FINANCIAL STATEMENTS

JUNE 30, 2012

# TABLE OF CONTENTS

		<b>Page</b>
	FINANCIAL SECTION	
	Independent Auditors' Report	1-2
	Management's Discussion and Analysis	3-8
Tabibit		
<u>Exhibit</u>		
	Basic Financial Statements:	
	Government-Wide Financial Statements:	0
I	Statement of Net Assets	9
II	Statement of Activities Fund Financial Statements:	10
	Governmental Funds:	
III	Balance Sheet	11-12
IV	Statement of Revenues, Expenditures and Changes in Fund Balances	13-14
1,	Proprietary Fund:	10 11
V	Statement of Net Assets	15
VI	Statement of Revenues, Expenses and Changes in Fund Net Assets	16
VII	Statement of Cash Flows	17
	Fiduciary Funds:	
VIII	Statement of Fiduciary Net Assets	18
IX	Statement of Changes in Plan Net Assets	19
	Notes to Financial Statements	20-44
	Required Supplementary Information: General Fund:	
RSI-1	Schedule of Revenues and Other Financing Sources - Budget and Actual	45-46
RSI-2	Schedule of Expenditures and Other Financing Uses - Budget and Actual	47-49
	Sewer Operating Fund:	
RSI-3	Schedule of Revenues and Other Financing Sources - Budget and Actual	50
	Combining and Individual Fund Statements and Schedules: General Fund:	
A-1	Comparative Balance Sheet	51
A-2	Schedule of Property Taxes Levied, Collected and Outstanding	52
	Nonmajor Governmental Funds:	
B-1	Combining Balance Sheet	53-55
B-2	Combining Statement of Revenues, Expenditures and Changes in Fund Balances	56-58
B-3	Schedule of Revenues and Other Financing Sources - Budget and Actual - Recreation Fund	59
	Agency Funds:	57
C-1	Combining Statement of Fiduciary Assets and Liabilities	60
C-2	Combining Statement of Changes in Fiduciary Assets and Liabilities	61
	General Long-Term Debt:	
D	Schedule of Debt Limitation	62

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# **Independent Auditors' Report**

To the Town Council Town of South Windsor, Connecticut

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of South Windsor, Connecticut, as of and for the year ended June 30, 2012, which collectively comprise the Town of South Windsor, Connecticut's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of South Windsor, Connecticut's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of South Windsor, Connecticut's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of South Windsor, Connecticut, as of June 30, 2012 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 26, 2012 on our consideration of the Town of South Windsor, Connecticut's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 8 and the General Fund and Sewer Operating fund budgetary comparison information on pages 45 through 49 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of South Windsor, Connecticut's financial statements as a whole. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

Blum, Shapino + Company, P.C.

December 26, 2012

## TOWN OF SOUTH WINDSOR, CONNECTICUT MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2012

This discussion and analysis of the Town of South Windsor, Connecticut's (the Town) financial performance is provided by management to provide an overview of the Town's financial activities for the fiscal year ended June 30, 2012. Please read this MD&A in conjunction with the Town's financial statements, Exhibits I to IX.

## Financial Highlights

- Net assets of our governmental activities decreased by \$1,252,159, or approximately 0.9%.
- During the year, the Town had expenses that were \$1,252,159 more than the \$123,164,487 generated in tax and other revenues for governmental programs.
- Total cost of all of the Town's programs was \$124,416,646 with no new programs added this year.
- The General Fund reported a fund balance this year of \$5,053,337.
- For the General Fund, expenditures were kept within spending limits.

## **Overview of the Financial Statements**

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities (Exhibits I and II, respectively) provide information about the activities of the Town as a whole and present a longer-term view of the Town's finances. Fund financial statements are presented in Exhibits III to IX. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Town's operations in more detail than the government-wide statements by providing information about the Town's most significant funds. The remaining statements provide financial information about activities for which the Town acts solely as a trustee or agent for the benefit of those outside of the government.

## **Government-Wide Financial Statements**

The analysis of the Town as a whole begins on Exhibits I and II. The statement of net assets and the statement of activities report information about the Town as a whole and about its activities for the current period. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Town's net assets and changes in them. The Town's net assets, the difference between assets and liabilities, are one way to measure the Town's financial health, or financial position. Over time, increases or decreases in the Town's net assets are one indicator of whether its financial health is improving or deteriorating. The reader needs to consider other nonfinancial factors, however, such as changes in the Town's property tax base and the condition of the Town's capital assets, to assess the overall health of the Town.

In the statement of net assets and the statement of activities, the Town reports its activities as follows:

• *Governmental Activities* - The Town's basic services are reported here, including education, public safety, public works, sanitation, culture and recreation, debt service and general administration. Property taxes, charges for services and state and federal grants finance most of these activities.

## **Fund Financial Statements**

The fund financial statements begin with Exhibit III and provide detailed information about the most significant funds - not the Town as a whole. Some funds are required to be established by Charter. However, the Town establishes many other funds to help control and manage financial activities for particular purposes (such as the

Sewer Operating Fund) or to show that it is meeting legal responsibilities for using grants and other money (such as grants received for education from the State and Federal governments). The Town's funds are divided into two categories: governmental and fiduciary.

- Governmental Funds (Exhibits III and IV) Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is described in a reconciliation included with the fund financial statements.
- *Proprietary Funds (Exhibits V to VII)* When the Town charges customers for the services it provides, whether to outside customers or to other units of the Town, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net assets and the statement of activities. The Town's proprietary fund consists of the Town's internal service fund and is used to report the Town's self insurance program.
- *Fiduciary Funds (Exhibits VIII and IX)* The Town is the trustee, or fiduciary, for its employees' pension plans and other post employment benefit plans. All of the Town's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets. These activities are excluded from the Town's other financial statements because the Town cannot use these assets to finance its operations. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

## **Government-Wide Financial Analysis**

The Town's government-wide activities net assets changed from a year ago, decreasing from \$137,002,406 to \$135,750,247. The analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the Town's governmental activities.

# TABLE 1NET ASSETS

		Governmental Activities						
		2012	2011					
Current assets	\$	33,816,010	\$	28,623,108				
Capital assets, net of accumulated depreciation		190,306,911		186,274,826				
Total assets	•	224,122,921	-	214,897,934				
Long-term liabilities outstanding Other liabilities		40,860,709 47,511,965	-	47,695,993 30,199,535				
Total liabilities	-	88,372,674	-	77,895,528				
Net Assets:								
Invested in capital assets, net of related debt		118,642,281		133,875,251				
Unrestricted		17,107,966	-	3,127,155				
Total Net Assets	\$	135,750,247	\$	137,002,406				

Unrestricted net assets - the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements, increased by \$13,980,811 at June 30, 2012.

# TABLE 2CHANGE IN NET ASSETS

		Gove: Act		
	-	2012		2011
Revenues:				
Program revenues:				
Charges for services	\$	9,606,048	\$	8,647,634
Operating grants and contributions		24,004,841		21,764,066
Capital grants and contributions		9,009,790		4,579,910
General revenues:				
Property taxes		79,389,621		77,579,585
Grants and contributions not restricted				
to specific purposes		1,032,892		1,342,114
Unrestricted investment earnings		117,606		135,226
Other general revenues		3,689		9,357
Total revenues	_	123,164,487		114,057,892
Expenses:				
General government		5,121,861		4,860,046
Public safety		9,125,906		9,483,051
Public works		22,845,865		13,030,693
Human services		1,793,418		1,683,719
Culture and recreation		6,551,287		6,253,473
Education		77,421,480		72,800,171
Debt service	_	1,556,829	_	1,091,251
Total expenses	-	124,416,646		109,202,404
Increase in Net Assets	\$_	(1,252,159)	\$	4,855,488

The Town's total revenues were \$123,164,487. The total cost of all programs and services was \$124,416,646. Our analysis below separately considers the operations of governmental activities.

#### **Governmental Activities**

The Town's net assets decreased by \$1,252,159 during the current fiscal year. Key elements of this decrease are as follows:

- An increase in Public Works expenses due to the damage caused by Storm Alfred and the improvement and/or maintenance of buildings, roads, bridges, sewer pump stations, and the sewer treatment plant.
- An increase in Education expenses as a result of additional expenditures related to grant programs, employer contributions to the pension fund, and capital improvements to school buildings.

Table 3 presents the cost of each of the Town's programs - general government, public safety, public works, human services, culture and recreation, education and debt service - as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the Town's taxpayers by each of these functions.

	_	Total Cos	t of	Services	_	Net Cost o	of S	Services
	-	2012	2012 2011			2012		2011
General government	\$	5,121,861	\$	4,860,046	\$	(2,338,908)	\$	172,000
Public safety		9,125,906		9,483,051		(8,661,515)		(9,298,262)
Public works		22,845,865		13,030,693		(10,829,273)		(9,102,047)
Human services		1,793,418		1,683,719		(1,638,667)		(1,569,169)
Culture and recreation		6,551,287		6,253,473		(4,926,940)		(4,518,770)
Education		77,421,480		72,800,171		(51,843,835)		(48,848,853)
Debt service	_	1,556,829		1,091,251		(1,556,829)	_	(1,045,693)
Total	\$_	124,416,646	\$_	109,202,404	\$_	(81,795,967)	\$_	(74,210,794)

# TABLE 3GOVERNMENTAL ACTIVITIES

## **Town Funds Financial Analysis**

## **Governmental Funds**

The Town's governmental funds (as presented in the balance sheet - Exhibit III) reported combined ending fund balances of (\$13,106,249). The Town's unassigned fund balance was (\$20,585,893), which includes a \$26,621,342 liability associated with the Town's participation in the State of Connecticut's Clean Water Loan program. When the temporary financing for the Upgrade of the Water Pollution Control Facility under this loan program is converted to permanent financing on September 28, 2012, the liability will be reduced and fund balance will be increased accordingly. The \$4,142,567 remainder of fund balance is bound by constraints imposed on these resources.

The General Fund is the operating fund of the Town. Total fund balance of the Town's General Fund decreased by \$1,323,787 during the current fiscal year. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$3,504,042, while total fund balance was \$5,053,337.

The Town's collection rate in fiscal year 2012 was 98.7%, which is consistent with the collection rate over the past five fiscal years.

## **General Fund Budgetary Highlights**

The approved town budget (including education) for fiscal year 2011/2012 was \$96,400,027. Education expenses continued to be the largest component at 66.4%, followed by public safety at 7.7%, and public works at 7.0%.

The most significant changes from the adopted budget to the final budget were as follows:

- A negative variance of \$482,175 in the Health and Life insurance budget because actual claims in the Town's Self Funded Medical Insurance Fund were higher than projected.
- A positive variance of \$193,520 in Public Works budget as a result of a spending freeze instituted on December 19, 2011.

- A negative variance of \$81,444 in the Debt Service budget as a result of the first installment of the lease purchase for the 2011 Monarch Pumper Fire Truck due on June 1, 2012, but not included in the 2012 budget.
- A positive variance of \$60,543 in the Workers' Compensation budget due to the annual renewal premium being lower than anticipated.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At June 30, 2012, the Town had \$190,306,911 invested in a broad range of capital assets, including land, buildings, park facilities, vehicles and equipment, roads, bridges, and water and sewer lines - Table 4. This amount represents a net increase (including additions and deductions) of \$4,032,085 over last year.

Major capital asset activity during the current fiscal year included the following:

- Facility upgrade of the Waste Water Treatment Plant funded with loans and grants from the State of Connecticut Clean Water Fund in the amount of \$4,167,526.
- Reconstruction of several Town roads funded with bond proceeds and State grants in the amount of \$1,218,199.
- Upgrade of Sewer Pump Stations funded with the proceeds from bond anticipation notes.

# TABLE 4CAPITAL ASSETS (Net of Depreciation)

		Governmental Activities					
	_	2012	2011				
Land	\$	17,266,366 \$	17,266,366				
Buildings		70,097,098	71,770,593				
Improvements other than buildings		13,701,344	13,914,798				
Furniture and equipment		6,361,772	6,206,428				
Infrastructure		43,570,868	42,989,100				
Construction in progress	_	39,309,463	34,127,541				
Total	\$_	190,306,911 \$	186,274,826				

## **Long-Term Debt**

At June 30, 2012, the Town had \$34,491,111 in bonds and notes outstanding versus \$35,190,939 last year - a decrease of 2.0% - as shown in Table 5.

# TABLE 5OUTSTANDING DEBT

		Governme Activiti	
	_	2012	2011
General Obligation Bonds and Notes	\$	34,491,111 \$	35,190,939

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The 2011/2012 adopted budget for the General Fund is \$96,400,027, an increase of \$826,327 (0.86%). The Town's elected and appointed officials considered many factors when adopting the budget, including the following:

- Unemployment Rate The unemployment rate was projected to remain unchanged during the 2011/2012 fiscal year. The Town's current rate is 6.6%, which compares favorably to the state's unemployment rate of 8.9% and the national rate of 7.8% (September 2012). The Town's 6.6% unemployment rate is slightly higher than its rate of 5.9% for November 2011.
- Economic Conditions Budgeted building and fire permit revenues were reduced for the 2011/2012 fiscal year because many pending development projects were expected to be delayed. In addition, budgeted revenues from the State of Connecticut were reduced due to the State's budget deficit.

## **Contacting the Town's Financial Management**

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Matthew B. Galligan, Town Manager, Town of South Windsor, 1540 Sullivan Avenue, South Windsor, Connecticut 06074.

EXHIBIT I

# TOWN OF SOUTH WINDSOR, CONNECTICUT

# STATEMENT OF NET ASSETS

# JUNE 30, 2012

	Governmental Activities
Assets:	
Cash and cash equivalents	\$ 19,896,859
Investments	55,274
Receivables, net	13,276,365
Inventory	29,687
Prepaid items	135,863
Due from fiduciary funds	18,100
Deferred charges	403,862
Capital assets not being depreciated	56,575,829
Capital assets being depreciated, net of accumulated depreciation	133,731,082
Total assets	224,122,921
Liabilities:	
Accounts payable and accrued liabilities	4,232,214
Unearned revenue	860,155
Notes payable	35,671,342
Unamortized bond premiums	96,998
Noncurrent liabilities:	
Due within one year	5,390,344
Due in more than one year	42,121,621
Total liabilities	88,372,674
Net Assets:	
Invested in capital assets, net of related debt	118,642,281
Unrestricted	17,107,966
Omesuiced	17,107,900
Total Net Assets	\$ 135,750,247

# **STATEMENT OF ACTIVITIES**

# FOR THE YEAR ENDED JUNE 30, 2012

					Pro	ogram Revenu	es			Net (Expense) Revenue and Changes in Net Assets																							
Functions/Programs		Expenses		Expenses		Expenses		Expenses		Expenses		Expenses		Expenses		Expenses		Expenses		Expenses		Expenses		Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities	
Governmental activities: General government Public safety Public works Human services Culture and recreation Education Interest on long-term debt	\$	5,121,861 9,125,906 22,845,865 1,793,418 6,551,287 77,421,480 1,556,829	\$	$1,448,690 \\ 122,635 \\ 3,780,034 \\ 71,340 \\ 1,583,926 \\ 2,599,423$	\$	$171,502 \\ 167,775 \\ 563,510 \\ 83,411 \\ 40,421 \\ 22,978,222$	\$	1,162,761 173,981 7,673,048	\$	$\begin{array}{c} (2,338,908) \\ (8,661,515) \\ (10,829,273) \\ (1,638,667) \\ (4,926,940) \\ (51,843,835) \\ (1,556,829) \end{array}$																							
Total	\$_	124,416,646	\$_	9,606,048	\$_	24,004,841	\$_	9,009,790		(81,795,967)																							
		79,389,621 1,032,892 117,606 3,689 80,543,808																															
	(	Change in net a	ssets	5						(1,252,159)																							
	1	Net Assets at Be	egin	ning of Year						137,002,406																							
	1	Net Assets at Er	nd of	f Year					\$	135,750,247																							

## **BALANCE SHEET - GOVERNMENTAL FUNDS**

# JUNE 30, 2012

	_	General	 Capital Projects Fund	rojects Operating		Nonmajor Governmental Funds	-	Total Governmental Funds	
ASSETS									
Cash and cash equivalents Investments	\$	13,258,957	\$ 35,811	\$	2,356,695	\$	2,110,302 55,274	\$	17,761,765 55,274
Receivables, net		4,363,703	8,229,643		401,418		214,543		13,209,307
Due from other funds		2,781,908	7,292,450		7,650,354		1,041,466		18,766,178
Other assets	_	135,863				-	29,687	-	165,550
Total Assets	\$_	20,540,431	\$ 15,557,904	\$	10,408,467	\$	3,451,272	\$	49,958,074
LIABILITIES AND FUND BALANCES									
Liabilities:									
Accounts and other payables	\$	2,274,886	\$ 624,060	\$	38,170	\$	129,607	\$	3,066,723
Due to other funds		9,191,820			8,876,265		1,179,993		19,248,078
Notes payable			35,671,342						35,671,342
Deferred revenue	_	4,020,388			401,418		656,374		5,078,180
Total liabilities	_	15,487,094	 36,295,402		9,315,853	-	1,965,974	-	63,064,323
Fund balances:									
Nonspendable		135,863					29,687		165,550
Restricted							746,991		746,991
Committed			3,337,077		1,092,614		723,980		5,153,671
Assigned		1,413,432							1,413,432
Unassigned	_	3,504,042	 (24,074,575)		1.000 51.1	-	(15,360)		(20,585,893)
Total fund balances	-	5,053,337	 (20,737,498)		1,092,614	-	1,485,298	-	(13,106,249)
Total Liabilities and Fund Balances	\$_	20,540,431	\$ 15,557,904	\$	10,408,467	\$	3,451,272	\$	49,958,074

(Continued on next page)

# **BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED)**

# JUNE 30, 2012

Reconciliation of the Balance Sheet - Governmental Funds			
to the Statement of Net Assets:			
Amounts reported for governmental activities in the statement of net assets (Exhi	bit I) are		
different because of the following:			
		<i>.</i>	
Fund balances - total governmental funds		\$	(13,106,249)
Capital assets used in governmental activities are not financial			
resources and, therefore, are not reported in the funds:			
resources and, morefore, are not reported in the runds.			
Governmental capital assets	\$ 317,267,053		
Less accumulated depreciation	(126,960,142)		
Net capital assets			190,306,911
-			
Other long-term assets are not available to pay for current-period			
expenditures and, therefore, are not recorded in the funds:			
Property tax receivables greater than 60 days			2,066,603
Interest receivable on property taxes			1,750,004
Assessments and user fee receivable			398,343
Interest receivable on assessments and user fees			3,075
Bond issuance costs			403,862
Internal service funds are used by management to charge the costs of			
risk management to individual funds. The assets and liabilities of			
the internal service funds are reported with governmental activities			
in the statement of net assets.			1,713,825
in the statement of net assets.			1,715,825
Long-term liabilities, including bonds payable, are not due and payable			
in the current period and, therefore, are not reported in the funds:			
Net OPEB obligation			(35,799)
Net pension obligation			(4,160,233)
Bonds and notes payable			(34,562,838)
Interest payable on bonds and notes			(177,164)
Compensated absences			(7,322,645)
Capital lease			(1,322,737)
Unamortized bond premium on refunding			(1,350,656)
Unamortized bond premium on general obligation bonds			(96,998)
Deferred charges on refunding			1,242,943
Net Assets of Governmental Activities (Exhibit I)		\$	135,750,247

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2012

		General	Capital Projects Fund	Sewer Operating Fund		Nonmajor Governmental Funds		Total Governmental Funds
Revenues:	-		 	 	-		-	
Property taxes	\$	79,552,717	\$	\$	\$		\$	79,552,717
Intergovernmental		20,555,762	9,009,790			4,214,711		33,780,263
Charges for services		1,605,477	29,075	3,636,378		4,477,393		9,748,323
Investment earnings		38,575		66,136		3,300		108,011
Miscellaneous			244,220			155,015		399,235
Total revenues	-	101,752,531	 9,283,085	 3,702,514	-	8,850,419		123,588,549
Expenditures:								
Current:								
General government		3,043,533				5,575		3,049,108
Public safety		7,345,398				76,992		7,422,390
Public works		6,546,582		2,921,290		281,538		9,749,410
Human services		928,664				169,560		1,098,224
Culture and recreation		2,634,332				1,597,225		4,231,557
Insurance and sundry		5,856,476						5,856,476
Education		70,996,075				6,669,139		77,665,214
Debt service		4,861,014	182,146					5,043,160
Capital outlay			17,864,364					17,864,364
Total expenditures	-	102,212,074	 18,046,510	 2,921,290	-	8,800,029		131,979,903
Excess (Deficiency) of Revenues over								
Expenditures	-	(459,543)	 (8,763,425)	 781,224	-	50,390	-	(8,391,354)
Other Financing Sources (Uses):								
Issuance of general obligation bonds			2,000,000					2,000,000
Issuance of refunding bonds			15,185,000					15,185,000
Payments to bond escrow			(15,912,713)					(15,912,713)
Proceeds from capital leases			684,547					684,547
Premium on bonds issued		202,148	909,859					1,112,007
Transfers in		60,213	676,605					736,818
Transfers out	-	(1,126,605)		 (87,240)	_	(22,973)	-	(1,236,818)
Total other financing sources (uses)	-	(864,244)	 3,543,298	 (87,240)	-	(22,973)	-	2,568,841
Net Change in Fund Balances		(1,323,787)	(5,220,127)	693,984		27,417		(5,822,513)
Fund Balances at Beginning of Year	-	6,377,124	 (15,517,371)	 398,630	-	1,457,881		(7,283,736)
Fund Balances at End of Year	\$	5,053,337	\$ (20,737,498)	\$ 1,092,614	\$	1,485,298	\$	(13,106,249)

(Continued on next page)

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS (CONTINUED)

#### FOR THE YEAR ENDED JUNE 30, 2012

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities: Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because:		
Net change in fund balances - total governmental funds (Exhibit IV)	\$	(5,822,513)
Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:		
Capital outlay Depreciation expense		8,917,498 (4,859,960)
In the statement of activities, only the gain on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the assets sold.		(25,453)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the statement of activities:		
School building grant receipts Property tax receivable - accrual basis change Property tax interest and lien revenue - accrual basis change Sewer user fees and assessment receivable - accrual basis change Sewer user fees and assessment interest receivable - accrual basis change		(302,318) (201,174) 38,078 53,255 (21,498)
Change in OPEB assets		(6,104)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized and deferred in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:		
Bond principal payments Note payments Issuance of bonds and notes Issuance of refunding bonds Premium on bonds Capital lease payments Issuance of capital lease Payments to bond refunding agent Bond issuance costs Premium on bonds refunded		$\begin{array}{c} 2,955,000\\ 572,286\\ (2,000,000)\\ (15,185,000)\\ (202,148)\\ 228,364\\ (684,547)\\ 15,912,713\\ 182,146\\ (909,859)\end{array}$
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:		
Compensated absences Accrued interest Amortization of deferred charge on refunding Amortization of issuance costs and premiums, net Net pension expense Net OPEB expense		(50,268) 36,752 (595,194) 106,977 25,495 (35,799)
Internal service funds are used by management to charge costs to individual funds. The net revenue of certain activities of internal services funds is reported with governmental activities.	_	621,112
Change in Net Assets of Governmental Activities (Exhibit II)	\$	(1,252,159)

EXHIBIT V

# TOWN OF SOUTH WINDSOR, CONNECTICUT

# STATEMENT OF NET ASSETS - PROPRIETARY FUND

# JUNE 30, 2012

	-	Governmental Activities Internal Service Fund
Assets:		
Cash and cash equivalents	\$	2,135,094
Accounts receivable		67,058
Due from other funds	-	500,000
Total assets		2,702,152
Liabilities:		
Accounts and other payables	-	988,327
Net Assets:		
Unrestricted	\$	1,713,825
	-	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUND

# FOR THE YEAR ENDED JUNE 30, 2012

	Governmental Activities Internal Service Fund
Operating Revenues:	
Charges for services	\$ 15,955,960
Operating Expenses:	
Employee benefits	15,568,193
Administrative fees	276,250
Total operating expenses	15,844,443
Operating Income	111,517
Nonoperating Revenue: Income on investments	9,595
Income Before Transfers	121,112
Transfer In	500,000
Change in Net Assets	621,112
Net Assets at Beginning of Year	1,092,713
Net Assets at End of Year	\$ 1,713,825

# STATEMENT OF CASH FLOWS - PROPRIETARY FUND

# FOR THE YEAR ENDED JUNE 30, 2012

	Governmental Activities Internal Service Fund
Cash Flows from Operating Activities: Cash received from premiums - Town departments and agencies Claims paid Amount paid to contractor	\$ 15,955,960 (15,480,674) (276,250)
Net cash provided by operating activities	(276,250) 199,036
Cash Flows from Investing Activities: Income from investments	9,595
Net Increase in Cash and Cash Equivalents	208,631
Cash and Cash Equivalents at Beginning of Year	1,926,463
Cash and Cash Equivalents at End of Year	\$ 2,135,094
Reconciliation of Operating Income to Net Cash Provided by Operating Activities: Operating income Adjustments to reconcile operating income to net cash provided by operating activities: (Increase) in accounts receivable	\$ (67,058)
Increase in accounts and other payables Total adjustments	<u> </u>
Net Cash Provided by Operating Activities	\$ 199,036

# STATEMENT OF FIDUCIARY NET ASSETS - FIDUCIARY FUNDS

# JUNE 30, 2012

	Trust				Agency	
	Funds		Fund	_	Funds	
Assets:						
Cash and cash equivalents Investments:	\$	\$	646,221	\$	1,008,191	
Mutual funds	24,242,94	40				
Accounts receivable	17,83	36		_	991	
Total assets	24,260,77	76	646,221	\$_	1,009,182	
Liabilities: Accounts payable and due to others				\$	1,009,182	
Due to other funds			18,100	φ 	1,009,182	
Total liabilities			18,100	\$_	1,009,182	
Net Assets: Held in trust for pension benefits						
and other purposes	\$ 24,260,77	76 \$	628,121			

NOTE: Pension trust funds are reported at December 31, 2011.

# STATEMENT OF CHANGES IN PLAN NET ASSETS - FIDUCIARY FUNDS PENSION TRUST FUND

# FOR THE YEAR ENDED JUNE 30, 2012

	_	Pension Trust Funds	-	Other Post Employment Benefit Trust Fund
Additions:				
Contributions:				
Employer	\$	2,095,203	\$	658,000
Plan members		733,461	_	
Total contributions		2,828,664	-	658,000
Investment earnings:				
Net appreciation (depreciation) in fair value of investments	5	(1,141,716)		
Interest and dividends		637,757		1,358
Total investment gain (loss)	_	(503,959)	-	1,358
Less investment expenses		39,968	-	
Total additions		2,284,737	-	659,358
Deductions:				
Benefits		1,470,250		500,000
Administration		62,551	-	19,100
Total deductions		1,532,801	-	519,100
Change in Net Assets		751,936		140,258
Net Assets - Beginning of Year		23,508,840	-	487,863
Net Assets - End of Year	\$	24,260,776	\$	628,121

## NOTES TO FINANCIAL STATEMENTS

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Town of South Windsor (the Town) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described below.

## A. Reporting Entity

The Town was incorporated in 1845. The Town operates under a Town Council/Town Manager form of government and provides the following services as authorized by its charter: public safety, public works, public health and social services, parks and recreation, and education.

## **B.** Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Town has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, the proprietary fund and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

## C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

The *Capital Projects Fund* accounts for the financial resources to be used for major capital asset construction and/or purchases.

The *Sewer Operating Fund* accounts for sewer use and assessment fees used to maintain sewer operations within the Town. The major sources of revenue for this fund is sewer assessments and use charges.

Additionally, the Town reports the following fund types:

The *Internal Service Fund* accounts for risk financing activities for medical insurance benefits as allowed by GASB Statement No. 10.

The *Pension Trust Funds* account for the activities of the South Windsor Employees' Retirement System, which accumulates resources for pension benefit payments to qualified employees.

The Other Post Employment Benefit Trust Fund accounts for the accumulated resources and payments associated with both Town and Board of Education health insurance benefits to former qualified employees.

The Agency Funds account for monies held on behalf of students and amounts held for performance related activities.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between certain Town functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned then unassigned.

## **D.** Deposits and Investments

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the Town to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and certain other investments as described in Note 3.

Investments for the Town are reported at fair value.

## E. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." All trade and property tax receivables are shown net of an allowance for uncollectibles.

Property taxes are levied on all assessed property on the grand list of October 1 prior to the beginning of the fiscal year. Assessed values are established by the Town Assessor's Office at 70% of appraised value. The tax bills are payable in two installments, July and January. In accordance with State Statutes, the oldest outstanding tax is collected first. Delinquent taxes are charged with interest at the rate of 1.5% per month. Outstanding real estate tax accounts are automatically liened each year prior to June 30.

In the governmental fund financial statements property tax revenues are recognized when they become available. Available means due or past due and received within the current period or expected to be collected soon enough thereafter (within 60 days) to be used to pay liabilities of the current period. Property taxes receivable not expected to be collected during the available period are reflected as deferred revenue.

## F. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

## G. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 for equipment, \$50,000 for improvements, and \$100,000 for infrastructure and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Roads	75
Bridges	50
Sewer collection pipes	75
Sewer collection manholes	75
Buildings	40
Improvements other than buildings	20
Machinery and equipment	5-20
Vehicles	6-20
Office equipment	10
Computer equipment	3

## H. Compensated Absences

Town and noncertified Board of Education employees are granted vacation and sick leave and certified employees of the Board of Education are granted sick leave based upon length of employment. In the event of termination, employees are compensated for accumulated vacation and, depending on the terms of their union contract, sick time.

#### I. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount. Significant bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## J. Fund Equity

Equity in the government-wide financial statements is defined as "net assets" and is classified in the following categories:

Invested in Capital Assets, Net of Related Debt - This component of net assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

Restricted Net Assets - Net assets are restricted because they are externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The Town currently has no assets under restriction.

Unrestricted Net Assets - This component consists of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

The equity of the fund financial statements is defined as "fund balance" and is classified in the following categories:

Nonspendable Fund Balance - This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

Restricted Fund Balance - This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors, or laws and regulations of their governments.

Committed Fund Balance - This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (Town Council). The Town Council may commit resources by resolution prior to the end of the fiscal year. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken to remove or revise the limitation.

Assigned Fund Balance - For all governmental funds other than the General Fund, this represents any remaining positive amounts not classified as nonspendable, restricted or committed. For the General Fund, this includes amounts constrained for the intent to be used for a specific purpose by a governing board or a body or official that has been delegated authority to assign amounts by the Town Charter.

Unassigned Fund Balance - This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

## 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

## A. Budgetary Information

The Town adheres to the following procedures in establishing the budgetary data included in the General Fund and Sewer Operating Fund financial statements.

- Prior to March 15, the Board of Education submits to the Town Council a proposed budget for the year commencing July 1. Prior to March 22, the Town Manager submits to the Town Council a proposed operating budget for the general government for the year commencing July 1. The operating budget includes proposed expenditures and the means of financing them. By April 15, the Town Council must have the Board of Education budget ready for public hearing and by April 22, the Town Council must have the general government budget ready for public hearing.
- By April 30, public hearings are conducted on the Board of Education budget and by May 7, public hearings are conducted on the general government budget.
- By May 15, the Town Council shall adopt the Board of Education budget and by May 22, the Town Council shall adopt the general government budget.
- The Town Manager may transfer unencumbered funds within a department budget. The Town Council may transfer unencumbered funds between departments and is authorized to make additional appropriations. There were no additional appropriations approved during the year.

- Formal budgetary integration is employed as a management control device during the year.
- The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level.
- The Board of Education, which is not a separate legal entity but a function of the Town, is authorized under state law to make any transfers required within their budget at their discretion. Any additional appropriations must have Board of Education and Town Council approval.
- Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued, and, accordingly, encumbrances outstanding at year end are reported in budgetary reports as expenditures in the current year. Generally, all unencumbered appropriations lapse at year end, except those for the Capital Projects Funds. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year, or no expenditure from or encumbrance of the appropriation has been made for three consecutive fiscal years.

## **B.** Fund Deficits

The Animal Control Fund had a fund balance deficit as of June 30, 2012 in the amount of \$15,360. This deficit will be funded with future charges for services and General Fund contributions.

The Capital Projects fund showed a deficit fund balance at June 30, 2012 of \$20,737,498. This deficit will be funded through long-term debt and other contributions.

## 3. CASH, CASH EQUIVALENTS AND INVESTMENTS

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a "qualified public depository" as defined by the Statutes, or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an "out of state bank" as defined by the Statutes, which is not a "qualified public depository."

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF) and the State Tax Exempt Proceeds Fund (TEPF). These investment pools are under the control of the State Treasurer, with oversight provided by the Treasurer's Cash Management Advisory Board, and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

## **Deposits**

*Deposit Custodial Credit Risk* - Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the state of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository's risk-based capital ratio.

Based on the criteria described in GASB Statement No. 40, Deposits and Investment Risk Disclosures, \$14,775,366 of the Town's bank balance of \$16,245,731 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$	5,365,984
Uninsured and collateral held by the pledging bank's trust department, not in the Town's name	_	9,409,382
Total Amount Subject to Custodial Credit Risk	\$_	14,775,366

#### **Cash Equivalents**

At June 30, 2012, the Town's cash equivalents amounted to \$3,267,950. The following table provides a summary of the Town's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than one year.

	Standard & Poor's
State Short-Term Investment Fund (STIF)	AAAm
Cutwater Asset Management	AAAm

#### Investments

Investments as of June 30, 2012 (December 31, 2011 for Pension Trust Fund) in all funds are as follows:

Investment Type		Fair Value
Mutual funds		\$ 24,298,214

*Interest Rate Risk* - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. To the extent possible, the Town will attempt to match its investments with anticipated cash flow requirements.

*Credit Risk - Investments -* As indicated above, State Statutes limit the investment options of cities and towns. The Town has no investment policy that would further limit its investment choices.

Concentration of Credit Risk - The Town's investment policy does not specify a limit for an investment in any one issuer.

*Custodial Credit Risk* - Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At June 30, 2012, the Town had no uninsured and unregistered securities held by the counterparty or by its trust department or agent that were not in the Town's name.

## 4. RECEIVABLES

Receivables as of year-end for the Town's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	-	General	-	Capital Projects	 Sewer Operating Fund	 Nonmajor and Other Funds		Total
Receivables:								
Interest	\$	2,121,616	\$		\$ 3,075	\$	\$	2,124,691
Taxes		3,061,531						3,061,531
Accounts		132,877			393,673	106,803		633,353
Intergovernmental		123,439		8,229,643		193,625		8,546,707
Special assessments	_		_		 4,670			4,670
Gross receivables	_	5,439,463	-	8,229,643	 401,418	 300,428		14,370,952
Less allowance for uncollectibles:								
Taxes		(704,148)						(704,148)
Accrued interest on taxes	-	(371,612)	-				• <del>-</del>	(371,612)
Net Total Receivables	\$	4,363,703	\$	8,229,643	\$ 401,418	\$ 300,428	\$	13,295,192

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	 Unavailable	Unearned
Delinquent property taxes receivable	\$ 2,066,603	\$
Delinquent property tax interest receivable	1,750,004	
Sewer operating user fees	393,673	
Sewer operating user fees interest	432	
Sewer assessments	4,670	
Sewer assessments interest	2,643	
Advance tax collections		203,224
Grant drawdowns prior to meeting all eligibility requirements		656,931
Total Deferred Revenue for Governmental Funds	\$ 4,218,025	\$ 860,155

## 5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2012 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 17,266,366 \$	\$	\$	17,266,366
Construction in progress	34,127,541	6,215,316	(1,033,394)	39,309,463
Total capital assets not being depreciated	51,393,907	6,215,316	(1,033,394)	56,575,829
Capital assets being depreciated:				
Buildings	127,526,310			127,526,310
Improvements other than buildings	19,622,081	293,812		19,915,893
Furniture and equipment	15,497,662	1,319,283	(637,115)	16,179,830
Infrastructure	94,946,710	2,122,481		97,069,191
Total capital assets being depreciated	257,592,763	3,735,576	(637,115)	260,691,224
Less accumulated depreciation for:				
Buildings	(55,755,717)	(1,673,495)		(57,429,212)
Improvements other than buildings	(5,707,283)	(507,266)		(6,214,549)
Furniture and equipment	(9,291,234)	(1,138,486)	611,662	(9,818,058)
Infrastructure	(51,957,610)	(1,540,713)		(53,498,323)
Total accumulated depreciation	(122,711,844)	(4,859,960)	611,662	(126,960,142)
Total capital assets being depreciated, net	134,880,919	(1,124,384)	(25,453)	133,731,082
Governmental Activities Capital Assets, Net	\$ 186,274,826 \$	5,090,932 \$	(1,058,847) \$	190,306,911

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General Government	\$ 112,665
Public Safety	594,458
Public Works	2,062,179
Culture and recreation	347,872
Human Services	23,510
Education	 1,719,276
Total Depreciation Expense - Governmental Activities	\$ 4,859,960

#### **Construction Commitments**

The Town has active construction projects as of June 30, 2012. At year end, the Town's commitments with contractors are as follows:

Project	Spent-to-Date	 Remaining Commitment
South Windsor High School	\$ 212,964	\$ 331,896
Upgrade to three pump stations	1,066,635	430,174
Road Improvement Projects	1,284,560	530,799
Kelly Road Project	398,337	1,567,562
Water Pollution Control Facility	34,586,157	476,646

The commitments are being financed by General Fund appropriations, permanent financing and participation in the State's Clean Water Fund Program.

#### 6. INTERFUND RECEIVABLES AND PAYABLES

During the course of operations, transactions were processed through the General Fund on behalf of other funds. A summary of interfund balances as of June 30, 2012 is presented below:

<b>Receivable Fund</b>	Payable Fund	 Amount
General Fund	Nonmajor Governmental Funds	\$ 1,179,993
Sewer Fund	General Fund	7,650,354
Capital Projects Funds	Sewer Fund	7,292,450
General Fund	Sewer Fund	1,583,815
Internal Service Fund	General Fund	500,000
General Fund	Fiduciary Fund	18,100
Nonmajor Funds	General Fund	 1,041,466
Total		\$ 19,266,178

Interfund receivables and payables generally represent temporary balances from reimbursement type transactions.

Interfund transfers:

		<b>Transfers In</b>					Total
		General		Capital		Internal	Transfers
	-	Fund		Projects		Service	 Out
Transfers out:							
General Fund	\$		\$	626,605	\$	500,000	\$ 1,126,605
Sewer Assessment		37,240		50,000			87,240
Nonmajor Governmental	-	22,973					 22,973
Total Transfers In	\$	60,213	\$	676,605	\$	500,000	\$ 1,236,818

Transfers are for regularly reoccurring operational transactions.

# 7. LONG-TERM DEBT

# Changes in Long-Term Liabilities

A schedule of long-term liabilities outstanding at June 30, 2012 is presented below:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable:					
Bonds and notes payable	\$ 35,190,939	\$ 17,185,000	\$ (17,884,828)	\$ 34,491,111	\$ 3,237,949
Less deferred amounts					
on refunding	(700,424)	(1,137,713)	595,194	(1,242,943)	
Premiums	391,634	1,112,007	(152,985)	1,350,656	
	34,882,149	17,159,294	(17,442,619)	34,598,824	3,237,949
Capital leases	866,554	684,547	(228,364)	1,322,737	275,005
Compensated absences	7,272,377	50,268		7,322,645	1,841,605
Note payable	489,185		(417,458)	71,727	35,785
Net OPEB obligation		35,799		35,799	
Net pension obligation	4,185,728	233,780	(259,275)	4,160,233	
Total Governmental Activities					
Long-Term Liabilities	\$ 47,695,993	\$ 18,163,688	\$ (18,347,716)	\$ 47,511,965	\$ 5,390,344

Bonds and notes payable at June 30, 2012 comprise the following:

Description	Date of Issue	Date of Maturity	Interest Rate (%)	Amount of Original Issue	Balance Outstanding June 30, 2012
General Purpose:					
Improvement bond	8/15/2008	2/15/2028	3.5-5.0% \$	8,625,000 \$	400,000
Refunding bond	6/4/2008	3/15/2015	1.85-1.99%	1,486,700	567,000
Refunding bond	5/12/2009	9/1/2018	3.0-5.0%	2,478,000	1,865,000
Improvement bond	2/22/2011	2/15/2031	4.0-5.0%	9,650,000	5,500,000
Refunding bond	3/13/2012		2.0-4.0%	15,185,000	15,185,000
Improvement bond	2/15/2012	2/15/2022	1.0-2.0%	2,000,000	2,000,000
Schools:					
Refunding bond	6/4/2008	3/15/2015	1.85-1.99%	3,823,300	483,000
Improvement bond	2/15/2009	2/15/2024	3.00-5.00%	4,820,000	1,325,000
Refunding bond	5/12/2009	9/1/2018	3.0-5.0%	6,897,000	5,210,000
Sewer:					
Clean Water Note Vernon wastewater	1/1/2002	7/1/2021	2%	800,000	399,323
treatment plant upgrade	12/31/1997	12/31/2016	2%	482,056	124,658
Clean Water Note Pleasant Valley	11/30/2005	5/31/2025	2%	402,727	275,505
Clean Water Note Submersible pump					
station	12/28/2006	7/1/2026	2%	1,568,029	1,156,625
Total				\$	34,491,111

The following is a schedu	1 66 4 114	• • •	CT 20 2012
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			$a_{5} \cup j_{4} \cup j_{6} \cup j_{7} \cup j_{7$

Fiscal Year Ending		Principal Payments	 Interest Payments	 Total Debt Service
2013	\$	3,237,949	\$ 1,017,309	\$ 4,255,258
2014		2,711,136	954,567	3,665,703
2015		3,194,388	847,795	4,042,183
2016		3,247,707	745,152	3,992,859
2017		3,326,535	647,728	3,974,263
2108-2022		9,280,356	2,202,875	11,483,231
2023-2027		6,763,040	830,261	7,593,301
2028-2031	-	2,730,000	 136,163	 2,866,163
	\$	34,491,111	\$ 7,381,850	\$ 41,872,961

Debt service expenditures were funded by the General Fund and the Sewer Operating Fund.

The Town issued general obligation bonds to provide funds for various capital improvement projects. During the year, general obligation bonds totaling \$2,000,000 were issued.

On March 13, 2012, the Town issued \$15,185,000 in general obligations bonds with an interest rate of 2.00-4.00% to partially refund \$7,425,000 of outstanding 2008 bonds with an interest rate of 3.0%-4.5%, \$3,200,000 of 2009 bonds with an interest rate of 2.5-4.0% and \$4,150,000 of 2011 bonds with an interest rate of 4.125-5.0%. This advance refunding was undertaken to reduce total debt service payments over the next 19 years by \$1,272,455 and resulted in a net present value savings of \$971,100. The net proceeds of \$15,912,713 (after receipt of premium of \$909,859 and payment of \$182,146 in underwriting fees, insurance and other issuance costs) were used to purchase U.S. Government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. As a result, the bonds are considered to be defeased. The balance of the defeased bonds outstanding at June 30, 2012 is \$14,775,000, and the amount in escrow is \$15,912,713.

## Legal Debt Limit

The Town's indebtedness does not exceed the legal debt limitations as established by the Connecticut General Statutes as reflected in the following schedule:

Category	Debt Limit	 Net Indebtedness	_	Balance
General purpose	\$ 178,501,268	\$ 25,517,000	\$	152,984,268
Schools	357,002,537	7,018,000		349,984,537
Sewers	297,502,114	50,521,162		246,980,952
Urban renewal	257,835,165			257,835,165
Pension deficit	238,001,691			238,001,691

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation or \$555,337,279.

Authorized and unissued debt is as follows:

		Bonds and BANS						Authorized but Unissued
	-	Authorized		Issued		Grants		Debt
Water Pollution Control Facility	\$	47,000,000	\$	26,621,342	\$	7,484,949	\$	12,893,709

## **Capital Leases**

The Town has entered into lease agreements for the purchase of various data processing equipment and copiers, public works equipment, a voicemail system and a minibus. The annual payments for the agreements are provided for by annual general fund appropriations.

Capital leases that are currently capitalized under the category of machinery and equipment were as follows:

Cost	\$	4,011,103
Accumulated depreciation		(445,019)
	_	
Net Leased Equipment	\$	3,566,084

The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of future minimum lease payments as of the date of inception. The following is a schedule of the minimum lease payments under the lease, and the present value of the future minimum lease payments at June 30, 2012:

	Amount
<b>*</b>	000
\$	275,005
	267,000
	254,048
	193,241
	193,240
	324,121
	(183,918)
<u></u> 1	,322,737
	\$

#### **Clean Water Fund Note Payable**

The Town is currently participating in the State of Connecticut Clean Water Fund Loan Program. Currently, the Town has a temporary loan of \$26,621,342 at June 30, 2012. The loan will be permanently financed September 28, 2012. The loan currently bears interest at 2%.

#### **Bond Anticipation Notes**

The Town issued bond anticipation notes on February 21, 2012 maturing on February 20, 2013 for \$9,050,000. The current interest rate on the notes is 2.0% and is recorded as a liability in the Capital Projects Fund. The following is a schedule of bond anticipation note activity for the fiscal year ended June 30, 2012:

Project	Date Issued	Maturity Date	Interest Rate (%)	Balance 7/1/2011	-	Issued	Retired	Balance 6/30/2012
South Windsor High								
School Improvements	2/21/2012	2/20/2013	2.00% \$		\$	1,100,000	\$	\$ 1,100,000
Dry Pit Pump Stations Projects	2/21/2012	2/20/2013	2.00%			1,950,000		1,950,000
Dry Pit Pump Stations Projects	2/22/2011	2/21/2012	1.25%	1,950,000			(1,950,000)	-
Storm Alfred Debris								
Management and Removal	2/21/2012	2/20/2013	2.00%		_	6,000,000		6,000,000
Total			\$	1,950,000	\$	9,050,000	\$ (1,950,000)	\$ 9,050,000

#### **Other Note Payable**

The Town currently has a note payable outstanding of \$71,727 for the purchase of land on 765 Sullivan Avenue. The loan requires 36 consecutive monthly payments in the amount of \$36,099 (including interest) until August 1, 2012. The interest rate on the loan is 5.25%.

## 8. EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

#### **Pension Trust Fund**

## A. Plan Description

The Town is the administrator of two single-employer, defined benefit pension plans, the Town Plan and Board of Education Plan. Plan provisions are established and amended by the Town Council and Board of Education. The first plan includes the following groups of Town employees: management, police union, Town Hall union, highway union, pollution union, library and dispatchers' union. The second plan covers Board of Education management, custodians, secretaries and nurses. The two pension plans are part of the Town's financial reporting entity and are accounted for as pension trust funds. The plans do not issue separate, stand-alone financial reports.

As of January 1, 2011, the plans' membership consisted of:

	Town Plan	Board of Education Plan
Retirees and beneficiaries currently receiving benefits Terminated members entitled to benefits but not yet	63	44
receiving them	14	15
Inactive participants	5	5
Current active members	110	85
Total	192	149

## B. Summary of Significant Accounting Policies and Plan Asset Matters

## **Basis of Accounting**

The pension trust funds' financial statements are prepared using the accrual basis of accounting. Contributions are recognized when due, pursuant to formal commitments and contractual requirements, and investment income is recognized when earned. Expenses (benefits and administration) are recognized when due and payable in accordance with the terms of each plan.

## Valuation of Investments

Investments are valued at fair value, based upon quoted market prices. Securities traded on national exchanges are valued at the last reported sales price.

## **Benefit Provisions**

## Town Plan

Employees become eligible to participate in the plan upon completing one year of continuous service, attaining age 21 and agreeing in writing to make required employee contributions. Police officers are 100% vested after completing ten years of continuous service. Highway, dispatchers, pollution union, town hall, management and library employees are 100% vested after completing five years of continuous service.

## **Board of Education Plan**

Employees become eligible to participate in the plan upon completing one year of continuous service, attaining age 21 and agreeing in writing to make required employee contributions. Employees are 100% vested after completing five years of continuous service.

## C. Funding Policy

## **Employer Contributions**

The Town is required to contribute amounts necessary to fund benefits. The Town's contributions to both plans are actuarially determined on an annual basis using the Entry Age Normal Cost Method. For both plans, administrative costs are generally financed through investment earnings.

## **Employee Contributions**

Required employee contribution rates under the Town Plan are 7.75% of covered payroll for police employees and 4.5% for all other employees. Participants in the Board of Education Plan contribute 4.5% of covered payroll.

### D. Annual Pension Cost and Net Pension Obligations

The Town's annual pension cost and net pension obligation to the Town's Retirement System for the current year were as follows:

	_	Town	 Board of Education
Annual required contribution	\$	1,583,496	\$ 481,339
Interest on net pension obligation		233,779	102,224
Adjustment to annual required contribution	_	(240,348)	 (90,782)
Annual pension cost		1,576,927	492,781
Contributions made	-	1,343,147	 752,056
Increase (decrease) in net pension obligation		233,780	(259,275)
Net Pension Obligation, Beginning of Year	-	2,922,239	 1,263,489
Net Pension Obligation, End of Year	\$	3,156,019	\$ 1,004,214

The following is a summary of certain significant actuarial assumptions and other PERS information:

	Town	Board of Education
Valuation Date	1/1/2011	1/1/2011
Actuarial Cost Method	Entry Age Normal Cost	Entry Age Normal Cost
Amortization Method	Level Dollar, Open	Level Dollar, Open
Remaining Amortization Period	10 years	10 years
Asset Valuation Method	5 year smoothed	5 year smoothed
	Fair Value	Fair Value
Actuarial Assumptions:		
Investment rate of return	8%	8%
Projected salary increases:		
Merit	2%	2%
Inflation	2%	2%

# E. Trend Information

		Τ	<b>Sown Pension Plan</b>	l	
Fiscal Year Ended	 Annual Pension Cost (APC)		Actual Contribution	Percentage of APC Contributed	 Net Pension Obligation
6/30/07	\$ 996,876	\$	606,632	60.7%	\$ 1,276,644
6/30/08	1,102,367		668,914	60.8	1,710,097
6/30/09	1,216,274		826,338	67.9	2,100,033
6/30/10	1,568,913		963,169	61.4	2,705,777
6/30/11	1,494,889		1,278,427	85.5	2,922,239
6/30/12	1,576,927		1,343,147	85.2	3,156,019
		E	Board of Education	n Plan	
Fiscal Year Ended	Annual Pension Cost (APC)	l	Actual Contribution	Percentage of APC Contributed	Net Pension Obligation

Ended	(APC)	Contribution	Contributed	Obligation
6/30/07 \$	461,135	\$ 457,461	99.2% \$	1,378,790
6/30/08	480,621	833,712	173.5	1,025,699
6/30/09	427,013	354,000	82.9	1,098,712
6/30/10	520,295	432,575	83.1	1,186,432
6/30/11	484,390	407,333	84.1	1,263,489
6/30/12	492,781	752,056	152.6	1,004,214

# F. Pension Plan Required Supplementary Information

**Schedule of Funding Progress** 

	Town Pension Plan										
Actuarial Valuation Date		Actuarial Value of Assets (a)	-	Actuarial Accrued Liability (AAL) Entry Age (b)		Unfunded AAL (UAAL) (a-b)	Funded Ratio (a/b)		Covered Payroll (c)	UAAL as a % of Covered Payroll ((a-b)/c)	
1/1/06	\$	11,417,364	\$	17,733,386	\$	(6,316,022)	64.4%	\$	4,744,942	(133.1)%	
1/1/07		12,287,046		19,562,764		(7,275,718)	62.8		4,771,476	(152.5)	
1/1/08		13,426,371		21,185,349		(7,758,978)	63.4		4,962,230	(156.4)	
1/1/09		12,424,948		23,350,652		(10,925,704)	53.2		5,239,328	(208.5)	
1/1/10		14,433,589		24,622,308		(10,188,719)	58.6		5,427,342	(187.7)	
1/1/11		15,778,240		26,743,578		(10,965,338)	59.0		5,337,789	(205.4)	

	Board of Education											
Actuarial Valuation Date		Actuarial Value of Assets (a)	-	Actuarial Accrued Liability (AAL) Entry Age (b)		Unfunded AAL (UAAL) (a-b)	Funded Ratio (a/b)		Covered Payroll (c)	UAAL as a % of Covered Payroll ((a-b)/c)		
1/1/06	\$	5,436,787	\$	6,813,845	\$	(1,377,058)	79.8%	\$	2,764,749	(49.8)%		
1/1/07		6,076,770		7,114,251		(1,037,481)	85.4		3,232,684	(32.1)		
1/1/08		7,209,802		7,697,888		(488,086)	93.7		3,321,753	(14.7)		
1/1/09		6,670,839		8,534,681		(1,863,842)	78.2		3,512,067	(53.1)		
1/1/10		7,867,409		9,162,890		(1,295,481)	85.8		3,652,821	(35.5)		
1/1/11		8,394,835		9,941,840		(1,547,005)	84.4		3,419,019	(45.2)		

# Schedule of Employer Contributions

	Town Pen	sion Plan	_	Board of Education			
Fiscal Year Ended	 Annual Required Contribution	Percentage Contributed	-	Annual Required Contribution	Percentage Contributed		
6/30/07	\$ 998,869	60.7%	\$	464,398	98.5%		
6/30/08	1,105,236	60.5		483,721	172.4		
6/30/09	1,220,118	67.7		429,319	82.5		
6/30/10	1,573,634	61.2		522,765	82.8		
6/30/11	1,500,972	85.2		487,057	80.7		
6/30/12	1,583,496	84.8		481,339	156.2		

# G. Combining Statements

# Schedule of Plan Assets

	-	Town Plan		Board of Education Plan	_	Total
Assets:						
Investments, at fair value:						
Mutual funds	\$	15,787,986	\$	8,454,954	\$	24,242,940
Accounts receivable	-	17,836			-	17,836
Total Investments	\$	15,805,822	\$	8,454,954	\$	24,260,776
	=				=	
Net Assets Held in Trust for Pension Benefits	\$	15,805,822	\$	8,454,954	\$	24.260.776
The Assets field in frust for f clision Delicities	Ψ	15,005,022	Ψ.	0,737,737	Ψ=	27,200,770

		Schedule of Changes in Plan Net Assets						
	-	Town Plan	_	Board of Education Plan	-	Total		
Additions:								
Contributions:								
Employer	\$	1,343,147	\$	752,056	\$	2,095,203		
Employee	-	545,269	-	188,192	-	733,461		
Total contributions	-	1,888,416	-	940,248	-	2,828,664		
Investment income:								
Net investment gains (losses)		(733,804)		(407,912)		(1,141,716)		
Interest and dividends		422,719		215,038		637,757		
Total investment income	-	(311,085)	-	(192,874)	-	(503,959)		
Total investment income		(311,003)		(192,074)		(303,939)		
Less investment expenses	-	26,623	-	13,345	-	39,968		
Net investment income	_	(337,708)	-	(206,219)	-	(543,927)		
Total additions	_	1,550,708	_	734,029	-	2,284,737		
Deductions:								
Benefits		1,046,422		423,828		1,470,250		
Administration		40,688		21,863		62,551		
	-	10,000	-	21,005	-	02,001		
Total deductions	-	1,087,110	-	445,691	-	1,532,801		
Changes in Net Assets		463,598		288,338		751,936		
Net Assets - January 1, 2012	_	15,342,224	-	8,166,616	-	23,508,840		
Net Assets - December 31, 2012	\$_	15,805,822	\$	8,454,954	\$	24,260,776		

## **Defined Contribution Plan**

### A. Plan Description

The Town is the administrator of a single-employer, defined contribution pension plan, the Town of South Windsor Employee Benefit Plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The Plan covers Town nonbargaining unit employees, members of the Police Union hired after July 1, 2005 and members of the Public Works, Community Service officers and Pollution Control unions hired after July 1, 2008.

## **B.** Plan Provisions

Town nonbargaining unit employees, members of the Police Union hired after July 1, 2005 and members of the Public Works, Community Service Officers and Pollution Control Unions hired after July 1, 2008 who have completed a 12-month period of service shall be eligible to participate in the Plan at the beginning of the payroll period next commencing thereafter. There is no minimum age requirement. For Police, Public Works, Community Service Officers and Pollution Control Union members, benefits vest 20% per year, reaching 100% after five years of participation. For Town nonbargaining unit employees, benefits vest 100% upon eligibility of the employee. Plan provisions and the authority to amend the provisions are established by the Town Council.

## C. Contribution Requirements and Contributions Made

The employer contribution for members of the Police Union hired after July 1, 2005 and Public Works, Community Service Officers and Pollution Control Unions hired after July 1, 2008 is 6.0% of earnings. The total Town contribution during the year ended June 30, 2012 for these groups was \$28,102 and represented 6.0% of covered payroll. The employees' contributions were \$33,625 and represented the required 6.0% of covered payroll plus any additional contributions up to the IRS allowable maximum. The employer contribution for Town management group employees is 12.07% of earnings. The total Town contribution during the year ended June 30, 2012 for this group was \$311,920 and represented 12.07% of covered payroll. The employees' required contributions were \$116,347 and represented 4.5% of covered payroll. The authority to establish and amend contribution requirements is by the Town Council.

# **D.** Employer and Employee Obligations

Members are required to contribute between 4.5% and 6.0% of their annual earnings. The Town is required to contribute between 6.0% and 12.07% of the members' annual earnings.

## E. Teachers' Retirement

All Town of South Windsor Board of Education certified employees participate in the State of Connecticut Teachers' Retirement System under Section 10.183 of the General Statutes of the State of Connecticut. A teacher is eligible to receive a normal retirement benefit if he or she has: 1) attained age 60 and has accumulated 20 years of credited service in the public schools of Connecticut, or 2) attained any age and has accumulated 35 years of credited service, at least 25 years of which are service in the public schools of Connecticut.

The Board of Education withholds 7.25% of all teachers' annual salaries and transmits the funds to the State Teachers' Retirement Board. Teacher payroll subject to retirement amounted to \$30,607,380 or 59.5% of the total Board of Education total payroll of \$51,484,736.

The retirement system for teachers is funded by the State based upon the recommendation of the Teachers' Retirement Board. Such contribution includes amortization of actuarially computed unfunded liability. The Town does not have any liability for teacher pensions. For the year ended June 30, 2012, the Town has recorded, in the General Fund, intergovernmental revenue and education expenditures in the amount of \$6, 285,846 as payments made by the State of Connecticut on behalf of the Town.

The State of Connecticut Teacher Retirement System is considered to be a part of the State of Connecticut financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports may be obtained by writing to the State of Connecticut, Office of the State Comptroller, 55 Elm Street, Hartford, Connecticut 06106.

### 9. FUND BALANCE

	-	eneral Fund	 Capital Projects	_	Sewer Operating Fund	Nonmajor overnmental Funds		Total
Fund balances:								
Nonspendable:								
Inventory	\$		\$	\$		\$ 29,687	\$	29,687
Prepaid items		135,863						135,863
Restricted for:								
Education						5,123		5,123
Public safety						221,498		221,498
Public works						199,650		199,650
Health and welfare						320,720		320,720
Committed to:								
General government						287,819		287,819
Public works			3,005,181		1,092,614			4,097,795
Culture and recreation						260,832		260,832
Education			331,896			175,329		507,225
Assigned to:								
Subsequent year's budget	:	800,000						800,000
General government		9,413						9,413
Public safety		1,657						1,657
Public works		48,111						48,111
Health and welfare		21,266						21,266
Culture and recreation		34,750						34,750
Education		498,235						498,235
Unassigned	3,	504,042	 (24,074,575)	-		 (15,360)	(2	20,585,893)
Total Fund Balances	\$5,	053,337	\$ (20,737,498)	\$_	1,092,614	\$ 1,485,298	\$ (	13,106,249)

The components of fund balance for the governmental funds at June 30, 2012 are as follows:

Encumbrances of \$613,432 are contained in the above table in the assigned categories of the General Fund and \$29,975 and \$9,270 in the committed category of the Sewer Operating fund and non major governmental funds, respectively.

### **10. RISK MANAGEMENT**

The Town is exposed to various risks of loss including torts; public official liabilities; police liability; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Generally, the Town obtains commercial insurance for these risks, but has chosen to retain the risk for the Town and Board of Education employees' medical claims. This fund is reported as an Internal Service Fund. During the year, deductibles paid by the Town were insignificant. Settled claims have not exceeded insurance in any of the past three years. There were no significant reductions in insurance coverage from amounts held the prior year.

A third party administers the medical insurance plan for which the Town pays a fee. The Town has purchased a stop loss policy for total claims in any one year exceeding an aggregate of 120% of expected claims and for individual claims exceeding \$150,000.

The medical insurance fund is substantially funded by the Town's General Fund based upon estimates for the number of employees and type of coverage (single or family) and trends in the insurance claims and estimates for administration. The claims liability is based on the requirements of GASB Statements No. 10 and 30, which require that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is possible that a liability has been incurred at the date of the financial statements and the amount of the possible loss can be reasonably estimated. The amount of claim accrual is based on the ultimate costs of settling the claim, which includes past experience data, inflation and other future economic and societal factors and incremental claim adjustment expenses, net of estimated subrogation recoveries. The claim accrual does not include other allocated or unallocated claims adjustment expenses.

An analysis of the activity in the claims liability for the medical insurance fund is as follows:

	_	Claims Payable July 1	 Current Year Claims and Changes in Estimates	 Claims Payments	 Claims Payable June 30
Medical Insurance Fund:					
2010-2011 2011-2012	\$	839,500 833,750	\$ 13,520,729 15,635,251	\$ 13,526,479 15,480,674	\$ 833,750 988,327

The Town is a member of the Connecticut Interlocal Risk Management Agency (CIRMA), an unincorporated association of Connecticut local public agencies, which was formed in 1980 by the Connecticut Conference of Municipalities for the purpose of establishing and administering an interlocal risk management program pursuant to the provisions of Section 7-479a et seq. of the Connecticut General Statutes.

The Town is a member of CIRMA's Liability-Automobile-Property Pool, a risk-sharing pool. The Liability-Automobile-Property Pool provides general liability, automobile liability, employee benefit liability, public officials and property coverage. The premium is subject to these coverages, and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's Liability-Automobile-Property Pool retains \$1,000,000 per occurrence for each line of liability coverage.

The Town is also a member of CIRMA's Workers' Compensation Pool, a risk-sharing pool. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an incurred loss retrospective rating plan, and losses incurred in coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. CIRMA's Workers' Compensation Pool retains \$1,000,000 per occurrence and purchases reinsurance above that amount to the limit of liability of \$10 million per occurrence.

## **11. OTHER POSTEMPLOYMENT BENEFITS**

## A. Plan Description

The Town, in accordance with various collective bargaining agreements, provides retiree medical benefits for the lifetime of the retired member and covered dependents. The plan is a single-employer plan that covers Police, Town, Teachers, and Board of Education employees as further defined in collective bargaining agreements and other written materials. Eligibility and premium sharing information is detailed in the various collective bargaining agreements. The Town does not issue separate stand-alone financial statements for the plan.

At July 1, 2011, plan membership consisted of the following:

Active members	825
Retired members	54
Spouses of retired members	50
Total Participants	929

# **B.** Funding Policy

The Town currently pays for postemployment health care benefits on a pay-as-you-go basis. The Town has established a trust fund to irrevocably segregate assets to fund the liability associated with the postemployment benefits, which is reported as a trust fund in accordance with GASB guidelines. The contribution requirements of plan members and the Town have also negotiated with the various unions representing the employees. Retired plan members and beneficiaries currently receiving benefits are required to contribute specified amounts monthly towards the cost of health insurance premiums. The funding strategy for postemployment obligations are based on the following:

## Teachers and Administrators

- Those individuals retired under the Connecticut Sate Teachers Reitrement system shall be eligible to receive health benefits for self and spouse.
- Earliest of age 60 with 20 years of service, or completion of 35 years of service regardless of age. Early retirement is the earliest of age 60 with 10 years of service, any age with 25 years of service, or age 55 with 20 years of service.
- 100% of premium is paid by retiree.

## Board of Education SWESS (Support Staff), BOE Non-Union, BOE Custodians/Maintenance, BOE Food-Service Staff and BOE Nurses

- A retired member shall be eligile to continue health benefits (medical only for Custodians/Maintenance and Nurses) for self and spouse.
- Retirement date is the later of age 62 or the completion of 10 years of service. Early retirement is the first of any month within 10 years of Normal Retirement Date.
- Nurses must be at least age 55 with 10 years of continuous service as a schoool nurse.
- 100% of premium is paid by retiree.

## <u>Police</u>

- Completion of 25 years of service or attainment of age 50.
- The Town contributes 75% of the cost of the health insurance for members hired before July 1, 2006. Members hired after July 1, 2006 have the option of conitnuing medical benefits at their own expense. The retiree shall contribute the remainer of the cost. Coverage is pre-65 only.
- In the event of an employee's death in the line of duty, the Town shall contribute 100% of the health insurance cost coverage for spouse and dependents. Such contribution shall not exceed a period of 12 months.

## Town Hall Union and Non-Bargaining (Management and Library)

- Retired employees with at least 10 years of service shall be eligible to continue health coverage at the Town's group rates.
- Retirement eligibility is age 62 for Town Hall and Management employees and age 65 for the Library.
- 100% of premium is paid by retiree.

- Retired employees with attainment of age 60 may continue health coverage at the Town group rates.
- 100% of premium is paid by retiree.

## Annual OPEB Cost and Net OPEB Obligations

The Town of South Windsor's annual other post employment benefit (OPEB) cost is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation (asset):

Annual required contribution (ARC)	\$ 700,000
Interest on OPEB obligation	(488)
Adjustment to annual required contribution	391
Annual OPEB cost	699,903
Contributions made	658,000
Increase in net OPEB obligation	41,903
Net OPEB (asset) obligation, beginning of year	(6,104)
Net OPEB (asset) obligation, End of Year	\$ 35,799

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the fiscal year ended June 30, 2012 is presented below. The year of implementation was June 30, 2009:

Fiscal Year Ended	 Annual OPEB Cost (AOC)	 Actual Contribution	Percentage of AOC Contributed	_	Net OPEB Obligation (Asset)
6/30/2010 6/30/2011 6/30/2012	\$ 665,000 699,896 699,903	\$ 671,000 700,000 658,000	101% 100 94	\$	(6,000) (6,104) 35,799

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about the future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as accrual results are compared with past expectations and new estimates are made about the future. The following schedule of funding progress presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

### **Schedule of Funding Progress**

Actuarial Valuation Date	 Actuarial Value of Assets	 Actuarial Accrued Liability (AAL)	 Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
7/1/2007	\$ -	\$ 5,569,000	\$ 5,569,000	0.0%	N/A	N/A
7/1/2009	-	5,906,000	5,906,000	0.0	N/A	N/A
7/1/2011	\$488,000	8,021,000	7,533,000	0.0	N/A	N/A

## **Schedule of Employer Contributions**

Fiscal	Percentage	
Year	Contributed	
6/30/2010	\$ 665,000	101%
6/30/2011	700,000	100%
6/30/2012	700,000	94%

Projections for benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2011 actuarial valuation, the projected unit credit actuarial cost method was used with level percentage amortization over 25 years for police and 30 years for all other employees. The actuarial assumptions include a 4.0% rate of return, which is the rate of the expected long-term investment returns of plan assets calculated based on the funding policy of the plan at the valuation date.

## **12. CONTINGENT LIABILITIES**

There are various suits and claims pending against the Town, none of which, individually or in the aggregate, is believed by counsel to be likely to result in a judgment or judgments that would materially affect the Town's financial position.

## SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND

## FOR THE YEAR ENDED JUNE 30, 2012

	_	Original Budget		Final Budget		Actual	_	Variance With Final Budget Over (Under)
Property Taxes:								
Current taxes	\$	77,827,824	\$	77,827,824	\$	77,229,989	\$	(597,835)
Delinquent taxes		475,000		475,000		1,128,124		653,124
Supplemental motor vehicles		485,000		485,000		533,540		48,540
Interest		300,000		300,000		578,874		278,874
Liens		4,000		4,000		6,966		2,966
Housing authority - PILOT (in lieu of taxes)		20,000		20,000		23,594		3,594
Telephone access relief		60,000		60,000		51,630		(8,370)
Total property taxes	_	79,171,824	_	79,171,824	_	79,552,717	_	380,893
Intergovernmental:								
State assistance - education:								
School building grants		313,043		313,043		313,043		-
Education equalization		12,995,988		12,995,988		12,750,755		(245,233)
Other assistance:								
FEMA Reimbursements						114,840		114,840
Elderly tax freeze		3,000		3,000		3,784		784
State in lieu of taxes		66,830		66,830		51,984		(14,846)
DOT Elderly Transportation						22,759		22,759
Elderly tax relief		125,300		125,300		149,231		23,931
State sundry grants		25,000		25,000		35,797		10,797
Youth service grants		20,000		20,000		22,589		2,589
Manufacturer's equipment and machinery		1,084,232		1,084,232		790,934		(293,298)
Veterans' exemption		16,000		16,000		14,200		(1,800)
Total intergovernmental	_	14,649,393	_	14,649,393	_	14,269,916	_	(379,477)
Charges for services:								
Building permits		500,000		500,000		802,135		302,135
Town Manager's rents		18,300		18,300		16,082		(2,218)
Probate court rentals						5,079		5,079
Town Clerk fees		410,000		410,000		424,788		14,788
Planning and zoning fees		5,000		5,000		10,287		5,287
General government sundry		75,000		75,000		164,168		89,168
Police		26,000		26,000		25,909		(91)
Educational rentals		10,000		10,000				(10,000)
Engineering permits		2,000		2,000		4,920		2,920
Zoning board of appeals		2,000		2,000		1,690		(310)
Refuse and recycling		143,270		143,270		77,904		(65,366)
Fire Marshal fees		50,000		50,000		72,515	_	22,515
Total charges for services	_	1,241,570	_	1,241,570	_	1,605,477	_	363,907
Investment Earnings	_	125,000	_	125,000		38,575	_	(86,425)
Other revenues:								
Cancellation of prior year encumbrances	_		_		. <u> </u>	142,059	_	142,059
Total revenues	_	95,187,787		95,187,787		95,608,744	_	420,957

(Continued on next page)

# SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (CONTINUED)

# FOR THE YEAR ENDED JUNE 30, 2012

	_	Original Budget	_	Final Budget	-	Actual	_	Variance With Final Budget Over (Under)
Other Financing Sources:								
Transfers in:								
Sewer Operating	\$	37,240	\$	37,240	\$	37,240	\$	-
Library funds		25,000		25,000		22,973		(2,027)
Total other financing sources	_	62,240	-	62,240	-	60,213	-	(2,027)
Total Revenues and Other Financing Sources	\$	95,250,027	\$	95,250,027		95,668,957	\$	418,930
Budgetary revenues are different from GAAP revenues because	e:							
Cancellation of prior year encumbrances are recognized as b	udgetary reve	enue				(142,059)		
Contribution from recreation fund not budgeted as revenue								
State on-behalf payments						6,285,846		
Premium on bonds					-	202,148		
Total Revenues and Other Financing Sources as Reported on the	e Statement	of						
Revenues, Expenditures and Changes in Fund Balances - Gove	ernmental							
Funds - Exhibit IV					\$	102,014,892		

### SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND

# FOR THE YEAR ENDED JUNE 30, 2012

	Original Budget	Final Budget	Actual	Variance With Final Budget (Over) Under
General Government:				
Legislative:				
Town Council	\$ 216,889	\$ 204,232 \$	196,995	\$ 7,237
Boards and Commissions:				
Human relations commission	2,500	2,500	2,275	225
Historic district commission	1,000	1,000	292	708
Public building commission	520	520	0	520
South Windsor redevelopment	1,000	1,000	60	940
Inland/wetlands - conservation	5,525	5,525	2,966	2,559
Land preservation advisory	300	300	15	285
Open space task force	500	500	336	164
Park and recreation commission	4,500	4,500	2,656	1,844
Planning and zoning	7,250	7,860	7,678	182
Zoning board of appeals	2,500	3,227	3,227	-
Economic development coordinator	4,500	4,500	2,421	2,079
Total boards and commissions	30,095	31,432	21,926	9,506
Judicial:				
Probate court	11,277	8,698	8,698	
Elections:				
Registrar of voters	140,571	140,571	139,326	1,245
Executive:				
Town manager	285,292	278,701	277,520	1,181
Human resources	76,069	76,069	69,862	6,207
Total executive	361,361	354,770	347,382	7,388
Community Development:				
Planning department	217,931	211,305	211,144	161
Building department	205,667	186,667	184,978	1,689
Total community development	423,598	397,972	396,122	1,850
Finance:				
Assessor	272,465	263,715	261,471	2,244
Collector of revenue	202,750	203,904	203,903	1
Finance office	330,984	330,984	329,018	1,966
Total finance	806,199	798,603	794,392	4,211
Recording and Reporting:	211.020	205 274	201 407	2.067
Town clerk	211,020	205,374	201,407	3,967
Law:	175.000	100 497	100 406	
Town attorney	175,000	180,487	180,486	1
Central Services:	001 000	070 100	070 540	0.550
Town Hall	291,809	279,122	270,569	8,553
Information technology	513,210	458,049	456,275	1,774
Total quality management implementation	1,500	1,500	1 - 1 - 6	1,500
Media	19,640	19,640	15,479	4,161
Total central services	826,159	758,311	742,323	15,988
Total general government	3,202,169	3,080,450	3,029,057	51,393

(Continued on next page)

### SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (CONTINUED)

### FOR THE YEAR ENDED JUNE 30, 2012

	Original Budget	Final Budget	Actual	Variance With Final Budget (Over) Under
Public Safety:				
Police Protection:				
Police administration		\$ 419,591 \$	419,001	\$ 590
Operations	3,147,866	3,134,108	3,134,108	
Support services Community services	1,756,134	1,712,251	1,712,250	1
Total police protection	<u>154,864</u> 5,443,226	141,669 5,407,619	141,669 5,407,028	591
	3,113,220	3,107,019	3,107,020	571
Fire Protection:				
Fire marshal	142,496	130,037	129,088	949
Volunteer fire department	690,462	690,462	690,462	-
Hydrants and water lines	725,000	708,422	708,421	1
Total fire protection	1,557,958	1,528,921	1,527,971	950
Other protection:				
Street lights	409,500	395,765	394,110	1,655
Succengius	10,500		551,110	1,000
Total public safety	7,410,684	7,332,305	7,329,109	3,196
Public Works:				
Administration:				
Management	135,533	135,533	134,891	642
Engineering:				
Technical support	380,445	380,444	380,228	216
Street Services:				
Highway maintenance	2,225,366	2,011,248	2,007,448	3,800
Fleet services	806,612	780,822	780,819	3
Total street services	3,031,978	2,792,070	2,788,267	3,803
Public Buildings:	1 951 119	1 01 5 01 0	1 000 00 0	12.002
Building maintenance	1,271,113	1,215,319	1,203,236	12,083
Pollution Control:				
Refuse and recycling	1,930,688	2,032,871	2,032,865	6
	<u> </u>		, ,	
Total public works	6,749,757	6,556,237	6,539,487	16,750
Human Services:				
Conservation of Health:				
Environmental health	96,145	126.704	125,173	1,531
Visiting nurse community care	17,825	10,668	10,667	1
Total conservation of health	113,970	137,372	135,840	1,532
Human service programs:				
Administration	181,832	201,805	201,443	362
Youth and family services	253,256	230,121	229,774	347
Adult and senior services Mini-bus service	327,553	309,718	308,133	1,585
Mini-bus service Sheltered workshops	54,175 4,624	65,980 4,624	65,978 4,624	2
Total human services programs	4,624 821,440	812,248	4,624 809,952	2,296
rotal numun services programs	021,770	012,270	007,752	2,290
Total human services	935,410	949,620	945,792	3,828

(Continued on next page)

### SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (CONTINUED)

### FOR THE YEAR ENDED JUNE 30, 2012

	Budge	<u>et</u>	Budget		Actual	_	Final Budget (Over) Under
Culture and Recreation:							
Recreation administration	\$ 1,601,5	506 \$ 1	,648,403	\$	1,645,227	\$	3,176
Library	996,0	000	996,000		994,264		1,736
Total culture and recreation	2,597,5	506 2	2,644,403	_	2,639,491	_	4,912
Education	64,000,0	027 64	,000,027	6	4,000,027	_	-
Insurance and benefits:							
Municipal insurance:							
Insurance - casualty	228,	659	220,911		220,911	_	-
Pension Contributions:							
Pension	1,546,0	031 1	,528,120		1,528,120		-
Social security	910,5		880,948		880,947		1
Total pension contributions	2,456,5	531 2	2,409,068		2,409,067	_	1
Health and life insurance	2,315,5	554 2	2,797,729		2,797,729	_	-
Workers' compensation		734	330,191		330,191	_	-
Unemployment compensation	15,	000	43,966		43,966	_	-
Contingency	20,	000				_	-
Total insurance and benefits	5,426,4	478 5	5,801,865		5,801,864		1
Other:							
Contingency	150,0	000	15,000		15,000		-
South Windsor patriotic commission	13,		13,500		13,192		308
Cemeteries		000	13,680		13,680		-
Wood Memorial Library		500	7,500		7,500		-
Total other	174,0	000	49,680		49,372	-	308
Debt Service:							
Principal	2,955,0	000 2	2,955,000		2,955,000		-
Interest	1,822,1		,903,835	-	1,903,835		-
Total debt service	4,777,3	391 4	,858,835		4,858,835	_	-
Total expenditures	95,273,4	422 95	5,273,422	9	5,193,034		80,388
Other Financing Uses:							
Transfer out	1,126,	605	,126,605		1,126,605	_	-
Total	\$	027 \$ 96	5,400,027	9	6,319,639	\$_	80,388

year the order is placed for budgetary purposes, but in the year received for financial

reporting purposes

Contribution from the recreation fund not budgeted	685,003
Accrued Payroll not budgeted	46,012
State on-behalf payments	6,285,846
Bond issuance costs	2,179
Total Expenditures and Other Financing Uses as Reported on the Statement of Revenues,	

Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV

\$ 103,338,679

#### SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - BUDGETARY BASIS - SEWER OPERATING FUND

### FOR THE YEAR ENDED JUNE 30, 2012

		Original Budget		Final Budget	_	Actual		Variance With Final Budget Over (Under)
Revenues:								
Charges for services	\$	2,933,256	\$	2,933,256	\$	3,702,170	\$	768,914
Investment income	ψ	7,800	Ψ	7,800	Ψ	344	Ψ	(7,456)
Miscellaneous		23,000		23,000		6,325		(16,675)
Total revenues	_	2,964,056		2,964,056	_	3,708,839	_	744,783
Evnenditures								
Expenditures: Full time salaries		753,929		741,489		741,489		_
Overtime		89.225		124,930		124,930		_
Longevity		1,820		1,263		1,263		-
Employee benefits		461,254		467,764		467,764		-
Office supplies		1,000		728		728		-
Operating material		93,000		59,272		59,272		-
Motor vehicle supplies		17,300		23,706		23,706		-
Uniforms and clothing		6,450		7,003		7,003		-
Fleet and equipment repair		77,150		63,647		63,647		-
Professional		203,550		246,907		246,907		-
Rental and leases		4,520		6,125		6,125		-
Utilities		350,200		402,264		462,590		(60,326)
Maintenance contracts		105,200		136,014		136,014		-
Repair and maintenance equipment		13,625		7,107		7,107		-
Fees and memberships		1,395						-
Recruitment and training		7,230		4,164		4,164		-
Other purchase services		493,500		396,597		396,597		-
Office equipment		1,600						-
Department equipment		7,000						
Boards and Commissions - Office supplies		100		32		32		-
Boards and Commissions - Advertising		600		638		638		-
Debt service		195,630		195,629		195,629		-
Total expenditures	_	2,885,278	_	2,885,279	_	2,945,605	_	(60,326)
Excess of Revenues over Expenditures		78,778		78,777		763,234		684,457
Other Financing Uses:								
Transfers out		(87,240)		(87,240)	_	(87,240)	_	-
Net Change in Fund Balance	\$	(8,462)	\$	(8,463)		675,994	\$	684,457
Fund Balance - July 1, 2011						391,662		
					<b>_</b>			
Fund Balance - June 30, 2012					*=	1,067,656		
Reconciliation to GAAP Basis		D	-					
		Revenues		Expenditures				
Balance, Budgetary Basis - June 30, 2012	\$	3,708,839	\$	2,945,605				
Encumbrances outstanding at June 30, 2011 liquidated and cancelled during the year ended June 30, 2012		(6,325)		643				
Accrued payroll not budgeted				5,017				
Encumbrances charged to budgetary expenditures during the year ended June 30, 2012	_			(29,975)				
Balance, GAAP Basis - June 30, 2011	\$	3,702,514	\$	2,921,290				

# **GENERAL FUND**

# **COMPARATIVE BALANCE SHEET**

# JUNE 30, 2012 AND 2011

	_	2012	_	2011
ASSETS				
Cash and cash equivalents	\$	13,258,957	\$	14,793,440
Property taxes receivable (net of allowance of \$704,158		0.057.000		0.410.057
and \$720,754, respectively)		2,357,383		2,412,957
Intergovernmental		123,439		517,024
Other accounts receivable		1,882,881		1,807,904
Due from other funds		2,781,908		1,120,229
Prepaid items	_	135,863		4,836
Total Assets	\$_	20,540,431	\$_	20,656,390
LIABILITIES AND FUND BALANCE				
Liabilities:				
Accounts payable and accrued liabilities	\$	2,274,886	\$	1,449,642
Due to other funds		9,191,820		8,400,285
Deferred revenues		4,020,388		4,429,339
Total liabilities	_	15,487,094	_	14,279,266
Fund balance:				
Nonspendable		135,863		4,836
Assigned		1,413,432		2,940,494
Unassigned		3,504,042		3,431,794
Total fund balance	_	5,053,337		6,377,124
	-	-,,- <i>-</i> ,,-	-	-,- · · , ·
Total Liabilities and Fund Balance	\$_	20,540,431	\$_	20,656,390

# SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING

## FOR THE YEAR ENDED JUNE 30, 2012

		Uncollected	Lawful Co	orrections	Transfers	0	_		Collections			_	Uncollected
-	Grand List	 Taxes July 1, 2011	Additions	Deductions	To Suspense	Taxes Collectible	_	Taxes	Interest	· -	Total		Taxes June 30, 2012
	2010	\$ 79,355,912 \$	6 429,692 \$	988,743	\$	\$ 78,796,861	\$	77,752,911	5 153,989	\$	77,906,900	\$	1,043,950
	2009	978,892	6,906	65,741		920,057		534,538	103,816		638,354		385,519
	2008	528,895	1,412	2,613		527,694		196,419	59,611		256,030		331,275
	2007	361,350	499	639		361,210		148,425	33,002		181,427		212,785
	2006	285,149	954	1,384		284,719		107,570	212,286		319,856		177,149
	2005	160,397	6,258	7,385		159,270		4,636	5,406		10,042		154,634
	2004	81,834	946	941		81,839		95	1,360		1,455		81,744
1	2003	79,492	141	141		79,492		371	2,768		3,139		79,121
)	2002	75,882	8,768	8,768		75,882		542	3,189		3,731		75,340
	2001	85,213	305	305		85,213		51	1,827		1,878		85,162
	2000	79,968				79,968			598		598		79,968
	1999	141,374	996	1,307		141,063		204	6,883		7,087		140,859
	1998	82,688	9,359	9,605		82,442		295	1,105		1,400		82,147
	1997	68,641				68,641					-		68,641
	1996	63,237				63,237					-		63,237
	1995	 60,699		60,699						-	-		-
		\$ 82,489,623 \$	<u> </u>	1,148,271	\$	\$ 81,807,588	\$_	78,746,057	585,840		79,331,897	\$_	3,061,531

Property taxes receivable considered available:

June 30, 2011	(145,183)
June 30, 2012	290,780

Total Property Tax Revenue\$ 79,477,494

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

### JUNE 30, 2012

					Speci	ial Revenue Fund	ds					
	_	Town Aid Road	 Animal Control	 Town Hall Grants	_	Public Works Funds		Police Funds	_	Fees in Lieu of Open Space		Library
ASSETS												
Cash and cash equivalents Investments Receivables: Accounts receivable Grants and contracts receivable	\$		\$	\$	\$		\$	1,312	\$	\$	5	87,869 55,274
Due from other funds Other assets		210,815		 47,849	_	143,410	_	220,186	_	261,319		
Total Assets	\$	210,815	\$ -	\$ 47,849	\$	143,410	\$	221,498	\$	261,319 \$		143,143
LIABILITIES AND FUND BALANCES												
Liabilities: Accounts payable Due to other funds Unearned/deferred revenue	\$	11,165	\$ 12,654 2,706	\$ 1,000	\$		\$		\$	\$	5	
Total liabilities	_	11,165	 15,360	 1,000	_	-		-	-	-		-
Fund Balances: Nonspendable Restricted Committed		199,650		46,849		143,410		221,498		261,319		143,143
Unassigned			 (15,360)		_				_	201,517		145,145
Total fund balances		199,650	 (15,360)	 46,849		143,410	_	221,498	_	261,319		143,143
Total Liabilities and Fund Balances	\$	210,815	\$ -	\$ 47,849	\$	143,410	\$	221,498	\$	261,319 \$	-	143,143

53

(Continued on next page)

#### COMBINING BALANCE SHEET (CONTINUED) NONMAJOR GOVERNMENTAL FUNDS

### JUNE 30, 2012

		Special Revenue Funds										
ASSETS	_	Recreation		BOE	. <u> </u>	Education Grants		Cafeteria	Ac	BOE commodation	_	High School Athletic Association
	¢	000.0.00	¢	00.000	<i><b></b></i>	502.021	¢	1 - 1 - 1 - 0	<b>^</b>	01.000	٩	
Cash and cash equivalents Investments	\$	883,363	\$	88,288	\$	793,921	\$	164,160	\$	91,389	\$	
Receivables:												
Accounts receivable										7,143		
Grants and contracts receivable						119,633		73,992				
Due from other funds								20 (07				34,256
Other assets								29,687			-	<u> </u>
Total Assets	\$	883,363	\$	88,288	\$	913,554	\$	267,839	\$	98,532	\$	34,256
LIABILITIES AND FUND BALANCES												
Liabilities:												
Accounts payable	\$	81	\$		\$	99,131	\$		\$		\$	
Due to other funds		269,955		45,440		795,788		130,979		102.051		
Unearned/deferred revenue Total liabilities		495,638 765,674		45,440		13,512 908,431	· -	43,273		103,951 103,951		
Total habilities	_	705,074		+3,++0	-	700,451		177,232		105,951		
Fund Balances:												
Nonspendable								29,687				
Restricted		117 (90		42.040		5,123		(2,000		(5.410)		24.256
Committed Unassigned		117,689		42,848				63,900		(5,419)		34,256
onassigned	_				-						-	
Total fund balances	_	117,689		42,848	-	5,123		93,587		(5,419)	_	34,256
Total Liabilities and Fund Balances	\$	883,363	\$	88,288	\$	913,554	\$	267,839	\$	98,532	\$	34,256

56

(Continued on next page)

#### COMBINING BALANCE SHEET (CONTINUED) NONMAJOR GOVERNMENTAL FUNDS

### JUNE 30, 2012

		Special Revenue Funds												
ASSETS	_	Human Services Fund	_	Community Use of Buildings		Juvenile Fire Safety Fund		Lead Poison Prevention		IT Reserve Fund	· <u> </u>	Interfund Eliminations	_	Total Nonmajor Governmental Funds
Cash and cash equivalents Investments Receivables:	\$		\$		\$		\$		\$		\$		\$	2,110,302 55,274
Accounts receivable Grants and contracts receivable Due from other funds Other assets	_	128,625	_	13,775 31,517	_			1,864		26,500		(64,875)	_	20,918 193,625 1,041,466 29,687
Total Assets	\$	128,625	\$	45,292	\$	-	\$	1,864	\$	26,500	\$	(64,875)	\$	3,451,272
LIABILITIES AND FUND BALANCES														
Liabilities: Accounts payable Due to other funds Unearned/deferred revenue	\$	28	\$	5,548	\$		\$		\$		\$	(64,875)	\$	129,607 1,179,993 656,374
Total liabilities	_	28	_	5,548	-			-			_	(64,875)	-	1,965,974
Fund Balances: Nonspendable Restricted Committed Unassigned	_	128,597	_	39,744				1,864		26,500			_	29,687 746,991 723,980 (15,360)
Total fund balances		128,597		39,744	_	-		1,864		26,500			_	1,485,298
Total Liabilities and Fund Balances	\$	128,625	\$_	45,292	\$	_	\$	1,864	\$	26,500	\$	(64,875)	\$	3,451,272

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED) NONMAJOR GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2012

	Special Revenue Funds														
		Town Aid Road		Animal Control		Town Hall Grants		Public Works Funds		Police		Fees in Lieu of Open Space		Library	
Revenues:															
Intergovernmental	\$	194,385	\$		\$	16,048	\$		\$	17,449	\$		\$	18,818	
Charges for services and assessments				24,211						175,405				22,878	
Investment earnings										3				3,016	
Miscellaneous					_			35,512	_				_	21,603	
Total revenues		194,385		24,211		16,048		35,512		192,857		-		66,315	
Expenditures:															
Current:															
General government															
Public safety				13,419						63,307					
Public works		256,181				6,000		18,518							
Human services															
Culture and recreation														37,914	
Education															
Total expenditures		256,181	_	13,419	_	6,000		18,518	_	63,307		-	_	37,914	
Excess (Deficiency) of Revenues over Expenditures		(61,796)		10,792		10,048		16,994		129,550		-		28,401	
Other Financing Uses:															
Transfer out														(22,973)	
Total other financing uses		-	_	-	_	-		-	_	-		-	_	(22,973)	
Net Change in Fund Balance		(61,796)		10,792		10,048		16,994		129,550		-		5,428	
Fund Balances at Beginning of Year		261,446		(26,152)	_	36,801		126,416		91,948		261,319	_	137,715	
Fund Balances at End of Year	\$	199,650	\$	(15,360)	\$	46,849	\$	143,410	\$	221,498	\$	261,319	\$	143,143	

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED) NONMAJOR GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2012

		Special Revenue Funds											
	_	Recreation		BOE	_	Education Grants		Cafeteria	BOE Accommodation	s	High School Athletics Association		Human Services Fund
Revenues:													
Intergovernmental	\$		\$		\$	3,581,505	\$	349,391		\$		\$	34,412
Charges for services and assessments		1,561,048		95,472				1,301,987	1,056,607		58,836		94,428
Investment earnings		281											
Miscellaneous					-		_			-	<b>TO 00 1</b>	_	66,825
Total revenues	_	1,561,329		95,472	-	3,581,505		1,651,378	1,056,607	_	58,836		195,665
Expenditures:													
Current:													
General government													1,000
Public safety													
Public works													
Human services													169,560
Culture and recreation		1,557,969											1,342
Education	_			93,096	_	3,581,410	_	1,748,484	1,097,911	_	64,197		
Total expenditures	_	1,557,969	_	93,096	_	3,581,410	_	1,748,484	1,097,911	_	64,197		171,902
Excess (Deficiency) of Revenues over Expenditures	_	3,360		2,376	_	95	_	(97,106)	(41,304	)	(5,361)		23,763
Other Financing Uses:													
Transfer out													
Total other financing uses		-		-	-	-	-	-	-	-	-	_	-
	-				-				·	-			
Net Change in Fund Balance		3,360		2,376		95		(97,106)	(41,304	)	(5,361)		23,763
Fund Balances at Beginning of Year	_	114,329		40,472	_	5,028	_	190,693	35,885	_	39,617		104,834
Fund Balances at End of Year	\$	117,689	\$	42,848	\$	5,123	\$	93,587	\$ (5,419	) \$	34,256	\$	128,597

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED) NONMAJOR GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2012

	-	Community Use of Buildings	-	Juvenile Fire Safety Fund		Lead Poison Prevention		IT Reserve Fund	_	Interfund Eliminations	 Total Nonmajor Governmental Funds
Revenues:											
Intergovernmental	\$		\$		\$	2,703	\$		\$		\$ 4,214,711
Charges for services and assessments		86,521									4,477,393
Investment earnings											3,300
Miscellaneous	_		_		_		_	31,075	_		 155,015
Total revenues	-	86,521	-	-	_	2,703	_	31,075	-	-	 8,850,419
Expenditures:											
Current:											
General government								4,575			5,575
Public safety				266							76,992
Public works						839					281,538
Human services											169,560
Culture and recreation											1,597,225
Education	_	84,041	_						_		 6,669,139
Total expenditures	-	84,041	-	266	_	839		4,575	_	-	 8,800,029
Excess (Deficiency) of Revenues over Expenditures	_	2,480	_	(266)		1,864		26,500	-	-	 50,390
Other Financing Uses:											
Transfer out											(22,973)
Total other financing uses	-	-	-	-	_	-	_	-	-	-	 (22,973)
Net Change in Fund Balance		2,480		(266)		1,864		26,500			27,417
Fund Balances at Beginning of Year	_	37,264	-	266	_				_		 1,457,881
Fund Balances at End of Year	\$	39,744	\$	-	\$	1,864	\$	26,500	\$	-	\$ 1,485,298

### SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - BUDGETARY BASIS - RECREATION FUND

### FOR THE YEAR ENDED JUNE 30, 2012

		Original Budget		Final Budget	_	Actual	<b>.</b> .	Variance With Final Budget Over (Under)
Revenues:								
Charges for services:								
Day camp	\$	370,284	\$	370,284	\$	386,164	\$	15,880
Veterans' memorial park	Ψ	283,915	Ψ	283,915	Ψ	273,235	Ψ	(10,680)
4th R Revenue		682,350		682,350		505,092		(177,258)
Outdoor		33,297		33,297		26,760		(6,537)
Indoor		176,390		176,390		195,022		18,632
Social/cultural		154,775		154,775		142,565		(12,210)
Recreation facilities		31,825		31,825		32,210		385
Miscellaneous		- ,		- ,		9,976		9,976
Total revenues		1,732,836		1,732,836	_	1,571,305		(161,531)
Total revenues		1,752,650		1,752,850	-	1,571,505	•	(101,551)
Expenditures: Current:								
Day camp		368,605		399,499		406,444		(6,945)
4th R Personal Services		678,984		621,789		446,273		175,516
Veterans' memorial park		318,181		318,510		272,668		45,842
Outdoor		39,841		39,512		36,392		3,120
Indoor		181,901		208,201		208,155		46
Social/cultural		164,578		164,578		155,771		8,807
Recreation facilities		47,002		47,002		39,226		7,776
Contingency		30,000		30,000	_	*		30,000
Total expenditures	_	1,829,092		1,829,091	_	1,564,929		264,162
Excess (Deficiency) of Revenues over Expenditures		(96,256)		(96,255)		6,376		102,631
Other Einsteine Uses								
Other Financing Uses: Transfers out								
Transfers out					-		•	
Net Change in Fund Balance	\$	(96,256)	\$	(96,255)		6,376	\$	102,631
Fund Balance - June 30, 2011					_	102,043		
Fund Balance - June 30, 2012					\$	108,419		
					-		8	
Reconciliation to GAAP Basis								
	_	Revenues		Expenditures				
Balance, Budgetary Basis - June 30, 2012	\$	1,571,305	\$	1,564,929				
Encumbrances outstanding at June 30, 2011 liquidated and cancelled during the year ended June 30, 2012		(9,976)		2,310				
Encumbrances charged to budgetary expenditures during the year ended June 30, 2012				(9,270)				
Balance, GAAP Basis - June 30, 2012	\$	1,561,329	\$	1,557,969				
	=							

# COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

# JUNE 30, 2012

	_	Student Activities	Performance Bonds		Total Agency Funds
Assets:					
Cash and cash equivalents	\$	411,127	\$ 597,064	\$	1,008,191
Accounts receivable		991			991
Total assets	\$_	412,118	\$ 597,064	\$	1,009,182
Liabilities:					
Accounts payable	\$	550	\$	\$	550
Due to others	_	411,568	597,064	· _	1,008,632
Total liabilities	\$_	412,118	\$ 597,064	\$	1,009,182

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

# FOR THE YEAR ENDED JUNE 30, 2012

	Balance June 30, 2011	_	Additions	. <u>-</u>	Deductions	Balance June 30, 2012
<b>School Activities Fund</b>						
Assets: Cash and cash equivalents Accounts receivable Due from other funds	\$ 357,880 	\$	939,804 991	\$	886,557 \$ 3,500	411,127 991 -
Total assets	\$ 361,380	\$_	940,795	\$	890,057 \$	412,118
Liabilities: Accounts payable Due to others	\$ 361,380	\$ _	550 940,245	\$	\$	411,568
Total liabilities	\$ 361,380	\$	940,795	\$	890,057 \$	412,118
Performance Bond Fund						
Assets: Cash and cash equivalents	\$ 505,087	\$_	231,355	\$	139,378 \$	597,064
Liabilities: Due to others	\$ 505,087	\$_	231,355	\$	139,378 \$	597,064
<b>Total All Agency Funds</b>						
Assets: Cash and cash equivalents Accounts receivable Due from other funds	\$ 862,967 - 3,500	\$	1,171,159 991	\$	1,025,935 \$ 3,500	5 1,008,191 991 -
Total assets	\$ 866,467	\$_	1,172,150	\$	1,029,435 \$	1,009,182
Liabilities: Accounts payable Due to other groups	\$ 866,467	\$	550 1,171,600	\$	\$ 1,029,435	550 1,008,632
Total liabilities	\$ 866,467	\$_	1,172,150	\$	1,029,435 \$	1,009,182

### SCHEDULE OF DEBT LIMITATION

### FOR THE YEAR ENDED JUNE 30, 2012

Total tax collections (including interest and lien fees) received by Treasurer for the year	
ended June 30, 2012	\$ 79,331,897
Tax relief for the elderly	2,000
BASE	\$ 79,333,897

	General Purposes	Schools	Sewers	Urban Renewal	Pension Deficit
Debt limitation:					
2-1/4 times base	\$ 178,501,268	\$	\$	\$	\$
4-1/2 times base		357,002,537			
3-3/4 times base			297,502,114		
3-1/4 times base				257,835,165	
3 times base					238,001,691
Total debt limitation	178,501,268	357,002,537	297,502,114	257,835,165	238,001,691
Indebtedness: Bonds and notes payable	25,517,000	7,018,000	1,956,111		
CWF short term notes Authorized, unissued bonds			35,671,342 12,893,709		
Total indebtedness Less amounts to be provided by the state and other	25,517,000	7,018,000	50,521,162	-	-
by the state and other Net indebtedness	25,517,000	7,018,000	50,521,162		
Debt Limitation in Excess of					
Outstanding and Authorized Debt	\$ 152,984,268	\$ 349,984,537	\$ 246,980,952	\$ 257,835,165	\$ 238,001,691

Note 1: In no case shall total indebtedness exceed seven times annual receipts from taxation (\$555,337,279).