimately sold to the public.

Under Section 1288 of the Code, the amount of original issue discount treated as having accrued with respect to any Bond or Note during each day it is owned by a taxpayer is added to the owner's adjusted basis for purposes of determining gain or loss upon the sale or other disposition of such Bonds or Notes by such owner. Accrued original issue discount on the Bonds and the Notes is excluded from gross income for federal income tax purposes. Original issue discount on any bond is treated as accruing on the basis of economic accrual for such purposes, computed by a constant semiannual compounding method using the yield to maturity on such Bond or Note. The original issue discount attributable to any bond for any particular semiannual period is equal to the excess of the product of (i) one half of the yield to maturity of such bond, and (ii) the amount which would be the adjusted basis of the bond at the beginning of such semiannual period if held by the original owner and purchased by such owner at the initial public offering price, over the interest paid during such period. The amount so treated as accruing during each semiannual period is apportioned in equal amounts among the days in that period to determine the amount of original issue discount accruing for such purposes during each such day. Prospective purchasers of the Bonds and the Notes should consult their own tax advisors with respect to the federal, state and local income tax consequences of the disposition of and receipt of interest on the Bonds and the Notes.

Internal Revenue Service Notice 94-84, 1994-2 C.B. 559, states that the Internal Revenue Service is studying whether the stated interest portion of the payment at maturity on a short-term debt obligation (such as the Notes), that matures not more than one year from the date of issue, bears a stated fixed rate of interest and is described in section 103(a) of the Code, is (i) qualified stated interest that is excluded from the stated redemption price at maturity of the obligation (within the meaning of section 1273 of the Code) but is excluded from gross income pursuant to section 103(a) of the Code, or (ii) is not qualified stated interest and, therefore, is included by the taxpayer in the stated redemption price at maturity of the obligation, creating or increasing (as to that taxpayer) original issue discount on the obligation that is excluded from gross income pursuant to Section 103 of the Code. Notice 94-84 states that until the Internal Revenue Service provides further guidance with respect to tax-exempt short-term debt obligations, a taxpayer holding such obligations may treat the stated interest payable at maturity either as qualified stated interest or as included in the stated redemption price at maturity of the obligation. However, the taxpayer must treat the amounts to be paid at maturity on all tax-exempt short-term debt obligations in a consistent manner. Prospective purchasers of the Notes should consult their own tax advisors with respect to the federal, state and local income tax consequences of ownership of and of the election between the choices of treatment of the stated interest payable at maturity on the Notes.

#### **Original Issue Premium**

The initial public offering price of certain maturities of the Bonds and the Notes may be greater than the principal amount payable on such Bonds and Notes at maturity. The excess of the initial public offering price at which a substantial amount of these Bonds or the Notes is sold over the principal amount payable at maturity or on earlier call date constitutes original issue premium. The offering prices relating to the yields set forth on the inside cover page of this Official Statement

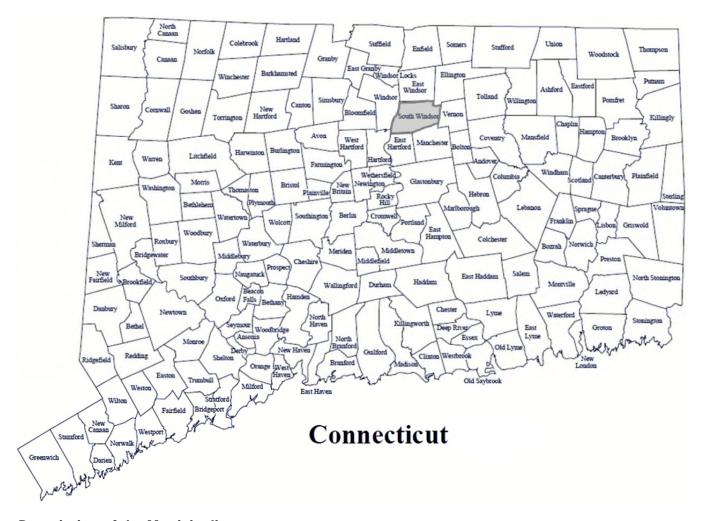
are expected to be the initial public offering prices at which a substantial amount of the Bonds and the Notes were ultimately sold to the public.

Under Sections 1016 and 171 of the Code, the amount of original issue premium treated as amortizing with respect to any Bond or Note during each day it is owned by a taxpayer is subtracted from the owner's adjusted basis for purposes of determining gain or loss upon the sale or other disposition of such Bonds or Notes by such owner. Amortized original issue premium on the Bonds and the Notes is not treated as a deduction from gross income for federal income tax purposes. Original issue premium on any bond is treated as amortizing on the basis of the taxpayer's yield to maturity using the taxpayer's cost basis and a constant semiannual compounding method. Prospective purchasers of the Bonds and the Notes should consult their own tax advisors with respect to the federal, state and local income tax consequences of the disposition of and receipt of interest on the Bonds and the Notes.

#### **Bond Insurance**

The Town does not expect to purchase a credit enhancement facility for the Bon	The 7	Town of	does not	expect to	purchase a	credit en	hancement !	facility 1	for the	Bone
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#### II. The Issuer



#### Description of the Municipality

The Town was originally founded in 1633 as part of Windsor and incorporated as a separate municipality in 1845. Historically, the Town has primarily been an agricultural community due to its fertile land and abundant water resources. Today, however, South Windsor affords a blend of residential living, high-tech industry and open space.

Situated just northeast of Hartford, the Town occupies 28.5 square miles, and is bounded by East Windsor and Ellington to the north, Vernon to the east, Manchester and East Hartford to the south, and the Connecticut River to the west. The Town is located equidistant from New York City and Boston and is only 20 miles south of Springfield, Massachusetts. South Windsor has immediate access to interstates 84, 91 and 291 and is only minutes from Bradley International Airport. Freight lines connect the Town to the entire northeast corridor.

Land use in South Windsor remains varied and diverse. Residential use accounts for nearly 82% of the total acreage, while commercial and industrial land use comprises approximately 18%. Major industries include aircraft electromechanical systems, optical and laser technologies, assisted living/healthcare systems, financial services and printing and graphic systems.

The Town Plan of Conservation and Development was initially adopted in 1968 with revisions in 2002, 2013 and 2014. Comprehensive zoning regulations were first adopted in 1928 and are revised on a periodic basis to reflect current development standards and practices. Both have resulted in a balanced economy, improved residential development and a stabilized tax base. The Town has embarked on some new and exciting projects that will help shape the future. One of the most critical projects is the Strategic Plan, which will identify past, present and future needs in a positive and effective manner.

The Town's modern educational facilities include four elementary schools, one middle school and one high school. There are more than a dozen local colleges and universities in the area for both undergraduate and graduate studies.

The Town has nearly 1,200 undeveloped acres of commercial and industrial land. The Town is well suited for continued growth because of its: (1) proximity to the major metropolitan areas of New York City, Boston, Springfield and Hartford, (2) immediate access to highly developed interstate highways and railways, (3) exemplary education system and (4) active search for industrial and commercial growth through its economic development program and tax incentives. It is anticipated that ongoing negotiations will bring additional employment opportunities to the Town in the future.

Coca Cola and Buckland Commons opened their doors and now employ several hundred people; Coca Cola represents the fifth national chain to open a distribution center in town. Momentum from the development efforts has generated two additional distribution centers totaling over 600,000 sq. ft., resulting in Home Depot officially breaking ground on their new state-of-the-art facility that will revitalize the use of rail in the US Route 5 corridor.

The Evergreen Walk district continues to produce development energy with the approval of 300,000 sq. ft. of residential retirement/assisted living luxury units and a 10,000 sq. ft. child development learning center. Construction of the Cambria Suite Hotel located in the district, is underway with an expected 2020 opening. The facility will offer 121 rooms, a heated pool and outdoor recreational space, including fire pits. Evergreen Walk has attracted Costco which has recently been approved by the Inland & Wetland Commission.

Discussions have begun about restoring a section of town that encompasses our ninety-seven-year-old local grocery chain, a staple to the community, to a 160,000 sq. ft. mixed-use development with 125 luxury apartments.

South Windsor's economic development outlook is strong with over \$288 million worth of construction completed or under way in the last twelve months with an additional \$102 million worth of construction in the planning stages.

#### Form of Government

Since 1960, the Town has been organized under the Council-Manager form of government with a Council elected at large (the "Town Council"). The legislative function is performed by a bipartisan Town Council, consisting of nine members, elected biennially for two-year terms. Minority political party representation is guaranteed in that no political party may have more than six members. The Town Council elects a Mayor from its membership to serve a two-year term. The Council appoints the Town Manager for an indefinite term. The Town Manager is the Chief Administrative Officer of the Town and serves at the pleasure of the Town Council. The Town Manager is appointed by the Town Council on the basis of professional executive training and other qualifications.

The Town Manager is directly responsible to the Town Council for planning, organizing and directing municipal activities, except schools and commissions appointed by the Town Council, and also serves as the Personnel Director.

The Town Manager appoints department heads; oversees the compliance of local laws and ordinances; provides recommendations and reports to the Town Council; prepares the annual budget and the annual report; keeps the Town Council advised on the Town's financial condition; and performs other duties prescribed by Charter, ordinance or Town Council resolution.

The Town's full time professional staff include the Town Manager, Assistant Town Manager/Director of Human Resources, Assistant Town Manager/Director of Information Technology, Director of Finance, Assessor, Collector of Revenue, Town Engineer, Director of Planning, Director of Parks and Recreation, Chief Building Official, Director of Public Works, Town Clerk, Police Chief, Library Director, Director of Youth & Family Services, Director of Adult & Senior Services, Environmental Health Officer and Fire Marshal.

#### **Principal Municipal Officials**

			Length of
Office	Name	Term	Service
Mayor	Andrew Paterna	2 years - Elected	3 years
Deputy Mayor	Elizabeth Pendleton	2 years - Elected	6 years
Town Council	Audrey Delinicki	2 years - Elected	1 year
Town Council	Erica Evans	2 years - Elected	< 1 year
Town Council	Mary Justine Hockenberry	2 years - Elected	2 years
Town Council	Cesar Lopez	2 years - Elected	< 1 year
Town Council	Karen Lydecker	2 years - Elected	1 year
Town Council	Lisa M. Maneeley	2 years - Elected	4 years
Town Council	Janice A. Snyder	2 years - Elected	7 years
Chairman, Board of Education.	Craig Zimmerman	2 years - Elected	6 years
Town Treasurer	John Pelkey	2 years - Elected	< 1 year
Town Manager	Michael Maniscalco	Appointed	< 1 year
Director of Finance	Patricia Perry	Appointed	6 years
Town Attorney	Shipman & Goodwin LLP	Appointed	< 1 year
Superintendent of Schools	Dr. Kate Carter	Appointed	9 years

Source: Town Officials, Town of South Windsor.

**Town Manager:** Michael Maniscalco was appointed Town Manager in July of 2019. He is a graduate from the University of South Dakota with a Bachelor of Arts and a Masters of Public Administration in 2005 and 2008 respectively.

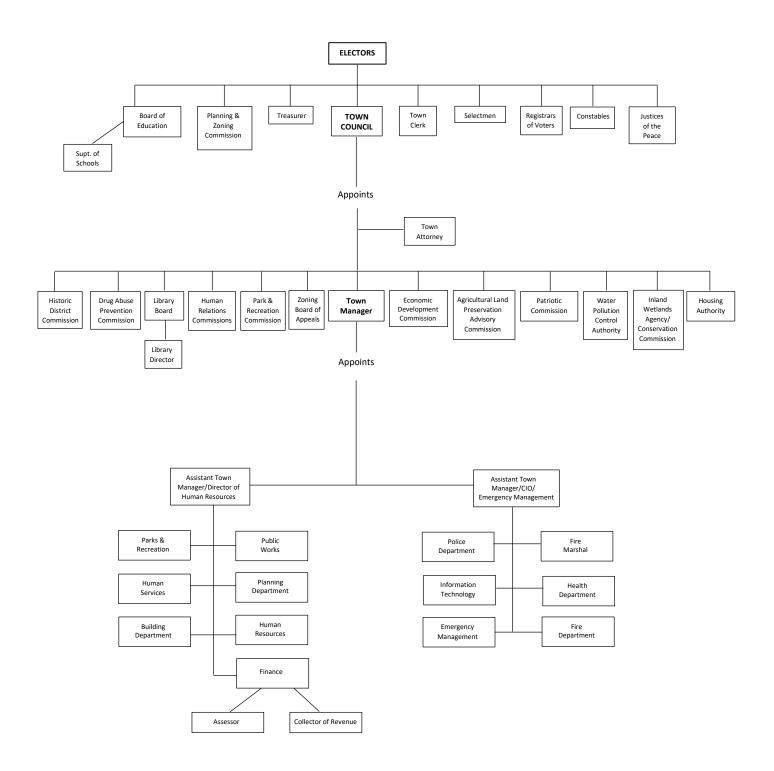
Mr. Maniscalco brings over a decade of government experience to the Town. He was the Administrative Manager of the Autism Program of Illinois where he oversaw the distribution of State funding to help the States 20,000 children and families affected by Autism. Mr. Maniscalco also was the Executive Director of the Logan County Economic Development Partnership where he was responsible for securing over \$1Billion dollars in commercial investment. Most recently, Michael was the Town Manager for the Town of East Hampton, Connecticut where he led the community to receive a AAA rating from S&P; the renovation of the communities High School and the construction of a new Police Department/Town Hall.

Mr. Maniscalco is a member of the International City Managers Association (ICMA). Through continued education, learning and experience he received his Credentialed Manager Certification from the ICMA.

**Superintendent of Schools:** Dr. Kate Carter began serving as Superintendent of South Windsor's Public Schools on September 1, 2010. She served as South Windsor's Assistant Superintendent of Personnel and Administration since October 2009. Prior to her work in South Windsor, Dr. Carter served as an elementary principal for Glastonbury Public Schools and a CREC magnet high school principal at Manchester Community College. Dr. Carter began her career as a high school English teacher. She has also been an adjunct English instructor at Manchester Community College. Dr. Carter has had the rare opportunity of serving as a founding principal twice in her career, first at Great Path Academy and then Nayaug Elementary School.

Dr. Carter is an active member of the South Windsor Historical Society and serves on the Board of Trustees for the Lutz Children's Museum. She earned her doctorate degree at Central Connecticut State University. She also holds a sixth year diploma in Educational Leadership and a Master of Science degree in Education. Dr. Carter earned a Bachelor of Science degree in Environmental Conservation.

## **Organizational Chart**



#### Summary of Municipal Services

**Administrative Services:** The Administrative Services staff has the responsibility to provide accounting, risk management, employee benefits, purchasing, financial planning, data processing, and personnel services to other service units, the Council and the community. The unit also raises revenue for capital projects such as road and building construction, major renovations, and acquisition of capital equipment by securing grants and intergovernmental funding.

**Building Department:** The Building Department's main responsibility is the enforcement and compliance of the building and mechanical codes, the ordinances of the Town, and the State of Connecticut Statutes as they pertain to all new construction, renovations and alterations within South Windsor.

**Economic Development:** The Economic Development functions are handled by the Town Manager's office. The responsibilities include assisting the Economic Development Commission with the planning of projects and cooperative efforts with the business community.

**Planning Services:** The Town Planning Department assists in the approval of design work and site development plans in order to conform to Town and State standards and regulations.

**Public Works:** The Public Works Department consists of 47 personnel divided into administration, engineering, streets, public buildings and pollution control. The Department is responsible for the maintenance and repair of Town streets, buildings, and motor equipment. The engineering division reviews requests for Certificates of Occupancy and Building Permits within the Town.

**Sewer Services:** The Town Water Pollution Control Authority manages the Town-owned sewer system. Approximately 90% of developed areas of Town are served by the sewer system.

**Solid Waste Services:** The Town provides a once-a-week curbside collection of solid waste and bi-weekly collection of its recycling contracted services. The Town has contracted with All American Waste for solid waste disposal services and collection of recyclables. This agreement is in effect through June 30, 2024.

**Emergency Medical Services:** The Town's Emergency Medical Services are provided by The Ambulance Service of Manchester, LLC. Participation in mutual aid ambulance service affords paramedic assistance when required.

**Fire Services:** The Town is provided fire protection by six operating units in three strategically located fire stations. The South Windsor Volunteer Fire Department consists of 125 volunteers with eight pieces of firefighting rolling stock.

**Police Services:** The South Windsor Police Department has 45 Police Officers. The Police Department is divided into two divisions: Operations and Support Services. The Operations Division is responsible for patrol, criminal investigations, traffic safety enforcement, special operations and animal control. The Support Services Division is responsible for community outreach programs, police communications, evidence storage, vehicle impound, facility and equipment maintenance, fleet maintenance and police jail and records management. The police dispatch center serves as the Town's 24-hour public service answering point through which all 911 emergency calls are handled. Police dispatchers provide communications for police, fire and medical services.

**Health Services:** The South Windsor Health Department's primary responsibility is to promote and safeguard the environmental health of the residents of the Town. The Department consists of one full-time and one part-time environmental health officers who provides for health inspections, supervision and approval of private water supplies, as well as the investigation and enforcement of pollution regulations and ordinances.

**Human Services:** The Human Services Department consists of the Adult and Senior Services and Youth and Family Services divisions. Adult and Senior Services are provided through the multi-purpose community center and include social, educational and health programs for the adult citizens. In addition, seniors are provided with nutritionally balanced meals and other outreach services to the homebound so as to maintain an independent life style to offset premature institutionalization. Youth and Family Services operate counseling and other support services for young people and families. The Town operates a five-day per week teen center for youths between the ages of 13 and 19. Also offered are preventative, educational, social and juvenile justice services.

**Library Services:** The South Windsor Public Library is governed by a six-member Board of Directors. The Library has an annual circulation of over 260,000 with a collection of over 140,000 items. A member of Library Connection, Inc. (a regional cooperative of thirty libraries in the Capitol Region and beyond), and the library extends its local offerings with databases and digital collections, as well as interlibrary loan services from libraries in the U.S. and abroad. The Library also provides meeting spaces for community groups, a gallery for art exhibitions, Wi-Fi connections, and a wide array of cultural programming. The Library is funded by the Town and is staffed by full and part-time professionals.

**Recreation Services:** A full time staff of 23 supplemented by numerous part-time specialists and over 200 volunteers provide for the supervision and management of activities that take place at 60 facilities within South Windsor, both indoors and outdoors. The Parks and Grounds division is responsible for the maintenance of all Town land and mowing of some school properties in Town.

Water Services: Water is provided by the Connecticut Water Company and the Metropolitan District Commission on a user fee basis.

**Electric and Natural Gas Services:** Services to the Town are provided by Eversource Energy (formerly Connecticut Light & Power a subsidiary of Northeast Utilities).

## Town Employees

	2020	2019	2018	2017	2016	
Education	677	647	621	653	630	_
General Government	194	187	184	173	173	
Total	871	834	805	826	803	

<sup>&</sup>lt;sup>1</sup> Does Excludes grant funded employees.

Source: Town of South Windsor, Finance Department

 $Town\ of South\ Windsor\ Public\ Schools,\ Personnel\ Department$ 

The following is a breakdown by category of the Town's current full-time equivalent employees:

General Government	Employees
Town Manager	
Town Hall	1.00
Town Council	1.00
Finance	. 12.00
Data Processing.	5.00
Public Safety	. 62.00
Sanitarian	2.00
Public Works	50.00
Building Department	. 3.00
Town Clerk	. 3.00
Registrar of Voters	
Human Services	
Town Planner	3.00
Library	12.00
Parks and Recreation.	
Subtotal General Government Employees	194.00
Board of Education	-
Administration and Principals	29.00
Teachers	393.50
Secretaries / Paraprofessionals	165.10
Nurses, LPNs, OT.	. 18.80
Non-Bargaining Employees	. 29.00
Custodial / Maintenance / Courier	
Subtotal Board of Education Employees	
Total Town Funded Employees	
Enterprise and Grant Funded Employees	
Food Service	
Grant Funded	. 28.75
Subtotal Enterprise and Grant Funded Employees	28.75
Total Town and Board Employees	. 899.65

#### Municipal Employee Bargaining Units

	Positions	Current Contract
Employees Organization	Covered	Expiration Date
Board of Education		
TeachersSouth Windsor Education Association - CEA	403	6/30/2022
		0,00,000
Administrators South Windsor School Administrators' Assoc.	25	6/30/2023
Nurses	9	6/30/2021
Secretaries, Clerical and Aides South Windsor Educational Support Staff Assoc.,		
Local 1303-26, AFSCME	167	6/30/2020
School Employees (Custodial		
and Maintenance)South Windsor Facilities Staff,		
Local 1303-29, AFSCME	38	6/30/2021
Sub-total Education Employees	642	-
General Government <sup>2</sup>		
Police OfficersLocal 1380, Council 15, AFSCME, AFL-CIO	40	6/30/2021
Police Dispatchers	10	6/30/2024
Public Works and ClericalLocal 1303, Council 4, AFSCME, AFL-CIO	30	6/30/2019 1
Pollution Control Operators National Association of Municipal Employees, NAGE	11	6/30/2022
Town Hall Employees South Windsor Town Hall, Chapter 63, Civil Service		
Employee Affiliates, Inc.	18	6/30/2022
Public Safety		
Union, NIPSEU	18	n/a <sup>2</sup>
Sub-total General Government Employees	. 127	-
Total	. 769	•

<sup>1</sup> In arbitration

Source: Town and School Officials, Town of South Windsor

#### Binding Arbitration

General Statutes Sections 7-473c, 7-474 and 10-153a to 10-153n provide a procedure for binding arbitration of collective bargaining agreements between municipal employers and organizations representing municipal employees, including certified teachers and certain other employees. The legislative body of a municipal entity may reject an arbitration panel's decision by a two-thirds majority vote. The State of Connecticut and the employee organization must be advised in writing of the reasons for rejection. The State then appoints a new panel of either one or three arbitrators to review the decisions on each of the rejected issues. The panel must accept the last best offer of either party. In reaching its determination, the arbitration panel gives priority to the public interest and the financial capacity of the municipal employer, including consideration of other demands on the financial capability of the municipal employer. For binding arbitration, in assessing the financial capability of a municipality, there is an irrefutable presumption that a budget reserve of 5% or less for teachers' contracts, and 15% or less for municipal employees contracts, is not available for payment of the cost of any item subject to arbitration. In light of the employer's financial capacity, the panel considers prior negotiations between the parties, the interests and welfare of the employee group, changes in the cost of living, existing employment conditions, and wages, salaries, fringe benefits, and other conditions of employment prevailing in the labor market, including developments in private sector wages and benefits.

<sup>&</sup>lt;sup>2</sup> The Connecticut Department of Labor has approved the creation of a new union named Nutmeg Independent Public Safety Employees Union (NIPSEU) which is expected to include 18 employees. Contract negotiations are expected in the near future.

#### **Educational System**

The Town's elementary school system consists of four schools for pupils in grades K through 5, one school for grades 6-8 and one high school for grades 9-12. The schools are governed by a nine-member Board of Education.

#### School Facilities

		Date of Construction	Number of	10/1/2019	Rated
School	Grades	(Additions, Remodeling)	Classrooms	Enrollment	Capacity 4
Pleasant Valley Elementary School	K-5	1958 (1988, 2000, 2018)	37	587	658
Temp. Philip R. Smith					
Elementary School (Old Orchard Hill)	K-5	1964 (1988, 2000)	27	395	447
Eli Terry Elementary School	K-5	1965 (1966, 2000)	35	457	549
Orchard Hill Elementary School	K-5	2017	43	637	721
Timothy Edwards Middle School	reK-5 / 6-8	1968 (1999)	109	1,050	1,315
South Windsor High School.2	9-12	1962 (1966, 1991)	106	$1,302^{3}$	1,514
Total			357	4,428	5,204

<sup>&</sup>lt;sup>1</sup> Does not include 93 Pre-K students.

Source: Town of South Windsor, Superintendent's Office.

In October 2013, the Board of Education adopted the South Windsor Public Schools Ten-Year Elementary Facilities Master Plan to address our aging elementary school buildings. The Plan called for a three-phased approach using multiple referenda to address the town's elementary facilities needs over a span of ten years. In August 2017, we successfully completed Phase One with the construction of a new Orchard Hill Elementary School on time and under budget! We are closing in on the end of Phase Two with the opening of two newly constructed buildings for Eli Terry and Philip R. Smith in August 2020. And now, we have progressed to Phase Three which calls for the construction of a new elementary school for Pleasant Valley. On October 22, 2019, the Board approved the Educational Specifications and budget for Phase Three. In February 2020, the Board will ask the Town Council to schedule a referendum on March 10, 2020, to seek voter approval to borrow for the project cost of the remaining new Phase Three school.

#### School Enrollment

		Historical		
School Year	K-5	6 - 8	9 - 12	Total
2010-11	1,850	1,089	1,546	4,485
2011-12	1,731	1,091	1,466	4,288
2012-13	1,718	1,065	1,411	4,194
2013-14	1,760	1,044	1,370	4,174
2014-15	1,753	979	1,368	4,100
2015-16	1,749	968	1,315	4,032
2016-17	1,780	965	1,326	4,071
2017-18	1,865	963	1,314	4,142
2018-19	1,980	981	1,278	4,239
2019-20	2,171	1,050	1,302	4,523
		Projected		
School Year	K-5	6 - 8	9 - 12	Total
2020-21	2,298	1,110	1,297	4,705
2021-22	2,368	1,161	1,304	4,833
2022-23	2,422	1,164	1,388	4,974
2023-24	2,459	1,228	1,419	5,106
2024-25	2,446	1,316	1,479	5,241
202.23	2,110	1,510	1,172	3,211

 $Source: Town\ of\ South\ Windsor,\ Superintendent's\ Of\!fice.$ 

<sup>&</sup>lt;sup>2</sup> Does not include Alternative Education Program operated by SWHS at 91 Ayers Road (5 Classrooms, 125 capacity).

 $<sup>^3</sup>$  Does not include 14 Project Worth students included in SWHS 10/1/19 enrollment report.

<sup>&</sup>lt;sup>4</sup> Rated Capacity equals number of staff and students in the building; updated by the Board of Education, January 3, 2020.

## III. Economic and Demographic Information Population Trends

Actual

Year	Population <sup>1</sup>	% Increase	Density <sup>2</sup>
2018 <sup>3</sup>	25,823	0.4%	899.8
2010	25,709	5.3%	895.8
2000	24,412	10.5%	850.6
1990	22,090	28.4%	769.7
1980	17,198	10.5%	599.2
1970	15,563	87.4%	542.3

<sup>&</sup>lt;sup>1</sup> U.S. Department of Commerce, Bureau of Census.

### Age Distribution of the Population

	Town of South Windsor		State of Co	nnecticut
Age	Number	Percent	Number	Percent
Under 5 years	1,155	4.5%	184,983	5.2%
5 to 9 years	1,611	6.2	201,006	5.6%
10 to 14 years	1,720	6.7	224,135	6.3%
15 to 19 years	1,938	7.5	247,182	6.9%
20 to 24 years	1,431	5.5	245,490	6.9%
25 to 34 years	2,193	8.5	439,848	12.3%
35 to 44 years	3,516	13.6	427,023	11.9%
45 to 54 years	4,067	15.7	522,138	14.6%
55 to 59 years	2,084	8.1	266,170	7.4%
60 to 64 years	1,675	6.5	235,949	6.6%
65 to 74 years	2,511	9.7	327,414	9.1%
75 to 84 years	1,204	4.7	170,979	4.8%
85 years and over	718	2.8	89,187	2.5%
Total	25,823	100%	3,581,504	100%

Median Age (Years) 2018...... 43.2 40.8

Source: American Community Survey 2014-2018

#### Selected Wealth and Income Indicators

	7	Town of	State of	
	Sou	th Windsor	Connecticut	
Per Capita Income, 2018	\$	47,189	\$	43,056
Median Family Income, 2018	\$	123,218	\$	97,310
Median Household Income, 2018	\$	107,088	\$	76,106

Source: American Community Survey 2014-2018

<sup>&</sup>lt;sup>2</sup> Per square mile: 28.7 square miles.

<sup>&</sup>lt;sup>3</sup> American Community Survey 2014-2018

#### **Income Distribution**

	Town of So	uth Windsor	State of Connecticut	
Income	Families	Percent	Families	Percent
\$ 0 - \$ 9,999	51	0.7%	27,787	3.1%
10,000 - 14,999	223	3.1	16,143	1.8%
15,000 - 24,999	62	0.9	41,072	4.6%
25,000 - 34,999	252	3.5	52,218	5.8%
35,000 - 49,999	458	6.3	82,371	9.2%
50,000 - 74,999	736	10.1	134,356	15.0%
75,000 - 99,999	820	11.3	122,244	13.6%
100,000 - 149,999	1,981	27.2	186,352	20.8%
150,000 - 199,999	1,300	17.9	100,359	11.2%
200,000 and over	1,388	19.1	132,765	14.8%
Total	7,271	100.0%	895,667	100.0%

Source: American Community Survey 2014-2018

## Major Employers

		Approximate Number of
Employer	Type of Business	<b>Employees</b>
The Town of South Windsor	Government and Education	891
DST Output	Service	650
Ticket Network	Service	441
The May Company	Distributor	389
Doosan Fuel Cell America	Manufacturer	320
Target Department Stores	Retail	250
Super Stop & Shop	Retail	221
Performance Food Group	Distributor	183
Lowes Home Improvement	Retail	170
Electro Methods	Manufacturer	155

Source: Town of South Windsor

## **Employment Statistics**

			Perd	entage Unemploy	red
	Town of So	uth Windsor	Town of	Hartford	State of
Period	Employed	Unemployed	South Windsor	Labor Market	Connecticut
November 2019	14,099	439	3.0	3.5	3.5
Annual Average					
2018	13,861	491	3.4	4.1	4.1
2017	13,624	537	3.8	4.8	4.7
2016	13,437	594	4.1	5.1	5.3
2015	13,450	618	4.4	5.6	5.6
2014	13,799	754	5.2	6.7	6.6
2013	13,475	857	6.0	7.9	7.7
2012	13,733	933	6.3	8.4	8.3
2011	14,077	948	6.3	8.9	8.8
2010	12,961	1,050	7.5	8.7	9.1
2009	14,082	935	6.2	8.1	8.3

 $Source:\ Department\ of\ Labor,\ State\ of\ Connecticut$ 

## **Building Permits**

Fiscal	Residential		Con	Comm./Industrial		Total		
Year	No.	Value	No.	Value	No.	Value		
2020 <sup>1</sup>	1,220	\$ 21,711,774	65	\$ 17,311,162	1,285	\$ 39,022,936		
2019	2,004	36,413,630	153	24,016,095	2,157	60,429,725		
2018	1,882	29,982,123	189	34,578,522	2,071	64,560,645		
2017	1,718	31,961,731	217	7,696,398	1,935	39,658,129		
2016	2,066	40,043,128	248	43,856,231	2,314	83,899,359		
2015	1,760	18,414,963	208	18,683,586	1,968	37,098,549		
2014	1,670	19,474,035	216	20,359,547	1,886	39,833,582		
2013	1,699	11,764,966	272	32,298,182	1,971	44,063,148		
2012	1,645	16,867,946	281	20,425,879	1,926	37,293,825		
2011	1,463	10,637,359	230	8,771,365	1,693	19,408,724		

<sup>&</sup>lt;sup>1</sup> As of December 31, 2019.

Source: Town of South Windsor, Building Department

#### **Educational Attainment**

	Town of South Windsor		State of Co	nnecticut
	Number	Percent	Number	Percent
Less than 9th grade	210	1.2%	101,068	4.1%
9th to 12th grade	396	2.2	134,758	5.4
High School graduate	4,045	22.5	670,519	27.1
Some college, no degree	2,981	16.6	416,267	16.8
Associate's degree	1,680	9.3	190,869	7.7
Bachelor's degree	4,606	25.6	538,924	21.7
Graduate or professional degree	4,050	22.5	426,303	17.2
Total	17,968	100.0%	2,478,708	100.0%
Total high school graduate or higher (%	)	96.6%		90.5%
Total bachelor's degree or higher (%)	48.2%		38.9%	

Source: American Community Survey 2014-2018

## Age Distribution of Housing

_	Town of Sou	uth Windsor	State of Connecticut	
Year Built	Units	Percent	Units	Percent
1939 or earlier	571	5.5%	337,795	22.3%
1940 to 1969	3,343	32.0	533,321	35.3
1970 to 1979	1,573	15.1	201,360	13.3
1980 to 1989	2,511	24.0	191,306	12.6
1990 to 1999	1,331	12.7	115,459	7.6
2000 or 2009	856	8.2	103,632	6.9
2010 or later	262	2.5	29,432	1.9
Total Housing Units	10,447	100.0%	1,512,305	100.0%

Source: American Community Survey 2014-2018

## Housing Inventory

	Town of So	uth Windsor	State of Connecticut	
Housing Units	Units	Percent	Units	Percent
1-unit, detached	7,550	72.3%	892,608	59.0%
1-unit, attached	912	8.7	80,684	5.3
2 units	202	1.9	123,908	8.2
3 or 4 units	148	1.4	130,948	8.7
5 to 9 units	690	6.6	84,021	5.6
10 to 19 units	375	3.6	57,153	3.8
20 or more units	449	4.3	130,872	8.7
Mobile home	121	1.2	11,734	0.8
Boat, RV, van, etc		-	377	0.0
Total Inventory	10,447	100.0%	1,512,305	100.0%

Source: American Community Survey 2014-2018

## **Owner Occupied Housing Values**

	Town of So	uth Windsor	State of Co	onnecticut
Specified Owner-Occupied Units	Number	Percent	Number	Percent
Less than \$50,000	179	2.2%	21,254	2.3%
\$50,000 to \$99,000	241	2.9	29,211	3.2
\$100,000 to \$149,999	478	5.8	81,446	9.0
\$150,000 to \$199,000	809	9.8	139,715	15.4
\$200,000 to \$299,999	3,036	36.8	245,801	27.1
\$300,000 to \$499,999	2,873	34.9	240,706	26.5
\$500,000 to \$999,999	603	7.3	106,993	11.8
\$1,000,000 or more	24	0.3	42,008	4.6
Total	8,243	100.0%	907,134	100.0%
Median Value	\$282,200		\$272,700	

Source: American Community Survey 2014-2018

#### IV. Tax Base Data

#### Assessment Practices

The Town had a general property revaluation by inspection of all real estate, effective on the Grand List of October 1, 2017. Under Section 12-62 of the General Statutes the Town must perform a revaluation every five years and the assessor must fully inspect each parcel, including measuring or verifying the exterior dimensions of a building and entering and examining the interior of the building, once every ten years. Section 12-62 also imposes a penalty on municipalities that fail to effect revaluations as required, with certain exceptions. Municipalities may choose to phase-in real property assessment increases resulting from a revaluation, but such phase-in must be implemented in less than five assessment years. The maintenance of an equitable tax base and the location and appraisal of all real and personal property within the Town for inclusion on the Grand List are the responsibilities of the Assessor's Office. The Grand List represents the total of assessed values for all taxable real and personal property and motor vehicles located within the Town on October 1. A Board of Assessment Appeals determines whether adjustments to the Assessor's list on assessments under appeal are warranted. Assessments for real property are computed at 70 percent of the estimated market value at the time of the last general revaluation.

When a new structure or modification to an existing structure is undertaken, the Assessor's Office receives a copy of the permit issued by the Building Inspector. A physical inspection is then completed and the structure classified and priced from a schedule developed at the time of the last revaluation. Property depreciation and obsolescence factors are also considered when arriving at an equitable value.

All personal property (furniture, fixtures, equipment, and machinery) is valued annually. An assessor's check and audit is completed periodically. Assessments for personal property are computed at 70 percent of present value annually.

Connecticut General Statutes Section 12-71e, as amended, allows municipalities to tax motor vehicles at a different rate than other taxable property, but caps the motor vehicle tax rate at 39.00 mills for the assessment year commencing October 1, 2016, and 45.00 mills for the assessment year commencing October 1, 2017, and each assessment year thereafter. Section 4-66l of the General Statutes, as amended, diverts a portion of State collected sales tax revenue to provide funding to municipalities to mitigate the revenue loss attributed to the motor vehicle property tax cap. The Town's motor vehicle tax rate for the current 2018 assessment year (the fiscal year ending June 30, 2020) is 38.50 mills.

Motor vehicle lists are furnished to the Town by the State of Connecticut Department of Motor Vehicles and appraisals of motor vehicles are valued in accordance with an automobile price schedule recommended by the State of Connecticut Office of Policy and Management. Section 12-71b of the Connecticut General Statutes provides that motor vehicles which are registered with the Commissioner of Motor Vehicles after the October 1 assessment date but before the next August 1 are subject to a property tax as if the motor vehicle had been included on the October 1 Grand List. The tax is prorated, and the proration is based on the number of months of ownership between October 1 and the following July 31. Motor vehicles purchased in August and September are not taxed until the next October 1 Grand List. If the motor vehicle replaces a motor vehicle that was taxed on the October 1 Grand List, the taxpayer is entitled to certain credits. Assessments for motor vehicles are computed at 70 percent of the annual appraisal of market value.

#### Tax Collection Procedures

Taxes for the fiscal year are paid on the grand list of the prior October 1, and are due July 1, payable in two installments, one half on July 1 and one half on January 1. Payments not received by August 1 and February 1 become delinquent.

According to the provisions of Section 12-145 of the Connecticut General Statutes and applicable to property taxes due on or after said date, delinquent property taxes were subject to interest at the rate of 1.5% per month. Real estate is liened for delinquent taxes within one year after the tax due date.

Section 12-124a of the Connecticut General Statutes permits a municipality, upon approval by its legislative body, to abate property taxes on owner-occupied residence to the extent that the taxes exceed eight percent of the owner's total income, from any source, adjusted for self-employed persons to reflect expenses allowed in determining adjusted gross income. The owner must agree to pay the amount of taxes abated with interest at 6 percent annum, or at such rate approved by the legislative body, at such time that the residence is sold or transferred or on the death of the last surviving owner. A lien for such amounts is recorded in the land records but does not take precedence over any mortgage recorded before the lien. The Town has not approved the use of this abatement provision to date.

#### **Property Tax Levy and Collection**

	Grand List of 10/1	Fiscal Year Ending 6/30	Net Taxable Grand List	Mill Rate	Adjusted Annual Levy	Percent of Annual Levy Collected at End of Fiscal Year	Percent of Annual Levy Uncollected at End of Fiscal Year	Percent of Annual Levy Uncollected as of 6/30/2019
-	2018	2020 <sup>1</sup>	\$ 2,769,082,939	38.50	\$ 104,956,457	1 ISCAI TCAI	In collection	0/30/2013
	2017 <sup>2</sup>	2019	2,748,845,292	37.67	101,742,456	99.2	0.8	0.8
	2016	2018	2,602,708,150	38.08	99,320,301	98.9	1.1	0.4
	2015	2017	2,546,423,871	37.34	95,502,761	98.6	1.4	0.3
	2014	2016	2,501,567,051	36.54	91,894,135	98.9	1.1	0.1
	2013	2015	2,506,427,581	35.51	89,399,738	98.4	1.6	0.1
	2012 <sup>2</sup>	2014	2,468,393,038	34.90	86,279,650	98.6	1.4	0.1
	2011	2013	2,771,296,551	29.43	81,652,659	98.7	1.3	0.1
	2010	2012	2,740,622,596	28.78	78,796,861	98.7	1.3	0.1
	2009	2011	2,731,391,588	28.34	77,518,490	98.7	1.3	0.1

<sup>&</sup>lt;sup>1</sup> Unaudited.

Source: Town of South Windsor, Tax Collector

#### Comparative Assessed Valuations

Grand					Exemptions,		
List	Real	Personal	Motor	Gross	Veterans	Net	
As Of	Property	Property	Vehicles	Taxable	Relief and	Taxable	Percent
10/1	(%)	(%)	(%)	Grand List	Disabled	Grand List	Change
2018	79.8%	12.6%	7.5%	\$ 3,117,456,791	\$ 348,373,852	\$ 2,769,082,939	0.74%
$2017^{1}$	80.1%	12.4%	7.5%	3,070,607,438	321,762,146	2,748,845,292	5.61%
2016	80.6%	11.7%	7.7%	2,920,980,194	318,272,044	2,602,708,150	2.21%
2015	81.5%	10.3%	8.2%	2,650,773,881	104,350,010	2,546,423,871	1.79%
2014	81.7%	10.0%	8.3%	2,614,293,671	112,726,620	2,501,567,051	-0.19%
2013	80.8%	11.0%	8.3%	2,625,621,910	119,194,329	2,506,427,581	1.54%
2012 1	81.9%	10.0%	8.0%	2,579,737,796	111,344,758	2,468,393,038	-10.93%
2011	84.3%	8.5%	7.2%	2,892,351,890	121,055,339	2,771,296,551	1.12%
2010	85.1%	8.1%	6.8%	2,854,438,730	113,816,134	2,740,622,596	0.34%
2009	85.1%	8.4%	6.5%	2,838,155,882	106,764,294	2,731,391,588	0.35%

 $<sup>^1</sup>$  Revaluation.

Source: Town of South Windsor, Assessor's Office

<sup>&</sup>lt;sup>2</sup> Revaluation.

#### Ten Largest Taxpayers

			Percent of
		Taxable	Net Taxable
Name of Taxpayer	Nature of Business	Valuation	Grand List <sup>1</sup>
Eversource	Utility	\$ 100,370,450	3.62%
Evergreen Walk Lifestyle Center	Real Estate	31,928,600	1.15%
Aldi Inc	Distribution	30,865,440	1.11%
Dell Equipment Funding	Retail	22,933,810	0.83%
DCX Technology	Services	16,084,590	0.58%
South Windsor Developers, LLC	Retail	13,368,850	0.48%
Town Center of South Windsor, LLC	Retail	13,023,700	0.47%
Yankee Gas Services	Utility	12,992,070	0.47%
WIM Core Portfolio Owner	Retail	12,798,400	0.46%
432 Buckland Court	Real Estate	11,586,100	0.42%
Total		\$ 265.952.010	9.60%

<sup>&</sup>lt;sup>1</sup> Net Taxable Grand List October 1, 2018 of \$2,769,082,939.

Source: Town of South Windsor, Assessor's Office

Connecticut General Statutes Section 4-66l, as amended ("Section 4-66l"), creates certain disincentives on increasing adopted budget expenditures for municipalities in Connecticut. Beginning in fiscal year 2018, the Office of Policy and Management ("OPM") must reduce the amount of the municipal revenue sharing grant for those municipalities whose increase in its adopted budget expenditures, with certain exceptions, exceeds the previous fiscal year by 2.5% or more or the rate of inflation, whichever is greater (the "expenditure cap"). The reduction to the municipal revenue sharing grant will generally equal 50 cents for every dollar by which the municipality's adopted budget exceeds the expenditure cap. A municipality whose population increased from the previous fiscal year, as determined by OPM, may increase its adopted budget expenditures over the expenditure cap by an amount proportionate to its population growth. Section 4-66l requires each municipality to annually certify to the Secretary of OPM whether the municipality has exceeded the expenditure cap, and if so, the amount by which the expenditure cap was exceeded.

Under Section 4-66l, municipal spending does not include expenditures: (i) for debt service, special education, or costs to implement court orders or arbitration awards; (ii) associated with a major disaster or emergency declaration by the President or disaster emergency declaration issued by the Governor under the civil preparedness law; (iii) for any municipal revenue sharing grant the municipality disburses to a district; or (iv) budgeting for an audited deficit, non-recurring grants, capital expenditures or payments on unfunded pension liabilities.

## V. Debt Summary

## Principal Amount of Bonded Indebtedness As of February 13, 2020 (Pro Forma)

Long-Term	Debt:						Fiscal
	_	Interest Rate		Original	_	Amount	Year of
Date	Purpose	Range		Issue		utstanding	Maturity
12/21/01	Clean Water Fund	2.00	\$	800,000	\$	67,147	2022
11/30/05	Clean Water Fund	2.00		402,727		122,429	2025
01/01/07	Clean Water Fund	2.00		1,568,029		567,452	2027
02/21/12	General Purpose	1.00-2.00		2,000,000		600,000	2022
09/28/12	Clean Water Fund	2.00		27,516,583		18,677,584	2033
06/04/14	General Purpose Refunding - Series B	2.00-5.00		4,222,000		1,450,000	2023
02/18/15	General Purpose	1.75-4.00		1,900,000		1,700,000	2035
02/18/15	Schools	1.75-4.00		3,260,000		2,860,000	2035
02/17/16	General Purpose	2.00-5.00		3,000,000		2,680,000	2036
02/17/16	Schools	2.00-5.00		1,300,000		1,170,000	2036
02/16/17	General Purpose - Series A	2.00-5.00		4,000,000		3,285,000	2033
02/16/17	Schools - Series A	2.00-5.00		7,860,000		6,475,000	2033
08/24/17	General Purpose Refunding - Series B	2.00-4.00		1,862,000		1,742,000	2034
08/24/17	Schools Refunding - Series B	2.00-4.00		702,000		657,000	2034
08/24/17	Sewer Refunding - Series B	2.00-4.00		1,561,000		1,461,000	2034
02/15/18	General Purpose	3.00-5.00		4,000,000		4,000,000	2038
02/15/18	Schools	3.00-5.00		7,500,000		7,110,000	2038
02/14/19	General Purpose - Series A	2.00-5.00		750,000		715,000	2039
02/14/19	Schools - Series A	2.00-5.00		4,500,000		4,285,000	2039
06/27/19	General Purpose Refunding - Series B	3.00-5.00		9,155,000		9,095,000	2031
	Sub-Total		. \$	87,859,339	\$	68,719,612	
This Issue							
02/15/20	Schools	2.00-5.00		13,500,000		13,500,000	2040
	Sub-Total This Issue		\$	13,500,000	\$	13,500,000	
	Grand Total		\$	101,359,339	\$	82,219,612	

### Short-Term Debt As of February 13, 2020 (Pro Forma)

	Maturing			
	Amount	Notes	The Notes:	
Project	Authorized	Due: 2/13/2020	Due: 2/12/2021	
Eli Terry Elementary School Project \$	37,419,060	\$ 8,500,000	\$ 9,000,000	
Philip R. Smith Elementary School Project	32,480,940	7,500,000	7,000,000	
2018 - Road/Various Public	15,000,000	-	2,000,000	
Total\$	84,900,000	\$ 16,000,000	\$ 18,000,000	

# Annual Bonded Debt Maturity Schedule As of February 13, 2020 (Pro Forma)

Fiscal						
Year			Total	This Issue:		Cumulative
Ended	Principal	Interest	Debt	The Bonds-	Total	Principal
6/30	Payments 1	Payments	Service <sup>1</sup>	Schools	Principal	Retired %
2020 <sup>2</sup>	\$ 2,744,621	\$ 759,025	\$ 3,503,646	\$ -	\$ 2,744,621	3.3%
2021	5,708,721	2,035,348	7,744,069	675,000	6,383,721	11.1%
2022	5,263,993	1,818,320	7,082,313	675,000	5,938,993	18.3%
2023	5,174,360	1,618,344	6,792,704	675,000	5,849,360	25.4%
2024	4,869,312	1,418,090	6,287,402	675,000	5,544,312	32.2%
2025	4,792,867	1,266,090	6,058,957	675,000	5,467,867	38.8%
2026	4,841,584	1,116,721	5,958,305	675,000	5,516,584	45.5%
2027	4,775,733	966,415	5,742,148	675,000	5,450,733	52.2%
2028	4,797,911	823,978	5,621,889	675,000	5,472,911	58.8%
2029	4,328,557	695,051	5,023,608	675,000	5,003,557	64.9%
2030	4,374,814	580,163	4,954,977	675,000	5,049,814	71.1%
2031	4,396,701	461,938	4,858,639	675,000	5,071,701	77.2%
2032	3,899,225	353,065	4,252,289	675,000	4,574,225	82.8%
2033	2,661,214	260,769	2,921,983	675,000	3,336,214	86.8%
2034	1,640,000	190,625	1,830,625	675,000	2,315,000	89.7%
2035	1,345,000	144,894	1,489,894	675,000	2,020,000	92.1%
2036	1,110,000	102,738	1,212,738	675,000	1,785,000	94.3%
2037	860,000	67,288	927,288	675,000	1,535,000	96.2%
2038	860,000	38,994	898,994	675,000	1,535,000	98.0%
2039	275,000	9,625	284,625	675,000	950,000	99.2%
2040	-	-	-	675,000	675,000	100.0%
Total	\$ 68,719,612	\$ 14,727,481	\$ 83,447,093	\$ 13,500,000	\$ 82,219,612	

<sup>&</sup>lt;sup>1</sup> Includes all bonded debt and State of Connecticut Drinking Water Fund loans.

#### Overlapping/Underlying Debt

The Town has no overlapping or underlying debt.

#### Capital Leases

The Town has outstanding Lease Agreements in the amount of 33,364,319 as of June 30, 2019. These payments are not included in the outstanding bonded debt. (See Appendix A – "Audited Financial Statements").

## THE TOWN OF SOUTH WINDSOR HAS NEVER DEFAULTED IN THE PAYMENT OF PRINCIPAL OR INTEREST ON ITS BONDS OR NOTES.

<sup>&</sup>lt;sup>2</sup> Does not include \$2,005,000 in principal and \$1,650,597 in interest paid between July 1, 2019 and February 13, 2020. Source: Finance Office, Town of South Windsor, CT.

#### Debt Statement As of February 13, 2020 (Pro Forma)

#### Long-Term Debt Outstanding:

General Purpose	\$ 25,267,000
Schools (Includes This Issue)	36,057,000
Sewers	20,895,612
Total Long-Term Debt	82,219,612
Short-Term Debt (This Issue Due: 2/12/2021)	18,000,000
Direct Debt	100,219,612
Underlying Debt	_
Total Overall Debt	100,219,612
Less: State School Building Aid Receivable (June 30, 2019)	-
Self-Supporting Sewer Debt	(2,218,028)
Total Overall Net Debt	\$ 98,001,584

Note: Excludes capital leases and Authorized but Unissued Debt.

#### Current Debt Ratios As of February 13, 2020 (Pro Forma)

Population <sup>1</sup>	25,823
Net Taxable Grand List (10/1/18)	\$ 2,769,082,939
Estimated Full Value (70%)	\$ 3,955,832,770
Equalized Grand List (10/1/17) <sup>2</sup>	\$ 3,919,928,541
Money Income per Capita (2018) <sup>1</sup>	\$47,189

	Total Total Overall Overall Debt Net Debt \$100,219,612 \$98,001,584		Net Debt	
Per Capita	\$	3,881.02	\$	3,795.13
Ratio to Net Taxable Grand List		3.62%		3.54%
Ratio to Estimated Full Value		2.53%		2.48%
Ratio to Equalized Grand List		2.56%		2.50%
Debt per Capita to Money Income per Capita (2018)		8.22%		8.04%

<sup>&</sup>lt;sup>1</sup> U.S. Department of Commerce, Bureau of Census, American Community Survey, 2014-2018.

<sup>&</sup>lt;sup>2</sup> Office of Policy and Management, State of Connecticut.

#### Clean Water Fund Program

The Town is a participant in the State of Connecticut Clean Water Fund Program (Connecticut General Statutes Section 22a-475 et seq., as amended) which provides financial assistance through a combination of grants and loans bearing interest at a rate of 2% per annum. All participating municipalities receive a grant of 20% and a loan of 80% of total eligible costs (with the exception of combined sewer overflow correction projects which are financed with a 50% grant and a 50% loan, and denitrification projects which are funded by a 30% grant and a 70% loan.)

Loans to each municipality are made pursuant to Project Grant and Project Loan Agreements ("Loan Agreement"). Each municipality is obligated to repay only that amount which it draws down for the payment of project costs ("Interim Funding Obligation"). Each municipality must deliver to the State an obligation secured by the full faith and credit of the municipality, and/or a dedicated source of revenue of such municipality. The Town currently has four PLO's outstanding which are secured solely by a pledge of sewer assessments and sewer use charges.

Amortization of each loan is required to begin one year from the earlier of the project completion date specified in the Loan Agreement or the actual project completion date. The final maturity of each loan is twenty years from the scheduled completion date. Principal and interest payments are made (1) in equal monthly installments commencing one month after the project completion date, or (2) in single annual installments representing 1/20 of total principal not later than one year from the project completion date specified in the Loan Agreement repayable thereafter in monthly installments. Loans made under loan agreements entered into prior to July 1, 1989 are repayable in annual installments. Borrowers may elect to make level debt service payments or level principal payments. Borrowers may prepay their loans at any time prior to maturity without penalty.

The Town has the following Clean Water Fund loans outstanding:

Project	Original Issue	Amount Outstanding as of February 6, 2019
CWF 459-PDC	2001	\$67,147
CWF 109-CSL	2006	122,429
CWF 135-CSL	2007	567,452
CWF 503-C	2012	18,677,584
Total		\$19,434,612

#### Legal Requirements for Approval of Borrowing

The Town has the power to incur indebtedness by issuing its bonds or notes as authorized by the General Statutes of the State of Connecticut subject to statutory debt limitations and the requirements of the Town Charter for the authorization of indebtedness. Pursuant to the Town Charter, no resolution authorizing the issuance of bonds or notes shall become effective until the same has been approved by a referendum called by the Town Council for such purpose. Refunding bonds are authorized by resolution of the Town Council.

#### Temporary Financing

When general obligation bonds have been authorized, bond anticipation notes may be issued maturing in not more than two years (CGS Sec. 7-378). Temporary notes may be renewed up to ten years from their original date of issue as long as all project grant payments are applied toward payment of temporary notes when they become due and payable and the legislative body schedules principal reductions starting at the end of the third and continuing in each subsequent year during which such temporary notes remain outstanding in an amount equal to a minimum of 1/20th (1/30th for school and sewer projects) of the estimated net project cost (CGS Sec. 7-378a). The term of the bond issue is reduced by the amount of time temporary financing exceeds two years, or, for school and sewer projects, by the amount of time temporary financing has been outstanding.

Temporary notes must be permanently funded no later than ten years from the initial borrowing date except for school and sewer notes issued in anticipation of State and/or Federal grants. If a written commitment exists, the municipality may renew the notes from time to time in terms not to exceed six months until such time that the final grant payments are received (CGS Sec. 7-378b).

Temporary notes may also be issued for up to fifteen years for certain capital projects associated with the operation of a waterworks system (CGS Sec. 7-244a) or a sewage system (CGS Sec. 7-264a). In the first year following the completion of the project(s), or in the sixth year (whichever is sooner), and in each year thereafter, the notes must be reduced by at least 1/15 of the total amount of the notes issued by funds derived from certain sources of payment. Temporary notes may be issued in one year maturities for up to fifteen years in anticipation of sewer assessments receivable, such notes to be reduced annually by the amount of assessments received during the preceding year (CGS Sec. 7-269a).

#### Limitation of Indebtedness

Municipalities shall not incur indebtedness through the issuance of bonds which will cause aggregate indebtedness by class to exceed the following:

General Purposes:

2.25 times annual receipts from taxation
4.50 times annual receipts from taxation
4.50 times annual receipts from taxation
3.75 times annual receipts from taxation
4.50 times annual receipts from taxation

"Annual receipts from taxation" (the "base") are defined as total tax collections including interest and penalties, late payment of taxes and state payments for revenue losses under CGS Section 12-129d and 7-528. In no case shall total indebtedness exceed seven times the base.

The CGS also provide for exclusion from the debt limit calculation debt (i) issued in anticipation of taxes; (ii) issued for the supply of water, gas, electricity, electric demand response, conservation and load management, distributed generation and renewable energy projects; for the construction of subways for cables, wires and pipes; for the construction of underground conduits for cables, wires and pipes; for the construction and operation of a municipal community antenna television system and for two or more of such purposes; (iii) issued in anticipation of the receipt of proceeds from assessments levied upon property benefited by any public improvement; (iv) issued in anticipation of the receipt of proceeds from State or Federal grants evidenced by a written commitment or for which allocation has been approved by the State Bond Commission or from a contract with the state, state agencies or another municipality providing for the reimbursement of costs but only to the extent such indebtedness can be paid from such proceeds; (v) issued for certain water pollution control projects; and (vi) upon placement in an escrow of the proceeds of refunding bonds, notes or other obligations or other funds of the municipality in an amount sufficient to provide for the payment when due of principal of and interest on such bond, note or other evidence of indebtedness.

#### School Projects

Pursuant to Section 10-287i of the Connecticut General Statutes, the State of Connecticut will provide proportional progress payments for eligible school construction expenses on projects approved after July 1, 1996. State grants will be paid directly to the municipality after it submits its request for progress payments, and accordingly, the municipality will issue its bonds only for the net share of project costs. Under the current program, the State of Connecticut will make proportional progress payments for eligible construction costs during certain phases of construction.

	Amount	E	Estimated		Estimated	Estimated	
	of Total	Non-	Reimbursable	Elig	ible Costs for	Reimbursement	Estimated
Project	Authorization		Costs	Re	imbursement	Rate	Grant
Orchard Hill Elementary School Project	\$ 33,521,724	\$	268,416	\$	33,253,308	34.64%	\$ 11,518,946
Eli Terry Elementary School Project	37,419,060		2,857,100		34,561,960	37.14%	12,836,312
Philip R. Smith Elementary School Project	32,480,940		2,415,200		30,065,740	37.14%	11,166,416
Total	\$ 103,421,724	\$	5,540,716	\$	97,881,008		\$ 35,521,674

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#### Statement of Debt Limitation As of February 13, 2020 (Pro Forma)

Total Tax Collections (including interest and lien fees)

Received by the Treasurer as of June 30, 2018.	99,764,305
Reimbursement For Revenue Loss:	
Elderly tax freeze and homeowners' grants	
Base for Debt Limitation Computation\$	99.764.305

	General				Unfunde	d
_	Purpose	Schools	Sewers	Urban Renewal	Pension	<u> </u>
Debt Limitation:						
2 <sup>1</sup> / <sub>4</sub> times base	\$ 224,469,686	-	-	-		-
4 <sup>1</sup> / <sub>2</sub> times base	-	\$ 448,939,373	-	-		-
3 <sup>3</sup> / <sub>4</sub> times base	-	-	\$ 374,116,144	-		-
3 <sup>1</sup> / <sub>4</sub> times base	-	-	-	\$ 324,233,991		-
3 times base	-	-	-	-	\$ 299,292	,915
Total Debt Limitation	\$ 224,469,686	\$ 448,939,373	\$ 374,116,144	\$ 324,233,991	\$ 299,292	,915
Indebtedness:						
Bonds Outstanding	25,267,000	22,557,000	1,461,000	-		-
Bonds – This Issue	-	13,500,000	-	-		-
Short-Term Debt - This Issue	2,000,000	16,000,000	-	-		-
Clean Water Fund. <sup>1</sup>	-	-	19,434,612	-		-
Debt Authorized But Unissued	28,325,995	38,077,596	-	-		
Total Indebtedness	55,592,995	90,134,596	20,895,612	-		-
Less:						
Self Supporting Sewer Debt	-	-	(1,461,000)	-		_
Total Net Indebtedness	55,592,995	90,134,596	19,434,612	-		-
DEBT LIMITATION IN EXCESS						
OF OUTSTANDING INDEBTEDNESS	168,876,691	\$ 358,804,777	\$ 354,681,532	\$ 324,233,991	\$ 299,292	,915

<sup>&</sup>lt;sup>1</sup> The Town expects that the debt service will be paid by a combination of sewer assessments and sewer use charges receivable. (See "Clean Water Fund Program" herein.)

Note: In no case shall total indebtedness exceed seven times annual receipts from taxation or \$698,350,135.

#### Debt Authorized but Unissued As of February 13, 2020 (Pro Forma)

					Maturing		This Issue:				Authorized
	Amount	Previo	ously	Grants /		Notes	7	The Notes:			But Unissued
Project	Authorized	Bone	ded	Paydowns	E	Due: 2/13/2020	Du	e: 2/12/2021	The B	onds	Debt
Open Space Acquisitions											
2009 Authorization\$	2,000,000	\$ 4	00,000	\$	- 5	\$ -	\$	-	\$	-	\$ 1,600,000
Water Pollution Control Facility Project	47,000,000	27,5	16,583	(7,760,005	5)	-		-		-	11,723,412
Orchard Hill Elementary School Project	33,521,724	20,0	00,000	(11,825,34)	1)	-		-		-	1,696,383
2014 - Road/Drainage Improvements	12,000,000	11,3	50,000	(647,417	7)	-		-		-	2,583
Eli Terry Elementary School Project	37,419,060		-	(1,852,76)	1)	8,500,000		9,000,000	6,50	0,000	20,066,299
Philip R. Smith Elementary School Project	32,480,940		-	(2,166,026	5)	7,500,000		7,000,000	7,00	0,000	16,314,914
2018 - Road/Various Public	15,000,000		-		-	-		2,000,000		-	13,000,000
Open Space Acquisitions											
2018 Authorization	2,000,000		-		-	-		-		-	2,000,000
Total	\$ 181,421,724	\$ 59,2	66,583	\$ (24,251,550	0) 5	\$ 16,000,000	\$	18,000,000	\$ 13,50	0,000	\$ 66,403,591

 $<sup>^{1}</sup>$  The Town does not anticipate issuing any additional debt for the project.

<sup>&</sup>lt;sup>2</sup> It is estimated that the Town will receive State of Connecticut School Construction grant progress payments in the amount of \$35,521,674 during the construction of the projects. As of May 21, 2019, the Town has received progress payments in the amount of \$11,529,526 for only the Orchard Hill Elementary School Project. (See "School Projects" herein).

<sup>&</sup>lt;sup>3</sup> Authorized but unissued amounts also reduced for the transfer of unexpended bond proceeds to these projects.

#### Ratios of Long-Term Debt to Valuation, Population and Income

Fiscal Year Ended 6/30	Net Assessed Value	Estimated Full Value	Net Long-Term Debt <sup>1</sup>	Ratio of Net Long-Term Debt to Assessed Value (%)	Ratio of Net Long-Term Debt to Estimated Full Value (%)	Population <sup>1</sup>	Net Long-Term Debt per Capita	Ratio of Net Long-Term Debt per Capita to Per Capita Income <sup>2</sup>
2019	\$2,748,845,292	\$ 3,926,921,846	\$ 71,571,146	2.60%	1.82%	25,823	\$ 2,771.60	5.87%
2018	2,602,708,150	3,718,154,500	72,677,127	2.79%	1.95%	25,823	2,814.43	5.96%
2017	2,546,423,871	3,637,748,387	67,925,093	2.67%	1.87%	25,823	2,630.41	5.57%
2016	2,501,567,051	3,573,667,216	60,830,009	2.43%	1.70%	25,823	2,355.65	4.99%
2015	2,506,427,581	3,580,610,830	60,896,991	2.43%	1.70%	25,823	2,358.25	5.00%
2014	2,468,393,038	3,526,275,769	60,102,027	2.43%	1.70%	25,823	2,327.46	4.93%

 $<sup>^1\,</sup>American\,\,Community\,\,Survey\,\,2014-2019\,\,estimates.$ 

Source: Town of South Windsor, Department of Finance and Annual Audited Financial Statements.

#### **Principal Amount of Outstanding Debt**

Long-Term Debt	2019	2018	2017	2016	2015
Bonds	\$ 71,571,146	\$ 72,677,127	\$ 67,925,093	\$ 60,830,009	\$ 60,896,991
Short-Term Debt					
Bond Anticipation Notes	16,000,000	4,850,000	16,000,000	21,360,000	7,160,000
Totals	\$ 87,571,146	\$ 77,527,127	\$ 83,925,093	\$ 82,190,009	\$ 68,056,991

Source: Town of South Windsor Financial Reports 2015-2019.

## Ratio of Debt Service to General Fund Expenditures (Includes Transfers Out)

		Total	Ratio of Total Debt
Fiscal Year	Total	General Fund	Service to General
Ended 6/30	Debt Service	Expenditures 1	Fund Expenditures
2020	\$ 8,824,764	\$ 129,900,676 <sup>2</sup>	6.79%
2019	8,264,684	119,738,463	6.90%
2018	8,363,179	127,166,867	6.58%
2017	7,365,581	124,725,742	5.91%
2016	6,874,897	114,068,539	6.03%
2015	6,255,201	112,024,859	5.58%
2014	5,483,521	110,391,698	4.97%

<sup>&</sup>lt;sup>1</sup> Includes transfers out.

Source: Town of South Windsor Financial Statements 2014-2019. Finance Department, 2020 (Budgeted).

<sup>&</sup>lt;sup>2</sup> American Community Survey 2014-2019 estimate: \$47,189.

 $<sup>^2</sup>$  For comparability with audited years, as estimate has been included for the State of Connecticut Teacher's On-behalf payments for Pension and OPEB.

#### VI. Financial Administration

#### Fiscal Year

The Town's fiscal year begins July 1 and ends June 30.

#### **Accounting Policies**

The Town's accounting policies are summarized in Note 1 "Summary of Significant Accounting Policies" in the Notes to Financial Statements (Appendix A).

#### Basis of Accounting

See Note 1 "Measurement Focus, Basis of Accounting and Financial Statement Presentation" in the Notes to Financial Statements (Appendix A).

#### **Budgetary Procedures**

The Town follows the following procedure in establishing the budgetary data included in the General Fund and certain Special Revenue Funds financial statements. No later than March 22<sup>nd</sup> the Town Manager shall present to the Town Council a budget and recommendations. The Town Council shall hold one or more public hearings no later than May 7<sup>th</sup>, at which time any elector or taxpayer may be heard regarding appropriations for the ensuing fiscal year. By May 22<sup>nd</sup>, the Town Council submits to the annual Town Meeting proposed expenditures and the means of financing them. Per the Connecticut General Statutes the annual Town Meeting may be adjourned to a referendum vote within 14 days of the Town Meeting date.

On or About	Action
Prior to March 15	The Board of Education submits to the Town Council a proposed budget for the fiscal year commencing the following July 1.
Prior to March 22	The Town Manager submits to the Town Council a proposed operating budget for General Government for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
By April 15	The Town Council must have the Board of Education budget available to the public.
By April 27	The Town Council must have the General Government budget available to the public.
By April 30	Public hearings are conducted on the Board of Education budget.
By May 7	Public hearings are conducted on the General Government budget.
May 15	Approval of the budget of the Board of Education shall be legally enacted.
May 22	Approval of the General Government budget and the total Town budget shall be legally enacted.

All unencumbered appropriations lapse at fiscal year-end, except those for the Capital Projects Fund and certain special revenue grants. Appropriations for capital projects are continued until completion of applicable projects, or no expenditure from or encumbrance of the appropriation has been made for three consecutive years.

#### **Annual Audit**

Pursuant to the provisions as delineated in the Municipal Auditing Act (Chapter 111 of the Connecticut General Statutes), the Town is obligated to undergo an annual examination by an independent certified public accountant. The firm of Blum, Shapiro & Company, P.C., of West Hartford, Connecticut, is the auditor, and is required to conduct an examination under the guidelines issued by the State of Connecticut, Office of Policy & Management, who receive a copy of said audit report when completed.

The most recent audited report covers the fiscal year ended June 30, 2019. Included in this Official Statement and made a part hereof as "Appendix A" are the Independent Auditor's Report, Management's Discussion and Analysis, the Town's Basic Financial Statements and Notes to the Financial Statements, together with the report of the independent auditor as prepared by Blum, Shapiro & Company, P.C., Independent Certified Public Accountants. The information contained in "Appendix A" is not the entire audit report. A copy of the complete report is available upon request to the Town Manager, Town of South Windsor.

#### Capital Improvement Plan

Under the Town Charter, the Town Manager annually submits an updated capital improvement program. The plan is a systematic program to add or replace capital items for each department within the General Government and Board of Education. The 2020-2024 Plan projects a total of \$36,845,021. Over the five years, the projects are to be funded from the general fund, Town road aid, LOCIP funds, bonds and/or notes, and grants and user fees.

			Fiscal Year			
Uses	2020	2021	2022	2023	2024	Total
Education	\$ 366,000	\$ 984,000	\$ 689,700	\$ 1,000,000	\$ 235,000	\$ 3,274,700
Public Buildings	975,000	900,000	1,470,000	1,210,000	2,100,000	6,655,000
Public Safety	55,000	565,000	135,000	60,000	-	815,000
Public Works	110,000	50,000	1,150,000	2,210,000	6,242,000	9,762,000
Parks & Recreation	335,000	415,000	4,800,000	1,242,700	700,000	7,492,700
Revaluation	-	-	-	-	-	-
Economic Development	-	-	-	-	-	-
Water Pollution Control	1,395,000	1,200,000	1,000,000	1,000,000	1,000,000	5,595,000
Technology	320,000	500,000	550,000	400,000	500,000	2,270,000
Open Space	-	150,000	-	-	-	150,000
Town Properties	775,000	-	-	-	-	775,000
Capital Non-Recurring	55,621	-	-	-	-	55,621
Total	\$ 4,386,621	\$ 4,764,000	\$ 9,794,700	\$ 7,122,700	\$10,777,000	\$ 36,845,021
Sources						
General Fund	\$ 2,641,621	\$ 2,964,000	\$ 3,744,700	\$ 3,872,700	\$ 3,777,000	\$ 17,000,021
General Obligation Bonds	-	150,000	4,600,000	2,000,000	6,000,000	12,750,000
LOCIP	250,000	250,000	200,000	-	-	700,000
Grants	100,000	-	-	-	-	100,000
Capital Non-Recurring	-	200,000	-	-	-	200,000
Capital Lease	-	-	250,000	250,000	-	500,000
Sewer Fund	1,395,000	1,200,000	1,000,000	1,000,000	1,000,000	5,595,000
Total	\$ 4.386.621	\$ 4.764.000	\$ 9.794.700	\$ 7.122.700	\$10,777,000	\$ 36.845.021

#### **Pension Plans**

The Town is the administrator of a defined benefit retirement system (the "Plan"), established and administered by the Town Council and the Board of Education to provide pension benefits for its employees. Teachers participate in the State of Connecticut Teachers Retirement System under Chapter 167A of the General Statutes of the State of Connecticut. In addition, eligible general government employees may participate in a deferred compensation plan. For specific information on each plan, see Appendix A, "Notes to Basic Financial Statements", herein.

The Town has implemented Government Accounting Standards Board's ("GASB") Statement No. 67 effective Fiscal Year 2014. Net position is based on fair market value as of June 30 and the Total Pension Liability is based on the actuarial assumptions as of the prior valuation date updated to July 1, 2017. The date of the Town's most recent actuarial valuation was July 1, 2019.

In accordance with GASB Statement No. 67, the components of the net pension liability of the Town Plan and the Board of Education Plan as of June 30 were as follows:

#### Town Pension Plan

Total Pension Liability at June 30, 2019	\$ 44,371,266
Plan Fiduciary Net Position	30,287,778
Net Pension (Asset) Liability	\$ 14,083,488
Plan Fiduciary Net Position as % of	
Total Pension Liability	68.26%

#### **Board of Education Pension Plan**

Total Pension Liability at June 30, 2019	\$ 17,236,471
Plan Fiduciary Net Position	14,553,514
Net Pension (Asset) Liability	\$ 2,682,957
Plan Fiduciary Net Position as % of	
Total Pension Liability	84.43%

The following represents the net pension liability of the Town and the Board of Education, calculated using the discount rate of 6.75%, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate:

	1% Decrease (5.75)		Current Discount (6.75)	1% Increase (7.75)		
Town's Pension Plan's Net Pension (Asset) Liability as of June 30, 2019	\$ 19,369,440	\$	14,083,488	\$	9,461,341	
Board of Education Pension Plan's Net Pension (Asserts as of June 30, 2019	•	\$	2,682,957	\$	1,162,302	

Based upon a July 1, 2018 actuarial valuation, the Town's schedule of employer contribution are as follows:

#### Town Pension Plan

	Actuarially		
Fiscal	Determined	Annual	% of ARC
Year	Contribution	Contribution	Contributed
6/30/2020 <sup>1</sup>	\$1,733,752	\$ 1,733,752	100.0%
6/30/2019	1,714,348	2,856,477	166.6%
6/30/2018	1,956,477	1,956,477	100.0%
6/30/2017	1,820,733	1,820,733	100.0%
6/30/2016	1,727,470	1,727,470	100.0%
6/30/2015	1,727,470	1,727,470	100.0%
<sup>1</sup> Budgeted			

#### **Board of Education Pension Plan**

Fiscal Year	Actuarially Determined Contribution	Annual Contribution	% of ARC Contributed		
6/30/2020 <sup>1</sup>	\$ 557,209	\$ 557,209	100.0%		
6/30/2019	530,051	530,051	100.0%		
6/30/2018	603,433	603,433	100.0%		
6/30/2017	549,460	549,460	100.0%		
6/30/2016	535,965	535,965	100.0%		
6/30/2015	535,965	268,518	50.1%		
1 Budgeted					

#### Other Post-Employment Benefits

The Town provides limited post-employment health care benefits for retired employees. For former Town employees, the Town allows employees to retain insurance coverage under the Town insurance plan at the employee's cost until they are eligible for Medicare. This benefit option may be viewed as an implicit rate subsidy. The Town's contract with the police department employees which expires on June 30, 2021, requires the Town to contribute 75% of the cost associated with post-employment health care benefits for retired police department employees hired before July 1, 2006. All employees hired after July 1, 2006 are eligible to participate in the Town of South Windsor's health insurance plan which is in effect at the time of their retirement at their own expense. However, the Town does not have any retired police department employees utilizing the post-employment health care benefit.

The Town has implemented Government Accounting Standards Board's ("GASB") Statement No. 75. In accordance with GASB Statement No. 75, the net position is based on fair market value as of June 30th and OPEB Liability is based on the actuarial assumptions as of the last valuation date, updated to the end of the fiscal year. The components of the net OPEB liability of the Town plans were as follows:

Total OPEB Liability	\$ 9,620,891
Plan Fiduciary Net Position	2,716,235
Town Net OPEB Liability	\$ 6,904,656
Plan Fiduciary Net Position	
as % of Total OPEB Liability	28.23%

The following represents the net OPEB liability of the Town, calculated using the discount rate of 6.75%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current discount rate:

	Current					
	1% Decrease		Discount Rate		1% Increase	
_		(5.75)		(6.75)		(7.75)
Town Plan's Net OPEB Liability	\$	7,790,765	\$	6,904,656	\$	6,113,507

The following presents the net OPEB liability of the Town as well as what the Town's net OPEB liability would be if it were calculated using healthcare cost trend rates that are percentage point lower decreasing to or percentage point higher decreasing to than the current healthcare cost trend rates:

	Current					
	19	% Decrease	Cost Trend Rate		1	% Increase
	(4.48-3.50%		(5.48-4.50%		(	6.48-5.50%
	Over 56		Over 56		Over 56	
_		Years)		Years)		Years)
Net OPEB Liability	\$	5,824,741	\$	6,904,656	\$	8,161,174

#### Schedule of Employer Contributions

	<b>2020</b> 1	2019	2018	2017
Actuarially Determined Employer Contribution (ADEC)	\$ 755,791	\$ 755,791	\$ 880,974	\$ 880,974
Contributions in Relation to the ADEC	755,791	755,791	915,326	880,974
Contribution Deficiency (Excess)	\$ -	\$ -	\$ (34,352)	\$ -
Covered Employee Payroll	\$ 54,721,076	\$ 53,648,114	\$ 53,602,318	\$ 53,602,318
Contributions as a Percentage of Covered Employee Payroll	1.38%	1.41%	1.71%	1.64%
Contributions in Relation to the ADEC as a %	100.00%	100.00%	103.90%	100.00%

<sup>&</sup>lt;sup>1</sup> Budgeted

Please refer to Appendix A "Basic Financial Statements" under section "Notes to Financial Statements – Note 10" herein for information on the Town's Other Post-Employment Benefits Plan.

#### **Investment Policies and Practices**

Under the Town Charter and under Connecticut General Statutes Sections 7-400, 7-401 and 7-402, the Town may invest in (a) obligations of the United States of America, including joint and several obligations of the Federal Home Loan Mortgage Association, the Federal National Mortgage Association, the Federal Savings and Loan Insurance Corporation, obligations of the United States Postal Service, all the federal home loan banks, the Tennessee Valley Authority, or any other agency of the United States government, (b) certain mutual funds and money market mutual funds investing in such obligations or repurchase agreements fully collateralized by such obligations and (c) certain state and municipal bonds and notes, and may make deposits with certain "qualified public depositories".

The Town's investment practices have been to invest only in certificates of deposit and the State of Connecticut Short-Term Investment Fund ("STIF"). The Town does not invest in derivative based investment products. The Town Treasurer has followed these investment practices and the Town's operating funds and capital funds are currently invested in the following short-term investments: (1) various certificates of deposit with Connecticut banks; and (2) the State of Connecticut Short-Term Investment Fund.

All Town pension funds are invested with investment managers and for educators, the State of Connecticut Retirement Commission oversees the investment pool for teachers and administrators. For a further description of the Town's Pension Plans, see Appendix A, Notes to Basic Financial Statements, page A-28 herein.

#### Comparative Balance Sheet - General Fund

Assets	2018-19	2017-18	2016-17	2015-16	2014-15
Cash and Cash Equivalents	\$ 50,323,178	\$ 26,070,127	\$ 30,266,460	\$ 34,992,842	\$ 19,023,921
Receivables, Net	2,610,765	3,883,813	5,181,868	4,840,911	5,676,362
Due From Other Funds	16,584	334,529	468,381	329,253	843,086
Other Assets	13,500	9,307	2,442	-	970
Total Assets	52,964,027	30,297,776	35,919,151	40,163,006	25,544,339
Liabilities:					
Accounts Payable	2,628,470	3,864,317	3,101,447	2,508,821	2,522,895
Due to Other Funds	23,635,381	6,664,964	15,832,198	23,259,416	10,838,131
Other	-	-	-	-	
Total Liabilities	26,263,851	10,529,281	18,933,645	25,768,237	13,361,026
Deferred Inflows of Resources:					
Unavailable Revenue	2,287,145	3,177,529	4,860,737	4,237,123	5,313,792
Advance Property Tax Collections	2,328,871	2,541,014	1,032,963	25,766	11,159
Total	4,616,016	5,718,543	5,893,700	4,262,889	5,324,951
Fund Balances:					
Nonspendable	13,500	9,307	2,442	-	970
Restricted	-	-	-	-	-
Committed	3,000,000	1,500,000	-	-	-
Assigned	3,825,079	1,293,331	1,621,867	2,096,625	1,527,753
Unassigned	15,245,581	11,247,314	9,467,497	8,035,255	5,329,639
Total Fund Balance	22,084,160	14,049,952	11,091,806	10,131,880	6,858,362
Total Liabilities, Fund Balances,					
and Deferred Inflows	\$ 52,964,027	\$ 30,297,776	\$ 35,919,151	\$ 40,163,006	\$ 25,544,339

<sup>&</sup>lt;sup>1</sup> Estimated and subject to audit.

 $Source:\ Annual\ audited\ financial\ statements.$ 

(Remainder of page left blank intentionally)

#### General Fund Revenues and Expenditures Four Year Summary of Audited Revenues and Expenditures (GAAP Basis) and Adopted Budget (Budgetary Basis)

	Adopted				
	Budget 1	Actual	Actual	Actual	Actual
Revenues:	2019-20	2018-19	2017-18	2016-17	2015-16
Property Taxes	\$ 107,081,457	\$ 105,582,085	\$ 99,981,359	\$ 95,483,270	\$ 92,999,372
Intergovernmental	12,209,401	18,114,215	26,542,659	27,351,197	21,589,783
Charges For Services	1,835,500	2,484,022	2,710,888	1,833,177	2,379,396
Income on Investments	750,000	1,019,772	441,324	226,526	108,902
Other	750,000	-	-	-	=
Total Revenues	122,626,358	127,200,094	129,676,230	124,894,170	117,077,453
Expenditures:					
General Government	4,228,783	3,920,342	3,658,337	3,570,625	3,292,016
Public Safety	9,629,572	8,838,487	9,065,292	8,555,095	8,111,848
Public Works	8,849,532	8,370,277	7,832,799	7,879,433	7,073,306
Human Services	1,157,185	1,104,145	1,006,150	993,195	871,198
Culture and Recreation	3,320,773	3,111,541	2,699,404	2,868,468	2,804,943
Education	75,399,351	76,914,581	85,735,350	85,322,089	76,768,518
Insurance and Benefits	8,574,777	7,459,924	6,708,737	6,340,930	6,556,833
Other	=	=	-	-	-
Debt Service	8,824,764	8,264,684	8,363,179	7,365,581	6,874,897
Total Expenditures	119,984,737	117,983,981	125,069,248	122,895,416	112,353,559
Revenues over (under) expenditures	2,641,621	9,216,113	4,606,982	1,998,754	4,723,894
Other Financing Sources Uses:					
Premium on Bonds Issues	-	136,379	394,300	739,043	207,067
Operating Transfers In	-	436,198	54,483	52,455	57,537
Operating Transfers (Out)	(2,641,621)	(1,754,482	(2,097,619)	(1,830,326)	(1,714,980)
Total other Financing Sources (uses)	(2,641,621)	(1,181,905	(1,648,836)	(1,038,828)	(1,450,376)
Revenues and other financing					
sources over (under) expenditures					
and other financing (uses)	\$ -	\$ 8,034,208	\$ 2,958,146	\$ 959,926	\$ 3,273,518
Fund Balance, July 1	22,084,160	14,049,952	11,091,806	10,131,880	6,858,362
Fund Balance, June 30	, ,	\$ 22,084,160		\$ 11,091,806	\$ 10,131,880
=					

 $<sup>^{1}</sup>$  Budgetary basis and subject to audit.

Source: Annual audited financial statements and Finance Department.

#### Analysis of General Fund Equity

Fund Balances:	Adopted Budget 2019-20	Actual 2018-19	Actual 2017-18	Actual 2016-17	Actual 2015-16
Nonspendable	N/A	\$ 13,500	\$ 9,307	\$ 2,442	\$ -
Restricted	N/A	-	-	-	-
Committed	N/A	3,000,000	1,500,000	-	-
Assigned	N/A	3,825,079	1,293,331	1,621,867	2,096,625
Unassigned	N/A	15,245,581	11,247,314	9,467,497	8,035,255
Total Fund Balance	\$ -	\$ 22,084,160	\$ 14,049,952	\$ 11,091,806	\$ 10,131,880

<sup>&</sup>lt;sup>1</sup> Budgetary basis and subject to audit.

Source: Annual audited financial statements and Finance Department.

#### VII. Legal and Other Information

#### Litigation

The Town, its officers, employees, boards and commissions are defendants in various lawsuits. The Town Attorney is of the opinion that all pending litigation will not be finally determined so as to result individually or in the aggregate, in a final judgment against the Town which would materially adversely affect its financial position.

#### Transcript and Closing Documents

Upon the delivery of the Bonds and the Notes, the winning bidder(s) will be furnished with the following:

- 1. Signature and No Litigation Certificates stating that at the time of delivery no litigation is pending or threatened affecting the validity of the Bonds and the Notes or the levy or collection of taxes to pay the principal of and interest on the Bonds and the Notes;
- 2. A certificate on behalf of the Town, signed by the Town Manager and Town Treasurer which will be dated the date of delivery and attached to a conformed copy of the Official Statement, and which will certify, to the best of said officials' knowledge and belief, that at the time the bids were accepted on the Bonds and the Notes, the description and statements in the Official Statement relating to the Town and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the Town from that set forth in or contemplated by the Official Statement;
- 3. Receipts for the purchase price of the Bonds and the Notes;
- 4. The approving opinions for the Bonds and Notes of Robinson & Cole LLP, Bond Counsel, of Hartford, Connecticut; in substantially the forms attached here to as Appendices B-1 and B-2, respectively;
- 5. Executed continuing disclosure agreements for the Bonds and the Notes in substantially the forms attached hereto as Appendices C-1 and C-2, respectively; and
- 6. The Town will make available to the winning purchaser of the Bonds twenty-five (25) copies and the winning purchaser of the Notes fifteen (15) copies of the Official Statement at the Town's expense and delivered not later than seven business days after the bid opening. Additional copies may be obtained by the winning bidder at its own expense by arrangement with the printer. If the Town's Municipal Advisor is provided with the necessary information from the winning bidder by 4:00 p.m. (Eastern) on the day after the bid opening, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, rating, yields or reoffering prices, the name of the winning bidder for the Bonds and the Notes.

A transcript of the proceedings taken by the Town in authorizing the Bonds will be kept on file at the office of U.S. Bank, National Association, Hartford, Connecticut and will be available for examination upon reasonable request.

#### **Concluding Statement**

This Official Statement is not to be construed as a contract or agreement between the Town and the winning purchaser or holders of the Bonds. Any statements made in this Official Statement involving matters of opinion or estimates are not intended to be representation of fact, and no representation is made that any of such opinion or estimate will be realized. No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue or be repeated in the future. Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date hereof. References to statutes, charters, or other laws herein may not be complete and such provision of law is subject to repeal or amendment.

Information herein has been derived by the Town from official and other sources and is believed by the Town to be reliable, but such information other than that obtained from official records of the Town has not been independently confirmed or verified by the Town and its accuracy is not guaranteed.

This Official Statement has been duly prepared and delivered by the Town, and executed for and on behalf of the Town by the following officials:

#### TOWN OF SOUTH WINDSOR, CONNECTICUT

By: /s/ Michael Maniscalco

Michael Maniscalco, Town Manager

By: /s/ John Pelkey

John Pelkey, Town Treasurer

Dated: February 4, 2020

#### Appendix A

# 2019 General Purpose Financial Statements (Excerpted from the Town's Comprehensive Annual Financial Report)

The following includes the General Purpose Financial Statements of the Town of South Windsor, Connecticut for the fiscal year ended June 30, 2019. The supplemental data and letter of transmittal, which were a part of that report, have not been reproduced herein. A copy of the complete report is available upon request from Matthew Spoerndle, Senior Managing Director, Phoenix Advisors, LLC, 53 River Street, Suite #1, Milford, Connecticut. Telephone (203) 878-4945.





29 South Main Street P.O. Box 272000 West Hartford, CT 06127-2000 Tel 860.561.4000

blumshapiro.com

#### **Independent Auditors' Report**

To the Town Council
Town of South Windsor, Connecticut

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of South Windsor, Connecticut, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town of South Windsor, Connecticut's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of South Windsor, Connecticut, as of June 30, 2019 and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information and the pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of South Windsor, Connecticut's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on them. We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Town of South Windsor, Connecticut, as of and for the year ended June 30, 2018 (not presented herein), and have issued our report thereon dated December 20, 2018, which contained unmodified opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information. accompanying General Fund balance sheet as of June 30, 2018 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2018 financial statements. The accompanying General Fund balance sheet has been subjected to the auditing procedures applied in the audit of the 2018 basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the General Fund balance sheet is fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2018.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 4, 2019 on our consideration of the Town of South Windsor, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of South Windsor, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of South Windsor, Connecticut's internal control over financial reporting and compliance.

West Hartford, Connecticut

Blum, Shapino + Company, P.C.

December 4, 2019

# TOWN OF SOUTH WINDSOR, CONNECTICUT MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2019

As management of the Town of South Windsor our discussion and analysis of the Town's financial performance provides an overview of the Town's financial activities for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with the transmittal letter and the basic financial statements to enhance understanding of the Town's financial performance.

#### **Financial Highlights**

- Total net position of our governmental activities at the end of the fiscal year was \$158,170,556, an increase of \$15,316,023 or 10.7% over the previous fiscal year. Of the Town's total net position at June 30, 2019, (\$9,800,292) is unrestricted and may be used to meet the operating needs of the Town.
- On a government wide basis, revenues totaled \$145,063,712 while expenses equaled \$129,747,689.
- Total cost of all of the Town's government programs was \$15,316,023 less than the generated revenues. No new programs were added this year.
- The Town bonded \$5,250,000 to permanently finance construction of the new Orchard Hill Elementary School, road and drainage improvements and open space purchases. In June, 2019 the Town issued \$9,155,000 in General Obligation Refunding Bonds. In addition, the Town issued \$16,000,000 in Bond Anticipation Notes to provide temporary financing for Eli Terry and PR Smith Elementary School construction.

#### **Overview of the Financial Statements**

This annual report consists of a series of financial statements. The statement of net position and the statement of activities (Exhibits I and II, respectively) provide information about the activities of the Town as a whole and present a longer-term view of the Town's finances. Fund financial statements are presented in Exhibits III to IX. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Town's operations in more detail than the government-wide statements by providing information about the Town's most significant funds. The remaining statements provide financial information about activities for which the Town acts solely as a trustee or agent for the benefit of those outside of the government.

#### **Government-Wide Financial Statements**

The analysis of the Town as a whole begins on Exhibits I and II. The statement of net position and the statement of activities report information about the Town as a whole and about its activities for the current period. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Town's net position and any annual change. The Town's net position, the difference between assets and liabilities, is one way to measure the Town's financial health, or financial position. Over time, increases or decreases in the Town's net position are one indicator of whether its financial health is improving or deteriorating. The reader needs to consider other nonfinancial factors, however, such as changes in the Town's property tax base and the condition of the Town's capital assets, to assess the overall health of the Town.

In the statement of net position and the statement of activities, the Town reports its activities as follows:

 Governmental Activities - The Town's basic services are reported here, including education, public safety, public works, sanitation, culture and recreation, debt service and general administration. Property taxes, charges for services and state and federal grants finance these activities.

#### **Fund Financial Statements**

The fund financial statements begin with Exhibit III and provide detailed information about the most significant funds - not the Town as a whole. Some funds are required to be established by Charter. However, the Town establishes many other funds to help control and manage financial activities for particular purposes (such as the Sewer Operating Fund) or to show that it is meeting legal responsibilities for using grants and other money (such as grants received for education from the State and Federal governments). The Town's funds are divided into three categories: governmental, proprietary and fiduciary.

- Governmental Funds (Exhibits III and IV) Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is described in a reconciliation included with the fund financial statements.
- Proprietary Funds (Exhibits V to VII) When the Town charges customers for the services it provides, whether to outside customers or to other units of the Town, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and the statement of activities. The Town's proprietary fund consists of the Town's internal service fund and is used to report the Town's self-insurance program.
- Fiduciary Funds (Exhibits VIII and IX) The Town is the trustee, or fiduciary, for its employees' pension plans and other post-employment benefit plans. All of the Town's fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position. These activities are excluded from the Town's other financial statements because the Town cannot use these assets to finance its operations. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### **Government-Wide Financial Analysis**

The Town's government-wide activities net position changed from a year ago, increasing from \$142,854,533 to \$158,170,556. Net position may serve over time as a useful indicator of a Town's financial position and an important determinant of its ability to finance services in the future. Town of South Windsor's total assets and deferred outflows exceeded liabilities and deferred inflows by \$15,316,023 at the close of the most recent fiscal year.

By far, the largest portion of the Town of South Windsor's net reflects its investment in capital assets (e.g., land, buildings, vehicles, furniture and equipment, water systems and infrastructure) less related outstanding debt used to acquire those assets. The Town of South Windsor uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town of South Windsor's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the Town's governmental activities.

## TABLE 1 NET POSITION

	Governmental Activities				
	2019		2018		
Current assets	\$ 59,113,287	\$	40,299,016		
Capital assets, net of accumulated depreciation	242,365,514		232,330,349		
Total assets	301,478,801		272,629,365		
Deferred outflows of resources	2,475,192		3,071,739		
Long-term liabilities outstanding	28,280,339		12,694,290		
Other liabilities	110,736,568		111,000,204		
Total liabilities	139,016,907		123,694,494		
Deferred inflows of resources	6,766,530		9,152,077		
Net Position:					
Net investment in capital assets	148,370,264		149,770,014		
Unrestricted	9,800,292		(6,915,481)		
Total Net Position	\$ 158,170,556	\$	142,854,533		

### TABLE 2 CHANGE IN NET POSITION

Governmental

		Activities			
	-	2019		2018	
Revenues:	-				
Program revenues:					
Charges for services	\$	12,841,851	\$	12,976,918	
Operating grants and contributions		21,595,479		29,898,428	
Capital grants and contributions		3,298,714		4,108,455	
General revenues:					
Property taxes		104,691,701		98,298,151	
Grants and contributions not restricted					
to specific purposes		1,588,087		1,588,901	
Unrestricted investment earnings		1,047,880		472,021	
Other general revenues	_				
Total revenues	_	145,063,712		147,342,874	
Expenses:					
General government		5,578,183		5,454,460	
Public safety		11,236,537		8,991,281	
Public works		17,646,682		16,594,152	
Human services		1,930,710		1,842,312	
Culture and recreation		6,385,948		6,558,564	
Education		84,508,649		93,978,140	
Debt service	_	2,460,980	_	2,020,850	
Total expenses	-	129,747,689		135,439,759	
Increase in Net Position		15,316,023		11,903,115	
Beginning Net Position	-	142,854,533		130,951,418	
Ending Net Position	\$_	158,170,556	\$	142,854,533	

As noted above, total revenues were \$145,063,712 and the total cost of all programs and services was \$129,747,689. Our analysis below considers the operations of the fiscal year's governmental activities.

#### **Governmental Activities**

The Town's net position increased \$15,316,023 during the current fiscal year. This increase reflects total revenues generated through increased property tax revenues, and other various revenues that exceed operating costs. Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements changed from \$6.9 million at June 30, 2018 to \$9.8 million at the end of this year.

For governmental activities, approximately 72.2% of the revenues were derived from Property Taxes, followed by 14.9% in Operating Grants & Contributions and 8.8% in Charges for Services.

Major revenue factors included:

- Operating Grants decreased \$8,302,949 primarily due to the decrease in on behalf OPEB contributions relating to the State Teachers' Retirement System.
- Property tax revenues recorded during fiscal year 2019 reflect a 5.61% in grand list growth resulting in increased collections, strengthened collection policies and tax sale proceeds increased prior-year tax collections, interest and liens.
- Capital grants and contributions reflected a decrease of \$809,741 over the previous year due to grant reimbursement requests for school construction costs including the new Orchard Hill Elementary School.

For governmental activities, 65.1% of the Town's expenditures relate to education, 13.6% to public works, 8.7% to public safety, 4.3% for general government and 4.9% to culture and recreation. These percentages are fairly consistent with the prior year.

The Town continues to employ various cost control methods to keep expenditures as low as possible. These involve ongoing monthly review of all town expenditures as compared to budget; Town Manager review of all purchase orders; and shared service purchasing or state-contract equipment and supplies where possible. The Town continues to be proactive in controlling employee benefit costs through implementation of wellness incentives; working with our insurance broker and negotiating with bargaining units.

Table 3 presents the cost of each of the Town's programs - general government, public safety, public works, human services, culture and recreation, education and debt service - as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the Town's taxpayers by each of these functions.

## GOVERNMENTAL ACTIVITIES TABLE 3

	_	<b>Total Cost of Services</b>			Net Cost	Services	
	_	2019		2018	 2019		2018
General government	\$	5,578,183	\$	5,454,460	\$ (3,006,785)	\$	(2,808,494)
Public safety Public works		11,236,537 17,646,682		8,991,281 16,594,152	(10,897,647) (9,135,378)		(8,597,754) (7,355,032)
Human services Culture and recreation		1,930,710 6,385,948		1,842,312 6,558,564	(1,339,945) (3,708,714)		(1,419,386) (4,206,491)
Education Debt service		84,508,649 2,460,980		93,978,140 2,020,850	(61,462,196) (2,460,980)		(62,047,951) (2,020,850)
Total	\$ <u>_</u>	129,747,689	\$_	135,439,759	\$ (92,011,645)	\$_	(88,455,958)

#### **Town Funds Financial Analysis**

#### **Governmental Funds**

The Town's governmental funds (as presented in the balance sheet - Exhibit III) reported combined ending fund balances of \$23,166,396 inclusive of an unassigned fund balance of \$10,983,750.

The General Fund is the operating fund of the Town. Fund balance of the Town's General Fund increased by \$8,034,208 during the current fiscal year. At June 30, 2019, unassigned fund balance of the General Fund was \$15,245,581 while total fund balance was \$22,084,160. The increase in fund balance is due to greater than expected revenues for building permits, recording fees and investment earnings combined with expenditure savings in General Government, Public Works and Insurance and Benefit line items.

The Town's collection rate in fiscal year 2019 was 99.25%, which is slightly higher than the average collection rate over the past five fiscal years.

#### **General Fund Budgetary Highlights**

The approved Town budget (including education) for fiscal year 2018/2019 was \$118,265,464. Education expenses continued to be the largest component at 62.6%, followed by public safety at 7.9%, and public works at 7.3%.

During the year, actual revenues and other financing sources on a budgetary basis were \$122,607,837 which exceeded budgetary estimates by \$4,342,373. The Town held its first tax sale for delinquent properties which generated positive variances in prior-year taxes, interest and lien revenue accounts. Increased collection enforcement pushed the collection rate to 99.2% versus the budgeted collection rate of 98.75%. State of Connecticut Education Grants exceeded conservative budget estimates and added \$1,802,492 to the positive variance. Charges for current services exceeded budget expectations by \$823,523 primarily due to increased activity for building permits, higher Town Clerk fees, a member equity distribution and proceeds from a Town Garage auction. The building permit fees collected reflect the increased activity in new construction and economic development. Investment income was \$719,772 over budget due to investing a portion of cash not currently needed into longer-term investments for higher interest rates.

Actual expenditures on a budgetary basis and other financing uses totaled \$116,988,901 which was less than budgeted by \$1,276,563. Public Safety and Public Works and Insurance/Benefit accounts contributed \$476,842, \$401,802 and \$72,681 respectively to the overall positive variance due to unfilled positions, overtime savings and overall cost containment.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Asset**

The Town of South Windsor's investment in capital assets as of June 30, 2019 totals \$242,365,514 (net of accumulated depreciation). This investment in capital assets includes land, buildings, roads, bridges, machinery and equipment, vehicles park facilities, wastewater collection systems and construction in progress. The increase in total capital assets, net of depreciation, over the prior fiscal year was \$10,035,165.

TABLE 4
CAPITAL ASSETS (Net of Depreciation)

		Governmental Activities				
	-	2019		2018		
Land	\$	19,376,971	\$	18,522,047		
Buildings		61,671,406		63,354,504		
Improvements other than buildings		16,106,395		16,589,097		
Furniture and equipment		6,922,797		6,482,659		
Infrastructure		73,826,098		75,177,340		
Construction in progress	-	64,461,847		52,204,702		
Total	\$_	242,365,514	\$	232,330,349		

Major capital asset activity during the current fiscal year included the following:

- Purchased properties on Strong Road and Ellington Road for Public Works expansion and future elementary school construction
- Additions to CIP for Orchard Hill, Eli Terry and PR Smith Elementary school projects
- Improvements to Wapping Recreation Center and Nevers Road outdoor facilities
- Purchase Public Works heavy equipment and Police Interceptor Vehicles
- Reconstruction of Avery Street-Phase III and several other road/drainage projects
- Improvements on Sullivan Avenue Siphon system and vegetation management projects
- Depreciation expense in the amount of \$4,841,393.

Additional information on the Town's capital assets can be found in Note 5 of the Basic Financial Statements.

#### **Long-Term Debt**

In the current year, the Town issued \$5,250,000 of general obligation bonds to be financed over 20 years with interest rates ranging from 2% to 5%. The bonds will permanently finance elementary school construction, road/drainage projects and opens space purchases. The Town also issued \$9,155,000 in general obligation refunding bonds with interest rates between 2.375% and 4% to realize a present value savings of \$615,048. At June 30, 2019, the Town had \$71,571,146 in bonds and notes outstanding versus \$72,677,127 in the previous year. All of the debt is backed by the full faith and credit of the Town.

The Town issued bond anticipation notes (BANS) in the amount of \$16,000,000 for the construction of two new elementary schools. The plan is to issue bonds after projects are completed.

Debt service expenditures will continue to increase over the next several years as the Town permanently finances expenditures of \$69.9 million for the construction of the Eli Terry and PR Smith Elementary Schools and \$15 million for road and drainage projects as approved in 2018 per referendum. All projects are part of the Board of Education 10-year elementary facilities plan and 5-year capital projects plan.

The Town of South Windsor maintains an AA+ rating for Standard and Poor's and an Aa2 rating from Moody's Investors Service. The overall statutory debt limit for the Town of South Windsor is equal to seven times annual receipts from taxation or \$698 million. As of June 30, 2019, the Town recorded total net debt of \$132 million, well below its statutory debt limits.

Other obligations include accrued vacation pay and sick leave. More detailed information about the Town's long-term liabilities is presented in Note 7 to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The Town Council considered many factors when setting the fiscal year 2019-2020 budget. Overall economic conditions as well as citizens' ability to sustain an increase in taxes continue to be primary concerns of town officials. General Fund appropriations totaled \$122,626,358 in the fiscal year 2020 adopted budget. The mill rate to support these expenditures was set at 38.50 or an increase of .83 mills.

General Fund spending increased by \$4,360,893, an increase of 3.69% over the fiscal year 2019 budget. The largest increase was to Education with an increase of \$1,370,983 for contractual obligations, costs from increasing enrollment and program improvements. The fiscal year 2020 General Fund budget includes \$200,000 of assigned General Fund balance and \$500,000 use of Tax Stabilization funds in order to mitigate the tax increase of the increased appropriations.

Unemployment in the Town as of June 2019 was 3.0% versus 3.8% in June 2018. The State's unemployment rate was 3.4% and 4.4% and the national rate was 3.3% and 4.0% for the same time period.

#### **Contacting the Town's Financial Management**

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Michael Maniscalco, Town Manager, Town of South Windsor, 1540 Sullivan Avenue, South Windsor, Connecticut, 06074.



## Basic Financial Statements

	Governmental Activities
Assets:	
Cash and cash equivalents	\$ 55,447,767
Investments	127,811
Receivables, net	3,503,727
Inventory	20,485
Prepaid items	13,500
Capital assets not being depreciated	83,838,818
Capital assets being depreciated, net of accumulated depreciation	158,526,696
Total assets	301,478,801
Deferred Outflows of Resources:	
Deferred charge on refunding	448,090
Deferred outflows related to pensions	1,710,533
Deferred outflows related to OPEB	316,569
Total deferred outflows of resources	2,475,192
Link Water.	
Liabilities:	10 120 525
Accounts payable and accrued liabilities Unearned revenue	10,138,525 2,141,814
Notes payable	16,000,000
Notes payable  Noncurrent liabilities:	10,000,000
Due within one year	8,258,320
Due in more than one year	102,478,248
Total liabilities	139,016,907
	100,010,001
Deferred Inflows of Resources:	
Advance property tax collections	2,328,871
Deferred inflows related to pensions	2,406,886
Deferred inflows related to OPEB	2,030,773
Total deferred inflows of resources	6,766,530
Net Position:	
Net investment in capital assets	148,370,264
Unrestricted	9,800,292
Total Net Position	\$ 158,170,556

TOWN OF SOUTH WINDSOR, CONNECTICUT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

Expen
5,578,183
6,385,948 6,385,948 84,508,649 2,460,980
129,747,689
General revenues: Property taxes Grants and contributions not restricted to specific programs Unrestricted investment earnings Total general revenues
Change in Net Position
Net Position at Beginning of Year
Net Position at End of Year

The accompanying notes are an integral part of the financial statements

	General	Capital Projects Fund	Sewer Operating Fund	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
•	50,323,178 \$	\$	6,102 \$	•	\$ 51,289,372
Investments Receivables, net	2,610,765	244 440	270.066	127,811 134,863	127,811 3,370,013
Due from other funds	16,584	344,419 18,554,030	279,966 1,654,853	3,426,498	23,651,965
Other assets	13,500	10,554,050	1,054,055	20,485	33,985
Other deserts	10,000			20,400	
Total Assets	52,964,027	18,898,449 \$	1,940,921	4,669,749	\$ 78,473,146
LIABILITIES, DEFERRED INFLOWS C	F RESOURCES	S AND FUND BA	ALANCES		
Liabilities:					
Accounts and other payables	2,628,470 \$	5,562,383 \$	155,305 \$	270,831	\$ 8,616,989
Due to other funds	23,635,381			16,584	23,651,965
Notes payable		16,000,000			16,000,000
Unearned revenue		1,585,174		556,640	2,141,814
Total liabilities	26,263,851	23,147,557	155,305	844,055	50,410,768
Deferred inflows of resources:					
Unavailable revenue - property taxes	2,287,145				2,287,145
Unavailable revenue - sewer use			279,966		279,966
Advance property tax collections	2,328,871				2,328,871
Total deferred inflows of resources	4,616,016		279,966		4,895,982
Fund balances:					
Nonspendable	13,500			20,485	33,985
Restricted				1,555,342	1,555,342
Committed	3,000,000		1,505,650	2,262,590	6,768,240
Assigned	3,825,079				3,825,079
Unassigned	15,245,581	(4,249,108)		(12,723)	10,983,750
Total fund balances	22,084,160	(4,249,108)	1,505,650	3,825,694	23,166,396
Total Liabilities, Deferred Inflows of					
Resources and Fund Balances	<u>52,964,027</u> \$	18,898,449 \$	1,940,921 \$	4,669,749	\$ <u>78,473,146</u>

# TOWN OF SOUTH WINDSOR, CONNECTICUT BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED) JUNE 30, 2019

Reconciliation of the Balance Sheet - Governmental Funds

to the Statement of Net Position:

Amounts reported for governmental activities in the statement of net position (Exhibit I) are different because of the following:

Fund balances - total governmental funds

\$ 23,166,396

242,365,514

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:

Governmental capital assets \$ 405,278,013 Less accumulated depreciation (162,912,499) Net capital assets

Long term assets and deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not recorded in the funds:

Property tax receivables greater than 60 days	1,443,838
Interest receivable on property taxes	843,308
Assessments and user fee receivable	189,124
Interest receivable on assessments and user fees	90,843
Deferred outflows related to pension changes in actuarial experience	875,295
Deferred outflows related to pension changes in actuarial assumptions	25,481
Deferred outflows related to OPEB changes in actuarial assumptions	167,667
Deferred outflows related to pension changes in projected investment earnings	809,757
Deferred outflows related to OPEB changes in projected investment earnings	148,902

Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the statement of net position.

3,479,812

Long-term liabilities and deferred inflows of resources, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:

Net pension liability	(16,766,445)
Deferred inflows related to pension changes in actuarial experience	(35,435)
Deferred inflows related to OPEB changes in actuarial experience	(2,030,773)
Deferred inflows related to pension changes in actuarial assumptions	(2,371,451)
Bonds and notes payable	(71,571,146)
Interest payable on bonds and notes	(709,244)
Compensated absences	(8,622,127)
Capital lease	(3,364,319)
Unamortized bond premium	(3,507,875)
Net OPEB liability	(6,904,656)
Deferred charge on refunding	448,090

Net Position of Governmental Activities (Exhibit I)

158,170,556

#### TOWN OF SOUTH WINDSOR, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	_	General	_	Capital Projects Fund	Sewer Operating Fund	_	Nonmajor Governmental Funds	G	Total Sovernmental Funds
Revenues:									
Property taxes	\$	105,582,085	\$	\$		\$	\$		105,582,085
Intergovernmental	Ψ	18,114,215	Ψ	3,298,714		Ψ	4,108,473		25,521,402
Charges for services		2,484,022		61,135	5,414,031		5,379,149		13,338,337
Investment earnings		1,019,772		- 1, 1 - 2	449		12,335		1,032,556
Miscellaneous		.,,			2,873		419,480		422,353
Total revenues	_	127,200,094	-	3,359,849	5,417,353	-	9,919,437	_	145,896,733
Expenditures:									
Current:									
General government		3,920,342					106,492		4,026,834
Public safety		8,838,487					297,709		9,136,196
Public works		8,370,277			3,755,551		525,281		12,651,109
Human services		1,104,145					484,305		1,588,450
Culture and recreation		3,111,541					2,362,643		5,474,184
Insurance and sundry		7,459,924							7,459,924
Education		76,914,581					5,568,819		82,483,400
Debt service		8,264,684		113,411					8,378,095
Capital outlay	_		_	16,101,606		_		_	16,101,606
Total expenditures	_	117,983,981	-	16,215,017	3,755,551	-	9,345,249	_	147,299,798
Excess (Deficiency) of Revenues over									
Expenditures	-	9,216,113	-	(12,855,168)	1,661,802	-	574,188	_	(1,403,065)
Other Financing Sources (Uses):									
Issuance of general obligation bonds				5,250,000					5,250,000
Issuance of refunding bonds				9,155,000					9,155,000
Payments to refunded bond escrow agent				(10,623,910)					(10,623,910)
Issuance of capital lease				514,134					514,134
Premium on refunding bonds				1,582,321					1,582,321
Premium on general obligation bonds		136,379							136,379
Transfers in		436,198		2,846,982	25,798				3,308,978
Transfers out	_	(1,754,482)	_	(385,000)	(1,129,740)		(39,756)	_	(3,308,978)
Total other financing sources (uses)	-	(1,181,905)	-	8,339,527	(1,103,942)	_	(39,756)	_	6,013,924
Net Change in Fund Balances		8,034,208		(4,515,641)	557,860		534,432		4,610,859
Fund Balances at Beginning of Year	_	14,049,952	-	266,533	947,790	_	3,291,262	_	18,555,537
Fund Balances at End of Year	\$_	22,084,160	\$_	(4,249,108)	1,505,650	\$	3,825,694 \$	_	23,166,396

#### TOWN OF SOUTH WINDSOR, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2019

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund

Balances of Governmental Funds to the Statement of Activities: Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because: Net change in fund balances - total governmental funds (Exhibit IV) \$ 4,610,859 Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense: 15,158,865 Capital outlay Depreciation expense (4,841,393)In the statement of activities, only the gain on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the assets sold. (282,307)Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the statement of activities: Property tax receivable - accrual basis change (539, 335)Property tax interest and lien revenue - accrual basis change (351,049)Sewer user fees and assessment receivable - accrual basis change (143,514)Sewer user fees and assessment interest receivable - accrual basis change (3,927)Deferred outflows related to changes in pension actuarial experience (238.285)Deferred outflows related to pension changes in projected investment earnings 550,691 Deferred outflows related to OPEB changes in projected investment earnings 46,780 Deferred outflows related to pension changes in actuarial assumptions (317,392)Deferred outflows related to OPEB changes in actuarial assumptions (23,952)The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are

Bond principal payments	3,615,000
Note payments	1,415,981
Issuance of bonds and notes	(5,250,000)
Issuance of refunding bonds	(9,155,000)
Premium on bonds	(136,379)
Capital lease payments	975,075
Issuance of capital lease	(514,134)
Payments to escrow agent	10,623,910
Premium on bonds refunded	(1,582,321)
Deferred charge on refunding	(143,910)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

amortized and deferred in the statement of activities. The details of these differences

in the treatment of long-term debt and related items are as follows:

Compensated absences	(15,975)
Accrued interest	(91,893)
Amortization of deferred charge on refunding	(614,389)
Amortization of bond premiums	761,252
Net pension liability	(289,736)
Deferred inflows related to pension changes in actuarial experience	278,460
Deferred inflows related to OPEB changes in actuarial experience	290,111
Deferred inflows related to changes in pension actuarial assumptions	1,604,833
Net OPEB liability	(40,127)

Internal service funds are used by management to charge costs to individual funds. The net revenue of certain activities of internal services funds is reported with governmental activities.

(40,776)

Change in Net Position of Governmental Activities (Exhibit II)

15,316,023

# TOWN OF SOUTH WINDSOR, CONNECTICUT STATEMENT OF NET POSITION - PROPRIETARY FUND JUNE 30, 2019

	- -	Governmental Activities Internal Service Fund
Current Assets: Cash and cash equivalents Accounts receivable	\$ -	4,158,395 133,714
Total assets		4,292,109
Current Liabilities: Accounts and other payables	-	812,297
Net Position: Unrestricted	\$_	3,479,812

#### TOWN OF SOUTH WINDSOR, CONNECTICUT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2019

	-	Governmental Activities Internal Service Fund	
Operating Revenues: Charges for services	\$	13,624,015	
Operating Expenses: Employee benefits	-	13,680,150	
Operating Income		(56,135)	
Nonoperating Revenue: Income on investments	-	15,359	
Change in Net Position		(40,776)	
Net Position at Beginning of Year	_	3,520,588	
Net Position at End of Year	\$_	3,479,812	

#### TOWN OF SOUTH WINDSOR, CONNECTICUT STATEMENT OF CASH FLOWS - PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2019

	-	Governmental Activities Internal Service Fund
Cash Flows from Operating Activities: Cash received from premiums - Town departments and agencies Claims paid Net cash provided by (used in) operating activities	\$	13,624,015 (13,894,652) (270,637)
Cash Flows from Investing Activities: Income from investments		15,359
Net Increase (Decrease) in Cash and Cash Equivalents		(255,278)
Cash and Cash Equivalents at Beginning of Year	-	4,413,673
Cash and Cash Equivalents at End of Year	\$	4,158,395
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities: Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities: (Increase) decrease in accounts receivable (Increase) decrease interfund receivable Increase (decrease) in accounts and other payables Total adjustments	\$.	(56,135) (2,691) 28,892 (240,703) (214,502)
Net Cash Provided by (Used In) Operating Activities	\$	(270,637)

# TOWN OF SOUTH WINDSOR, CONNECTICUT STATEMENT OF NET POSITION - FIDUCIARY FUNDS JUNE 30, 2019

	-	Pension and Other Employee Benefit Trust Funds	_	Agency Funds
Assets:				
Cash and cash equivalents	\$	842,277	\$	1,414,325
Investments:		40.745.050		
Mutual funds		46,715,250		1 101
Accounts receivable	-		_	1,134
Total assets	-	47,557,527	\$_	1,415,459
Liabilities:				
Accounts payable			\$	16,223
Due to other groups	_		_	1,399,236
Total liabilities		_	\$	1,415,459
Total habilities	-		Ψ=	1,410,400
Net Position:				
Restricted for Pension Benefits				
and Other Purposes	\$ =	47,557,527		

# TOWN OF SOUTH WINDSOR, CONNECTICUT STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Pension and Other Employee Benefit Trust Funds
Additions: Contributions: Employer Plan members Total contributions	\$ 4,142,319 522,341 4,664,660
Investment earnings: Net change in fair value of investments  Total additions	1,486,164 6,150,824
Deductions: Benefits Administration Total deductions	3,895,645 98,310 3,993,955
Change in Net Position	2,156,869
Net Position at Beginning of Year	45,400,658
Net Position at End of Year	\$ 47,557,527

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Town of South Windsor (the Town) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described below.

# A. Reporting Entity

The Town was incorporated in 1845. The Town operates under a Town Council/Town Manager form of government and provides the following services as authorized by its charter: public safety, public works, public health and social services, parks and recreation, and education.

Accounting principles generally accepted in the United States of America require that the reporting entity include 1) the primary government, 2) organizations for which the primary government is financially accountable, and 3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. These criteria have been considered, and there are no agencies or entities that should be presented with the Town.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Town has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

Agency funds use the accrual basis of accounting but have no measurement focus since they report only assets and liabilities.

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

The Capital Projects Fund accounts for the financial resources to be used for major capital asset construction and/or purchases.

The Sewer Operating Fund accounts for sewer use and assessment fees used to maintain sewer operations within the Town. The major sources of revenue for this fund is sewer assessments and use charges.

Additionally, the Town reports the following fund types:

The *Internal Service Fund* accounts for risk financing activities for medical insurance benefits as allowed by GASB Statement No. 10.

The *Pension and Other Employee Benefit Trust Funds* account for the activities of the South Windsor Employees' Retirement System, which accumulates resources for pension benefit payments to qualified employees and also the accumulated resources and payments associated with both Town and Board of Education health insurance benefits to former qualified employees.

The *Agency Funds* account for monies held on behalf of students and amounts held for performance related activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between certain Town functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned then unassigned.

# D. Deposits and Investments

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the Town to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and certain other investments as described in Note 3.

Investments for the Town are reported at fair value.

# E. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." All trade and property tax receivables are shown net of an allowance for uncollectibles.

Property taxes are levied on all assessed property on the grand list of October 1 prior to the beginning of the fiscal year. Assessed values are established by the Town Assessor's Office at 70% of appraised value. The tax bills are payable in two installments, July and January. In accordance with State Statutes, the oldest outstanding tax is collected first. Delinquent taxes are charged with interest at the rate of 1.5% per month. Outstanding real estate tax accounts are automatically liened each year prior to June 30.

In the governmental fund financial statements property tax revenues are recognized when they become available. Available means due or past due and received within the current period or expected to be collected soon enough thereafter (within 60 days) to be used to pay liabilities of the current period. Property taxes receivable not expected to be collected during the available period are reflected as deferred revenue.

## F. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures when consumed rather than when purchased.

# G. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 for equipment, \$50,000 for improvements, and \$100,000 for infrastructure and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition cost at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

Assets	_Years_
Roads	75
Bridges	50
Sewer collection pipes	75
Sewer collection manholes	75
Buildings	40
Improvements other than buildings	20
Machinery and equipment	5-20
Vehicles	6-20
Office equipment	10
Computer equipment	3

## H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period or periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports a deferred charge on refunding and deferred outflows related to pension and OPEB in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. A deferred outflow of resources related to pension and OPEB results from differences between expected and actual experience, changes in actuarial assumptions and differences between expected and actual investment returns. These amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees). No Deferred outflows of resources affect the governmental fund financial statements in the current year.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period or periods and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports advance property tax collections in the government-wide statement of net position and in the governmental funds balance sheet and deferred inflows of resources related to pensions and OPEB in the government-wide statement of net position. Advance property tax collections represent taxes and fees inherently associated with a future period. This amount is recognized during the period in which the revenue is associated. A deferred inflow of resources related to pension and OPEB results from changes in assumptions. These amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees). Also, for governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from several sources; property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources (revenue) in the period in which the amounts become available.

# I. Compensated Absences

Town and noncertified Board of Education employees are granted vacation and sick leave and certified employees of the Board of Education are granted sick leave based upon length of employment. In the event of termination, employees are compensated for accumulated vacation and, depending on the terms of their union contract, sick time.

## J. Net Pension Liability

The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

## K. Net OPEB Liability

The net OPEB liability is measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position. The OPEB plan's fiduciary net position is determined using the same valuation methods that are used by the OPEB plan for purposes of preparing its statement of fiduciary net position. The net OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

## L. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount. Bond issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# M. Fund Equity

Equity in the government-wide financial statements is defined as "net position" and is classified in the following categories:

# **Net Investment in Capital Assets**

This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

#### **Restricted Net Position**

Restrictions are externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The Town currently has no assets under restriction.

#### **Unrestricted Net Position**

This component consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

The equity of the fund financial statements is defined as "fund balance" and is classified in the following categories:

### Nonspendable Fund Balance

This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

#### **Restricted Fund Balance**

This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors or laws and regulations of their governments.

#### **Committed Fund Balance**

This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (Town Council). The Town Council may commit resources by resolution prior to the end of the fiscal year. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken to remove or revise the limitation.

#### **Assigned Fund Balance**

This balance represents amounts constrained for the intent to be used for a specific purpose by a governing board or a body or official that has been delegated authority to assign amounts by the Town Charter.

#### **Unassigned Fund Balance**

This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

# N. Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates of and assumptions that affect the reported amounts of assets and liabilities including disclosures of contingent assets and liabilities and reported revenues expenditures during the fiscal year.

# 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

# A. Budgetary Information

The Town adheres to the following procedures in establishing the budgetary data included in the General Fund, Sewer Operating and Recreation Fund financial statements:

- Prior to March 15, the Board of Education submits to the Town Council a proposed budget for the year commencing July 1. Prior to March 22, the Town Manager submits to the Town Council a proposed operating budget for the general government for the year commencing July 1. The operating budget includes proposed expenditures and the means of financing them. By April 15, the Town Council must have the Board of Education budget ready for public hearing and by April 22, the Town Council must have the general government budget ready for public hearing.
- By April 30, public hearings are conducted on the Board of Education budget and by May 7, public hearings are conducted on the general government budget.
- By May 15, the Town Council shall adopt the Board of Education budget and by May 22, the Town Council shall adopt the general government budget.
- The Town Manager may transfer unencumbered funds within a department budget. The Town Council may transfer unencumbered funds between departments and is authorized to make additional appropriations. There were no additional appropriations approved during the year.
- Formal budgetary integration is employed as a management control device during the year.
- The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level.
- The Board of Education, which is not a separate legal entity but a function of the Town, is authorized under state law to make any transfers required within their budget at their discretion. Any additional appropriations must have Board of Education and Town Council approval.
- Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued, and, accordingly, encumbrances outstanding at year end are reported in budgetary reports as expenditures in the current year. Generally, all unencumbered appropriations lapse at year end, except those for the Capital Projects Funds. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year, or no expenditure from or encumbrance of the appropriation has been made for three consecutive fiscal years.

## **B.** Fund Deficits

The major fund Capital Projects and the nonmajor governmental fund High School Athletic Association had a deficit fund balance of \$4,249,108 and \$12,723, respectively, at June 30, 2019. These deficits will be funded with future charges for services, bonding and contributions from the General Fund.

## C. Expenditures Exceed Appropriations

The following expenditure line items exceed their final appropriations within the General Fund budget:

Department	 Amount
Town attorney	\$ 123,869
Library	3,036

# 3. CASH, CASH EQUIVALENTS AND INVESTMENTS

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a "qualified public depository" as defined by the Statutes or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an "out of state bank" as defined by the Statutes, which is not a "qualified public depository."

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF) and the State Tax Exempt Proceeds Fund (TEPF). These investment pools are under the control of the State Treasurer, with oversight provided by the Treasurer's Cash Management Advisory Board, and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

# **Deposits**

# **Deposit Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the state of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository's risk-based capital ratio.

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$22,691,172 of the Town's bank balance of \$23,441,172 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$	20,347,055
Uninsured and collateral held by the pledging bank's		
trust department, not in the Town's name		2,344,117
	_	
Total Amount Subject to Custodial Credit Risk	\$	22,691,172

# **Cash Equivalents**

At June 30, 2019, the Town's cash equivalents amounted to \$35,696,841. The following table provides a summary of the Town's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than one year.

	Standard <u>&amp; Poor's</u>
State Short-Term Investment Fund (STIF) Wells Fargo	AAAm *
*not rated	

# **Investments**

Investments as of June 30, 2019 in all funds are as follows:

Investment Type	_	Fair Value	_
Mutual funds	 \$	46,843,061	•

#### **Interest Rate Risk**

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. To the extent possible, the Town will attempt to match its investments with anticipated cash flow requirements.

#### Credit Risk - Investments

As indicated above, State Statutes limit the investment options of cities and towns. The Town has no investment policy that would further limit its investment choices.

#### **Concentration of Credit Risk**

The Town's investment policy does not specify a limit for an investment in any one issuer.

#### **Custodial Credit Risk**

Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At June 30, 2019, the Town had no uninsured and unregistered securities held by the counterparty or by its trust department or agent that were not in the Town's name.

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements); followed by quoted prices in inactive markets or for similar assets or with observable inputs (Level 2 measurements); and the lowest priority to unobservable inputs (Level 3 measurements). The Town has the following recurring fair value measurements as of June 30, 2019:

	June 30,	June 30, Fair Value Measuremen			nts Using		
	2019	Level 1		Level 2		Level 3	
Investments by fair value level:		•				_	
Mutual funds	\$ 46,843,061	\$ 45,270,287	\$ <u></u>	1,572,774	\$_	-	

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. The Town has no Level 3 investments.

# 4. RECEIVABLES

Receivables as of year end for the Town's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		General	 Capital Projects	-	Sewer Operating Fund		Nonmajor and Other Funds		Total
Receivables:									
Interest	\$	843,309	\$	\$	90,843	\$		\$	934,152
Taxes		2,102,939							2,102,939
Accounts		135,299			169,727		159,717		464,743
Intergovernmental		12,895	344,419				109,994		467,308
Special assessments	_			_	19,396	_		_	19,396
Gross receivables	Ī	3,094,442	344,419		279,966		269,711		3,988,538
Less allowance for uncollectibles:									
Taxes		(483,677)		-		<u>.</u> .		<b>.</b> .	(483,677)
Net Total Receivables	\$.	2,610,765	\$ 344,419	\$	279,966	\$	269,711	\$	3,504,861

# 5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019 was as follows:

	Beginning Balance	Increases and Adjustments	Decreases and Adjustments	Ending Balance
Governmental activities:				
Capital assets not being depreciated:	Φ 40.500.047 Φ	054.004	•	10.070.071
Land	\$ 18,522,047 \$		\$	19,376,971
Construction in progress	52,204,702	12,257,145		64,461,847
Total capital assets not being depreciated	70,726,749	13,112,069		83,838,818
Capital assets being depreciated:				
Buildings	130,933,891			130,933,891
Improvements other than buildings	27,380,211	445,601		27,825,812
Furniture and equipment	22,092,265	1,601,195	(465,530)	23,227,930
Infrastructure	139,451,562	, ,	, ,	139,451,562
Total capital assets being depreciated	319,857,929	2,046,796	(465,530)	321,439,195
Less accumulated depreciation for:				
Buildings	(67,579,387)	(1,683,098)		(69,262,485)
Improvements other than buildings	(10,791,114)	(928,303)		(11,719,417)
Furniture and equipment	(15,609,606)	(878,750)	183,223	(16,305,133)
Infrastructure	(64,274,222)	(1,351,242)		(65,625,464)
Total accumulated depreciation	(158,254,329)	(4,841,393)	183,223	(162,912,499)
Total capital assets being depreciated, net	161,603,600	(2,794,597)	(282,307)	158,526,696
Governmental Activities Capital Assets, Net	\$ 232,330,349 \$	10,317,472 \$	(282,307) \$	242,365,514

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General Government	\$ 71,946
Public Safety	753,224
Public Works	1,782,215
Culture and recreation	388,901
Human Services	20,003
Education	 1,825,104
Total Depreciation Expense - Governmental Activities	\$ 4,841,393

# **Construction Commitments**

The Town has active construction projects as of June 30, 2019. At year end, the Town's commitments with contractors are as follows:

Project	_	Spent-to-Date	_	Remaining Commitment
Road Improvement Projects	\$	2,419,138	\$	1,578,312
Board of Education Projects		38,251,761		51,578,940
Sewer Projects		526,533		128,143

The commitments are being financed by General Fund appropriations, permanent financing and participation in the State's Highway Planning and Construction Program.

## 6. INTERFUND RECEIVABLES AND PAYABLES

Interfund balances are a result of timing differences between the dates payments occurred for various activities. A summary of interfund balances as of June 30, 2019 is presented below:

Receivable Fund	Payable Fund		Amount
General Fund	Nonmajor Governmental Funds	\$	16,584
Sewer Operating Fund	General Fund		1,654,853
Capital Projects Funds	General Fund		18,554,030
Nonmajor Governmental Funds	General Fund	_	3,426,498
Total		\$_	23,651,965

Interfund receivables and payables generally represent temporary balances from reimbursement type transactions.

Transfers are used to account for the financing by the General Fund of various programs and activities in other funds. The transfers that occurred during the year are as follows:

			Transfers In							
	•	General Fund	•			Sewer Operating	_	Transfers Out		
Transfers out:	•		•				_			
General Fund	\$		\$	1,754,482	\$		\$	1,754,482		
Capital projects		385,000						385,000		
Sewer Operating		37,240		1,092,500				1,129,740		
Nonmajor Governmen	tal .	13,958				25,798	_	39,756		
Total Transfers In	\$	436,198	\$	2,846,982	\$	25,798	\$_	3,308,978		

## 7. LONG-TERM DEBT

# **Changes in Long-Term Liabilities**

A schedule of long-term liabilities outstanding at June 30, 2019 is presented below:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable:			_		
Bonds and notes payable \$	72,677,127 \$	14,405,000 \$	(15,510,981) \$	71,571,146 \$	5,599,562
Premiums	2,550,427	1.718.700	(761,252)	3,507,875	0,000,002
	75,227,554	16,123,700	(16,272,233)	75,079,021	5,599,562
Capital leases	3,825,260	514,134	(975,075)	3,364,319	824,610
Compensated absences	8,606,152	103,949	(87,974)	8,622,127	1,834,148
Net OPEB liabiltiy	6,864,529	40,127	, ,	6,904,656	
Net pension liability	16,476,709	289,736		16,766,445	
Total Governmental Activities		_			
Long-Term Liabilities \$	<u>111,000,204</u> \$	17,071,646 \$	(17,335,282) \$	110,736,568 \$	8,258,320

For the governmental activities, compensated absences and net pension and OPEB liabilities are generally liquidated by the General Fund.

Bonds and notes payable at June 30, 2019 comprise the following:

Description	Date of Issue	Date of Maturity	Interest Rate (%)	Amount of Original Issue	Balance Outstanding June 30, 2019
General Purpose:					
Refunding bond	3/13/2012	8/1/2025	2.0-4.0%	\$ 15,185,000 \$	955,000
Improvement bond	2/15/2012	2/15/2022	1.0-2.0%	2,000,000	600,000
Refunding bond	6/4/2014	8/15/2022	2.0-5.0%	4,222,000	1,925,000
Improvement bond	2/18/2015	2/15/2035	1.75-4.0%	1,900,000	1,700,000
Improvement bond	2/17/2016	2/15/2036	2.0-5.0%	3,000,000	2,680,000
Improvement bond	2/15/2017	2/15/2033	2.0-5.0%	4,000,000	3,285,000
Improvement bond	2/16/2018	2/15/2038	3.0-5.0%	4,000,000	4,000,000
Refunding bond	8/15/2017	8/15/2033	2.0-4.0%	1,862,000	1,862,000
Improvement bond	2/14/2019	2/1/2039	2.0-5.0%	750,000	750,000
Refunding bond	6/27/2019	8/1/2030	2.375-4.0%	9,155,000	9,155,000
Schools:					
Improvement bond	2/18/2015	2/15/2035	1.75-4.0%	3,260,000	2,860,000
Improvement bond	2/17/2016	2/15/2036	2.0-5.0%	1,300,000	1,170,000
Improvement bond	2/15/2017	2/15/2033	3.0-5.0%	7,860,000	6,475,000
Improvement bond	2/16/2018	2/15/2038	3.0-5.0%	7,500,000	7,110,000
Refunding bond	8/15/2017	8/15/2033	2.0-4.0%	702,000	702,000
Improvement bond	2/14/2019	2/1/2039	2.0-5.0%	4,500,000	4,500,000
Sewer:					
Clean Water Note Vernon	1/1/2002	7/1/2021	2%	800,000	94,545
Clean Water Note Pleasant	11/30/2005	5/31/2025	2%	402,727	135,044
Clean Water Note Submersible					
pump station	12/28/2006	7/1/2026	2%	1,568,029	622,342
Clean Water Note	10/31/2012	12/30/2032	2%	27,516,583	19,429,215
Refunding bond	8/15/2017	8/15/2033	2.0-4.0%	1,561,000	1,561,000
Total				\$	71,571,146

The following is a schedule of future debt service requirements as of June 30, 2019:

Fiscal Year Ending		Principal Payments		Interest Payments		Total Debt Service
2020 2021 2022 2023 2024 2025-2029 2030-2034 2035-2039	\$	5,599,562 5,708,719 5,260,440 5,174,358 4,869,318 23,536,651 16,972,098 4,450,000	\$	2,053,166 2,035,355 1,818,333 1,618,357 1,418,096 4,868,326 1,846,599 363,538	\$	7,652,728 7,744,074 7,078,773 6,792,715 6,287,414 28,404,977 18,818,697 4,813,538
	\$ <u>_</u>	71,571,146	\$	16,021,770	\$	87,592,916

Debt service expenditures were funded by the General Fund and the Sewer Operating Fund.

The Town issued \$5,250,000 of general obligation bonds on February 14, 2019 for various capital improvement projects. The bonds bear interest of 2.0%-5.0% and mature on February 1, 2039.

On June 18, 2019, the Town issued \$9,155,000 in General Obligation Refunding Bonds with interest rates between 2.375% and 4.00% and a final maturity of August 1, 2030. The bonds were issued to advance refund the 2012 General Obligation Bonds of \$10,480,000. The net proceeds of \$10,737,321 after an original premium of \$1,582,321 and payment of \$113,411 in underwriter's fees and other issuance costs were deposited with an escrow agent in an irrevocable trust fund. The proceeds were used to buy a portfolio of direct obligations of, or obligations guaranteed by, the United State of America to provide all future debt service payments on the refunded bonds. The refunded bonds are considered defeased and the liability for those bonds has been removed from the statement of net assets. The transaction generated a cash flow savings of \$613,746 and a present value savings of \$615,048. The escrow balance at June 30, 2019 was \$10,622,364.

# **Legal Debt Limit**

The Town's indebtedness does not exceed the legal debt limitations as established by the Connecticut General Statutes as reflected in the following schedule:

Category	 Debt Limit	Net Indebtedness	 Balance
General purpose Schools Sewers Urban renewal Pension deficit	\$ 224,469,686 448,939,373 374,116,144 324,233,991 299,292,915	\$ 28,514,583 70,410,655 33,565,558	\$ 195,955,103 378,528,718 340,550,586 324,233,991 299,292,915

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation or \$698,350,135.

Authorized and unissued debt is as follows:

			Bond	ls/B	Authorized	
Project Project	_	Authorized	 Issued		Grants	But Unissued
Water Pollution Control Facility Project	\$	47,000,000	\$ 27,516,583	\$	7,760,005	\$ 11,723,412
Orchard Hill Elementary School Project		33,521,724	20,000,000		11,825,341	1,696,383
2014 - Road / Drainage Improvements		12,000,000	11,350,000		647,417	2,583
Eli Terry Elementary School Project		37,419,060	8,500,000		825,560	28,093,500
Philip R. Smith Elementary School Project		32,480,940	7,500,000		647,916	24,333,024
2018 Open Space Acquisitions	-	2,000,000	 400,000			1,600,000
Total	\$_	164,421,724	\$ 75,266,583	\$.	21,706,239	\$ 67,448,902

# **Capital Leases**

The Town has entered into lease agreements for the purchase of various data processing equipment and copiers, public works equipment, a voicemail system, a minibus, communication equipment and vehicles. The annual payments for the agreements are provided for by annual general fund appropriations.

Capital leases that are currently capitalized under the category of machinery and equipment were as follows:

Cost Accumulated depreciation	\$	10,030,771 (2,290,595)
Net Leased Equipment	\$_	7,740,176

The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of future minimum lease payments as of the date of inception. The following is a schedule of the minimum lease payments under the lease, and the present value of the future minimum lease payments at June 30, 2019:

Fiscal Year Ending	_	Amount
2020 2021	\$	948,229
2022		941,034 606,452
2023 2024 2025 2020		387,400 382,258
2025-2029 Less amount representing interest	_	456,555 (357,609)
Present Value of Minimum Lease Payments	\$_	3,364,319

#### **Bond Anticipation Notes**

The Town issued bond anticipation notes on February 14, 2019 maturing on February 13, 2020 for \$16,000,000. The current interest rate on the notes is 3.0% and is recorded as a liability in the Capital Projects Fund. The following is a schedule of bond anticipation note activity for the fiscal year ended June 30, 2019:

	Date	Maturity	Interest		Balance						Balance
Project Project	Issued	Date	Rate (%)	_	July 1, 2018		Issued		Retired	_ <u>J</u>	une 30, 2019
2014 - Road/Drainage Improvement	2/15/2018	2/14/2019	2.50%	\$	4,500,000	\$		\$	(4,500,000)	\$	-
Orchard Hill Elementary Project	2/15/2018	2/14/2019	2.50%		350,000				(350,000)		-
Eli Terry Elementary School Project	2/14/2019	2/13/2020	3.00%				8,500,000				8,500,000
Philip R. Smith Elementary School Project	2/14/2019	2/13/2020	3.00%	_		_	7,500,000	_			7,500,000
Total				\$_	4,850,000	\$	16,000,000	\$_	(4,850,000)	\$_	16,000,000

# 8. FUND BALANCE

The components of fund balance for the governmental funds at June 30, 2019 are as follows:

	General	Capi	tal (	Sewer Operating	(	Nonmajor Governmental		
	<u>Fund</u>	<u>Proje</u>	cts	Fund	_	Funds	_	Total
Fund balances:								
Nonspendable:								
Inventory \$	3	\$	\$		\$	20,485	\$	20,485
Prepaid items	13,500							13,500
Restricted for:								
Education						477,192		477,192
Public safety						62,551		62,551
Public works						409,345		409,345
Health and welfare						606,254		606,254
Committed to:								
General government						302,723		302,723
Public safety						77,576		77,576
WPCA capital improvements	•							. = 0 = 0 = 0
Public works				1,505,650		4 000 000		1,505,650
Culture and recreation						1,083,889		1,083,889
Education						798,402		798,402
Capital Projects	2 000 000							2 000 000
Tax Stabilization Program	3,000,000							3,000,000
Assigned to:	700 000							700,000
Various capital projects Subsequent year's budget	700,000 200,000							200,000
General government	129,312							129,312
Public safety	73,991							73,991
Public works	126,605							126,605
Health and welfare	1,663							1,663
Culture and recreation	136,753							136,753
Education	2,456,755							2,456,755
Unassigned	15,245,581	(4,249	.108)			(12,723)		10,983,750
		( -,	<del>, , , -,</del>		_	\ :=,: <b>=</b> \$/	_	
Total Fund Balances \$	22,084,160	\$ (4,249	,108) \$	1,505,650	\$_	3,825,694	\$_	23,166,396

Significant encumbrances of \$2,925,079, \$173,255 and \$37,282 are included in the General Fund, Sewer Operating Fund and nonmajor governmental fund Recreation, respectively, at June 30, 2019.

## 9. EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

Pension Trust Fund

# A. Plan Description and Benefits Provided

The Town is the administrator of two single-employer, defined benefit pension plans, the Town Plan and Board of Education Plan. Plan provisions are established and amended by the Town Council and Board of Education. The first plan includes the following groups of Town employees: management, police union, Town Hall union, highway union, pollution union, library and dispatchers' union. The second plan covers Board of Education management, custodians, secretaries and nurses. The two pension plans are part of the Town's financial reporting entity and are accounted for as pension trust funds. The plans do not issue separate, stand-alone financial reports.

Management of the plans rests with the Pension Committee, which consists of nine members. The Pension Committee is comprised of the Town Manager, Finance Director, the Mayor or designee, two members of the Town Council appointed by the Town Council, two Town employees appointed by the Town Manager and two committee members representing the Town Board of Education. The Pension Committee members appointed by the Town Council are appointed for two-year terms, except that the terms shall expire concurrent with their term of office or when they leave their council position.

As of July 1, 2018, the plans' membership consisted of:

	Town Plan	Board of Education Plan
Retirees and beneficiaries currently receiving benefits Terminated members entitled to benefits but not yet receiving them Current active members	86 18 76	69 18 70
Total	180	157

# B. Summary of Significant Accounting Policies and Plan Asset Matters

# **Basis of Accounting**

The pension trust funds' financial statements are prepared using the accrual basis of accounting. Contributions are recognized when due, pursuant to formal commitments and contractual requirements, and investment income is recognized when earned. Expenses (benefits and administration) are recognized when due and payable in accordance with the terms of each plan.

#### **Valuation of Investments**

Investments are valued at fair value, based upon quoted market prices. Securities traded on national exchanges are valued at the last reported sales price.

## **Benefit Provisions**

#### **Town Plan**

Employees become eligible to participate in the plan upon completing one year of continuous service, attaining age 21 and agreeing in writing to make required employee contributions. Police officers are 100% vested after completing ten years of continuous service. Highway, dispatchers, pollution union, town hall, management and library employees are 100% vested after completing five years of continuous service.

#### **Board of Education Plan**

Employees become eligible to participate in the plan upon completing 1 year of continuous service, attaining age 21 and agreeing in writing to make required employee contributions. Employees are 100% vested after completing five years of continuous service.

# **C. Funding Policy**

# **Employer Contributions**

The Town is required to contribute amounts necessary to fund benefits. The Town's contributions to both plans are actuarially determined on an annual basis using the Entry Age Normal Cost Method. For both plans, administrative costs are generally financed through investment earnings.

# **Employee Contributions**

Required employee contribution rates under the Town Plan are 7.75% of covered payroll for police employees, 6% for dispatchers and 4.5% for all other employees. Participants in the Board of Education Plan contribute 4.5% of covered payroll.

# D. Investments

#### **Investment Policy**

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the PERS Board by a majority vote of its members. It is the policy of the PERS Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of June 30, 2019:

Asset Class	TargetedAllocation
	0.4.000/
U.S. Core Fixed Income	24.00%
U.S. Bank I Leveraged Loans	5.50%
Global Bonds	5.50%
U.S. Large Caps	20.00%
U.S. Small Caps	5.00%
U.S. Large Growth	5.50%
U.S. Large Value	7.50%
Non-U.S. Equity	22.00%
Global REITs	5.00%

# Rate of Return

For the year ended June 30, 2019, the annual money-weighted rate of return on pension plan investments for the Town and Board of Education plans, net of pension plan investment expense, were 3.09% and 3.51%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

# E. Net Pension Liability of the Town

The components of the net pension liability of the Town and Board of Education plans at June 30, 2019, were as follows:

	_	Town	_	Board of Education
Total pension liability Plan fiduciary net position	\$_	44,371,266 30,287,778	\$	17,236,471 14,553,514
Net Pension Liability	\$_	14,083,488	\$_	2,682,957
Plan fiduciary net position as a percentage of the total pension liability		68%		84%

# **Actuarial Assumptions**

The total pension liability for the Town and Board of Education plans were determined by an actuarial valuation as of July 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.7%

Salary increases 3.0%, average, including inflation

Investment rate of return 6.75% for the Town and Board of Education,

net of pension plan investment expense, including inflation

Amortization Period 26 years, closed

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table for with generational projection per Scale BB.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return included in the pension plan's target asset allocation as of June 30, 2019 (see the discussion of the pension plan's investment policy) are summarized in the following table:

	Long-Term Expected	Rate of Return			
Asset Class	Town	BOE			
U.S. Core Fixed Income	2.27%	2.27%			
U.S. Bank I Leveraged Loans	2.45%	2.45%			
Global Bonds	0.40%	0.40%			
U.S. Large Caps	3.13%	3.13%			
U.S. Small Caps	3.62%	3.62%			
U.S. Large Growth	3.52%	3.52%			
U.S. Large Value	2.98%	2.98%			
Non-U.S. Equity	4.11%	4.11%			
Global REITs	3.76%	3.76%			

#### **Discount Rate**

The discount rate used to measure the total pension liability for the Town and Board of Education plans was 6.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rate of 6.75% for the Town plan did not change as of June 30, 2019.

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Town and Board of Education, calculated using the discount rate of 6.75%, as well as what the Town and Board of Education's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	_	1% Decrease (5.75%)	 Current Discount Rate (6.75%)	_	1% Increase (7.5%)
Town's Net Pension Liability	\$	19,369,440	\$ 14,083,488	\$	9,461,341
Board of Education's Net Pension Liability		4,742,089	2,682,957		1,162,302

# F. Changes in the Net Pension Liability

#### **Town Pension Plan**

	Increase (Decrease)					
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)			
Balances as of July 1, 2018 \$	43,109,556	28,680,868 \$	14,428,688			
Changes for the year:						
Service cost	729,114		729,114			
Interest on total pension liability	2,877,916		2,877,916			
Differences between expected and actual experience	100,366		100,366			
Employer contributions		2,856,477	(2,856,477)			
Member contributions		340,504	(340,504)			
Net investment income		911,856	(911,856)			
Benefit payments, including refund to employee contributions	(2,445,686)	(2,445,686)	-			
Administrative expenses		(56,241)	56,241			
Net changes	1,261,710	1,606,910	(345,200)			
Balances as of June 30, 2019 \$	44,371,266 \$	30,287,778 \$	14,083,488			

		Increase (Decrease)	
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances as of July 1, 2018 \$	16,385,700	\$ 14,337,679 \$	2,048,021
Changes for the year:			
Service cost	466,647		466,647
Interest on total pension liability	1,105,965		1,105,965
Differences between expected and actual experience	229,078		229,078
Employer contributions		530,051	(530,051)
Member contributions		181,837	(181,837)
Net investment income (loss)		495,218	(495,218)
Benefit payments, including refund to employee contributions	(950,919)	(950,919)	-
Administrative expenses		(40,352)	40,352
Net changes	850,771	215,835	634,936
Balances as of June 30, 2019 \$	17,236,471	\$ 14,553,514 \$	2,682,957

# G. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2019, the Town and Board of Education pension plans recognized pension expense of \$1,173,847 and \$624,110, respectively. At June 30, 2019, the Town and Board of Education pension plans reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

		Town			
		Deferred		Deferred	
	(	Outflows of		Inflows of	
		Resources		Resources	
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earning on pension plan investments	\$	666,207 549,721	\$	1,715,565	
Total	\$_	1,215,928	\$	1,715,565	

		<b>Board of Education</b>				
	•	Deferred		Deferred		
	-	Outflows of Resources	-	Inflows of Resources		
Differences between expected and actual experience Changes of assumptions Net difference between projected and	\$	209,088 25,481	\$	35,435 655,886		
actual earning on pension plan investments	-	260,036				
Total	\$.	494,605	\$.	691,321		

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending June 30,	 Town	BOE		
2020	\$ (522,448) \$	(69,832)		
2021	(313,857)	(259,593)		
2022	127,000	34,605		
2023	209,668	98,104		

# H. Combining Financial Statements

	_	Town Plan		Board of Education Plan	-	Other Post Employment Benefit Trust Fund	_	Total
Assets:  Cash and cash equivalent	\$	630.208	\$	191,082	<b>¢</b>	20.987	1	842.277
Investments, at fair value:  Mutual funds	Ψ	29,657,570	Ψ	14,362,432	Ψ -	2,695,248	_	46,715,250
Total Assets	\$_	30,287,778	\$	14,553,514	\$	2,716,235	- -	47,557,527
Net Position Restricted for Pension Benefits	\$	30,287,778	\$	14,553,514	\$	2,716,235	ß_	47,557,527

	-	Town Plan	 Board of Education Plan	ı	Other Post Employment Benefit Trust Fund		Total
Additions: Contributions: Employer	\$	2,856,477	\$ 530,051	\$	755,791	\$	4,142,319
Employee  Total contributions	•	340,504 3,196,981	 181,837 711,888		755,791	_	522,341 4,664,660
Investment income:  Net change in fair value of investments	_	911,856	 495,218		79,090	_	1,486,164
Total additions		4,108,837	 1,207,106		834,881	_	6,150,824
Deductions: Benefits Administration		2,445,686 56,241	 950,919 40,352		499,040 1,717	_	3,895,645 98,310
Total deductions		2,501,927	 991,271		500,757	_	3,993,955
Changes in Net Position		1,606,910	215,835		334,124		2,156,869
Net Position at July 1, 2018		28,680,868	 14,337,679		2,382,111	_	45,400,658
Net Position at June 30, 2019	\$	30,287,778	\$ 14,553,514	\$	2,716,235	\$_	47,557,527

Connecticut Teachers Retirement System - Pension

# A. Plan Description

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost sharing multiple-employer defined benefit pension plan administered by the Teachers Retirement Board. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at www.ct.gov.

## **B.** Benefit Provisions

The plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

#### **Normal Retirement**

Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary).

## **Early Retirement**

Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

# **Disability Retirement**

Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

#### C. Contributions

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are approved, amended and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

The statutes require the State of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

#### **Employees**

Effective July 1, 1992, each teacher is required to contribute 6% of salary for the pension benefit.

Effective July 1, 2018, the required contribution increased to 7% of pensionable salary.

# D. Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability \$ 
State's proportionate share of the net pension liability associated with the Town 109,538,605

Total \$ 109,538,605

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018. At June 30, 2019, the Town has no proportionate share of the net pension liability.

For the year ended June 30, 2019, the Town recognized pension expense and revenue of \$12,293,773 in Exhibit II.

# E. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2016, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Salary increase 3.25 - 6.50%, including inflation

Investment rate of return 8.00%, net of pension plan investment

expense, including inflation

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale, and further adjusted to grade in increased rates (5% for females and 8% for males) over age 80 for the period after service retirement and for dependent beneficiaries as well as for active members. The RPH-2014 Disabled Mortality Table projected to 2017 with Scale BB is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2010 - June 30, 2015.

For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum.

For teachers who were members of the Teachers' Retirement System before July 1, 2007 and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%.

For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

Asset Class	Target _Allocation_	Long-Term Expected Real Rate of Return
Large Cap U.S. equities	21.0%	5.8%
Developed non-U.S. equities	18.0%	6.6%
Emerging markets (non-U.S.)	9.0%	8.3%
Core fixed income	7.0%	1.3%
Inflation linked bond fund	3.0%	1.0%
Emerging market bond	5.0%	3.7%
High yield bonds	5.0%	3.9%
Real estate	7.0%	5.1%
Private equity	11.0%	7.6%
Alternative investments	8.0%	4.1%
Liquidity fund	6.0%	0.4%
Total	100.00%	

# F. Discount Rate

The discount rate used to measure the total pension liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The Town's proportionate share of the net pension liability is \$-0- and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

## H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial statements available at www.ct.gov.

#### I. Other Information

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan.

Defined Contribution Plan

# A. Plan Description

The Town is the administrator of a single-employer, defined contribution pension plan, the Town of South Windsor Employee Benefit Plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The Plan covers Town nonbargaining unit employees, members of the Police Union hired after July 1, 2005 and members of the Public Works, Community Service officers and Pollution Control unions hired after July 1, 2008.

#### **B. Plan Provisions**

Town nonbargaining unit employees, members of the Police Union hired after July 1, 2005 and members of the Public Works, Community Service Officers and Pollution Control Unions hired after July 1, 2008 who have completed a 12-month period of service shall be eligible to participate in the Plan at the beginning of the payroll period next commencing thereafter. There is no minimum age requirement. For Police, Public Works, Community Service Officers and Pollution Control Union members, benefits vest 20% per year, reaching 100% after five years of participation. For Town nonbargaining unit employees, benefits vest 100% upon eligibility of the employee. Plan provisions and the authority to amend the provisions are established by the Town Council.

# C. Contribution Requirements and Contributions Made

The employer contribution for members of the Police Union hired after July 1, 2005 and Public Works, Community Service Officers and Pollution Control Unions hired after July 1, 2008 is 6.0% of earnings. The total Town contribution during the year ended June 30, 2019 for these groups was \$175,862 and represented 6.0% of covered payroll. The employees' contributions were \$191,691 and represented the required 6.0% of covered payroll plus any additional contributions up to the IRS allowable maximum. The employer contribution for Town management group employees is 12.07% of earnings. The total Town contribution during the year ended June 30, 2019 for this group was \$440,755 and represented 12.07% of covered payroll. The employees' required contributions were \$177,655 and represented 4.5% of covered payroll. The authority to establish and amend contribution requirements is by the Town Council.

# D. Employer and Employee Obligations

Members are required to contribute between 4.5% and 6.0% of their annual earnings. The Town is required to contribute between 6.0% and 12.07% of the members' annual earnings.

# 10. OTHER POSTEMPLOYMENT BENEFITS

OPEB Plan

# A. Plan Description

The Town, in accordance with various collective bargaining agreements, provides retiree medical benefits for the lifetime of the retired member and covered dependents. The plan is a single-employer plan that covers Police, Town, Teachers and Board of Education employees as further defined in collective bargaining agreements and other written materials. Eligibility and premium sharing information is detailed in the various collective bargaining agreements. The Town does not issue separate stand-alone financial statements for the plan.

Projections for benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2017, actuarial valuation, the entry age normal actuarial cost method was used. The ADC reflects a closed 30-year, level amortization of the unfunded actuarial accrued liability (AAL). The actuarial assumptions include a 6.75% investment rate of return and inflation rate of 2.70%.

Management of the post-employment benefit plan is vested with the Town Manager and the Finance Office. General oversight is provided by the Pension Committee, which consist of nine members.

At July 1, 2017, plan membership consisted of the following:

Active members	769
Retired members	37
Beneficiaries	4
Spouses of retired members	10
Total Participants	820

# **B.** Funding Policy

The Town currently pays for postemployment health care benefits on a pay-as-you-go basis. The Town has established a trust fund to irrevocably segregate assets to fund the liability associated with the postemployment benefits, which is reported as a trust fund in accordance with GASB guidelines. The contribution requirements of plan members and the Town have also negotiated with the various unions representing the employees. Retired plan members and beneficiaries currently receiving benefits are required to contribute specified amounts monthly towards the cost of health insurance premiums. The funding strategy for postemployment obligations is based on the following:

#### **Teachers and Administrators**

- Those individuals retired under the Connecticut State Teachers Retirement system shall be eligible to receive health benefits for self and spouse.
- Earliest of age 60 with 20 years of service, or completion of 35 years of service regardless of age.
   Early retirement is the earliest of age 60 with 10 years of service, any age with 25 years of service, or age 55 with 20 years of service.
- 100% of premium is paid by retiree.

# Board of Education SWESS (Support Staff), BOE Non-Union, BOE Custodians/Maintenance, BOE Food-Service Staff and BOE Nurses

- A retired member shall be eligible to continue health benefits (medical only for Custodians/Maintenance and Nurses) for self and spouse.
- Retirement date is the later of age 62 or the completion of 10 years of service. Early retirement is the first of any month within 10 years of Normal Retirement Date.
- Nurses must be at least age 55 with 10 years of continuous service as a school nurse.
- 100% of premium is paid by retiree.

## **Police**

- Completion of 25 years of service or attainment of age 50.
- The Town contributes 75% of the cost of the health insurance for members hired before July 1, 2006. Members hired after July 1, 2006 have the option of continuing medical benefits at their own expense. The retiree shall contribute the remainder of the cost. Coverage is pre-65 only.
- In the event of an employee's death in the line of duty, the Town shall contribute 100% of the health insurance cost coverage for spouse and dependents. Such contribution shall not exceed a period of 12 months.

# Town Hall Union and Non-Bargaining (Management and Library)

- Retired employees with at least 10 years of service shall be eligible to continue health coverage at the Town's group rates.
- Retirement eligibility is age 62 for Town Hall and Management employees and age 65 for the Library.
- 100% of premium is paid by retiree.

# **Town (Pollution Union, Dispatchers and Public Works)**

- Retired employees with attainment of age 60 may continue health coverage at the Town group rates.
- 100% of premium is paid by retiree.

#### C. Investments

# **Investment Policy**

OPEB Benefit Plan's policy in regard to the allocation of invested assets is established and may be amended by the trust document. It is the policy of the Pension Committee to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The Town's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

#### Rate of Return

For the year ended June 30, 2019, the annual money-weighted rate of return on investments, net of investment expense, was 3.00%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## D. Net OPEB Liability of the Town

The Town's net OPEB liability was measured at June 30, 2019. The components of the net OPEB liability of the Town at June 30, 2019 were as follows:

	_	OPEB Plan		
Total OPEB Liability Plan fiduciary net position	\$	9,620,891 2,716,235		
Net OPEB Liability	\$_	6,904,656		
Plan fiduciary net position as a percen of the total pension liability	28.23%			

# **Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of July 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation

Salary increases

3.75%, average, including inflation and graded by age for Teachers and Administrators

Investment rate of return

6.75%, net of OPEB plan investment expense, including inflation

Healthcare cost trend rates

5.48-4.50% over 56 years

Amortization method Level percent closed, 15 years for police, 22 years all others

Mortality rates were based on the RP-2000 Healthy Annuitant Mortality Table for males and females projected forward 19 years using Scale AA, with a 2-year age setback. This assumption includes a margin for mortality improvements beyond the valuation date.

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2014–June 30, 2016.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset as of June 30, 2018 are summarized in the following table:

Asset Class	Targeted Allocation	Long-Term Expected Real Rate of Return
U.S. Core Fixed Income	24.00%	2.27%
U.S. Bank I Leveraged Loans	5.50%	2.45%
Global Bonds	5.50%	0.40%
U.S. Large Caps	20.00%	3.13%
U.S. Small Caps	5.00%	3.62%
U.S. Large Growth	5.50%	3.52%
U.S. Large Value	7.50%	2.98%
Non-U.S. Equity	22.00%	4.11%
Global REITs	5.00%	3.76%
	100%	

# **Discount Rate**

The discount rate used to measure the total OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that Town contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

## E. Changes in the Net OPEB Liability

		Increase (Decrease)					
		Total OPEB Liability (a)	Plan Fiduciary Net Position (b)		, ,	Net OPEB Liability (a)-(b)	
Balances as of July 1, 2018	\$.	9,246,640	\$.	2,382,111	\$_	6,864,529	
Changes for the year:							
Service cost		248,909				248,909	
Interest on total OPEB liability		624,382				624,382	
Employer contributions				755,791		(755,791)	
Net investment income (loss)				79,090		(79,090)	
Benefit payments		(499,040)		(499,040)		-	
Administrative expenses				(1,717)		1,717	
Net changes		374,251		334,124	_	40,127	
Balances as of June 30, 2019	\$	9,620,891	\$.	2,716,235	\$	6,904,656	

The liability changes include assumption changes to the discount rate, the health care cost rate and annual salary increases.

# F. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current discount rate:

		Current				
	1% Decrease (5.75%)			Discount Rate (6.75%)		1% Increase (7.75%)
Net OPEB Liability	\$	7,790,765	\$	6,904,656	\$	6,113,507

### G. Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (4.48 % decreasing to 3.50) or 1 percentage point higher (6.48% decreasing to 5.50%) than the current healthcare cost trend rates:

				Current		
	1'	% Decrease		Trend Rate		1% Increase
	(·	4.48-3.50% Over 56 Years)	_	(5.48-4.50% Over 56 Years)	_	(6.48-5.50% Over 56 Years)
Net OPEB Liability	\$	5,824,741	\$	6,904,656	\$	8,161,174

### H. OPEB Expense and Deferred Outflows of Resources and Deferred inflows of Resources Related to OPEB

For the year ended June 30, 2019, the Town recognized OPEB expense of \$482,979. At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	Deferred Outflows of Resources	-	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions or other inputs Net difference between projected and actual earnings	\$	167,667 148,902	\$	2,030,773
Total	\$_	316,569	\$	2,030,773

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30	
2020	\$ (222,550)
2021	(222,550)
2022	(222,552)
2023	(248,082)
2024	(266,159)
Thereafter	(532,311)

### TOWN OF SOUTH WINDSOR, CONNECTICUT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

Connecticut State Teachers Retirement Plan

### A. Plan Description

Teachers, principals, superintendents or supervisors engaged in service of public schools plus professional employees at State Schools of higher education are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan (TRS-RHIP), a cost sharing multiple-employer defined benefit other post employment benefit plan administered by the Teachers' Retirement Board (TRB), if they choose to be covered.

Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at <a href="www.ct.gov/trb">www.ct.gov/trb</a>.

#### **B.** Benefit Provisions

There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplement Plans provide coverage for those participating in Medicare but not receiving Subsidized Local School District Coverage.

Any member who is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, and any remaining portion is used to offset the district's cost. The subsidy amount is set by statute and has not increased since July 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Any member who is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplement Plans. Effective July 1, 2018, the System added a Medicare Advantage Plan option. Active members, retirees and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits) under the Medicare Advantage Plan. Retired members who choose to enroll in the Medicare Supplement Plan are responsible for the full difference in the premium cost between the two plans. Additionally, effective July 1, 2018, retired members who cancel their health care coverage or elect to not enroll in a CTRB sponsored health care coverage option must wait two years to re-enroll.

### **Survivor Health Care Coverage**

Survivors of former employees or retirees remain eligible to participate in the plan and continue to be eligible to receive either the \$110 monthly subsidy or participate in the TRB-Sponsored Medicare Supplement Plans, as long as they do not remarry.

### TOWN OF SOUTH WINDSOR, CONNECTICUT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

### C. Eligibility

Any member who is currently receiving a retirement or disability benefit is eligible to participate in the plan.

#### **Credited Service**

One month for each month of service as a teacher in Connecticut public schools, maximum 10 months for each school year. Ten months of credited service constitutes one year of Credited Service. Certain other types of teaching services, State employment, or wartime military service may be purchased prior to retirement if the member pays one-half the cost.

#### **Normal Retirement**

Age 60 with 20 years of Credited Service in Connecticut, or 35 years of Credited Service including at least 25 years of service in Connecticut.

### **Early Retirement**

Age 55 with 20 years of Credited Service including 15 years of Connecticut service, or 25 years of Credited Service including 20 years of Connecticut service.

#### **Proratable Retirement**

Age 60 with 10 years of Credited Service.

### **Disability Retirement**

No service requirement if incurred in the performance of duty, and 5 years of Credited Service in Connecticut if not incurred in the performance of duty.

### **Termination of Employment**

Ten or more years of Credited Service.

#### D. Contributions

State of Connecticut

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the State of Connecticut are approved, amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The State contributions are not currently actuarially funded. The State appropriates from the General Fund one third of the annual costs of the Plan. Administrative costs of the Plan are financed by the State. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the State will pay for any long-term shortfall arising from insufficient active member contributions.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

### **Employees**

Each member is required to contribute 1.25% of their annual salary up to \$500,000. Contributions in excess of \$500,000 will be credited to the Retiree Health Insurance Plan.

### E. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net OPEB liability, the related State support and the total portion of the net OPEB liability that was associated with the Town was as follows:

Town's proportionate share of the net OPEB liability \$

State's proportionate share of the net OPEB liability associated with the Town

21,897,445

Total \$ 21,897,445

The net OPEB liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as June 30, 2018. At June 30, 2019, the Town has no proportionate share of the net OPEB liability.

For the year ended June 30, 2019, the Town recognized OPEB expense and revenue of \$(7,274,318) in Exhibit II.

### F. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Health care costs trend rate

Pre-Medicare 5.95% decreasing to 4.75% by 2025
Medicare 5.00% decreasing to 4.75% by 2028
Salary increases 3.25-6.50%, including inflation

Investment rate of return 3.00%, net of OPEB plan investment

expense, including inflation

Year fund net position will

be depleted 2019

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale, and further adjusted to grade in increases (5% for females and 8% for males) over age 80. For disabled retirees, mortality rates were based on the RPH-2014 Disabled Mortality Table projected to 2020 using the BB improvement scale.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2010 - June 30, 2015.

### TOWN OF SOUTH WINDSOR, CONNECTICUT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

The long-term expected rate of return on plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net investment expense and inflation) for each major asset class. The long-term expected rate of return was determined by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The plan is 100% invested in U.S. Treasuries (Cash Equivalents) for which the expected 10-Year Geometric Real Rate of Return is (0.27%).

#### G. Discount Rate

The discount rate used to measure the total OPEB liability was 3.87%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current member contribution rate and that contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members. No future State contributions were assumed to be made. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2019 and, as a result, the Municipal Bond Index Rate was used in the determination.

### H. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and the Discount Rate

The Town's proportionate share of the net OPEB liability is \$-0- and, therefore, the change in the health care cost trend rate or the discount rate would only impact the amount recorded by the State of Connecticut.

### I. Other Information

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan. Detailed information about the Connecticut State Teachers OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report at <a href="https://www.ct.gov">www.ct.gov</a>.

#### 11. RISK MANAGEMENT

The Town is exposed to various risks of loss including torts; public official liabilities; police liability; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Generally, the Town obtains commercial insurance for these risks, but has chosen to retain the risk for the Town and Board of Education employees' medical claims. This fund is reported as an Internal Service Fund. During the year, deductibles paid by the Town were insignificant. Settled claims have not exceeded insurance in any of the past three years. There were no significant reductions in insurance coverage from amounts held the prior year.

Town health benefits are provided through an Internal Service Fund. The Self Insurance Reserve Fund accounts for medical claim activity and service fees on a self-insured basis. Town liability is limited through the purchase of Individual Stop Loss (ISL) and that caps the Town's liability annually to \$200,000 per participant. Anthem and Delta Dental are the Town's medical providers and administer payment of claims directly to providers. The town works with a consultant to analyze claims, calculate the incurred but not reported (IBNR) claims liability at year end as well as advise the town on all health-related issues throughout the year.

An analysis of the activity in the claims liability for the medical insurance fund is as follows:

	Claims Payable July 1	Current Year Claims and Changes in Estimates	Claims Payments	Claims Payable June 30
Medical Insurance Fund: 2017-2018	1,176,000	14,722,219	14,845,219	1,053,000
2018-2019	1,053,000	13,680,150	13,920,853	812,297

The Town is a member of the Connecticut Interlocal Risk Management Agency (CIRMA), an unincorporated association of Connecticut local public agencies, which was formed in 1980 by the Connecticut Conference of Municipalities for the purpose of establishing and administering an interlocal risk management program pursuant to the provisions of Section 7-479a et seq. of the Connecticut General Statutes.

The Town is a member of CIRMA's Liability-Automobile-Property Pool, a risk-sharing pool. The Liability-Automobile-Property Pool provides general liability, automobile liability, employee benefit liability, public officials and property coverage. The premium is subject to these coverages, and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's Liability-Automobile-Property Pool retains \$1,000,000 per occurrence for each line of liability coverage.

The Town is also a member of CIRMA's Workers' Compensation Pool, a risk-sharing pool. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an incurred loss retrospective rating plan, and losses incurred in the coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. CIRMA's Workers' Compensation Pool retains \$1,000,000 per occurrence and purchases reinsurance above that amount to the limit of liability of \$10 million per occurrence.

### TOWN OF SOUTH WINDSOR, CONNECTICUT NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

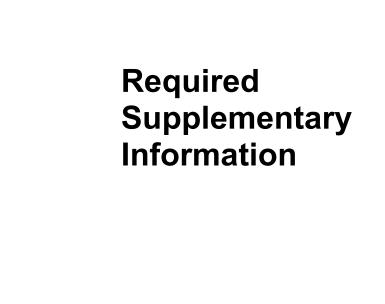
### 12. CONTINGENT LIABILITIES

There are various suits and claims pending against the Town, none of which, individually or in the aggregate, is believed by counsel to be likely to result in a judgment or judgments that would materially affect the Town's financial position.

### 13. TAX ABATEMENTS

The Town has entered into multiple tax abatement agreements with developers and real property owners in order to assist in the economic development of the Town. The Town has agreed to provide a reduction to the real property assessments for a period of time to offset the cost of developing the area pursuant to Chapter 203 of the Connecticut General Statutes. The Town reduced its property tax revenue by \$2,406,849 for the year ended June 30, 2019.





### TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2019

	_	Original Budget	Final Budget	Actual	Variance With Final Budget Over (Under)
Property Taxes:     Current taxes     Delinquent taxes     Supplemental motor vehicles     Interest     Liens     Housing authority - PILOT (in lieu of taxes)     Telephone access relief     Total property taxes	\$	101,742,456 \$ 700,000 850,000 500,000 5,000 25,000 60,000 103,882,456	101,742,456 \$ 700,000 850,000 500,000 5,000 25,000 60,000 103,882,456	101,910,660 \$ 1,364,397 1,148,467 1,080,346 10,434 30,035 37,746 105,582,085	5 168,204 664,397 298,467 580,346 5,434 5,035 (22,254) 1,699,629
Intergovernmental: State assistance - education: Education equalization Other assistance: Property tax relief		9,876,634	9,876,634	11,439,569 142,250	1,562,935 142,250
Elderly tax freeze DOT Elderly Transportation State sundry grants Youth service grants Municipal stabilization		33,444 20,000	33,444 20,000	1,794 33,444 37,358 20,746 57,854	1,794 - 37,358 746 57,854
Municipal grants-in-aid Veterans' exemption Total intergovernmental	-	1,338,190 15,000 11,283,268	1,338,190 15,000 11,283,268	1,338,190 14,555 13,085,760	(445) 1,802,492
Charges for Services:  Building permits  Probate court rentals  Town Clerk fees  Planning and zoning fees  General government sundry		650,000 8,500 550,000 50,000 150,000	650,000 8,500 550,000 50,000 150,000	1,258,005 12,332 673,845 14,719 277,547	608,005 3,832 123,845 (35,281) 127,547
Police Recycling rebate Health permits Engineering permits Zoning board of appeals		26,000 10,000 5,000 1,000	26,000 10,000 5,000 1,000	18,428 19,738 28,663 10,530 1,300	(7,572) 19,738 18,663 5,530 300
Refuse and recycling Fire Marshal fees Total charges for services Investment Earnings	-	125,000 85,000 1,660,500 300,000	125,000 85,000 1,660,500 300,000	55,631 113,284 2,484,022 1,019,772	(69,369) 28,284 823,522 719,772
Total Revenues	_	117,126,224	117,126,224	122,171,639	5,045,415

(Continued on next page)

## TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2019

	_	Original Budget	Final Budget		Actual		Variance With Final Budget Over (Under)
Other Financing Sources:							
Transfers in:							
Sewer Operating	\$	37,240 \$	37,240	\$	37,240	\$	-
Library funds		17,000	17,000		13,958		(3,042)
CNR Fund		385,000	385,000		385,000		-
Fund balance appropriation	_	700,000	700,000				(700,000)
Total other financing sources	_	1,139,240	1,139,240		436,198		(703,042)
Total Revenues and Other Financing Sources	\$_	118,265,464 \$	118,265,464	-	122,607,837	\$	4,342,373
Budgetary revenues are different from GAAP rev	⁄enu	es because:			400.070		
Premiums on bond issuance not budgeted					136,379		
Open Choice revenue netted for budgetary pur	•				9,000		
OPEB expense (revenue) from State of Conne	Ctici	ıt			(7,274,318)		
Pension expense from State of Connecticut				-	12,293,773	-	
Total Revenues and Other Financing Sources as Revenues, Expenditures and Changes in Fundamental Changes in Fundame				ф.	407 770 674		
Funds - Exhibit IV				Ф.	127,772,671	•	

## TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2019

	Original Budget	Final Budget	Actual	Variance With Final Budget (Over) Under
General Government:				
Legislative:				
Town Council	\$175,974\$	175,974	\$ \$ \$	6,827
Boards and Commissions:				
Human relations commission	2,500	2,500	2,252	248
Historic district commission	1,000	1,000	558	442
Public building commission	520	1,170	1,170	_
South Windsor redevelopment	1,000	500	150	350
Inland/wetlands - conservation	7,025	7,025	3,572	3,453
Land preservation advisory	300	.,	-,	-,
Open space task force	500	150	46	104
Juvenile firesetter commission	1,500	1,500	10	1,500
Park and recreation commission	4,500	4,500	3,709	791
Planning and zoning	8,150	8,837	8,625	212
Zoning board of appeals	2,500	3,200	3,115	85
Economic development coordinator	3,000	6,800	5,325	1,475
Total boards and commissions	32,495	37,182	28,522	8,660
	<u> </u>	01,102		
Judicial:	20.075	20.075	10 520	1 515
Probate court	20,075	20,075	18,530	1,545
Elections:				
Registrar of voters	170,000	181,700	163,332	18,368
Executive:				
Town manager	199,298	195,498	185,352	10,146
Human resources	294,074_	325,079	313,184	11,895
Total executive	493,372	520,577	498,536	22,041
Community Development:				
Planning department	277,654	276,767	276,325	442
Building department	232,590	232,590	217,249	15,341
Total community development	510,244	509,357	493,574	15,783
Finance:				
Assessor	298,339	298,339	296,272	2,067
Collector of revenue	221,517	221,517	204,271	17,246
Finance office	355,462	355,462	351,000	4,462
Total finance	875,318	875,318	851,543	23,775
Recording and Reporting:				
Town clerk	231,166	231,166	225,966	5,200
Love				
Law:	450,000	450,000	070 000	(400,000)
Town attorney	150,000	150,000	273,869	(123,869)
Central Services:				
Town Hall	319,099	298,599	270,195	28,404
Information technology	1,019,265	1,019,265	1,005,418	13,847
Media	22,275_	22,275	18,644	3,631
Total central services	1,360,639	1,340,139	1,294,257	45,882
Total general government	4,019,283	4,041,488	4,017,276	24,212

(Continued on next page)

## TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2019

	Original Budget	Final Budget	Actual	Variance With Final Budget (Over) Under
Public Safety:				
Police Protection:				
Police administration	571,902	\$ 619,902	\$ 615,621 \$	4,281
Operations	4,009,547	3,961,547	3,691,144	270,403
Support services	1,977,883	1,977,883	1,930,473	47,410
Community services	174,614	174,614	167,250	7,364
Total police protection	6,733,946	6,733,946	6,404,488	329,458
Fire Protection:				
Fire marshal	245,601	245,601	230,536	15,065
Volunteer fire department	954,105	954,105	954,105	-
Hydrants and water lines	896,500	896,500	881,906	14,594
Total fire protection	2,096,206	2,096,206	2,066,547	29,659
Emergency management	96,168	96,168	88,468	7,700
Other and test them.				
Other protection: Street lights	452,500	452,500	342,475	110,025
Officer lights	+32,300	432,300	J42,475	110,025
Total public safety	9,378,820	9,378,820	8,901,978	476,842
Public Works:				
Administration:				
Management	152,839	152,839	151,544	1,295
Fasingsvings				
Engineering: Technical support	470,774	475,074	474,866	208
Toomiloal support	470,774	470,014	474,000	
Street Services:				
Highway maintenance	3,139,988	3,135,688	2,966,791	168,897
Fleet services	971,409	971,409	930,096	41,313
Total street services	4,111,397	4,107,097	3,896,887	210,210
Public Buildings:				
Building maintenance	1,905,446	1,905,446	1,718,251	187,195
	, , , , , ,			
Pollution Control:				
Refuse and recycling	2,046,843	2,046,843	2,043,949	2,894
Total public works	8,687,299	8,687,299	8,285,497	401,802
Human Services:				
Conservation of Health:				
Environmental health	175,604	175,604	159,600	16,004
Visiting nurse community care	9,500	8,882	5,190	3,692
Total conservation of health	185,104		164,790	19,696
Human agrica programa				
Human service programs:	02.202	വാ വാര	92.840	388
Administration Youth and family services	92,202 316,200	93,228 315,050	92,840 301,364	13,686
Adult and senior services	419,086	417,626	414,005	3,621
Mini-bus service	98,068	99,562	99,534	28
Sheltered workshops	2,697	3,405	3,315	90
Total human services programs	928,253	928,871	911,058	17,813
Total human services	1,113,357	1,113,357	1,075,848	37,509

(Continued on next page)

## TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2019

	_	Original Budget		Final Budget		Actual	Variance V Final Bud (Over) Un	get
Culture and Recreation:								
Recreation administration	\$	2,094,440	\$	2,094,440	\$	2,072,206		234
Library	_	1,160,603		1,160,603		1,163,639		036)
Total culture and recreation	_	3,255,043	-	3,255,043		3,235,845	19,	198
Education	_	74,028,368		74,028,368		74,026,917	1,	451
Insurance and Benefits:								
Municipal insurance:								
Insurance - casualty	_	280,316		280,316		254,069	26,	247
Pension contributions:								
Pension		2,488,164		3,418,889		3,418,889		-
Social security		1,086,642		1,055,917		1,055,789		128
Total pension contributions		3,574,806	_	4,474,806		4,474,678		128
Health and life insurance	_	3,215,480		2,315,480		2,309,265	6,	215
Workers' compensation	_	417,738		406,828		379,198	27,	630
Unemployment compensation	_	15,000		15,000		2,655	12,	345
Salary contingency	_	20,000	_	116				116
Total insurance and benefits	_	7,523,340		7,492,546		7,419,865	72,	681
Other:								
Contingency		222,613		246,202		11,000	235,	202
South Windsor patriotic commission		13,500		13,500		13,499	•	1
Cemeteries		8,000		18,000		14,000	4,	000
Wood Memorial Library	_	7,500		12,500		12,500		
Total other	_	251,613		290,202		50,999	239,	203
Debt Service:								
Principal Principal		4,968,061		4,968,061		4,968,061		_
Interest		3,285,798		3,255,798		3,252,133	3.	665
Total debt service	_	8,253,859	-	8,223,859	•	8,220,194		665
Total expenditures		116,510,982		116,510,982		115,234,419	1,276,	563
Other Financing Uses:		1 754 400		1 754 400		1 754 400		
Transfer out	_	1,754,482	-	1,754,482		1,754,482		
Total	\$_	118,265,464	\$_	118,265,464	:	116,988,901	1,276,	563
Budgetary expenditures are different from GAAP expending Encumbrances for purchases and commitments ordered are reported in the year the order is placed for budgets the year received for financial reporting purposes Accrued payroll not budgeted OPEB expense (revenue) from State of Connecticut Pension expense from State of Connecticut Open Choice Program grant netted with expenditures Net bond issuance costs are not budgeted for Total Expenditures and Other Financing Uses as Reported of Revenues, Expenditures and Changes in Fund Balan	d but nary purp	ot received poses, but in				(2,332,625) 9,242 (7,274,318) 12,293,773 9,000 44,490		
Governmental Funds - Exhibit IV	- 650				\$	119,738,463		
					•			

### TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF REVENUES, EXPENDITURES AND OTHER FINANCING SOURCES (USES) BUDGET AND ACTUAL - BUDGETARY BASIS - SEWER OPERATING FUND FOR THE YEAR ENDED JUNE 30, 2019

	_	Original Budget		Final Budget		Actual		Variance With Final Budget Favorable (Unfavorable)
Revenues:								
Charges for services	\$	4,868,535	\$	4,868,535	\$	5,319,630	\$	451,095
Investment income	•	100	Ψ.	100	•	449	•	349
Miscellaneous		190,000		190,000		107,712		(82,288)
Total revenues	_	5,058,635		5,058,635		5,427,791		369,156
Expenditures:								
Full time salaries		998,895		974,660		973,311		1,349
Overtime		107,319		86,814		87,299		(485)
Longevity				700		700		-
Employee benefits		599,684		585,625		585,739		(114)
Office supplies		1,600		932		906		26
Operating material		91,450		106,450		92,870		13,580
Motor vehicle supplies		24,620		24,620		6,307		18,313
Uniforms and clothing		15,750		13,172		11,314		1,858
Fleet and equipment repair		83,000		97,000		95,491		1,509
Professional		160,252		160,252		156,950		3,302
Rental and leases		30,420		30,420		25,409		5,011
Utilities		501,950		474,071		459,663		14,408
Maintenance contracts		497,255		476,059		462,619		13,440
Repair and maintenance equipment Fees and memberships		29,700 2,670		47,085 12,922		40,645 12,921		6,440
•		23,480		17,480		17,454		1 26
Recruitment and training		326,000		385,469		385,469		20
Other purchase services		65,000		67,578		67,578		-
Capital projects		96,600		94,022		90,587		3,435
Department equipment Boards and Commissions - Office supplies		50,000		94,022 54		90,367 54		3,435
Boards and Commissions - Onice supplies  Boards and Commissions - Advertising		850		1,160		1,160		_
Debt service		394,323		394,323		307,322		87,001
Total expenditures	-	4,050,868	•	4,050,868		3,881,768		169,100
·	_		•	· · ·				,
Excess of Revenues over Expenditures		1,007,767		1,007,767		1,546,023		538,256
Other Financing Sources (Uses):								
Transfers in		133,000		133,000		25,798		(107,202)
Transfers out	_	(1,204,740)		(1,204,740)		(1,129,740)		75,000
Net Change in Fund Balance	\$_	(63,973)	\$:	(63,973)		442,081	\$	506,054
Fund Balance at July 1, 2018						912,814		
Fund Balance at June 30, 2019					\$	1,354,895		
Reconciliation to GAAP Basis								
	_	Revenues		Expenditures				
Balance, Budgetary Basis - June 30, 2019	\$	5,427,791	\$	3,881,768				
Accrued payroll not budgeted				750				
Encumbrances outstanding at June 30, 2018 liquidated and cancelled during the year ended June 30, 2019		(10,438)		46,288				
Encumbrances charged to budgetary expenditures during the year ended June 30, 2019	_			(173,255)				
Balance, GAAP Basis - June 30, 2018	\$_	5,417,353	\$.	3,755,551				

TOWN OF SOUTH WINDSOR, CONNECTICUT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
TOWN PLAN
LAST SIX FISCAL YEARS

	2014	4	2015	"	2016	2017		2018	2019	<u>6</u>
Total pension liability: Service cost Interest	\$ 344,193 2,494,478	344,193 \$ 494,478	597,904 (2,658,282	& ,,	566,952 \$ 2,931,266	532,281 3,052,104 996,542)	₩	516,713 \$ 3,073,845 1 521 292	729 78,2 100	729,114 2,877,916
Changes of assumptions  Benefit payments, including refunds of member contributions  Administrative expense	3,396,197 (1,680,365) (75,832)	396,197 380,365) 75,832)	(1,591,710)	3, 7,	3,242,915 3,242,915 (1,796,252)	(350,542) 1,164,263 (1,797,376)		(4,354,897) (2,050,807)	(2,445,686)	(989)
Net change in total pension liability  Total pension liability - beginning  Total pension liability - ending	4,478,671 31,714,877 36,193,548	,671 ,877 ,548	1,075,423 36,193,548 37,268,971	5, 37,	5,179,709 37,268,971 42,448,680	1,954,730 42,448,680 44,403,410	1 11	(1,293,854) 44,403,410 43,109,556	1,261,710 43,109,556 44,371,266	1,710 9,556 1,266
Plan fiduciary net position: Contributions - employer Contributions - member Net investment income (loss) Benefit payments, including refunds of member contributions Administrative expense	1,867,793 257,692 3,279,002 (1,680,365) (75,832)	867,793 257,692 279,002 680,365)	1,727,470 382,108 70,803 (1,591,710) (40,061)	£, £, £,	1,727,470 345,568 (276,685) (1,796,252) (72,564)	1,820,733 397,315 2,772,961 (1,797,376)		1,956,477 356,918 2,256,287 (2,050,807)	2,856,477 340,504 911,856 (2,445,686) (56,241)	2,856,477 340,504 911,856 2,445,686) (56,241)
Net change in plan fiduciary net position Plan fiduciary net position - beginning Plan fiduciary net position - ending	3,648,290 18,906,056 22,554,346	,290 ,056 ,346	548,610 22,654,346 23,202,956	23,	(72,463) 23,202,956 23,130,493	3,122,456 23,130,493 26,252,949	1 1	2,427,919 26,252,949 28,680,868	1,606,910 28,680,868 30,287,778	5,910 0,868 7,778
Net Pension Liability - Ending	\$ 13,639,202	,202 \$	14,066,015	\$ 19,	19,318,187	18,150,461	II	\$ 14,428,688 \$	14,083,488	3,488
Plan fiduciary net position as a percentage of the total pension liability		62.32%	62.26%		54.49%	59.12%	. 0	66.53%	89	68.26%
Covered payroll	\$ 4,74	4,749,846 \$	4,716,701	<b>\$</b>	4,716,701 \$	4,540,844	8	4,177,838 \$	5,63	5,634,675
Net pension liability as a percentage of covered payroll	287	287.15%	298.22%		409.57%	399.72%	. 0	345.36%	246	249.94%

# Notes to Schedule

TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS BOARD OF EDUCATION PLAN LAST SIX FISCAL YEARS

		2014	2015	2016		2017		2018	2019
Total pension liability: Service cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Administrative expense Net change in total pension liability	₩	225,029 \$ 920,994 543,345 (655,604) (43,468)	359,500 986,463 460,218 (599,078) 1,207,103	\$ 391,848 1,108,213 28,823 1,346,357 (642,569) 2,232,672	θ	378,717 1,167,003 (566,948) 407,690 (710,700)	& 	423,746 \$ 1,174,269 67,085 (1,226,220) (795,949)	466,647 1,105,965 229,078 (950,919) 850,771
Total pension liability - beginning Total pension liability - ending	- -	11,636,936 12,627,232	12,627,232 13,834,335	13,834,335		16,067,007 16,742,769	19	16,742,769 16,385,700	16,385,700 17,236,471
Plan fiduciary net position: Contributions - employer Contributions - member Net investment income (loss) Benefit payments, including refunds of member contributions Administrative expense Net change in plan fiduciary net position Plan fiduciary net position - beginning Plan fiduciary net position - ending	-  -	922,555 197,927 1,681,148 (655,604) (43,468) 2,102,558 10,016,519 12,119,077	268,665 196,719 30,643 (599,078) (25,907) (12,119,077 12,119,077	535,965 203,726 (126,326) (642,569) (71,406) 11,990,119		549,460 190,579 1,390,852 (710,700) (43,369) 1,376,822 11,918,713 13,295,535	1	603,433 190,968 1,093,561 (795,949) (49,869) 1,042,144 13,295,535 14,337,679	530,051 181,837 495,218 (950,919) (40,352) 215,835 14,337,679 14,553,514
Net Pension Liability - Ending	မ	508,155 \$	1,844,216	\$ 4,148,294	<b>∽</b> ∥	3,447,234	\$	2,048,021	2,682,957
Plan fiduciary net position as a percentage of the total pension liability		%86.36	86.67%	74.18%		79.41%		87.50%	84.43%
Covered payroll	<b>⇔</b>	3,085,477 \$	3,122,271	\$ 3,122,271	↔	3,274,814	<del>\$</del>	3,133,452 \$	3,897,575
Net pension liability as a percentage of covered payroll		16.47%	29.07%	132.86%		105.27%		65.36%	68.84%

# Notes to Schedule

## SCHEDULE OF EMPLOYER CONTRIBUTIONS TOWN OF SOUTH WINDSOR, CONNECTICUT LAST TEN FISCAL YEARS **TOWN PLAN**

		2010	2011		2012	2013	2014	2015	2016	2017	2018	2019
Actuarially determined contribution	\$	573,634 \$	\$ 1,573,634 \$ 1,500,972 \$	`	33,496 \$	1,697,994 \$	1,686,734 \$	1,727,470 \$	1,727,470 \$	1,583,496 \$ 1,697,994 \$ 1,686,734 \$ 1,727,470 \$ 1,727,470 \$ 1,820,733 \$ 1,956,477 \$ 1,714,348	1,956,477 \$	1,714,348
contributions in relation to the actuarially determined contribution	-1	963,169	1,278,427	`	1,343,147	1,697,994	1,867,793	1,727,470	1,727,470	1,820,733	1,956,477	2,856,477
Contribution Deficiency (Excess)	€	610,465	610,465 \$ 222,545 \$		240,349 \$	·	(181,059) \$	·	·	φ" 	·	(1,142,129)
Covered payroll	ъ Э	239,328 \$	\$ 5,239,328 \$ 5,427,342 \$		\$ 682,78	5,352,711 \$	4,749,846 \$	4,716,701 \$	4,716,701 \$	5,337,789 \$ 5,352,711 \$ 4,749,846 \$ 4,716,701 \$ 4,716,701 \$ 4,540,844 \$ 4,177,838 \$	4,177,838 \$	5,634,675
Contributions as a percentage of covered payroll		18.38%	23.56%	. 0	25.16%	31.72%	39.32%	36.62%	36.62%	40.10%	46.83%	20.69%

# Notes to Schedule

July 1, 2018 Valuation date:

June 30, 2019 Measurement date:

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Entry age Normal Actuarial cost method

Level dollar, closed Amortization method

26 years Remaining amortization period

5-year smoothed market Asset valuation method

2.7% Inflation

Salary increases

Turnover

Graded rates by age and group 3.0%

Investment rate of return

Earlier of Age 50 and 10 years of service, 25 years of service or Age 60 for Emergency Telecommunicators, Age 60 for Pollution and Public Works, earlier of Age 50 or 25 years of service for Police and Age 62 for all others. Retirement age

Disability among active lives is discounted in advance according to a scale based on attained ages.

80% of all participants are assumed to be married. Wives are assumed to be one year younger than their husbands.

RP-2000 Combined Healthy Mortality with generational projection per Scale BB

Spouse Benefits

Mortality

Disability

## SCHEDULE OF EMPLOYER CONTRIBUTIONS TOWN OF SOUTH WINDSOR, CONNECTICUT **BOARD OF EDUCATION PLAN** LAST TEN FISCAL YEARS

	ı	2010		2011	"	2012	`*	2013	2014	2015		2016		2017		2018	2019
Actuarially determined contribution	↔	522,765 \$ 487,057	↔	487,057 \$		481,339 \$	4	443,288 \$	450,378 \$	\$ 535,965	\$ 65	535,965	€9	549,460	↔	603,433 \$	530,051
contributions in relation to the actuarially determined contribution	I	432,575	ı	407,333		752,056	2	518,288	922,555	268,665	92	535,965	l l	549,460	9	603,433	530,051
Contribution Deficiency (Excess)	₩	90,190	₩	\$ 90,190 \$ 79,724 \$		(270,717)		(75,000) \$	(472,177) \$	\$ 267,300 \$	8		φ" .∥	'	₩	ه ا	'
Covered payroll	€	\$ 3,512,067 \$ 3,652,821	8	,652,821 \$		\$ 610,611	3,0	112,321 \$	3,419,019 \$ 3,012,321 \$ 3,085,477 \$ 3,122,271 \$ 3,122,271 \$ 3,274,814 \$ 3,133,452 \$	3,122,2	71	3,122,271	↔	3,274,814	\$ 3,1	33,452 \$	3,897,575
Contributions as a percentage of covered payroll		12.32%		11.15%		22.00%		17.21%	29.90%	8.6	8.60%	17.17%	<b>,</b>	16.78%		19.26%	13.60%

# Notes to Schedule

July 1, 2018 Valuation date:

June 30, 2019 Measurement date:

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Entry age Normal Actuarial cost method

Level dollar, closed 26 years Amortization method

5-year smoothed market Remaining amortization period Asset valuation method

2.7%

3.0% Salary increases Inflation

Graded rates by age

Turnover

6.75% Investment rate of return

Spouse Benefits

Mortality

Disability

Age 60 for Custodians/Maintainers, age 62 for all others

Disability among active lives is discounted in advance according to a scale based on attained ages. Retirement age

75% of all participants are assumed to be married. Wives are assumed to be one year younger than their husbands.

RP-2000 Combined Healthy Mortality with generational projection per Scale BB

TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF INVESTMENT RETURNS LAST SIX FISCAL YEARS

2017 2018 2019		11.54% 8.27% 3.09%	11.64% 8.31% 3.51%
2016		-1.15%	-1.07%
2015		0.30%	0.26%
2014	of return, net of investment expense:	16.37%	16.90%
	Annual money-weighted rate of return, net of investment	Town Plan	Board of Education Plan

TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF THE NET PENSION LIABILITY **TEACHERS RETIREMENT PLAN** LAST FIVE FISCAL YEARS

	2015	2016	2017	. 20	2018	2019
Town's proportion of the net pension liability	0.00%	%00'0	0.00%		0.00%	0.00%
Town's proportionate share of the net pension liability				↔	<del>9</del>	1
State's proportionate share of the net pension liability associated with the Town	84,668,946	91,603,357	118,505,418		112,326,595	109,538,605
Total	\$ 84,668,946	\$ 91,603,357	\$ 118,505,418 \$ 112,326,595	\$ 112,3		\$ 109,538,605
Town's covered payroll	\$ 54,350,173	\$ 56,460,373	\$ 57,676,185	\$ 57,7	\$ 096'622'29	59,477,857
Town's proportionate share of the net pension liability as a percentage of its covered payroll	%00:0	0.00%	%00.0		%00.0	%0000
Plan fiduciary net position as a percentage of the total pension liability	61.51%	29.50%	52.26%		55.93%	27.69%

# Notes to Schedule

Changes in benefit terms Changes of assumptions	Beginning January 1, 2018, member contributions increased from 6% to 7% of salary.  During 2016, rates of withdrawal, disability, retirement, mortality and assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience. These assumptions were recommended as part of the Experience Study for the System for the five year period ended June 30, 2015.

Entry age	Level percent of salary, closed	17.6 years	4-year smoothed market	8.00%, net of investment related expense
Actuarial cost method	Amortization method	Single equivalent amortization period	Asset valuation method	Investment rate of return

### TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS OPEB PLAN

LAST THREE FISCAL YEARS

	_	2017	_	2018	_	2019
Total OPEB liability:						
Service cost	\$	300,153	\$	241,568	\$	248,909
Interest		752,807		781,604		624,382
Differences between expected and actual experience				(2,610,995)		
Changes of assumptions				215,571		
Benefit payments, including refunds of member contributions	_	(566,113)	_	(600,465)	_	(499,040)
Net change in total pension liability		486,847		(1,972,717)		374,251
Total OPEB liability - beginning	_	10,732,510	_	11,219,357	_	9,246,640
Total OPEB liability - ending	_	11,219,357	_	9,246,640	_	9,620,891
Plan fiduciary net position:    Contributions - employer    Net investment income    Benefit payments, including refunds of member contributions    Administrative expense     Net change in plan fiduciary net position    Plan fiduciary net position - beginning     Plan fiduciary net position - ending  Net OPEB Liability - Ending	- - - \$ =	880,974 11,450 (566,113) (1,125) 325,186 1,741,352 2,066,538 9,152,819	- - - \$_	915,326 27,212 (600,465) (26,500) 315,573 2,066,538 2,382,111 6,864,529	- - - \$_	755,791 79,090 (499,040) (1,717) 334,124 2,382,111 2,716,235 6,904,656
Plan fiduciary net position as a percentage of the total OPEB liability		18.42%		25.76%		28.23%
Covered payroll	\$	53,602,318	\$	53,602,318	\$	53,648,114
Net OPEB liability as a percentage of covered payroll		17.08%		12.81%		12.87%

# TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF EMPLOYER CONTRIBUTIONS LAST TEN FISCAL YEARS **OPEB PLAN**

		2010	ı	2011		2012		2013		2014	2015		2016		2017		2018	2019	
Actuarially determined contribution	↔	992,000	↔	000'002 \$ 000'000	↔	700,000	↔	864,000 \$		864,000 \$	1,007,276	\$ 92	1,007,276	↔	880,974	<del>\$</del>	880,974 \$	755,791	791
actuarially determined contribution	ı	671,000	ı	700,000	ı	658,000		864,000	<i>"</i>	927,000	1,007,276	92	1,025,696		880,974		915,326	755,791	791
Contribution Deficiency (Excess)	<b>⊕</b>	\$ (6,000) \$	∯ - "	'	₩	42,000	₩		₩	(63,000)		<b>ኇ"</b> ¦∥	(18,420)	₩	'	<b>#</b>	(34,352) \$		
Covered-employee payroll	↔	A/N	↔	A/N	<del>\$</del>	A/N	€	N/A	€	8/N	5 51,315,8	10 \$	\$ 51,315,810 \$ 51,315,810	22	53,602,318	↔	53,602,318 \$	53,648,114	114
Contributions as a percentage of covered-employee payroll		Κ/N		N/A		N/A		N/A		N/A	9.	%96 <sup>.</sup> 1	2.00%		1.64%		1.71%	←	.41%

# Notes to Schedule

July 1, 2017 June 30, 2019 Measurement date Valuation Date

Actuarially determined contribution rates are collected as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contusion rates:

Entry Age Normal 2.70% Actuarial cost method Inflation

Medical Trend Rate

5.48% - 4.5% over 56 years Graded by age for Teachers and Administrators; 3.00% for all others Salary increases including inflation

## TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF INVESTMENT RETURNS OPEB PLAN LAST THREE FISCAL YEARS

	2017	2018	2019
Annual money-weighted rate of return, net of investment expense:	0.56%	1.15%	3.00%

### TOWN OF SOUTH WINDSOR, CONNECTICUT SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY TEACHERS RETIREMENT OPEB PLAN LAST TWO FISCAL YEARS

	_	2018	_	2019
Town's proportion of the net OPEB liability		0.00%		0.00%
Town's proportionate share of the net OPEB liability	\$	-	\$	-
State's proportionate share of the net OPEB liability associated with the Town	_	28,911,595	_	21,897,445
Total	\$_	28,911,595	\$_	21,897,445
Town's covered payroll	\$	57,779,960	\$	59,477,857
Town's proportionate share of the net OPEB liability as a percentage of its covered payroll		0.00%		0.00%
Plan fiduciary net position as a percentage of the total OPEB liability		1.79%		1.49%

#### **Notes to Schedule**

Changes in benefit terms

Effective July 1, 2018, Medicare Advantage Plan was added to available options, changed the base plan to the Medicare Advantage Plan for the purposes of determining retiree subsidies and/or cost sharing amounts, and introduced a two-year waiting period for re-enrollment in a System-sponsored Plan for those who cancel their coverage or choose not to enroll after the effective date.

Changes of assumptions

The expected rate of return on assets was changed from 2.75% to 3.00% to better reflect the anticipated returns on cash and other high quality short-term fixed income investments.

Based on the procedure described in GASB 75, the discount rate used to measure Plan obligations for financial accounting purposes as of June 30, 2018 was updated to equal the Municipal Bond Index Rate as of June 30, 2018. The System selected the 3.87% discount rate used to measure the Total OPEB Liability as of the June 30, 2018 measurement date

Expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience both before and after the plan change that became effective on July 1, 2018.

The assumed age-related annual percentage increases in expected annual per capita health care claim costs were updated to better reflect the expected differences between the Medicare Supplement and Medicare Advantage Plan amounts as part of the plan change that became effective on July 1, 2018.

Long-term health care cost trend rates were updated to better reflect the anticipated impact of changes in medical inflation, utilization, leverage in the plan design, improvements in technology, and fees and charges on expected claims and retiree contributions in future periods.

The percentage of retired members who are not currently participating in the Plan, but are expected to elect coverage for themselves and their spouses under a System-sponsored health care plan option in the future, was updated to better reflect anticipated plan experience.

The percentages of participating retirees who are expected to enroll in the Medicare Supplement Plan and the Medicare Advantage Plan options, as well as the portion who are expected to migrate to the Medicare Advantage Plan over the next several years, were updated to better reflect anticipated plan experience after the plan change that became effective on July 1, 2018.

The post-disability mortality table was updated to extend the period of projected mortality improvements from 2017 to 2020. This change was made to better reflect anticipated post-disablement plan experience.

The percentages of deferred, vested members who will become ineligible for future health care benefits because they are expected to withdraw their contributions from the System was updated to better reflect anticipated plan experience.

Actuarial cost method Amortization method Remaining amortization period Entry age Level percent of payroll

30 years, open Market value of assets

Asset valuation method Investment rate of return

4.25%, net of investment related expense including price inflation

<sup>\*</sup> This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.



### Appendix B-1

### Form of Opinion of Bond Counsel - Bonds





280 Trumbull Street Hartford, CT 06103-3597 Main (860) 275-8200 Fax (860) 275-8299

### [FORM OF OPINION OF BOND COUNSEL]

February \_\_\_, 2020

Town of South Windsor, South Windsor, Connecticut

Ladies and Gentlemen:

We have examined certified copies of the proceedings of the Town of South Windsor, Connecticut (the "Town"), a Tax Regulatory Agreement of the Town, dated February 13, 2020 (the "Tax Regulatory Agreement"), and other proofs submitted to us relative to the issuance and sale of \$13,500,000 Town of South Windsor, Connecticut General Obligation Bonds, Issue of 2020, dated February 13, 2020 (the "Bonds"), maturing on February 1 in each of the years, in the principal amounts and bearing interest payable on August 1, 2020 and semiannually thereafter on August 1 and February 1 in each year until maturity or earlier redemption, at the rates per annum as follows:

Principal	Interest Rate	Year of	Principal	Interest Rate
<u>Amount</u>	Per Annum	<u>Maturity</u>	<u>Amount</u>	Per Annum
\$675,000		2031	\$675,000	
675,000		2032	675,000	
675,000		2033	675,000	
675,000		2034	675,000	
675,000		2035	675,000	
675,000		2036	675,000	
675,000		2037	675,000	
675,000		2038	675,000	
675,000		2039	675,000	
675,000		2040	675,000	
	Amount \$675,000 675,000 675,000 675,000 675,000 675,000 675,000 675,000 675,000	Amount Per Annum  \$675,000 675,000 675,000 675,000 675,000 675,000 675,000 675,000 675,000 675,000	Amount         Per Annum         Maturity           \$675,000         2031           675,000         2032           675,000         2034           675,000         2035           675,000         2036           675,000         2037           675,000         2037           675,000         2038           675,000         2039	Amount         Per Annum         Maturity         Amount           \$675,000         2031         \$675,000           675,000         2032         675,000           675,000         2033         675,000           675,000         2034         675,000           675,000         2035         675,000           675,000         2036         675,000           675,000         2037         675,000           675,000         2038         675,000           675,000         2039         675,000

with principal payable at the principal office of U.S. Bank National Association, in Hartford, Connecticut, and with interest payable to the registered owner as of the close of business on the fifteenth day of July and January in each year, or the preceding business day if such fifteenth day is not a business day, by check mailed to such registered owner at his address as shown on the registration books of the Town kept for such purpose. The Bonds are subject to redemption prior to maturity as therein provided.

The Bonds are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), to effect a book-entry system for the ownership and transfer of the Bonds. So long as DTC or its nominee is the registered owner, principal and interest payments on the Bonds will be made to DTC.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Bonds, and we express no opinion relating thereto, excepting only the matters set forth as our opinion in the Official Statement.

We are of the opinion that such proceedings and proofs show lawful authority for the issuance and sale of the Bonds under authority of the Constitution and General Statutes of Connecticut and that the Bonds are a valid general obligation of the Town the principal of and interest on which is payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the Town without limitation as to rate or amount except as to classified property, such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. We are further of the opinion that the Tax Regulatory Agreement is a valid and binding agreement of the Town.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met at and subsequent to the issuance and delivery of the Bonds in order that interest on the Bonds be and remain excluded from gross income for federal income tax purposes. The Town has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the Bonds shall be excluded from gross income for federal income tax purposes under the Code.

In our opinion, under existing statutes and court decisions, interest on the Bonds is excluded from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of computing the federal alternative minimum tax. We express no opinion regarding any other federal income tax consequences caused by ownership or disposition of, or receipt of interest on, the Bonds.

In rendering the foregoing opinions regarding the federal tax treatment of interest on the Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and expectations, and certifications of fact contained in the Tax Regulatory Agreement, and (ii) the compliance by the Town with the covenants and procedures set forth in the Tax Regulatory Agreement as to such tax matters.

We are further of the opinion that, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding any other State or local tax consequences caused by the ownership or disposition of the Bonds.

Legislation affecting the exclusion from gross income of interest on State or local bonds, such as the Bonds, is regularly under consideration by the United States Congress. There can be no assurance that legislation enacted or proposed after the date of issuance of the Bonds will not reduce or eliminate the benefit of the exclusion from gross income of interest on the Bonds or adversely affect the market price of the Bonds.

These opinions are rendered as of the date hereof and are based on existing law, which is subject to change. We assume no obligation to update or supplement these opinions to reflect any facts or circumstances that may come to our attention, or to reflect any changes in law that may hereafter occur or become effective.

The rights of owners of the Bonds and the enforceability of the Bonds and the Tax Regulatory Agreement may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by application of equitable principles, whether considered at law or in equity.

Respectfully,

### Appendix B-2

Form of Opinion of Bond Counsel - Notes





280 Trumbull Street Hartford, CT 06103-3597 Main (860) 275-8200 Fax (860) 275-8299

### [FORM OF OPINION OF BOND COUNSEL]

February \_\_\_, 2020

Town of South Windsor, South Windsor, Connecticut

Ladies and Gentlemen:

We have examined certified copies of the proceedings of the Town of South Windsor, Connecticut (the "Town"), a Tax Regulatory Agreement of the Town, dated February 13, 2020 (the "Tax Regulatory Agreement"), and other proofs submitted to us relative to the issuance and sale of \$18,000,000 Town of South Windsor, Connecticut General Obligation Bond Anticipation Notes, dated February 13, 2020 and maturing February 12, 2021, consisting of Note R-\_\_ in the aggregate principal amount of \$18,000,000, bearing interest at the rate of \_\_\_\_% per annum, with principal and interest payable at maturity (the "Notes"). The Notes are not subject to redemption prior to maturity.

The Notes are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC"), to effect a book-entry system for the ownership and transfer of the Notes. So long as DTC or its nominee is the registered owner, principal and interest payments on the Notes will be made to DTC.

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the Notes, and we express no opinion relating thereto, excepting only the matters set forth as our opinion in the Official Statement.

We are of the opinion that such proceedings and proofs show lawful authority for the issuance and sale of the Notes under authority of the Constitution and General Statutes of Connecticut and that the Notes are a valid general obligation of the Town the principal of and interest on which is payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the Town without limitation as to rate or amount except as to classified property, such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. We are further of the opinion that the Tax Regulatory Agreement is a valid and binding agreement of the Town.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met at and subsequent to the issuance and delivery of the Notes in order that interest on the Notes be and remain excluded from gross income for federal income tax purposes. The Town has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the Notes shall be excluded from gross income for federal income tax purposes under the Code.

In our opinion, under existing statutes and court decisions, interest on the Notes is excluded from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of computing the federal alternative minimum tax. We express no opinion regarding any other federal income tax consequences caused by ownership or disposition of, or receipt of interest on, the Notes.

In rendering the foregoing opinions regarding the federal tax treatment of interest on the Notes, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and expectations, and certifications of fact contained in the Tax Regulatory Agreement, and (ii) the compliance by the Town with the covenants and procedures set forth in the Tax Regulatory Agreement as to such tax matters.

We are further of the opinion that, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding any other State or local tax consequences caused by the ownership or disposition of the Notes.

Legislation affecting the exclusion from gross income of interest on State or local bonds, such as the Notes, is regularly under consideration by the United States Congress. There can be no assurance that legislation enacted or proposed after the date of issuance of the Notes will not reduce or eliminate the benefit of the exclusion from gross income of interest on the Notes or adversely affect the market price of the Notes.

These opinions are rendered as of the date hereof and are based on existing law, which is subject to change. We assume no obligation to update or supplement these opinions to reflect any facts or circumstances that may come to our attention, or to reflect any changes in law that may hereafter occur or become effective.

The rights of owners of the Notes and the enforceability of the Notes and the Tax Regulatory Agreement may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by application of equitable principles, whether considered at law or in equity.

Respectfully,

### Appendix C-1

### Form of Continuing Disclosure Agreement – Bonds



#### [FORM OF CONTINUING DISCLOSURE AGREEMENT]

#### CONTINUING DISCLOSURE AGREEMENT

Town of South Windsor, Connecticut \$13,500,000 General Obligation Bonds, Issue of 2020 dated February \_\_\_, 2020

February \_\_\_, 2020

WHEREAS, the Town of South Windsor, Connecticut (the "Town") has heretofore authorized the issuance of \$13,500,000 in aggregate principal amount of its General Obligation Bonds, Issue of 2020, dated February 13, 2020 (the "Bonds"), maturing on the dates and in the amounts set forth in the Town's Official Statement dated February 4, 2020 describing the Bonds (the "Official Statement"); and

WHEREAS, the Bonds have been sold by a competitive bid pursuant to a Notice of Sale, dated January 28, 2020 (the "Notice of Sale"); and

WHEREAS, in the Notice of Sale, the Town has heretofore acknowledged that an underwriter may not purchase or sell the Bonds unless it has reasonably determined that the Town has undertaken in a written agreement for the benefit of the beneficial owners of the Bonds to provide certain continuing disclosure information as required by Securities and Exchange Commission Rule 15c2-12(b)(5), as amended from time to time (the "Rule"), and the Town desires to assist the underwriter of the Bonds in complying with the Rule; and

WHEREAS, the Town is authorized pursuant to Section 3-20e of the General Statutes of Connecticut to make such representations and agreements for the benefit of the beneficial owners of the Bonds to meet the requirements of the Rule; and

WHEREAS, in order to assist the underwriter of the Bonds in complying with the Rule, this Continuing Disclosure Agreement (this "Agreement") is to be made, executed and delivered by the Town in connection with the issuance of the Bonds and to be described in the Official Statement, all for the benefit of the beneficial owners of the Bonds, as they may be from time to time;

NOW, THEREFORE, the Town hereby represents, covenants and agrees as follows:

Section 1. <u>Definitions</u>. In addition to the terms defined above, the following capitalized terms shall have the meanings ascribed thereto:

"Annual Report" shall mean any Annual Report provided by the Town pursuant to, and as described in, Sections 2 and 3 of this Agreement.

"Financial Obligation" shall mean any (i) debt obligation, (ii) derivative instrument entered into in connection with, or pledged as security or source of payment for, an existing or planned debt obligation, or (iii) guarantee of (i) or (ii). Municipal securities as to which a final official statement has been filed with the Repository, consistent with the Rule, shall not be considered a Financial Obligation.

"Fiscal Year End" shall mean the last day of the Town's fiscal year, currently June 30.

"Listed Events" shall mean any of the events listed in Section 4 of this Agreement.

"MSRB" shall mean the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, as amended, or any successor thereto.

"Repository" shall mean the Electronic Municipal Market Access (EMMA) system as described in 1934 Act Release No. 57577 for purposes of the Rule, the MSRB or any other nationally recognized municipal securities information repository or organization recognized by the SEC from time to time for purposes of the Rule.

"SEC" shall mean the Securities and Exchange Commission of the United States or any successor thereto.

#### Section 2. Annual Reports.

- (a) The Town shall provide or cause to be provided to the Repository in electronic format, accompanied by identifying information, as prescribed by the MSRB, the following annual financial information and operating data regarding the Town:
  - (i) Audited financial statements as of and for the year ending on its Fiscal Year End prepared in accordance with accounting principles generally accepted in the United States, as promulgated by the Governmental Accounting Standards Board from time to time or mandated state statutory principles as in effect from time to time; and
  - (ii) Financial information and operating data as of and for the year ending on its Fiscal Year End of the following type to the extent not included in the audited financial statements described in (i) above:
    - (A) the amounts of the gross and net taxable grand list;
    - (B) a listing of the ten largest taxpayers on the grand list, together with each such taxpayer's taxable valuation thereon;
    - (C) the percentage and amount of the annual property tax levy collected and uncollected;
    - (D) a schedule of the annual debt service on outstanding long-term bonded indebtedness;
    - (E) a calculation of the net direct debt, total direct debt, and total overall net debt (reflecting overlapping and underlying debt);
    - (F) the total direct debt, total net direct debt and total overall net debt of the Town per capita;
    - (G) the ratios of total direct debt and total overall net debt of the Town to the Town's net taxable grand list;
      - (H) a statement of statutory debt limitations and debt margins; and
      - (I) the funding status of the Town's pension benefit obligations.
- (b) The above-referenced information is expected to be provided by the filing of and cross reference to the Town's audited financial statements. The information may be provided in whole or in part by cross-reference to other documents previously provided to the Repository, including official statements of the Town which will be available from the MSRB.
- (c) Subject to the requirements of Section 8 hereof, the Town reserves the right to modify from time to time the type of financial information and operating data provided or the format of the presentation of such financial information and operating data, to the extent necessary or appropriate; provided that the Town agrees that any such modification will be done in a manner consistent with the Rule. The Town also reserves the right to modify the preparation and presentation of financial statements described herein as may be required to conform with changes in Connecticut law applicable to municipalities or any changes in generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time.

Section 3. <u>Timing</u>. The Town shall provide the financial information and operating data referenced in Section 2(a) not later than eight months after each Fiscal Year End subsequent to the date of issuance of the Bonds, provided, however, that if such financial information and operating data for the Fiscal Year End preceding the date of issuance of the Bonds is not contained in the Official Statement for the Bonds or has not otherwise been previously provided, the Town shall provide such financial information and operating data no later than eight months after the close of such preceding Fiscal Year End. The Town agrees that if audited financial statements are not available eight months after the close of any Fiscal Year End, it shall submit unaudited financial statements by such time and will submit audited financial statements information when and if available.

Section 4. <u>Event Notices</u>. The Town agrees to provide, or cause to be provided, in a timely manner not in excess of ten (10) business days after the occurrence of the event, notice to the Repository in electronic format, accompanied by identifying information, as prescribed by the MSRB, of the occurrence of any of the following events:

- (i) principal and interest payment delinquencies;
- (ii) non-payment related defaults, if material;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions; the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (vii) modifications to rights of Bondholders, if material;
- (viii) Bond calls, if material, and tender offers;
- (ix) defeasances;
- (x) release, substitution, or sale of property securing repayment of the Bonds, if material;
- (xi) rating changes;
- (xii) bankruptcy, insolvency, receivership, or similar event of any obligated person;
- (xiii) the consummation of a merger, consolidation, or acquisition involving any obligated person or the sale of all or substantially all of the assets of any obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake any such an action or the termination of a definitive agreement relating to such actions, other than pursuant to its terms, if material;
- (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if any, if material;
- (xv) incurrence of a Financial Obligation by any obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of any obligated person, any of which affect Bondholders, if material; and
- (xvi) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of any obligated person, any of which reflect financial difficulties.

Section 5. <u>Notice of Failure</u>. The Town agrees to provide, or cause to be provided, in a timely manner to the Repository in electronic format, accompanied by identifying information, as prescribed by the MSRB, notice of any failure by the Town to provide the annual financial information described in Section 2(a) of this Agreement on or before the date described in Section 3 of this Agreement.

Section 6. <u>Termination of Reporting Obligation</u>. The Town's obligations under this Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds.

Section 7. <u>Agent</u>. The Town may, from time to time, appoint or engage an agent to assist it in carrying out its obligations under this Agreement, and may discharge any such agent, with or without appointing a successor agent.

Section 8. Amendment; Waiver. Notwithstanding any other provision of this Agreement, the Town may amend this Agreement, and any provision of this Agreement may be waived, if such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Town, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Bonds and (ii) this Agreement, as so amended, would have complied with the requirements of the Rule as of the date of this Agreement, taking into account any amendments or interpretations of the Rule as well as any changes in circumstances. A copy of any such amendment will be filed in a timely manner with the Repository in electronic format. The Annual Report provided on the first date following adoption of any such amendment will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of financial information or operating data provided.

Section 9. Additional Information. Nothing in this Agreement shall be deemed to prevent the Town from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communication, or including any other information in any Annual Report or providing notice of the occurrence of any other event, in addition to that which is required by this Agreement. If the Town chooses to include any other information in any Annual Report or provide notice of the occurrence of any other event in addition to that which is specifically required by this Agreement, the Town shall have no obligation under this Agreement to update such information or include or provide such information or notice of the occurrence of such event in the future.

Section 10. <u>Indemnification</u>. The Town agrees, pursuant to applicable law, to indemnify and save its officials, officers and employees harmless against any loss, expense or liability which they may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorney's fees) of defending against any claim of liability hereunder, but excluding any loss, expense or liability due to any such person's malicious, wanton, or willful act. The obligations of the Town under this Section shall survive termination of this Agreement.

Section 11. <u>Enforceability</u>. The Town agrees that its undertaking pursuant to the Rule set forth in this Agreement is intended to be for the benefit of and enforceable by the beneficial owners of the Bonds. In the event the Town shall fail to perform its duties hereunder, the Town shall have the option to cure such failure after its receipt of written notice from any beneficial owner of the Bonds of such failure. In the event the Town does not cure such failure, the right of any beneficial owner of the Bonds to enforce the provisions of this undertaking shall be limited to a right to obtain specific performance of the Town's obligations hereunder. No monetary damages shall arise or be payable hereunder, nor shall any failure to comply with this Agreement constitute a default of the Town with respect to the Bonds.

**IN WITNESS WHEREOF,** the Town has caused this Continuing Disclosure Agreement to be executed in its name by its undersigned officers, duly authorized, all as of the date first above written.

# TOWN OF SOUTH WINDSOR, CONNECTICUT

By:	
Name:	Michael Maniscalco
Title:	Town Manager
By:	
Name:	John Pelkey
Title:	Town Treasurer



# Appendix C-2

# Form of Continuing Disclosure Agreement – Notes



#### [FORM OF CONTINUING DISCLOSURE AGREEMENT]

#### CONTINUING DISCLOSURE AGREEMENT

Town of South Windsor, Connecticut \$18,000,000 General Obligation Bond Anticipation Notes dated February 13, 2020

February 13, 2020

WHEREAS, the Town of South Windsor, Connecticut (the "Town") has heretofore authorized the issuance of \$18,000,000 in aggregate principal amount of its General Obligation Bond Anticipation Notes, dated February 13, 2020 (the "Notes"), maturing on the dates and in the amounts set forth in the Town's Official Statement dated February 4, 2020 describing the Notes (the "Official Statement"); and

WHEREAS, the Notes have been sold by a competitive bid pursuant to a Notice of Sale, dated January 28 (the "Notice of Sale"); and

WHEREAS, in the Notice of Sale, the Town has heretofore acknowledged that an underwriter may not purchase or sell the Notes unless it has reasonably determined that the Town has undertaken in a written agreement for the benefit of the beneficial owners of the Notes to provide certain continuing disclosure information as required by Securities and Exchange Commission Rule 15c2-12(b)(5), as amended from time to time (the "Rule"), and the Town desires to assist the underwriter of the Notes in complying with the Rule; and

WHEREAS, the Town is authorized pursuant to Section 3-20e of the General Statutes of Connecticut to make such representations and agreements for the benefit of the beneficial owners of the Notes to meet the requirements of the Rule; and

WHEREAS, in order to assist the underwriter of the Notes in complying with the Rule, this Continuing Disclosure Agreement (this "Agreement") is to be made, executed and delivered by the Town in connection with the issuance of the Notes and to be described in the Official Statement, all for the benefit of the beneficial owners of the Notes, as they may be from time to time;

NOW, THEREFORE, the Town hereby represents, covenants and agrees as follows:

Section 1. <u>Definitions</u>. In addition to the terms defined above, the following capitalized terms shall have the meanings ascribed thereto:

"Financial Obligation" shall mean any (i) debt obligation, (ii) derivative instrument entered into in connection with, or pledged as security or source of payment for, an existing or planned debt obligation, or (iii) guarantee of (i) or (ii). Municipal securities as to which a final official statement has been filed with the Repository, consistent with the Rule, shall not be considered a Financial Obligation.

"Listed Events" shall mean any of the events listed in Section 2 of this Agreement.

"MSRB" shall mean the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, as amended, or any successor thereto.

"Repository" shall mean the Electronic Municipal Market Access (EMMA) system as described in 1934 Act Release No. 57577 for purposes of the Rule, the MSRB or any other nationally recognized municipal securities information repository or organization recognized by the SEC from time to time for purposes of the Rule.

"SEC" shall mean the Securities and Exchange Commission of the United States or any successor thereto.

Section 2. <u>Event Notices</u>. The Town agrees to provide, or cause to be provided, in a timely manner not in excess of ten (10) business days after the occurrence of the event, notice to the Repository in electronic format, accompanied by identifying information, as prescribed by the MSRB, of the occurrence of any of the following events:

- (i) principal and interest payment delinquencies;
- (ii) non-payment related defaults, if material;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions; the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Notes, or other material events affecting the tax status of the Notes;
- (vii) modifications to rights of Noteholders, if material;
- (viii) Note calls, if material, and tender offers;
- (ix) defeasances;
- (x) release, substitution, or sale of property securing repayment of the Notes, if material;
- (xi) rating changes;
- (xii) bankruptcy, insolvency, receivership, or similar event of any obligated person;
- (xiii) the consummation of a merger, consolidation, or acquisition involving any obligated person or the sale of all or substantially all of the assets of any obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake any such an action or the termination of a definitive agreement relating to such actions, other than pursuant to its terms, if material;
- (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if any, if material;
- (xv) incurrence of a Financial Obligation by any obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of any obligated person, any of which affect Noteholders, if material; and
- (xvi) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of any obligated person, any of which reflect financial difficulties.
- Section 3. <u>Termination of Reporting Obligation</u>. The Town's obligations under this Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Notes.
- Section 4. <u>Agent</u>. The Town may, from time to time, appoint or engage an agent to assist it in carrying out its obligations under this Agreement, and may discharge any such agent, with or without appointing a successor agent.
- Section 5. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Agreement, the Town may amend this Agreement, and any provision of this Agreement may be waived, if such amendment or waiver is made

in connection with a change in circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Town, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Notes and (ii) this Agreement, as so amended, would have complied with the requirements of the Rule as of the date of this Agreement, taking into account any amendments or interpretations of the Rule as well as any changes in circumstances. A copy of any such amendment will be filed in a timely manner with the Repository in electronic format. The Annual Report provided on the first date following adoption of any such amendment will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of financial information or operating data provided.

Section 6. <u>Additional Information</u>. Nothing in this Agreement shall be deemed to prevent the Town from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communication, or providing notice of the occurrence of any other event, in addition to that which is required by this Agreement. If the Town chooses to disseminate any other information or provide notice of the occurrence of any other event in addition to that which is specifically required by this Agreement, the Town shall have no obligation under this Agreement to update such information or provide such information or notice of the occurrence of such event in the future.

Section 7. <u>Indemnification</u>. The Town agrees, pursuant to applicable law, to indemnify and save its officials, officers and employees harmless against any loss, expense or liability which they may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorney's fees) of defending against any claim of liability hereunder, but excluding any loss, expense or liability due to any such person's malicious, wanton, or willful act. The obligations of the Town under this Section shall survive termination of this Agreement.

Section 8. <u>Enforceability</u>. The Town agrees that its undertaking pursuant to the Rule set forth in this Agreement is intended to be for the benefit of and enforceable by the beneficial owners of the Notes. In the event the Town shall fail to perform its duties hereunder, the Town shall have the option to cure such failure after its receipt of written notice from any beneficial owner of the Notes of such failure. In the event the Town does not cure such failure, the right of any beneficial owner of the Notes to enforce the provisions of this undertaking shall be limited to a right to obtain specific performance of the Town's obligations hereunder. No monetary damages shall arise or be payable hereunder, nor shall any failure to comply with this Agreement constitute a default of the Town with respect to the Notes.

**IN WITNESS WHEREOF,** the Town has caused this Continuing Disclosure Agreement to be executed in its name by its undersigned officers, duly authorized, all as of the date first above written.

#### TOWN OF SOUTH WINDSOR, CONNECTICUT

By:	
-	Michael Maniscalco
Title:	Town Manager
By:	
	John Pelkey
Title:	Town Treasurer



# Appendix D-1

Notice of Sale - Bonds



# NOTICE OF SALE \$13,500,000

# TOWN OF SOUTH WINDSOR, CONNECTICUT GENERAL OBLIGATION BONDS, ISSUE OF 2020

Electronic bids (as described herein) will be received by the **TOWN OF SOUTH WINDSOR**, **CONNECTICUT** (the "Town"), until 12:00 Noon (E.T.) Tuesday,

# **FEBRUARY 4, 2020**

(the "Sale Date") for the purchase of all, but not less than all, of the \$13,500,000 Town of South Windsor, Connecticut General Obligation Bonds, Issue of 2020 (the "Bonds"). Electronic bids must be submitted via *PARITY*®. (See "Electronic Bidding Procedures").

The Town reserves the right to make changes to the provisions of this Notice of Sale, including the date and time of the sale, prior to the date and time of sale set forth above. Any such changes will be posted through *PARITY*®. Prospective bidders are advised to check for such *PARITY*® postings prior to the above stated sale time.

#### The Bonds

The Bonds will be dated February 13, 2020, mature in the principal amounts of \$675,000 on February 1 in each of the years 2021 to 2040, both inclusive, bear interest payable on August 1, 2020 and semiannually thereafter on August 1 and February 1 in each year until maturity or earlier redemption, as further described in the Preliminary Official Statement for the Bonds dated January 28, 2020 (the "Preliminary Official Statement").

The Bonds maturing on or before February 1, 2026 are not subject to redemption prior to maturity. The Bonds maturing on February 1, 2027 and thereafter are subject to redemption prior to maturity, at the election of the Town, on and after February 1, 2026, at any time, in whole or in part and by lot within a maturity, in such amounts and in such order of maturity as the Town may determine, at the respective prices (expressed as a percentage of the principal amounts of Bonds to be redeemed) set forth in the following table, together with interest accrued and unpaid to the redemption date:

Redemption Date

Redemption Price

February 1, 2026 and thereafter

100%

## **Nature of Obligation**

The full faith and credit of the Town will be pledged for the prompt payment of the principal of and interest on the Bonds when due. The Bonds will be general obligations of the Town payable, unless paid from other sources, from ad valorem taxes which may be levied on all taxable property subject to taxation by the Town without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

## **Bank Qualification**

The Bonds shall NOT be designated by the Town as qualified tax exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended (the "Code"), for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

# Registration

The Bonds will be issued by means of a book-entry system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each maturity will be issued to The Depository Trust Company, New York, New York ("DTC"), registered in the name of its nominee, Cede & Co., and immobilized in their custody. A book-entry system will be employed, evidencing ownership of the Bonds in principal amounts of \$5,000 and integral multiples thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The winning bidder, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, or its custodian, registered in the name of Cede & Co. Principal of and interest on the Bonds will be payable by the Town or its agent in Federal funds to DTC or its nominee as registered owner of the Bonds. Principal and interest payments to participants of DTC will be the responsibility of DTC. Principal and interest payments to beneficial owners by participants of DTC will be the responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

# **Electronic Bidding Procedures**

Any prospective bidder intending to submit an electronic bid must submit its electronic bid through the facilities of *PARITY*®. Subscription to i-Deal LLC's BiDCOMP Competitive Bidding System is required in order to submit an electronic bid and the Town will neither confirm any subscription nor be responsible for the failure of any prospective bidder to subscribe.

An electronic bid made through the facilities of *PARITY*® shall be deemed an irrevocable offer to purchase the Bonds on the terms provided in this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed bid delivered to the Town. The Town shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, *PARITY*®, the use of such facilities being the sole risk of the prospective bidder.

All electronic bids shall be deemed to incorporate the provisions of this Notice of Sale. If any provisions of this Notice of Sale shall conflict with information provided by *PARITY*® as the approved provider of electronic bidding services, this Notice of Sale shall control. Further information about *PARITY*®, including any fee charged, may be obtained from *PARITY*®, 1359 Broadway, 2nd Floor, New York, New York 10018, Attention: Customer Service Department (telephone: (212) 849-5021 - email notice: parity@i-deal.com).

# **Bid Specifications/Basis of Award**

Each bid must be for the entire \$13,500,000 of Bonds and must specify the rate or rates of interest therefor in a multiple of 1/20 or 1/8 of 1% per annum. Bids shall not state more than one interest rate for any Bonds having the same maturity date. The highest interest rate bid for a maturity and the lowest rate bid for any other maturity may not differ by more than three (3%) percentage points. Interest shall be computed on the basis of twelve 30 day months and a 360 day year. No bid for less than all of the Bonds or for less than par and accrued interest, if any, will be considered.

For purposes of the electronic bidding process, the time as maintained by *PARITY*® shall constitute the official time. For information purposes only, bidders are requested to state in their bids the true interest cost to the Town, computed and rounded to six decimal places.

For the purpose of determining the successful bidder, the true interest cost to the Town will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Bonds to February 13, 2020, the date of the Bonds, results in an amount equal to the purchase price for the Bonds, not including interest accrued, if any, to February 13, 2020, the delivery date of the Bonds. It is requested that each bid be accompanied by a statement of the percentage of true interest cost computed and rounded to six decimal places. Such statement shall not be considered as a part of the bid. The Bonds will be awarded or all bids will be rejected promptly after the bid opening, but not later than 4:00 P.M. (E.T.) on the Sale Date. The purchase price must be paid in Federal funds.

The Town reserves the right to reject any and all bids and to waive any irregularity or informality with respect to any bid. The Town further reserves the right to postpone the sale to another time and date in its sole and absolute discretion for any reason, including, without limitation, internet difficulties. The Town will use its best efforts to notify prospective bidders in a timely manner of any need for a postponement. Unless all bids are rejected or the bid is postponed, the Bonds will be awarded to the bidder offering to purchase them at the lowest true interest cost.

# **Closing Documents and Legal Opinion**

The Bonds will be certified by U.S. Bank National Association, Hartford, Connecticut. The legality of the Bonds will be passed upon by Robinson & Cole LLP, Hartford, Connecticut ("Bond Counsel"), and the winning bidder will be furnished with their opinion without charge. The winning bidder will also be furnished with a signature and no litigation certificate, a receipt of payment satisfactory in form to Bond Counsel, a signed copy of the final Official Statement prepared for the Bonds, a certificate signed by the appropriate officials of the Town relating to the accuracy and completeness of information contained in the final Official Statement, and an executed Continuing Disclosure Agreement.

The legal opinion will further state that (i) under existing statutes and court decisions, interest on the Bonds is excluded from gross income for federal income tax purposes, (ii) such interest is not treated as an item of tax preference for purposes of computing the federal alternative minimum tax, (iii) under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and (iv) such interest is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay federal alternative minimum tax. In rendering its legal opinion, Bond Counsel will rely upon and assume the material accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the Town for the benefit of the owners of the Bonds, and further, will assume compliance by the Town with the covenants and procedures set forth in such Tax Regulatory Agreement. A copy of the opinion will be printed upon each of the Bonds, and a signed opinion and transcript of proceedings will be filed with U.S. Bank National Association, Hartford, Connecticut, and will be available for examination upon request.

# **Obligation to Deliver Issue Price Certificate**

Pursuant to the Code and applicable Treasury Regulations, the Town must establish the "issue price" of the Bonds. In order to assist the Town, the winning bidder is obligated to deliver to the Town a certificate (an "Issue Price Certificate") and such additional information satisfactory to Bond Counsel described below, prior to the delivery of the Bonds. The Town will rely on the Issue Price Certificate and such additional information in determining the issue price of the Bonds. The form of Issue Price Certificate is available by contacting Matthew A. Spoerndle, Senior Managing Director, Phoenix Advisors, LLC, Email: mspoerndle@muniadvisors.com, Telephone: (203) 878-4945, municipal advisor to the Town (the "Municipal Advisor").

By submitting a bid, each bidder is certifying that (i) it is an underwriter of municipal bonds which has an established industry reputation for underwriting new issuances of municipal bonds, (ii) its bid is a firm offer to purchase the Bonds, (iii) its bid is a good faith offer which the bidder believes reflects current market conditions, and (iv) its bid is not a "courtesy bid" being submitted for the purpose of assisting in meeting the competitive sale rule relating to the establishment of the issue price of the Bonds pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3) underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds (the "Competitive Sale Rule").

The Municipal Advisor will advise the winning bidder if the Competitive Sale Rule was met at the same time it notifies the winning bidder of the award of the Bonds. Bids will not be subject to cancellation in the event that the Competitive Sale Rule is not satisfied.

Competitive Sale Rule Met. If the Municipal Advisor advises the winning bidder that the Competitive Sale Rule has been met, the winning bidder shall, within one (1) hour after being notified of the award of the Bonds, advise the Municipal Advisor by electronic or facsimile transmission of the reasonably expected initial offering price to the public of each maturity of the Bonds as of the Sale Date.

Competitive Sale Rule Not Met. By submitting a bid, the winning bidder agrees (unless the winning bidder is purchasing the Bonds for its own account and not with a view to distribution or resale to the public) that if the Competitive Sale Rule is not met, it will satisfy either the 10% Sale Rule or the Hold the Offering Price Rule described below with respect to each maturity of the Bonds prior to the delivery date of the Bonds. The rule selected with respect to each maturity of the Bonds shall be set forth on an Issue Price Rule Selection Certificate, the form of which is attached hereto, which shall be sent to the winning bidder promptly after the award of the Bonds. The winning bidder shall complete and execute the Issue Price Rule Selection Certificate and email it to Bond Counsel and the Municipal Advisor by 5:00 P.M. on the day after the Sale Date. If the Issue Price Rule Selection Certificate is not returned by this deadline, or if no selection is made with respect to a maturity, the winning bidder agrees that the Hold the Offering Price Rule shall apply to such maturities.

**10% Sale Rule**. To satisfy the 10% Sale Rule for any maturity of the Bonds, the winning bidder:

- (i) will make a bona fide offering to the public of all of the Bonds at the initial offering prices and provide the Town with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;
- (ii) will report to the Town information regarding the actual prices at which at least 10 percent (10%) of the Bonds of each maturity have been sold to the public;
- (iii) will provide the Town with reasonable supporting documentation or certifications of such sale prices, the form of which is acceptable to Bond Counsel. If the 10% Sale Rule is used with respect to a maturity of the Bonds, this reporting requirement will continue, beyond the closing date of the Bonds, if necessary, until such date that at least 10 percent (10%) of such maturity of the Bonds has been sold to the public; and
- (iv) has or will include in any agreement among underwriters, selling group agreement or third party distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, language obligating each underwriter to comply with the reporting requirement described above.

**Hold the Offering Price Rule.** To satisfy the Hold the Offering Price Rule for any maturity of the Bonds, the winning bidder:

- (i) will make a bona fide offering to the public of all of the Bonds at the initial offering prices and provide Bond Counsel with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;
- (ii) will neither offer nor sell to any person any Bonds of such maturity at a price that is higher than the initial offering price of such maturity until the earlier of (i) the date on which the winning bidder has sold to the public at least ten percent (10%) of the Bonds of such maturity at a price that is no higher than the initial offering price of such maturity or (ii) the close of business on the fifth (5th) business day after the Sale Date of the Bonds; and
- (iii) has or will include within any agreement among underwriters, selling group agreement or third party distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, language obligating each underwriter to comply with the limitations on the sale of the Bonds as set forth above.

For purposes of the 10% Sale Rule or the Hold the Offering Price Rule, a "maturity" refers to Bonds that have the same interest rate, credit and payment terms.

If the winning bidder has purchased any maturity of the Bonds for its own account and not with a view to distribution or resale to the public, then, whether or not the Competitive Sale Rule was met, the Issue Price Certificate will recite such facts and identify the price or prices at which such maturity of the Bonds was purchased.

For purposes of this Notice of Sale, the "public" does not include the winning bidder or any person that agrees pursuant to a written contract with the winning bidder to participate in the initial sale of the Bonds to the public (such as a third party distribution agreement between a national lead underwriter and a regional firm under which the regional firm participates in the initial sale of the Bonds to the public). In making the representations described above, the winning bidder must reflect the effect on the offering prices of any "derivative products" (e.g., a tender option) used by the bidder in connection with the initial sale of any of the Bonds.

#### **Settlement of the Bonds**

The Bonds will be available for delivery on or about February 13, 2020. The deposit of the Bonds with DTC or its custodian under a book-entry system requires the assignment of CUSIP numbers prior to delivery. The Municipal Advisor shall obtain CUSIP numbers for the Bonds prior to delivery, and the Town will not be responsible for any delay occasioned by the failure of the winning bidder to obtain such numbers and to supply them to the Town in a timely manner. The Town assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the winning bidder.

The Preliminary Official Statement is in a form "deemed final" by the Town for purposes of SEC Rule 15c2-12(b)(1). The winning bidder will be furnished 25 copies of the final Official Statement prepared for the Bonds at the Town's expense. Additional copies may be obtained by the winning bidder at its own expense by arrangement with the printer. The copies of the final Official Statement will be made available to the winning bidder no later than seven business days after the bid opening at the office of the Town's Municipal Advisor. If the Municipal Advisor is provided with the necessary information from the winning bidder by 12:00 p.m. (noon) on the day after the bid opening, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, ratings, yields or reoffering prices, the name of the managing underwriter, and the name of the insurer, if any, of the Bonds.

# **Continuing Disclosure**

The Town will undertake in a Continuing Disclosure Agreement entered into in accordance with the requirements of Rule 15c2-12(b)(5), promulgated by the Securities and Exchange Commission, to provide (i) certain annual financial information and operating data, including audited financial statements; (ii) notice of the occurrence of certain events within 10 business days of the occurrence of such events with respect to the Bonds; and (iii) timely notice of its failure to provide such annual financial information. The winning bidder's obligation to purchase the Bonds shall be conditioned upon its receiving, at or prior to the delivery of the Bonds, an executed copy of the Continuing Disclosure Agreement for the Bonds.

#### **Related Information**

For more information regarding the Bonds and the Town, reference is made to the Preliminary Official Statement. Copies of the Preliminary Official Statement and the Issue Price Certificate may be obtained from the undersigned, or from Matthew A. Spoerndle, Senior Managing Director, Phoenix Advisors, LLC, Email: mspoerndle@muniadvisors.com, Telephone: (203) 878-4945, municipal advisor to the Town.

MICHAEL MANISCALCO Town Manager

**PATRICIA PERRY**Director of Finance

January 28, 2020

#### ISSUE PRICE RULE SELECTION CERTIFICATE

Town of South Windsor, Connecticut \$13,500,000 General Obligation Bonds, Issue of 2020

The undersigned, on behalf of [NAME OF UNDER/REP], [on behalf of itself and [OTHER UNDER], hereby certifies that it will use the rule selected below for the respective maturity of the above-captioned bonds (the "Bonds"), as described in the Notice of Sale for the Bonds, dated January 28, 2020 (the "Notice of Sale"). For a description of the requirements of each rule, please refer to the section "Obligation to Deliver Issue Price Certificate" in the Notice of Sale. Capitalized terms used but not defined herein are defined in the Notice of Sale.

			10% Sale Rule (Underwriter has or will comply with 10% Sale Price Rule for this Maturity)		(Underwriter has or will comply with 10% Sale Price Hold the Offering		Offering Price Rule iter will comply with Offering Price Rule this Maturity)
Date of <u>Maturity</u>	Principal <u>Amount</u>	Interest <u>Rate</u>	Check <u>Box</u>	Sales <u>Price</u>	Check Box	Initial <u>Offering Price</u>	
02/01/2021	\$675,000	%		\$		\$	
02/01/2022	675,000			\$		\$	
02/01/2023	675,000			\$		\$	
02/01/2024	675,000			\$		\$	
02/01/2025	675,000			\$		\$	
02/01/2026	675,000			\$		\$	
02/01/2027	675,000			\$		\$	
02/01/2028	675,000			\$		\$	
02/01/2029	675,000	·		\$		\$	
02/01/2030	675,000	·		\$		\$	
02/01/2031	675,000	·		\$		\$	
02/01/2032	675,000			\$		\$	
02/01/2033	675,000	·		\$		\$	
02/01/2034	675,000	·		\$		\$	
02/01/2035	675,000			\$		\$	
02/01/2036	675,000			\$		\$	
02/01/2037	675,000			\$		\$	
02/01/2038	675,000			\$		\$	
02/01/2039	675,000			\$		\$	
02/01/2040	675,000			\$		\$	

(All Sales Prices or Initial Offering Prices must be completed prior to the delivery date of the Bonds.)

By:	 	 
Name:		
Title:		

[NAME OF UNDER/REP]

Email this completed and executed certificate to the following by 5:00 P.M. on February 5, 2020:

Bond Counsel: dpanico@rc.com Municipal Advisor: mspoerndle@muniadvisors.com



# Appendix D-2

Notice of Sale - Notes



# NOTICE OF SALE \$18,000,000

# TOWN OF SOUTH WINDSOR, CONNECTICUT GENERAL OBLIGATION BOND ANTICIPATION NOTES

Electronic and sealed bids (as described herein) will be received by the **TOWN OF SOUTH WINDSOR, CONNECTICUT** (the "Town"), until 11:30 A.M. (E.T.) Tuesday,

## **FEBRUARY 4, 2020**

(the "Sale Date") for the purchase of all or a portion of the \$18,000,000 Town of South Windsor, Connecticut General Obligation Bond Anticipation Notes (the "Notes"). Sealed bids will be received at the Town of South Windsor, Town Hall, Madden Room, 1540 Sullivan Avenue, South Windsor, Connecticut 06074. (See "Sealed Bid Procedures"). Electronic bids must be submitted via *PARITY*®. (See "Electronic Bidding Procedures").

The Town reserves the right to make changes to the provisions of this Notice of Sale, including the date and time of the sale, prior to the date and time of sale set forth above. Any such changes will be posted through *PARITY*®. Prospective bidders are advised to check for such *PARITY*® postings prior to the above stated sale time.

#### The Notes

The Notes will be dated February 13, 2020, and will be payable to the registered owner on February 12, 2021, as further described in the Preliminary Official Statement for the Notes dated January 28, 2020 (the "Preliminary Official Statement"). The Notes will bear interest (which interest shall be computed on the basis of twelve 30-day months and a 360 day year) payable at maturity at the rate or rates per annum set forth in the bid or bids accepted for their purchase, which rates shall be multiples of 1/1000 of one percent (1%) per annum.

The Notes are not subject to redemption prior to maturity.

#### **Nature of Obligation**

The full faith and credit of the Town will be pledged for the prompt payment of the principal of and interest on the Notes when due. The Notes will be general obligations of the Town payable, unless paid from other sources, from ad valorem taxes which may be levied on all taxable property subject to taxation by the Town without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

## **Bank Qualification**

The Notes shall NOT be designated by the Town as qualified tax exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended (the "Code"), for purposes of the deduction by financial institutions for interest expense allocable to the Notes.

# Registration

The Notes will be issued by means of a book-entry system with no physical distribution of note certificates made to the public. The Notes will be issued in registered form and one note certificate for each interest rate will be issued to The Depository Trust Company, New York, New York ("DTC"), registered in the name of its nominee, Cede & Co., and immobilized in their custody. A book-entry system will be employed, evidencing ownership of the Notes in principal amounts of \$5,000 and integral multiples thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The winning bidders, as a condition to delivery of the Notes, will be required to deposit the note certificates with DTC, or its custodian, registered in the name of Cede & Co. Principal of and interest on the Notes will be payable by the Town or its agent in Federal funds to DTC or its nominee as registered owner of the Notes. Principal and interest payments to participants of DTC will be the responsibility of DTC. Principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The Town will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

# **Electronic Bidding Procedures**

Any prospective bidder intending to submit an electronic bid must submit its electronic bid through the facilities of *PARITY*®. Subscription to i-Deal LLC's BiDCOMP Competitive Bidding System is required in order to submit an electronic bid and the Town will neither confirm any subscription nor be responsible for the failure of any prospective bidder to subscribe.

An electronic bid made through the facilities of *PARITY*® shall be deemed an irrevocable offer to purchase the Notes on the terms provided in this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed bid delivered to the Town. The Town shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, *PARITY*®, the use of such facilities being the sole risk of the prospective bidder.

All electronic bids shall be deemed to incorporate the provisions of this Notice of Sale. If any provisions of this Notice of Sale shall conflict with information provided by *PARITY*® as the approved provider of electronic bidding services, this Notice of Sale shall control. Further information about *PARITY*®, including any fee charged, may be obtained from *PARITY*®, 1359 Broadway, 2nd Floor, New York, New York 10018, Attention: Customer Service Department (telephone: (212) 849-5021 - email notice: parity@i-deal.com).

## **Sealed Bid Procedures**

Bids will also be accepted in written form on the form of Proposal for Notes attached hereto at the place and time indicated above. All bids shall be deemed to incorporate the provisions of this Notice of Sale. Bids must be enclosed in sealed envelopes marked "Proposal for Notes" and addressed to Patricia Perry, Director of Finance, Town of South Windsor, c/o Town Hall, Madden Room, 1540 Sullivan Avenue, South Windsor, Connecticut 06074. Sealed bids may be submitted in person at the place shown above or by contacting Matthew A. Spoerndle, Senior Managing Director, Phoenix Advisors, LLC, Email: mspoerndle@muniadvisors.com, Telephone: (860) 644-2511, municipal advisor to the Town (the "Municipal Advisor"). In submitting a bid by telephonic means, the bidder accepts the terms and conditions of this Notice of Sale and agrees to be bound thereby, and, further, such bidder accepts and understands the risk that its bid may not be received by the Town or may be received later than the time specified as the result of a failure in communications, including but not limited to a failure in telephonic communications, or the inability to reach the Town by the time specified. Any bid received after the time specified will not be accepted, as determined in the sole discretion of the Town.

# **Bid Specifications/Basis of Award**

Proposals for the purchase of the Notes must provide the information set forth in the form of the Proposal for Notes attached hereto or, if submitted electronically, in accordance with the requirements prescribed herein. A proposal may be for all or any part of the Notes but any proposal for a part must be for not less than \$100,000, or a whole multiple thereof, and a separate proposal will be required for each part of the Notes for which a separate interest rate is bid. As between proposals resulting in the same lowest net interest cost (rounded to six decimal places) to the Town, the award will be made on the basis of the highest principal amount of the Notes specified. No bid for less than par and accrued interest, if any, will be considered and the Town reserves the right to award to any bidder all or any part of the Notes bid for in its proposal. If a bidder is awarded only a part of the Notes bid for in its proposal, any premium offered in such proposal will be proportionately reduced so that the resulting net interest cost to the Town with respect to the Notes awarded is the same as that contained in the bidder's proposal with respect to the entire amount bid, rounded to six decimal places. The Notes will be awarded or all bids will be rejected promptly after the bid opening, but not later than 4:00 P.M. (E.T.) on February 4, 2020. The purchase price must be paid in Federal funds.

For purposes of both the electronic and sealed bidding process, the time as maintained by **PARITY**® shall constitute the official time. For information purposes only, bidders are requested to state in their bids the net interest cost to the Town, computed and rounded to six decimal places.

The Town reserves the right to reject any and all bids and to waive any irregularity or informality with respect to any bid. The Town further reserves the right to postpone the sale to another time and date in its sole and absolute discretion for any reason, including, without limitation, internet difficulties. The Town will use its best efforts to notify prospective bidders in a timely manner of any need for a postponement. Unless all bids are rejected or the bid is postponed, the Notes will be awarded to the bidder or bidders offering to purchase the Notes or a portion thereof at the lowest net interest cost computed as to each interest rate stated by adding the total interest which will be paid at such rate and deducting therefrom the premium offered, if any.

# **Closing Documents and Legal Opinion**

The Notes will be certified by U.S. Bank National Association, Hartford, Connecticut. The legality of the Notes will be passed upon by Robinson & Cole LLP, Hartford, Connecticut ("Bond Counsel"), and the winning bidders will be furnished with their opinion without charge. Each winning bidder will also be furnished with a signature and no litigation certificate, a receipt of payment satisfactory in form to Bond Counsel, a signed copy of the final Official Statement prepared for the Notes, a certificate signed by the appropriate officials of the Town relating to the accuracy and completeness of information contained in the final Official Statement, and an executed Continuing Disclosure Agreement.

The legal opinion will further state that (i) under existing statutes and court decisions, interest on the Notes is excluded from gross income for federal income tax purposes, (ii) such interest is not treated as an item of tax preference for purposes of computing the federal alternative minimum tax, (iii) under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and (iv) such interest is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay federal alternative minimum tax. In rendering its legal opinion, Bond Counsel will rely upon and assume the material accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the Town for the benefit of the owners of the Notes, and further, will assume compliance by the Town with the covenants and procedures set forth in such Tax Regulatory Agreement. A signed opinion and transcript of proceedings will be filed with U.S. Bank National Association, Hartford, Connecticut, and will be available for examination upon request.

# **Obligation to Deliver Issue Price Certificate**

Pursuant to the Code and applicable Treasury Regulations, the Town must establish the "issue price" of the Notes. In order to assist the Town, each winning bidder is obligated to deliver to the Town a certificate (an "Issue Price Certificate") and such additional information satisfactory to Bond Counsel described below, prior to the delivery of the Notes. The Town will rely on the Issue Price Certificate and such additional information in determining the issue price of the Notes. The form of Issue Price Certificate is available by contacting Matthew A. Spoerndle, Managing Director, Phoenix Advisors, LLC, Email: mspoerndle@muniadvisors.com, Telephone: (203) 878-4945, the Municipal Advisor.

By submitting a bid, each bidder is certifying that (i) it is an underwriter of municipal notes which has an established industry reputation for underwriting new issuances of municipal notes, (ii) its bid is a firm offer to purchase the Notes, (iii) its bid is a good faith offer which the bidder believes reflects current market conditions, and (iv) its bid is not a "courtesy bid" being submitted for the purpose of assisting in meeting the competitive sale rule relating to the establishment of the issue price of the Notes pursuant to Section 148 of the Code, including the requirement that bids be received on all of the Notes from at least three (3) underwriters of municipal notes who have established industry reputations for underwriting new issuances of municipal notes (the "Competitive Sale Rule").

The Municipal Advisor will advise the winning bidders if the Competitive Sale Rule was met at the same time it notifies the winning bidders of the award of the Notes. **Bids will not be subject to cancellation in the event that the Competitive Sale Rule is not satisfied**.

Competitive Sale Rule Met. If the Municipal Advisor advises the winning bidders that the Competitive Sale Rule has been met, the winning bidders shall, within one (1) hour after being notified of the award of the Notes, advise the Municipal Advisor by electronic or facsimile transmission of the reasonably expected initial offering price to the public of the Notes as of the Sale Date.

Competitive Sale Rule Notes Met. By submitting a bid, the winning bidders agree (unless the winning bidder is purchasing the Notes for its own account and not with a view to distribution or resale to the public) that if the Competitive Sale Rule is not met, it will satisfy either the 10% Sale Rule or the Hold the Offering Price Rule described below with respect to each maturity of the Notes prior to the delivery date of the Notes. The rule selected with respect to each maturity of the Notes shall be set forth on an Issue Price Rule Selection Certificate, the form of which is attached hereto, which shall be sent to the winning bidders promptly after the award of the Notes. The winning bidders shall complete and execute the Issue Price Rule Selection Certificate and email it to Bond Counsel and the Municipal Advisor by 5:00 P.M. on the day after the Sale Date. If the Issue Price Rule Selection Certificate is not returned by this deadline, or if no selection is made, the winning bidders agree that the Hold the Offering Price Rule shall apply to such Notes.

10% Sale Rule. To satisfy the 10% Sale Rule for any maturity of the Notes, the winning bidders:

- (i) will make a bona fide offering to the public of all of the Notes at the initial offering prices and provide the Town with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;
- (ii) will report to the Town information regarding the actual prices at which at least 10 percent (10%) of the Notes (or each maturity thereof, if applicable) have been sold to the public;
- (iii) will provide the Town with reasonable supporting documentation or certifications of such sale prices, the form of which is acceptable to Bond Counsel. If the 10% Sale Rule is used with respect to a maturity of the Notes, this reporting requirement will continue, beyond the closing

date of the Notes, if necessary, until such date that at least 10 percent (10%) of such maturity of the Notes has been sold to the public; and

(iv) has or will include in any agreement among underwriters, selling group agreement or third party distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, language obligating each underwriter to comply with the reporting requirement described above.

**Hold the Offering Price Rule.** To satisfy the Hold the Offering Price Rule for any maturity of the Notes, the winning bidders:

- (i) will make a bona fide offering to the public of all of the Notes at the initial offering price(s) and provide Bond Counsel with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;
- (ii) will neither offer nor sell to any person any Notes at a price that is higher than the initial offering price of such Notes until the earlier of (i) the date on which the winning bidder has sold to the public at least ten percent (10%) of such maturity of the Notes at a price that is no higher than the initial offering price of such maturity of the Notes or (ii) the close of business on the fifth (5th) business day after the Sale Date of the Notes; and
- (iii) has or will include within any agreement among underwriters, selling group agreement or third party distribution agreement (to which each winning bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, language obligating each underwriter to comply with the limitations on the sale of the Notes as set forth above.

For purposes of the 10% Sale Rule or the Hold the Offering Price Rule, a "maturity" refers to Notes that have the same interest rate, credit and payment terms.

If a winning bidder has purchased any maturity of the Notes for its own account and not with a view to distribution or resale to the public, then, whether or not the Competitive Sale Rule was met, the Issue Price Certificate will recite such facts and identify the price or prices at which such maturity of the Notes was purchased.

For purposes of this Notice of Sale, the "public" does not include the winning bidders or any person that agrees pursuant to a written contract with the winning bidders to participate in the initial sale of the Notes to the public (such as a third party distribution agreement between a national lead underwriter and a regional firm under which the regional firm participates in the initial sale of the Notes to the public). In making the representations described above, the winning bidders must reflect the effect on the offering prices of any "derivative products" (e.g., a tender option) used by the winning bidder in connection with the initial sale of any of the Notes.

#### **Settlement of the Notes**

The Notes will be available for delivery on or about February 13, 2020. The deposit of the Notes with DTC or its custodian under a book-entry system requires the assignment of CUSIP numbers prior to delivery. The Municipal Advisor shall obtain CUSIP numbers for the Notes prior to delivery, and the Town will not be responsible for any delay occasioned by the failure of the winning bidders to obtain such numbers and to supply them to the Town in a timely manner. The Town assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the winning bidder(s).

The Preliminary Official Statement is in a form "deemed final" by the Town for purposes of SEC Rule 15c2-12(b)(1). The winning bidders will be furnished 25 copies of the final Official Statement

prepared for the Notes at the Town's expense. Additional copies may be obtained by the winning bidders at their own expense by arrangement with the printer. The copies of the final Official Statement will be made available to the winning bidders no later than seven business days after the bid opening at the office of the Town's Municipal Advisor. If the Municipal Advisor is provided with the necessary information from the winning bidders by 12:00 p.m. (noon) on the day after the bid opening, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, ratings, yields or reoffering prices, and the names of the winning bidders of the Notes.

# **Continuing Disclosure**

The Town will undertake in a Continuing Disclosure Agreement entered into in accordance with the requirements of Rule 15c2-12(b)(5), promulgated by the Securities and Exchange Commission, to provide notice of the occurrence of certain events within 10 business days of the occurrence of such events with respect to the Notes. Each winning bidder's obligation to purchase the Notes shall be conditioned upon its receiving, at or prior to the delivery of the Notes, an executed copy of the Continuing Disclosure Agreement for the Notes.

#### **Related Information**

For more information regarding the Notes and the Town, reference is made to the Preliminary Official Statement. Copies of the Preliminary Official Statement and the Issue Price Certificate may be obtained from the undersigned, or from Matthew A. Spoerndle, Managing Director, Phoenix Advisors, LLC, Email: mspoerndle@muniadvisors.com, Telephone: (203) 878-4945, municipal advisor to the Town.

MICHAEL MANISCALCO Town Manager

PATRICIA PERRY
Director of Finance

January 28, 2020

(See attached for form of Proposal for Notes)

#### PROPOSAL FOR NOTES

February 4, 2020

MICHAEL MANISCALCO, Town Manager PATRICIA PERRY, Director of Finance Town of South Windsor 1540 Sullivan Avenue South Windsor, Connecticut 06074

Ladies and Gentlemen:

Subject to the provisions of the Notice of Sale dated January 28, 2020, which Notice of Sale is made a part of this bid, we offer to purchase the principal amount of the \$18,000,000 Town of South Windsor, Connecticut General Obligation Bond Anticipation Notes, specified below at the stated interest rate specified below (provided not less than \$100,000 aggregate principal amount per interest rate is bid and the total of all principal amounts bid does not exceed \$18,000,000), plus the premium specified below, if any, and to pay therefor par, plus the premium specified below, if any, on the date of delivery. We further provide our computation of net interest cost as to each bid, rounded to six decimal places, and made as provided in the above-mentioned Notice of Sale, but not constituting any part of the foregoing proposal.

Principal Amount	\$	<b>Principal Amount</b>	\$
Interest Rate	%	Interest Rate	%
Premium	\$	Premium	\$
Net Interest Cost	(Six Decimals)	Net Interest Cost	(Six Decimals)
Principal Amount	\$	Principal Amount	\$
Interest Rate	%	Interest Rate	%
Premium	\$	Premium	\$
Net Interest Cost	(Six Decimals) %	Net Interest Cost	(Six Decimals) %
The undersigned l	nereby agrees to accept de	livery of and make payment	for the indicated princ

The undersigned hereby agrees to accept delivery of and make payment for the indicated principal amount of the Notes in Federal funds on the date of delivery of the Notes.

Name of Bidder:	
Name of Authorized Person:	
Signature of Authorized Person:	
Telephone Number:	
rerephone rumber.	

#### ISSUE PRICE RULE SELECTION CERTIFICATE

Town of South Windsor, Connecticut \$18,000,000 General Obligation Bond Anticipation Notes

The undersigned, on behalf of [NAME OF UNDER/REP], [on behalf of itself and [OTHER UNDER], hereby certifies that it will use the rule selected below for the respective maturity of the above-captioned notes (the "Notes"), as described in the Notice of Sale for the Notes, dated January 28, 2020 (the "Notice of Sale"). For a description of the requirements of each rule, please refer to the section "Obligation to Deliver Issue Price Certificate" in the Notice of Sale. Capitalized terms used but not defined herein are defined in the Notice of Sale.

10% Sale Rule

**Hold the Offering Price Rule** 

			(Underwriter has or will comply with 10% Sale Price Rule for this Maturity)		(Underwriter will comply with Hold the Offering Price Rule for this Maturity)	
Date of Maturity	Principal <u>Amount</u>	Interest <u>Rate</u>	Check Box	Sales <u>Price</u>	Check Box	Initial Offering Price
02/12/2021 02/12/2021	\$	%		\$ \$		\$ \$
(All Sales l	Prices or Initial	Offering Price	ees must be o	completed prior to t	he delivery	date of the Notes.)
				[NAME OF UN	DER/REP	]
				By: Name: Title:		

Email this completed and executed certificate to the following by 5:00 P.M. on February 5, 2020:

Bond Counsel: dpanico@rc.com Municipal Advisor: mspoerndle@muniadvisors.com